

DIVISION FOR PALESTINIAN RIGHTS

# Bulletin

on action by the United Nations system and intergovernmental organizations relevant to the question of Palestine

### December 2017 Volume XL, Bulletin No. 12

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### I. UN SECRETARY-GENERAL CALLS JERUSALEM A FINAL STATUS ISSUE THAT MUST BE RESOLVED THROUGH DIRECT PEACE TALKS

On 6 December 2017, Secretary-General António Guterres issued the following statement (<u>SG/SM/18814</u>):

From day one as Secretary-General of the United Nations, I have consistently spoken out against any unilateral measures that would jeopardize the prospect of peace for Israelis and Palestinians.

Jerusalem is a final status issue that must be resolved through direct negotiations between the two parties on the basis of the relevant Security Council and General Assembly resolutions, taking into account the legitimate concerns of both the Palestinian and the Israeli sides.

I understand the deep attachment that Jerusalem holds in the hearts of so many people. It has been so for centuries and it will always be.

In this moment of great anxiety, I want to make it clear: there is no alternative to the two-State solution. There is no Plan B.

It is only by realizing the vision of two states living side-by-side in peace, security and mutual recognition, with Jerusalem as the capital of Israel and Palestine, and all final status issues resolved permanently through negotiations, that the legitimate aspirations of both peoples will be achieved.

For my part as the United Nations Secretary-General, I will do everything in my power to support the Israeli and Palestinian leaders to return to meaningful negotiations and to realize this vision of a lasting peace for both people.

### **II. GENERAL ASSEMBLY ADOPTS EIGHT RESOLUTIONS ON PALESTINE REFUGEES, HUMAN RIGHTS, SETTLEMENTS**

On 7 December 2017, the General Assembly adopted resolutions on "Assistance to Palestine refugees" (<u>A/RES/72/80</u>); "Persons displaced as a result of the June 1967 and subsequent hostilities" (<u>A/RES/72/81</u>); "Operations of the United Nations Relief and Works Agency for Palestine Refugees in the Near East" (<u>A/RES/72/82</u>); "Palestine refugees' properties and their revenues" (<u>A/RES/72/83</u>); "Work of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories" (<u>A/RES/72/84</u>); "Applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949, to the Occupied Palestinian Territory, including East Jerusalem, and the occupied Syrian Golan" (<u>A/RES/72/86</u>); and "Israeli practices affecting the human rights of the Palestinian Territory, including East Jerusalem, and the occupied Syrian Golan" (<u>A/RES/72/86</u>); and "Israeli practices affecting the human rights of the Palestinian repople in the Occupied Palestinian Territory, including East Jerusalem, and the oscupied Syrian Golan" (<u>A/RES/72/86</u>); and "Israeli practices affecting the human rights of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem" (<u>A/RES/72/87</u>);. The texts of the resolutions are reproduced below:

#### 72/80. Assistance to Palestine refugees

The General Assembly,

*Recalling* its resolution 194 (III) of 11 December 1948 and all its subsequent resolutions on the question, including resolution  $\frac{71/91}{91}$  of 6 December 2016,

*Recalling also* its resolution 302 (IV) of 8 December 1949, by which, inter alia, it established the United Nations Relief and Works Agency for Palestine Refugees in the Near East,

Recalling further the relevant resolutions of the Security Council,

Aware of the fact that, for more than six decades, the Palestine refugees have suffered from the loss of their homes, lands and means of livelihood,

Affirming the imperative of resolving the problem of the Palestine refugees for the achievement of justice and for the achievement of lasting peace in the region,

Acknowledging the essential role that the Agency has played for over 65 years since its establishment in ameliorating the plight of the Palestine refugees through the provision of education, health, relief and social services and ongoing work in the areas of camp infrastructure, microfinance, protection and emergency assistance,

*Taking note* of the report of the Commissioner-General of the Agency covering the period from 1 January to 31 December 2016,<sup>1</sup>

