



大会

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联合国改革: 措施和提议:

联合国千年大会

联合国千年大会筹备工作区域意见听取会: 1999 年 9 月 9 日和 10 日在东京为亚洲及太平洋经济社会委员会区域举办的意见听取会

秘书长的说明

在联合国千年大会和联合国千年首脑会议的筹备工作中,并应秘书长的要求,五个区域委员会执行秘书已举办同各自区域民间社会有代表性者的区域意见听取会,委员会成员参与了会议。意见听取会的目的是要获得旨在加强联合国作用,并确保联合国在二十一世纪仍然适切的各项建议。

谨附上 1999 年 9 月 9 日和 10 日在东京为亚洲及太平洋经济社会委员会区域举办的意见听取会的报告。

1999年9月9日和10日在东京为 亚洲及太平洋经济社会委员会区域 举办的意见听取会

一. 导言

1. 1999年9月9日和10日在东京联合国大学举办了亚洲及太平洋经济社会委员会(亚太经社会)区域意见听取会。

2. 日本外务大臣主持了开幕式,他并担任了会议主持人,意见听取会由四个工作会议组成。三个主持人:(澳大利亚)国防部的 Ronald Huisken、地球理事会的 Cielito Habito(菲律宾)和大会第五十届会议主席,拉扎利·伊斯梅尔(马来西亚)主持了各次会议,它们分别讨论了以下主题:和平与安全;经济和社会发展;人权和良好施政。十三名专题讨论小组成员对上述主题作了介绍。其他有143名与会者,他们代表亚洲和太平洋区域内的会员国、各种民间社会组织、包括非政府组织、学术和研究机构、媒体和私营部分。

3. 会议主持人主持了会议的开幕和闭幕以及第四个专题会议。在稍后的会议上讨论了如何加强联合国的问题,并听取了上述主持人提出的摘要。以下是意见听取会的成果摘要。

二. 关于联合国的一般讨论

4. 意见听取会一开始就注意到,人类在和平、安全、发展、人权和良好施政等方面遇到的全球挑战是互相关联的。因此在二十一世纪开始时有效对付这些挑战方面,首先应形成概念,在国家、区域和国际等级别上设计出综合而一贯的政策。

5. 会议强调,联合国是唯一有能力全面处理全球性问题和挑战的全球组织。此外,它作为一个其成员达到准普遍性并负有广泛任务,在各国和领土内形成了广泛网络,同民间社会各部门建立了联系和伙伴关系的唯一组织的相对优势使联合国不得不进一步发挥它的领导作用并展开活动,改善人类的处境,特别是在发展中世界里的处境。

6. 由于情况不断变化和不断出现新的挑战,意见听取会认为,迫切需要恢复联合国的活力。会议指出,国际经济的迅速全球化的过程已经除了别的以外,暴露了国家政府在解决日益复杂的问题方面的局限性。最近的事

态发展引起了人们对全球公益的更大需求,那些共益包括和平与稳定的环境、稳定和透明的市场和经济过程、公平的发展、环境养护、促进人权和良好的施政。

7. 为满足这些多种多样的挑战和期望,恢复联合国的活力首先需要各会员国真诚重申它们对《联合国宪章》及其宗旨的承诺,并必须将其落实为所有会员国按照《宪章》有效担负起来的各别和集体责任。在此方面,会议强调,负责任的会员意味着制定合理的任务,并为有效执行那些任务及时提供资源。

8. 会议还确认,由于有其他负有专门任务的多边组织,例如世界银行集团、国际货币基金组织和世界贸易组织,也由于缺乏资源,联合国应发展它在解决全球挑战方面的领导作用。它应提出一种视野、制定议程、设立标准、监测和评价进展情况、和促进全球伙伴关系,把国际、区域、次区域和国家以及商业和民间社会的组织都包括在内。

9. 会议还注意到再次有人提出了由人民直接参与的提议,并回顾《宪章》序言部分是这样开始的。“我联合国人民同兹决心...”。这些提议包括设立一个由人民直接选举产生的世界议会,一个大会的咨询机关,由杰出知名人士组成,并设立世界非政府组织论坛。

