

7. Takes note of the security and safety action plan;
8. Calls on Member States to make financial contributions to the Special Account for Strengthening the Security of UNESCO Premises Worldwide in order to implement priority security measures, excluding fire safety and information technology measures, which are to be examined at a later stage;
9. Encourages the Director-General to identify the necessary funds for the rapid and full realization of the security and safety action plan, through the regular programme and extrabudgetary resources;
10. Requests the Director-General to report to it on the execution of the security and safety action plan at future sessions.

(199 EX/SR.7)

## RELATIONS WITH MEMBER STATES, INTERGOVERNMENTAL ORGANIZATIONS AND INTERNATIONAL NON-GOVERNMENTAL PARTNERS

### 18 [Draft Framework Agreement for Cooperation between UNESCO and the Commonwealth Secretariat]

This item was withdrawn from the agenda, as the draft agreement can be entered into the framework of the existing (1980) agreement, which foresees the possibility for the Parties of entering into subsequent arrangements: see the footnote in document 199 EX/1 Rev.

## GENERAL MATTERS

### 19 Occupied Palestine<sup>2</sup> (199 EX/19; 199 EX/33)

The Executive Board,

1. Having examined document 199 EX/19,
2. Recalling the provisions of the four Geneva Conventions (1949) and their additional Protocols (1977), the 1907 Hague Regulations on Land Warfare, the Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict (1954) and its related Protocols, the Convention on the Means of Prohibiting and Preventing the Illicit Import, Export and Transfer of Ownership of Cultural Property (1970) and the Convention for the Protection of the World Cultural and Natural Heritage (1972), the inscription of the Old City of Jerusalem and its Walls at the request of Jordan on the World Heritage List (1981) and on the List of World Heritage in Danger (1982), and the recommendations, resolutions and decisions of UNESCO on the protection of cultural heritage, as well as resolutions and decisions of UNESCO relating to Jerusalem, also

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<sup>2</sup> The Executive Board adopted this decision upon a recommendation made by the Programme and External Relations Commission (PX) following a roll-call vote: 33 votes in favour, 6 votes against and 17 abstentions:

**In favour:** Algeria, Argentina, Bangladesh, Brazil, Chad, China, Dominican Republic, Egypt, France, Guinea, India, Iran (Islamic Republic of), Lebanon, Malaysia, Mauritius, Morocco, Mexico, Mozambique, Nicaragua, Nigeria, Oman, Pakistan, Qatar, Russian Federation, Senegal, Slovenia, Sudan, South Africa, Spain, Sri Lanka, Sweden, Togo, Viet Nam.

**Against:** Estonia, Germany, Lithuania, Netherlands, United Kingdom of Great Britain and Northern Ireland, United States of America.

**Abstentions:** Albania, Cameroon, Côte d'Ivoire, El Salvador, Greece, Haiti, Italy, Japan, Kenya, Nepal, Paraguay, Republic of Korea, Saint Kitts and Nevis, Serbia, Trinidad and Tobago, Uganda, Ukraine.

**Absent:** Ghana, Turkmenistan.

recalling previous UNESCO decisions relating to the reconstruction and development of Gaza as well as UNESCO decisions on the two Palestinian sites in al-Khalīl/Hebron and in Bethlehem,

3. Affirming that nothing in the present decision, which aims, *inter alia*, at the safeguarding of the cultural heritage of Palestine and the distinctive character of East Jerusalem, shall in any way affect the relevant Security Council and United Nations resolutions and decisions on the legal status of Palestine and Jerusalem,

## 19.I

### 19.I.A Jerusalem

4. Deeply regrets the Israeli refusal to implement UNESCO previous decisions concerning Jerusalem, particularly 185 EX/Decision 14, notes that its request to the Director-General to appoint, as soon as possible, a permanent representative to be stationed in East Jerusalem to report on a regular basis about all the aspects covering the fields of competence of UNESCO in East Jerusalem, has not been fulfilled, and reiterates its request to the Director-General to appoint the above-mentioned representative;
5. Deeply deplores the failure of Israel, the occupying Power, to cease the persistent excavations and works in East Jerusalem particularly in and around the Old City, and reiterates its request to Israel, the occupying Power, to prohibit all such works in conformity with its obligations under the provisions of the relevant UNESCO conventions, resolutions and decisions;
6. Thanks the Director-General for her efforts to implement previous UNESCO decisions on Jerusalem and requests her to maintain and reinvigorate such efforts;