Taking note also of the report of the Commissioner-General of 30 June 2017, submitted pursuant to paragraph 57 of the report of the Secretary-General<sup>2</sup> and in follow-up to the update the special report 3 August to of 2015 of the Commissioner-General submitted pursuant to paragraph 21 of General Assembly resolution 302 (IV),<sup>3</sup> and expressing concern regarding the severe financial crisis of the Agency and the negative implications for the continued delivery of core programmes to the Palestine refugees in all fields of operation,

*Aware* of the growing needs of the Palestine refugees throughout all the fields of operation, namely, Jordan, Lebanon, the Syrian Arab Republic and the Occupied Palestinian Territory,

*Expressing grave concern* at the especially difficult situation of the Palestine refugees under occupation, including with regard to their safety, well-being and socioeconomic living conditions,

<sup>&</sup>lt;sup>1</sup> Official Records of the General Assembly, Seventy-second Session, Supplement No. 13 (A/72/13/Rev.1).

<sup>&</sup>lt;sup>2</sup> <u>A/71/849</u>.

<sup>&</sup>lt;sup>3</sup> <u>A/70/272</u>, annex.

*Expressing grave concern in particular* at the grave humanitarian situation and socioeconomic conditions of the Palestine refugees in the Gaza Strip, and underlining the importance of emergency and humanitarian assistance and urgent reconstruction efforts,

*Noting* the signing of the Declaration of Principles on Interim Self-Government Arrangements on 13 September 1993 by the Government of Israel and the Palestine Liberation Organization<sup>4</sup> and the subsequent implementation agreements,

1. *Notes with regret* that repatriation or compensation of the refugees, as provided for in paragraph 11 of General Assembly resolution 194 (III), has not yet been effected, and that, therefore, the situation of the Palestine refugees continues to be a matter of grave concern and the Palestine refugees continue to require assistance to meet basic health, education and living needs;

2. Also notes with regret that the United Nations Conciliation Commission for Palestine has been unable to find a means of achieving progress in the implementation of paragraph 11 of General Assembly resolution 194 (III), and reiterates its request to the Conciliation Commission to continue exerting efforts towards the implementation of that paragraph and to report to the Assembly on the efforts being exerted in this regard as appropriate, but no later than 1 September 2018;

3. *Affirms* the necessity for the continuation of the work of the United Nations Relief and Works Agency for Palestine Refugees in the Near East and the importance of its unimpeded operation and its provision of services, including emergency assistance, for the well-being, protection and human development of the Palestine refugees and for the stability of the region, pending the just resolution of the question of the Palestine refugees;

4. *Calls upon* all donors to continue to strengthen their efforts to meet the anticipated needs of the Agency, including with regard to increased expenditures and needs arising from conflicts and instability in the region and the serious socioeconomic and humanitarian situation, particularly in the Occupied Palestinian Territory, and those needs mentioned in recent emergency, recovery and reconstruction appeals and plans for the Gaza Strip and in the regional crisis response plans to address the situation of Palestine refugees in the Syrian Arab Republic and those Palestine refugees who have fled to countries in the region;

5. *Commends* the Agency for its provision of vital assistance to the Palestine refugees and its role as a stabilizing factor in the region and the tireless efforts of the staff of the Agency in carrying out its mandate.

66th plenary meeting 7 December 2017

<sup>&</sup>lt;sup>4</sup> <u>A/48/486-S/26560</u>, annex.

#### 72/81. Persons displaced as a result of the June 1967 and subsequent hostilities

The General Assembly,

*Recalling* its resolutions 2252 (ES-V) of 4 July 1967, 2341 B (XXII) of 19 December 1967 and all subsequent related resolutions,

*Recalling also* Security Council resolutions 237 (1967) of 14 June 1967 and 259 (1968) of 27 September 1968,

*Taking note* of the report of the Secretary-General submitted in pursuance of its resolution  $\frac{71/92}{9}$  of 6 December 2016,<sup>1</sup>

*Taking note also* of the report of the Commissioner-General of the United Nations Relief and Works Agency for Palestine Refugees in the Near East covering the period from 1 January to 31 December 2016,<sup>2</sup>