三. 和平与安全

10. 会议注意到,对和平的威胁以及政治不稳定和社会不安往往根源于发展不足、贫穷、不平等、和治理不良等情况。为抵消这些威胁,会议确认到,促进平等的社会和经济发展和良好的治理不仅是因为它们本身的好处,而且也是因为它们是和平安全最好的保障。在此方面,会议认为,必须在联合国、区域和次区域组织、各国政府和一般的民间社会之间促进建立伙伴关系框架,以期确保维持和平与安全。

11. 在过去十年里,世界发生了重大的变化,对实际维持和平与安全产生了重大的影响。会议认为以下事态发展对联合国将来在和平和安全领域里的作用产生了深远的影响:

(a) 所谓的冷战结束了,战略核战争的危险随之减少了;

(b) 国家间战争急剧减少,但国家内部的争端和冲突却变得十分频繁,那些争端和冲突多半是因族裔不同而不是因思想路线不同而引起的;

(c) 国际政治画面的特征是出现了地域性的动乱区或潜伏动乱区;

(d) 对国家安全超越国际安全的概念的基础重新进行思考,因此也就是对国家主权的概念进行重新思考;

(e) 地区冲突倾向于扩大到次区域的规模,并对国际和平与安全构成了威胁;

(f) 国际恐怖主义和国际犯罪,包括贩卖妇女和贩卖麻醉药品急剧增加,所有这些都对人类的安全产生了冲击;

(g) 经济和金融权力出现了相对的转移;

(h) 国际资本市场起伏不定。

12. 意见听取会一方面注意到上述发展对维持和平和安全带来了新的挑战,同时强调,许多同冷战相关的威胁,例如核武器和其他大规模毁灭性武器仍然不断需要人们的关注。

13. 会议重申,联合国是处理和平与安全问题的唯一全球组织。因此在管理全球和平与安全方面联合国必须发挥积极作用,包括对违反了《宪章》、国际法和国际人道主义法的国家和非国家行动者及时采取有效行动。

14. 会议首先呼吁对负责维持和平与安全的主要机关,即安全理事会进行有系统的改革,包括增加安理会的成员国数目,以期反映和代表当前国际和区域的经济和军事力量的分布情况。它还呼吁使理事会的决策方式透明化。

15. 关于安全理事会的代表性,会议强调亚洲和太平洋区域在该机关内的代表性不足。

16. 意见听取会认为,安全理事会的有些常任理事国滥用了它们的否决权。它建议对否决的特权加以限制,并由大会充分负起它目前在维持和平与安全方面的立法责任,并授权它对安全理事会进行监督。

17. 意见听取会认为,在行使其职责时,安全理事会应更着重于冲突的预防。换句话说,应更加努力缔造和平,而不仅仅是维持和平,并应按照《宪章》关于和平解决争端的第七章对预防性外交更加重视。此外,应对发展有效的和平与安全信息系统的工作加以注意,包括发展一个能探测到威胁和平或其他形式的不安全情况的强大早期预警系统,并应鼓励更经常地利用私人外交和区域安全安排,以防止冲突的发生。会议还确认到,亚洲和太

平洋区域仍缺乏可行的全区域性的安全安排。

18. 会议注意到,国家内部冲突的增加往往出现以下特征,即重大违反了国际人道主义法的原则,包括把平民和儿童当作攻击的目标。关于以人道主义的理由进行干预,包括军事干预以解决那样的冲突的问题,会议一致认为,这样的干预应由联合国框架内明确而透明的政策和程序加以管理。

19. 会议建议,为了提高联合国的效率和效力,应给予它充分的资源,包括提出快速部署的军事部队供安全理事会利用。

20. 若干尚未完成的项目,即裁军和消除大规模毁灭性武器的项目仍在联合国的议程上。会议认为,多边裁军的世界性安排应优先于双边协定,应加强安全理事会为有效裁军制定议程和优先事项的作用。