### 19.I.B Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf and its surroundings

#### 19.I.B.1 Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf

7. Calls on Israel, the occupying Power, to allow for the restoration of the historic status quo that prevailed until September 2000, under which the Jordanian Awqaf (Religious Foundation) Department exercised exclusive authority on Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, and its mandate extended to all affairs relating to the unimpeded administration of Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, including maintenance, restoration, and regulating access;
8. Strongly condemns the Israeli aggressions and illegal measures against the freedom of worship and Muslims' access to their holy site Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, and requests Israel, the occupying Power, to respect the historic status quo and to immediately stop these measures;
9. Firmly deplores the continuous storming of Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf by Israeli right-wing extremists and uniformed forces, and urges Israel, the occupying Power, to take necessary measures to prevent provocative abuses that violate the sanctity and integrity of Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf;
10. Deeply decries the continuous Israeli aggressions against civilians including sheikhs, and priests, decries the large number of arrests and injuries among Muslim worshippers and Jordanian Awqaf guards in Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf by the Israeli forces, and urges Israel, the occupying Power, to end these aggressions and abuses which inflame the tension on the ground and between faiths;

11. Disapproves of the Israeli restriction of access to Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf during the 2015 Eid Al-Adha and the subsequent violence, and calls on Israel, the occupying Power, to stop all violations against Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf;
12. Deeply regrets the refusal of Israel to grant visas to UNESCO experts in charge of the UNESCO project at the Centre of Islamic Manuscripts in Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, and requests Israel to grant visas to UNESCO experts without restrictions;
13. Regrets the damage caused by the Israeli forces, especially since 23 August 2015, to the historic gates and windows of the al-Qibli Mosque inside Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, and reaffirms, in this regard, the obligation of Israel to respect the integrity, authenticity and cultural heritage of Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, as reflected in the historic status quo, as a Muslim holy site of worship and as an integral part of a world cultural heritage site;
14. Calls on Israel, the occupying Power, to stop violations against the Waqf properties east and south of Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, such as the recent confiscations of parts of al-Youssefeyah cemetery and al-Sawanah area by banning Muslims from burying their dead in some spaces and by planting Jewish fake graves in other spaces of the Muslim cemeteries, in addition to the dramatic change of the status and distinctive character of the Umayyad Palaces, in particular the violation of the continued conversion of many Islamic and Byzantine remains into the so-called Jewish ritual baths or into Jewish prayer places;
15. Expresses its deep concern over the Israeli closure and ban of the renovation of the al-Rahma Gate building, one of the Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf gates, and urges Israel, the occupying Power, to reopen the Gate, and stop obstruction of the necessary restoration works, in order to repair the damage caused by the weather conditions, especially the water leakage into the rooms of the building;
16. Also calls on Israel, the occupying Power, to stop the obstruction of the immediate execution of all the 18 Hashemite restoration projects in and around Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf;
17. Deplores the Israeli decision to approve a plan to build a two-line cable car system in East Jerusalem and the so-called “Liba House” project in the Old City of Jerusalem as well as the construction of the so-called “Kedem Center”, a visitor centre near the southern wall of the Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf, the construction of the Strauss Building and the elevator project in Al-Buraq Plaza “Western Wall Plaza” and urges Israel, the occupying Power, to renounce the above-mentioned projects and to stop the construction works in conformity with its obligations under the relevant UNESCO conventions, resolutions and decisions;