*Concerned* about the continuing human suffering resulting from the June 1967 and subsequent hostilities,

*Taking note* of the relevant provisions of the Declaration of Principles on Interim Self-Government Arrangements of 13 September 1993<sup>3</sup> with regard to the modalities for the admission of persons displaced in 1967, and concerned that the process agreed upon has not yet been effected,

*Taking note also* of its resolution <u>67/19</u> of 29 November 2012,

1. *Reaffirms* the right of all persons displaced as a result of the June 1967 and subsequent hostilities to return to their homes or former places of residence in the territories occupied by Israel since 1967;

2. *Stresses* the necessity for an accelerated return of displaced persons, and calls for compliance with the mechanism agreed upon by the parties in article XII of the Declaration of Principles on Interim Self-Government Arrangements of 13 September 1993<sup>3</sup> on the return of displaced persons;

3. *Endorses*, in the meantime, the efforts of the Commissioner-General of the United Nations Relief and Works Agency for Palestine Refugees in the Near East to continue to provide humanitarian assistance, as far as practicable, on an emergency basis, and as a temporary measure, to persons in the area who are currently displaced and in serious need of continued assistance as a result of the June 1967 and subsequent hostilities;

<sup>&</sup>lt;sup>1</sup> <u>A/72/313</u>.

<sup>&</sup>lt;sup>2</sup> Official Records of the General Assembly, Seventy-second Session, Supplement No. 13 (A/72/13/Rev.1).

<sup>&</sup>lt;sup>3</sup> <u>A/48/486-S/26560</u>, annex.

4. *Strongly appeals* to all Governments and to organizations and individuals to contribute generously to the Agency and to the other intergovernmental and non-governmental organizations concerned for the above-mentioned purposes;

5. *Requests* the Secretary-General, after consulting with the Commissioner-General, to report to the General Assembly before its seventy-third session on the progress made with regard to the implementation of the present resolution.

66th plenary meeting 7 December 2017

## 72/82. Operations of the United Nations Relief and Works Agency for Palestine Refugees in the Near East

#### The General Assembly,

*Recalling* its resolutions 194 (III) of 11 December 1948, 212 (III) of 19 November 1948, 302 (IV) of 8 December 1949 and all subsequent related resolutions, including its resolution <u>71/93</u> of 6 December 2016,

Recalling also the relevant resolutions of the Security Council,

*Having considered* the report of the Commissioner-General of the United Nations Relief and Works Agency for Palestine Refugees in the Near East covering the period from 1 January to 31 December 2016,<sup>1</sup>

*Taking note* of the letter dated 25 May 2017 from the Chair of the Advisory Commission of the Agency addressed to the Commissioner-General,<sup>2</sup> and noting the extraordinary meeting of the Commission held on 8 September 2016,

*Underlining* that, at a time of heightened conflict and instability in the Middle East, the Agency continues to play a vital role in ameliorating the plight of the Palestine refugees through the provision of, inter alia, essential education, health, relief and social services programmes and emergency assistance to a registered population of more than 5.3 million refugees whose situation has become extremely precarious, in mitigating the consequences of alarming trends, including increasing violence, marginalization and poverty, in the areas of operation, and in providing a crucial measure of stability in the region,

Deeply concerned about the extremely critical financial situation of the Agency, caused by the structural underfunding of the Agency, as well as by rising needs and expenditures resulting from the deterioration of the socioeconomic and humanitarian conditions and the conflicts and rising instability in the region and their significant negative impact on the ability of the Agency to deliver essential services to the Palestine refugees, including its emergency, recovery, reconstruction and development programmes in all fields of operation,

<sup>&</sup>lt;sup>1</sup> Official Records of the General Assembly, Seventy-second Session, Supplement No. 13 (A/72/13/Rev.1).

<sup>&</sup>lt;sup>2</sup> Ibid., pp. 7–9.