21. 联合国还应更加注意消除国际恐怖主义和罪行的事项,并为此提供更多资源,此种罪行急剧增加,尤其在最近。由于这项活动往往同毒品贩运和洗钱有关,因此迫切需要采取控制那些活动的措施。

四. 经济和社会发展

22. 会议注意到,全球化由于能使货物、服务、技术、资本和信息等更自由的流通,或更一般地说,由于能创造条件,促使竞争性的市场更有效的运作,它为全世界的成长和发展的提供了新的机会。由于市场常常不能带来公平的发展,意见听取会强调,伴随着全球化而来的是,尤其在最近几年,国家和区域间和国家和区域内的收入差距拉大了。主要的挑战是要找到途径,使人们享受到全球化的好处,同时减少它的有害作用,特别是那些影响到最脆弱和处于边际地位的国家和社会层面的有害作用。在此方面,联合国的作用是十分关键的。

23. 会议强调,消除贫穷仍然是国际发展合作方面一个尚未实现的目标。尽管成长迅速,亚洲和太平洋区域仍然有着世界上大多数的贫穷人口。此外,人口结构迅速老龄化已成了二十一世纪即将面临的挑战。

24. 在处理因贫穷、迅速都市化和人口老龄化等带来的挑战方面必须采取整体性的做法。在执行有关这些问题的任务方面,联合国应提出一个全球视野,制定标准和准则,并对其他有关机构和利害攸关者的行动发挥催化作用。会议认为,联合国由于它的全面任务、代表性、成员的准普遍性、结构和同全世界社会各层面的联系,因此特别能够迎接这些新挑战。

25. 意见听取会指出,在一个日益复杂的世界里,没有单独一个国家政府或机构能够进行全面而综合的发展。因此要求联合国同各多边组织,包括布莱顿森林机构和世界贸易组织进行更密切的协调与合作,加强它的发展伙伴框架,并促使它本身机关,包括各专门机构之间进行更密切的合作。

26. 会议进一步强调,可持续发展需要发展过程的所有利害攸关者,即各国政府、私营部门、非政府组织和其他民间社会组织建立伙伴关系。需要在所有的互动层面上:地方、区域和全球层面上;需要从规划和决策、执行、监测到评价的发展过程的每一个阶段上实现这种伙伴关系。联合国应帮助加强这种伙伴关系。

27. 会议指出,全球化过程使得人们对国际公益有了更多的需求。由于联合国的作用对于促进和提供此种公益十分关键,必须为此目的加强经济及社会理事会。在此方面,有需要改变经社理事会的组成和排定的会议,以便能对议程上的项目进行深入的实质性讨论。会议认为,国际社会必须重申经社理事会在经济和社会事项上的领导作用,以及其协调各专门机构的职能。

28. 会议还认为,在经济及社会理事会之下可以建立诸如“经济发展委员会”和“环境委员会”那样的常设委员会。还应设立独立专家小组,就如何处理短期资本流动、全球垄断不断增加、消除贫穷、微额信贷支助、各国间不利于生产的税收竞争、与青年有关和与残疾有关的事项等问题向经社理事会提供意见。

29. 发展过程需要健全的体制。的确,最近人们更加认识到了体制在促进成功的发展方面所起到的关键作用。在此方面,由于它做为一个中立的伙伴的角色,联合国最能够向发展中国家提供建设体制能力方面的技术专门知识。这方面包括建立宏观经济管理以及其他治理方面的能力。

30. 意见听取会认为,获得知识、技术和信息对于地方社区和发展中国家提高所有人的生活水平来说是非常关键的。但它认识到,获得或缺乏技术和信息方面的不平等甚至可能是比工业化国家和发展中国家在收入方面的距离使两者之间的差距进一步拉大的一个更重要的因素。呼吁联合国发挥关键而十分需要的领导作用,以解决这些不平衡的现象。