#### **19.I.B.2 Ascent to the Mughrabi Gate in Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf**

18. Reaffirms that the Mughrabi Ascent is an integral and inseparable part of Al-Aqṣà Mosque/al-Ḥaram ash-Sharīf;
19. Takes note of the 15th Reinforced Monitoring Report and all previous reports, together with their addenda prepared by the World Heritage Centre, as well as the state of conservation reports submitted to the World Heritage Centre by Jordan and the State of Palestine;
20. Deprecates the continuing Israeli unilateral measures and decisions regarding the Ascent to the Mughrabi Gate, including the latest works conducted at the Mughrabi Gate entrance in February 2015, the instalment of an umbrella at that entrance as well

as the enforced creation of a new Jewish prayer platform south of the Mughrabi Ascent in Al-Buraq Plaza "Western Wall Plaza", and the removal of the Islamic remains at the site, and reaffirms that no Israeli unilateral measures shall be taken in conformity with its status and obligations under the 1954 Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict;

21. Also expresses its deep concern regarding the illegal demolitions of Ummayyad, Ottoman and Mamluk remains as well as other intrusive works and excavations in and around the Mughrabi Gate Pathway, and also requests Israel, the occupying Power, to halt such demolitions, excavations and works and to abide by its obligations under the provisions of the UNESCO conventions mentioned in paragraph 2 above;
22. Reiterates its thanks to Jordan for its cooperation and urges Israel, the occupying Power, to cooperate with the Jordanian Awqaf Department, in conformity with its obligations under the provisions of the 1954 Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict, and to facilitate access of Jordanian Awqaf experts with their tools and material to the site in order to enable the execution of the Jordanian design of the Ascent to the Mughrabi Gate in accordance with UNESCO and World Heritage Committee decisions, particularly 37 COM/7A.26, 38 COM/7A.4 and 39 COM/7A.27;
23. Thanks the Director-General for her attention to this sensitive situation, and requests her to take the necessary measures in order to enable the execution of the Jordanian design of the Ascent to the Mughrabi Gate;

#### **19.I.C UNESCO reactive monitoring mission to the Old City of Jerusalem and its Walls and UNESCO experts meeting on the Mughrabi Ascent**

24. Stresses yet again the urgent need for the implementation of the UNESCO reactive monitoring mission to the Old City of Jerusalem and its Walls;
25. Recalls in this regard 196 EX/Decision 26 that decided, in case of non-implementation, to consider, in conformity with international law, other means to ensure its implementation;
26. Notes with deep concern that Israel, the occupying Power, has not complied with any of the 11 decisions of the Executive Board\* or six World Heritage Committee decisions\*\* that request the implementation of the reactive monitoring mission to the Old City of Jerusalem and its Walls;
27. Regrets the continued Israeli refusal to act in accordance with UNESCO and World Heritage Committee decisions that request a UNESCO experts meeting on the Mughrabi Ascent and the dispatch of a reactive monitoring mission to the Old City of Jerusalem and its Walls;
28. Invites the Director-General to take necessary measures to implement the above-mentioned reactive monitoring mission in accordance with World Heritage Committee decision 34 COM/7A.20, prior to the next session of the Executive Board, and invites all concerned parties to facilitate the implementation of the mission and experts meeting;

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\* The 11 Executive Board decisions: 185 EX/Decision 14, 186 EX/Decision 11, 187 EX/Decision 11, 189 EX/Decision 8, 190 EX/Decision 13, 191 EX/Decision 9, 192 EX/Decision 11, 194 EX/Decision 11, 195 EX/Decision 9, 196 EX/Decision 26, 197 EX/Decision 32.

\*\* The six World Heritage Committee decisions: 34 COM/7A.20, 35 COM/7A.22, 36 COM/7A.23, 37 COM/7A.26, 38 COM/7A.4, 39 COM/7A.27.