Taking note of the report of the Secretary-General on the operations of the United Nations Relief and Works Agency for Palestine Refugees in the Near East,<sup>3</sup> submitted pursuant to resolution <u>71/93</u>, and the request contained therein for broad consultations to explore all ways and means, including through voluntary and assessed contributions, to ensure that the Agency's funding is sufficient, predictable and sustained for the duration of its mandate, and considering the recommendations contained in the report,

*Taking note also* of the report of 30 June 2017 of the Commissioner-General, submitted pursuant to paragraph 57 of the report of the Secretary-General and in follow-up to the update to the special report of 3 August 2015 of the Commissioner-General,<sup>4</sup> submitted pursuant to paragraph 21 of General Assembly resolution 302 (IV), regarding the severe financial crisis of the Agency and the negative implications for the continued delivery of core Agency programmes to the Palestine refugees in all fields of operation,

*Expressing appreciation* for the efforts of donors and host countries to respond to the Agency's financial crisis, including through continued and, where possible, increased voluntary contributions, while acknowledging the steadfast support of all other donors to the Agency,

*Noting* that contributions have not been predictable enough or sufficient to meet growing needs and remedy the persistent shortfalls that are undermining the Agency's operations and efforts to promote human development and meet Palestine refugees' basic needs, and stressing the need for further efforts to comprehensively address the recurrent funding shortfalls affecting the Agency's operations,

*Recognizing* the Agency's efforts to develop innovative and diversified means to mobilize resources, including through partnerships with international financial institutions, the private sector and civil society,

*Commending* the Agency for the measures taken to address the financial crisis, despite difficult operational circumstances, including through the implementation of the mediumterm strategy for 2016–2021 and various internal measures to contain expenditures, reduce operational and administrative costs, maximize the use of resources and reduce the funding shortfalls, and expressing profound concern that, despite such measures, the Agency's programme budget, which is funded primarily by voluntary contributions from Member States and intergovernmental organizations, faces persistent shortfalls that are increasingly threatening the delivery of the Agency's core programmes of assistance to the Palestine refugees,

*Encouraging* the Agency to sustain those reform efforts, while also taking all possible measures to protect and improve the quality of access to and the delivery of core programmes of assistance,

*Recalling* its resolution  $\frac{65/272}{000}$  of 18 April 2011, in which it requested the Secretary-General to continue to support the institutional strengthening of the Agency,

<sup>&</sup>lt;sup>3</sup> <u>A/71/849</u>.

<sup>&</sup>lt;sup>4</sup> <u>A/70/272</u>, annex.

*Stressing* the need to support the Agency's capacity to uphold its mandate and to avert the serious humanitarian, political and security risks that would result from any interruption or suspension of its vital work,

*Recognizing* that the recurring and growing financial shortfalls directly affecting the sustainability of the Agency's operations need to be remedied by examining new funding modalities designed to put the Agency on a stable financial footing to enable it to effectively carry out its core programmes in accordance with its mandate and commensurate with humanitarian needs,

*Welcoming* the affirmation in the New York Declaration for Refugees and Migrants, adopted by the General Assembly on 19 September 2016,<sup>5</sup> that, inter alia, the Agency, along with other relevant organizations, requires sufficient funding to be able to carry out its activities effectively and in a predictable manner,

*Bearing in mind* the 2030 Agenda for Sustainable Development,<sup>6</sup> including the pledge that no one will be left behind, emphasizing that the Sustainable Development Goals apply to all, including refugees, and commending the efforts of the Agency's programmes to promote 10 of the 17 Goals, as indicated in the report of the Secretary-General,

*Welcoming* the joint efforts of host countries and donors to mobilize support for the Agency, including the ministerial meetings convened on 26 September 2015 and 4 May 2016, at the high-level conference convened on 2 June 2015 in New York to commemorate the sixty-fifth anniversary of the commencement of the Agency's operations and at other high-level meetings,

*Welcoming also* the support for the Agency affirmed at the high-level meeting convened by the Organization of Islamic Cooperation, and co-sponsored by Jordan and Sweden, on 22 September 2017, aimed at urgently addressing the Agency's funding shortfall and contributing towards the expansion of donor support for the Agency,