31. 意见听取会主张,联合国如果要能面对二十一世纪的挑战和满足人们对它的期望,联合国就应该有一个更

健全、更强大的财政基础。应设立一个可持续的财政资源基础,其中包括根据能力分摊会费。

五. 人权和良好施政

32. 会议注意到,人权和良好施政是我们这个时代的关键问题,而本区域坚决支持人权的普遍价值。人权是不可分的,因此促进公民和政治权利应与促进发展的权利,包括公平取得保健、教育和其他社会服务的权利齐头并进。事实上,在缺乏发展、民主体制和良好施政的情况下人权是不可能成长壮大的。它强调,贫穷是对人权的粗暴侵犯。应鼓励各国订立有时间限制的指标,消除贫穷和提倡人民的其他经济、社会和文化权利。

33. 有效享有人权需要公众认识到此种权利,有效监测各机构并由社会各层面,包括非政府组织不断进行提倡。在此方面,会议指出,国家一级上的严重差距十分明显。在区域和次区域两级上也有这些缺点,区域合作倡议的议程没有充分重视人权的问题。

34. 会议回顾到,透明、对所做负责、遵守法治和推行参与性的政治和社会过程是成功施政的根本要素。但在许多情况下,人们只是在形式上提倡和遵守这些原则。

35. 必须为处理妇女、儿童、老年人和残疾人等脆弱群体面临的挑战采取特殊措施,因为促进这些脆弱群体待遇和机会平等的国家和国际法律文书和准则并没有得到严格的遵守。会议进一步指出,武装冲突和其他形式的暴力行为对儿童、妇女和老年人带来了更严重的影响,对平民中的这些人造成了严重的心理社会创伤和身体残疾。

36. 会议强调,在照顾年幼儿童和老年人方面,妇女所出的力是不成比例的,而且她们的劳动没有得到适当报酬。这一现实使得性别成见造成的不平等更加严重,并阻碍了社会的发展,需要得到适当的注意。

37. 意见听取会否定了西方中心主义对亚洲价值论述所作的诠释,即认为亚洲价值是反对或否定个人权利的。会议回顾到,西方对人权的思考一般特别着重于个人的政治和公民权利,而亚洲关于这问题的思考则较着重于社区的价值和原则。在此方面,它呼吁联合国调整它的工作和人权活动,把不同的文明和文化的价值考虑进去,使促进个人和社区人权的原则互相密切配合。

38. 意见听取会确认到了联合国和在联合国的主持下对促进人权和良好治理作出的重大贡献,它制定了规范

和发展了各种国际人权文书,但联合国监测和确保这些法律义务得到遵守的能力则需要加强。

39. 在此方面,还应鼓励联合国促进和支持在国家一级和区域一级上成立人权组织,并向各国政府以及向媒体和民间社会组织提供技术援助,以加强它们各自的监测能力。此外,应赋予联合国充分的资源和适当的权力,以便在发生大规模侵犯人权的情况时采取适当措施。

六. 结论意见

40. 特别是在过去十年里,亚洲和太平洋区域经验了一段相对和平的时期,而且直到最近,在经济上也取得了迅速而公平的成长。不过该区域在二十一世纪里在和平和人类的发展方面仍面临巨大的挑战,因为该区域仍有些可能发生纠纷的地区,有的在国家之间有的在国家之内,它们可能会对和平和安全构成严重威胁。广泛贫穷和不平等使和平受到挑战、对人的尊严和社会安定的侵犯和环境退化阻碍到可持续的发展,这些都是会造成长期负面影响的严重问题。针对这些问题,人们必须对发展采取认真、综合和整体的办法,各国政府和人民和超国家机关必须具有宽阔的视野,并采取坚定的行动,集体合作地共同努力。没有一个国家政府具有单独处理这些问题的能力和手段。

41. 亚洲和太平洋区域仍普遍强烈支持联合国和《联合国宪章》所定之宗旨。事实上,意见听取会强调,联合国是人类重大希望的来源。因此联合国需要得到支持和资源,在它执行任务方面存在着许多缺陷的背景下,意见听取会敦促作出一系列的努力,有系统的改革联合国。