29. Requests that the report and recommendations of the reactive monitoring mission as well as the report of the technical meeting on the Mughrabi Ascent, be presented to the concerned parties;
30. Thanks the Director-General for her continuous efforts to implement the above-mentioned UNESCO joint reactive monitoring mission and all related UNESCO decisions and resolutions;

## **19.II Reconstruction and development of Gaza**

31. Deplores the military confrontations in and around the Gaza Strip and the civilian casualties caused, including the killing and injury of thousands of Palestinian civilians, including children, as well as the continuous negative impact in the fields of competence of UNESCO, the attacks on schools and other educational and cultural facilities, including breaches of the inviolability of United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA) schools;
32. Strongly deplores the continuous Israeli blockade of the Gaza Strip, which harmfully affects the free and sustained movement of personnel and humanitarian relief items as well as the intolerable number of casualties among Palestinian children, the attacks on schools and other educational and cultural facilities and the denial of access to education, and requests Israel, the occupying Power, to immediately ease this blockade;
33. Reiterates its request to the Director-General to upgrade, as soon as possible, the UNESCO Antenna in Gaza in order to ensure the prompt reconstruction of schools, universities, cultural heritage sites, cultural institutions, media centres and places of worship that have been destroyed or damaged by the consecutive wars on Gaza;
34. Thanks the Director-General for the information meeting held in March 2015 on the current situation in Gaza in the fields of competence of UNESCO and on the outcome of the projects conducted by UNESCO in the Gaza Strip-Palestine, and invites her to organize another information meeting on the same matter;
35. Also thanks the Director-General for initiatives that have already been implemented in Gaza in the fields of education, culture and youth and for the safety of media professionals, and calls upon her to continue her active involvement in the reconstruction of Gaza's damaged educational and cultural components;

## **19.III The two Palestinian sites of *Al-Haram Al Ibrāhīmī/Tomb of the Patriarchs* in al-Khalīl/Hebron and the *Bilāl Ibn Rabāḥ Mosque/Rachel's Tomb* in Bethlehem**

36. Reaffirms that the two concerned sites located in al-Khalīl/Hebron and in Bethlehem are an integral part of Palestine;
37. Disapproves of the ongoing Israeli illegal excavations, works, construction of private roads for settlers and a separation wall inside the Old City of al-Khalīl/Hebron, that harmfully affect the integrity of the site, and the subsequent denial of freedom of movement and freedom of access to places of worship, and urges Israel, the occupying Power, to end these violations in compliance with provisions of relevant UNESCO conventions, resolutions and decisions;
38. Deeply deplores the new cycle of violence, since October 2015, in the context of the constant aggressions by the Israeli settlers and other extremist groups against Palestinian residents, including schoolchildren, and asks the Israeli authorities to prevent such aggressions;

39. Deeply regrets the Israeli refusal to comply with 185 EX/Decision 15, which requested the Israeli authorities to remove the two Palestinian sites from its national heritage list and calls on the Israeli authorities to act in accordance with that decision;

#### 19.IV

40. Decides to include these matters under an item entitled “Occupied Palestine” in the agenda at its 200th session, and invites the Director-General to submit to it a progress report thereon.

(199 EX/SR.7)

## 20 Implementation of 38 C/Resolution 72 and 197 EX/Decision 33 concerning educational and cultural institutions in the occupied Arab territories<sup>3</sup> (199 EX/20; 199 EX/33)

### 20.I OCCUPIED PALESTINE

The Executive Board,

1. Recalling 185 EX/Decision 36 and 38 C/Resolution 72 as well as Article 26 of the Universal Declaration of Human Rights with regard to the right to education, Articles 24, 50 and 94 of the Fourth Geneva Convention with regard to the denial of the right of children to education, as well as the Hague Convention (1954) and its Protocols and the Convention for the Protection of the World Cultural and Natural Heritage (1972),
2. Also recalling the International Court of Justice’s Advisory Opinion of 9 July 2004 on the “Legal Consequences of the Construction of a Wall in the Occupied Palestinian Territory”,
3. Having examined document 199 EX/20,
4. Committed to the safeguarding of monuments, works of art, manuscripts, books and other historical and cultural properties to be protected in the event of conflict, as well as the safeguarding of schools and all educational facilities,
5. Deplores the damaging impact of the military confrontations in and around the Gaza Strip in the fields of competence of UNESCO where several hundreds of educational and cultural facilities have been destroyed or damaged, affecting more than 500,000 schoolchildren and students as reflected in United Nations Office for the Coordination of Humanitarian Affairs (OCHA), United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA) and UNESCO reports, as well as the severe damage inflicted on cultural heritage sites and cultural institutions, and also deplores breaches of the inviolability of UNRWA schools;