*Recalling* Articles 100, 104 and 105 of the Charter of the United Nations and the Convention on the Privileges and Immunities of the United Nations,<sup>7</sup>

*Recalling also* the Convention on the Safety of United Nations and Associated Personnel,<sup>8</sup>

*Recalling further* its resolutions 71/129 of 8 December 2016 on the safety and security of humanitarian personnel and protection of United Nations personnel and 71/127 of 8 December 2016 on the strengthening of the coordination of emergency humanitarian assistance of the United Nations, calling upon, inter alia, all States to ensure respect for and the protection of all humanitarian personnel and United Nations and associated personnel, to respect the principles of humanity, neutrality, impartiality and independence for the

<sup>&</sup>lt;sup>5</sup> Resolution  $\frac{71/1}{1}$ .

<sup>&</sup>lt;sup>6</sup> Resolution <u>70/1</u>.

<sup>&</sup>lt;sup>7</sup> Resolution 22 A (I).

<sup>&</sup>lt;sup>8</sup> United Nations, *Treaty Series*, vol. 2051, No. 35457.

provision of humanitarian assistance and to respect and ensure respect for the inviolability of United Nations premises,

*Affirming* the applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>9</sup> to the Palestinian territory occupied since 1967, including East Jerusalem,

*Aware* of the continuing needs of the Palestine refugees in all fields of operation, namely Jordan, Lebanon, the Syrian Arab Republic and the Occupied Palestinian Territory,

*Gravely concerned* about the extremely difficult socioeconomic conditions being faced by the Palestine refugees in the Occupied Palestinian Territory, including East Jerusalem, particularly in the refugee camps in the Gaza Strip, as a result of the recurrent military operations, continuing prolonged Israeli closures, the construction of settlements and the wall, evictions, the demolition of homes and livelihood properties causing forced transfers of civilians, and the severe economic and movement restrictions that in effect amount to a blockade, which have deepened unemployment and poverty rates among the refugees, with potentially lasting, long-term negative effects, while taking note of developments with regard to the situation of access there,

Deploring the continuing and negative repercussions of the conflicts in and around the Gaza Strip, the most recent in July and August 2014, and the thousands of civilian casualties caused, as well as the widespread destruction of or damage to thousands of homes and vital civilian infrastructure, the internal displacement of hundreds of thousands of civilians and any violations of international law, including humanitarian and human rights law, in this regard,

*Expressing grave concern*, in this regard, about the lasting impact on the humanitarian and socioeconomic situation of the Palestine refugees in the Gaza Strip, including high rates of food insecurity, poverty, displacement and the depletion of coping capacities, and taking note in this regard of the United Nations country team reports of 26 August 2016, entitled "Gaza: two years after" and of July 2017, entitled "Gaza ten years later" and the alarming conditions and figures documented therein,

*Deploring* attacks affecting United Nations installations, including Agency schools sheltering displaced civilians, and all other breaches of the inviolability of United Nations premises during the conflict in the Gaza Strip in July and August 2014, as reported in the summary by the Secretary-General of the report of the Board of Inquiry<sup>10</sup> and by the independent commission of inquiry established pursuant to Human Rights Council resolution S-21/1,<sup>11</sup> and stressing the imperative of ensuring accountability,

*Commending* the Agency for its extraordinary efforts to provide shelter, emergency relief, medical, food, protection and other humanitarian assistance during the military operations of July and August 2014,

<sup>&</sup>lt;sup>9</sup> Ibid., vol. 75, No. 973.

 $<sup>\</sup>frac{10}{5} \frac{S/2015/286}{2000}$ , annex.

<sup>&</sup>lt;sup>11</sup> See <u>A/HRC/29/52</u>.