42. 意见听取会认为,亚洲和太平洋区域对联合国过程的参与同该区域政治、经济和社会方面的相对类重要性不相称,它呼吁区域内各国政府和民间社会扩大参与联合国的所有工作并作出贡献。

43. 意见听取会还支持民间社会组织应更多地参与联合国的工作。它认为,主张设立一个同大会建立有机联系的常设民间社会大会或世界议会大会以期加强全世界人民对联合国的所有权的提案值得认真考虑。

Annex I

Hearing for the region of the Economic and Social Commission for Asia and the Pacific, held in preparation for the Millennium Assembly of the United Nations

Programme of work

Thursday, 9 September 1999

- 08:30-09:30 Registration
- 09:30-10:00 Opening ceremony
- Statement by Hans van Ginkel, Rector, United Nations University, Tokyo
 Statement by Adrianus Mooy, Executive Secretary, ESCAP
 Statement by Miles Stoby, Assistant Secretary-General, Coordinator of Preparations for the Millennium Assembly, United Nations Secretariat
 Keynote address by Nobutaka Machimura, Secretary of State for Foreign Affairs of Japan, Presiding Officer of the Regional Hearing
- 10:00-10:15 "The United Nations in the 21st Century" Presentation by Yozo Yokota, Japan Association for United Nations Studies (JAUNS)
- 10:30-13:30 First session: Peace and security
 Moderator: Ron Huiskens, International Policy Division, Department of Defense, Australia
- Introductory statements:
 Li Daoyu, Former Chinese Ambassador to the United Nations and the United States of America
 Satish Kumar, former Professor, Jawaharlal Nehru University, India
 Ijaz Hussain, Professor and Chairman, Department of International Relations, Quaid-i-Azam University, Pakistan
 Mitsuru Kurosawa, Professor and Dean of Osaka School of International Public Policy, Osaka University
- 11:15-13:30 Discussions
- 15:00-18:00 Second session: Economic and social development
 Moderator: Cielito Habito, Earth Council, Manila, The Philippines
- Introductory statements:
 Ryokichi Hirono, Professor Emeritus, Seikei University, Japan
 Pawadee Tonguthai, Professor, Faculty of Economics, Thammasat University, Bangkok
 Jim Waroka, Deputy Director, Solomon Island Development Trust, Solomon Islands
 Hak-Su Kim, Ambassador for International Economic Affairs, Republic of Korea
- 16:00-18:00 Discussions

Friday, 10 September 1999

- 10:00-13:00 Third session: Human rights and good governance
Moderator: Razali Ismail, President, 50th Session of the General Assembly, Malaysia
- Introductory statements:
Mohan Man Sainju, Chairman, Institute for Integrated Development Studies, Nepal
Rosalinda V. Tirona, Assistant Secretary, Department of Foreign Affairs, Manila
Ms Ching Chabo, Director, Economic and Social Policy Department, International
Confederation of Free Trade Unions (ICFTU)
- 11:00-13:00 Discussions
- 14:30-17:00 Fourth session: Strengthening the United Nations
Presiding Officer: Nobutaka Machimura, State Secretary for Foreign Affairs of Japan
- 14:30-15:15 Special presentation: Hisashi Owada, President, Japan Institute of International Affairs
- Concluding remarks on Session 1: Ron Huiskens, Moderator of Session 1
Concluding remarks on Session 2: Cielito Habito, Moderator of Session 2
Concluding remarks on Session 3: Razali Ismail, Moderator of Session 3
- 15:15-17:00 Discussions
- 17:15-18:00 Conclusions and Closing ceremony
Nobutaka Machimura, Secretary of State for Foreign Affairs of Japan
Presiding Officer of the Regional Hearing for Asia and the Pacific
- Adrianus Mooy, Executive Secretary, ESCAP
Miles Stoby, Coordinator of the Millennium Assembly, United Nations
Hans van Ginkel, Rector, United Nations University, Tokyo

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Annex II

List of panellists and participants

Hearing for the region of the Economic and Social Commission for Asia and the Pacific, held in preparation for the Millennium Assembly of the United Nations, Tokyo, 9 and 10 September 1999

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