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<sup>3</sup> The Executive Board adopted this decision upon a recommendation made by the Programme and External Relations Commission (PX) following a roll-call vote: 45 votes in favour, 1 vote against and 11 abstentions:

**In favour:** Albania, Algeria, Argentina, Bangladesh, Brazil, Chad, China, Dominican Republic, Egypt, El Salvador, Estonia, France, Germany, Greece, Guinea, India, Iran (Islamic Republic of), Italy, Japan, Lebanon, Lithuania, Malaysia, Mauritius, Morocco, Mexico, Mozambique, Nepal, Netherlands, Nicaragua, Nigeria, Oman, Pakistan, Qatar, Republic of Korea, Russian Federation, Senegal, Slovenia, Sudan, South Africa, Spain, Sri Lanka, Sweden, Togo, United Kingdom of Great Britain and Northern Ireland, Viet Nam.

**Against:** United States of America.

**Abstentions:** Cameroon, Côte d’Ivoire, Ghana, Haiti, Kenya, Paraguay, Saint Kitts and Nevis, Serbia, Trinidad and Tobago, Uganda, Ukraine.

**Absent:** Turkmenistan.

6. Expresses its deep concern about the recent escalation of the situation and its effect on the full exercise of the right to education by schoolchildren and students;
7. Reaffirms, in this regard, that schools, universities and cultural heritage sites enjoy special protection and should not be targeted in situations of armed conflict;
8. Expresses its growing concern about the harmful impact of the Wall and of other practices on the activities of educational and cultural institutions, as well as obstacles resulting therefrom which prevent Palestinian schoolchildren and students from being an integral part of their social fabric and from exercising fully their right to education, and calls for the observance of the provisions of relevant UNESCO conventions, resolutions and decisions;
9. Demands that Israel, the occupying Power, cease all of its settlement activities, the construction of the Wall and other measures aimed at altering the character, status and demographic composition of the Occupied Palestinian territory, including in and around East Jerusalem, which, *inter alia*, have a negative impact on Palestinian schoolchildren's ability to fully exercise their right to education;
10. Also demands, in this regard, that the Israeli authorities renounce the extension of the Wall through Beit Jala and the Cremisan Monastery in the Bethlehem Governorate;
11. Notes with deep concern the Israeli censorship of the Palestinian curricula of schools and universities in East Jerusalem, and urges the Israeli authorities to immediately halt this censorship;
12. Expresses its appreciation for the substantial contributions of all concerned Member States and intergovernmental organizations and non-governmental organizations to UNESCO's action in Palestine, and appeals to them to continue assisting UNESCO in this endeavour;
13. Thanks the Director-General for the results that have been obtained in relation to the implementation of a number of current educational and cultural activities, and invites her to strengthen UNESCO's assistance to the Palestinian educational and cultural institutions in order to address new needs;
14. Encourages the Director-General to continue to reinforce her action in favour of the protection, reconstruction, rehabilitation and restoration of the Palestinian archaeological sites and cultural heritage, and invites her to address the needs for capacity building in all UNESCO's fields of competence by expanding the financial assistance programme for Palestinian students;
15. Requests the Director-General to organize, as soon as possible, the ninth meeting of the Joint UNESCO-Palestine Committee;

## 20.II OCCUPIED SYRIAN GOLAN

16. Also invites the Director-General:
  - (a) to continue the efforts she is making to preserve the human, social and cultural fabric of the occupied Syrian Golan, in accordance with the relevant provisions of its decisions;
  - (b) to undertake efforts to offer appropriate curricula, and to provide more grants and adequate assistance to the educational and cultural institutions of the occupied Syrian Golan;