*Recalling* the temporary tripartite agreement facilitated by the United Nations in September 2014, and stressing the urgent need for the lifting of all Israeli closures and restrictions on the Gaza Strip and for the reconstruction of destroyed homes and infrastructure,

*Recalling also* its resolution ES-10/18 of 16 January 2009 and Security Council resolution <u>1860 (2009)</u> of 8 January 2009, as well as the Agreement on Movement and Access of 15 November 2005,

*Calling upon* Israel to ensure the expedited and unimpeded import of all necessary construction materials into the Gaza Strip and to reduce the burdensome cost of importation of Agency supplies, while taking note of recent developments with regard to the tripartite agreement facilitated by the United Nations,

*Expressing concern* about the continuing classroom shortage in the Gaza Strip and the consequent negative impact on the right to education of refugee children,

*Stressing* the urgent need for the advancement of reconstruction in the Gaza Strip, including by ensuring the timely facilitation of construction projects, including extensive shelter repair, and the need for the accelerated implementation of other urgent United Nations-led civilian reconstruction activities,

*Welcoming* contributions made to the Agency's emergency appeals for the Gaza Strip, and calling urgently upon the international community for continued support in accordance with the Agency's strategic response plan,

*Urging* the full disbursement of pledges made at the Cairo International Conference on Palestine: Reconstructing Gaza, held on 12 October 2014, for ensuring the provision of the necessary humanitarian assistance and accelerating the reconstruction process,

*Stressing* that the situation in the Gaza Strip is unsustainable and that a durable ceasefire agreement must lead to a fundamental improvement in the living conditions of the Palestinian people in the Gaza Strip, including through the sustained and regular opening of crossing points, and must ensure the safety and well-being of civilians on both sides,

Affirming the need to support the Palestinian national consensus Government in its assumption of full government responsibilities in both the West Bank and the Gaza Strip, in all fields, as well as through its presence at Gaza's crossing points,

*Noting with appreciation* the progress made towards rebuilding the Nahr el-Bared refugee camp, commending the Government of Lebanon, donors, the Agency and other parties concerned for the continuing efforts to assist affected and displaced refugees, and emphasizing the need for the funding required to complete the reconstruction of the camp and end without delay the displacement from the camp of thousands of residents whose shelters have not been rebuilt,

*Expressing deep concern* at the critical situation of Palestine refugees in the Syrian Arab Republic and at the impact of the crisis on the Agency's installations and its ability to deliver

its services, and regretting profoundly the loss of life and widespread displacement among refugees and the killing of 19 staff members of the Agency in the crisis since 2012,

*Emphasizing* the continuing need for assistance to Palestine refugees in the Syrian Arab Republic as well as those who have fled to neighbouring countries, and emphasizing the necessity of ensuring open borders for Palestine refugees fleeing the crisis in the Syrian Arab Republic, consistent with the principles of non-discrimination and non-refoulement under international law, and recalling in this regard the statement by the President of the Security Council of 2 October 2013<sup>12</sup> and the New York Declaration for Refugees and Migrants,

*Aware* of the valuable work done by the Agency in providing protection to the Palestinian people, in particular Palestine refugees, and recalling the need for the protection of all civilians in situations of armed conflict,

*Deploring* the endangerment of the safety of the Agency's staff and the damage and destruction caused to the facilities and properties of the Agency during the period covered by the report of the Commissioner-General,<sup>1</sup> and stressing the need to maintain the neutrality and safeguard the inviolability of United Nations premises, installations and equipment at all times,

*Deploring also* the breaches of the inviolability of United Nations premises, the failure to accord the property and assets of the Organization immunity from any form of interference and the failure to protect United Nations personnel, premises and property,

*Deploring further* the killing and injury of Agency staff members by the Israeli occupying forces in the Occupied Palestinian Territory since September 2000, including the 11 Agency personnel killed during the military operations in the Gaza Strip in July and August 2014,

*Deploring* the killing and wounding of refugee children and women sheltering in the Agency schools by the Israeli occupying forces during the military operations of July and August 2014,

Affirming the need for accountability and compensation to victims of violations of international law in accordance with international standards by all sides,

*Deeply concerned* about the continuing imposition of restrictions on the freedom of movement and access of the Agency's staff, vehicles and goods, and the injury, harassment and intimidation of the Agency's staff, which undermine and obstruct the work of the Agency, including its ability to provide essential basic and emergency services,

*Recalling* the statement of 15 July 1999 and the declarations adopted on 5 December 2001 and on 17 December 2014<sup>13</sup> by the Conference of High Contracting Parties to the Fourth Geneva Convention, including the call upon parties to facilitate the activities of the

<sup>&</sup>lt;sup>12</sup> S/PRST/2013/15; see Resolutions and Decisions of the Security Council, 1 August 2013–31 July 2014 (S/INF/69).

<sup>&</sup>lt;sup>13</sup> <u>A/69/711-S/2015/1</u>, annex.

Agency, to guarantee its protection and to refrain from levying taxes and imposing undue financial burdens,

Aware of the agreement between the Agency and the Government of Israel,

*Taking note* of the agreement reached on 24 June 1994, embodied in an exchange of letters between the Agency and the Palestine Liberation Organization,<sup>14</sup>

1. *Reaffirms* that the effective functioning of the United Nations Relief and Works Agency for Palestine Refugees in the Near East remains essential in all fields of operation;

2. *Expresses its appreciation* to the Commissioner-General of the Agency, as well as to all the staff of the Agency, for their tireless efforts and valuable work, particularly in the light of the difficult conditions, instability and crises faced during the past year;

3. *Expresses special commendation* to the Agency for the essential role that it has played for more than 65 years since its establishment in providing vital services for the well-being, human development and protection of the Palestine refugees and the amelioration of their plight and for the stability of the region, and affirms the necessity for continuing the work of the Agency and its unimpeded operation and provision of services, pending the just resolution of the question of the Palestine refugees;

4. *Commends* the Agency for its extraordinary efforts, in cooperation with other United Nations agencies on the ground, to provide emergency humanitarian assistance, including shelter, food and medical aid, to refugees and affected civilians during and since the military operations in the Gaza Strip in July and August 2014, and recognizes its exemplary capacity to mobilize in emergency situations while continuously carrying out its core human development programmes;

5. *Expresses its appreciation* for the important support and cooperation provided by the host Governments to the Agency in the discharge of its duties;

6. *Also expresses its appreciation* to the Advisory Commission of the Agency, and requests it to continue its efforts and to keep the General Assembly informed of its activities;

7. *Takes note* of the report of the Working Group on the Financing of the United Nations Relief and Works Agency for Palestine Refugees in the Near East<sup>15</sup> and the efforts to assist in ensuring the financial security of the Agency, and requests the Secretary-General to provide the necessary services and assistance to the Working Group for the conduct of its work;

8. *Commends* the Agency for its six-year medium-term strategy for 2016–2021 and the Commissioner-General for his continuing efforts to increase the budgetary transparency and efficiency of the Agency, as reflected in the Agency's programme budget for the biennium 2018–2019;<sup>16</sup>

<sup>&</sup>lt;sup>14</sup> Official Records of the General Assembly, Forty-ninth Session, Supplement No. 13 (<u>A/49/13</u>), annex I.

<sup>&</sup>lt;sup>15</sup> <u>A/72/326</u>.

<sup>&</sup>lt;sup>16</sup> Official Records of the General Assembly, Seventy-second Session, Supplement No. 13A (<u>A/72/13/Add.1</u>).

9. *Also commends* the Agency for sustaining its robust internal reform efforts, despite difficult operational circumstances, and recognizes its implementation of maximum efficiency procedures to contain expenditures, reduce operational and administrative costs, reduce its funding shortfalls and maximize the use of resources;

10. *Takes note* of the report of the Secretary-General on the operations of the United Nations Relief and Works Agency for Palestine Refugees in the Near East<sup>3</sup> and the conclusions and recommendations contained therein;

11. Appeals to States and organizations for the maintenance of their voluntary contributions to the Agency, as well as an increase in contributions where possible, in particular to the Agency's programme budget, including in the consideration of their allocation of resources for international human rights, peace and stability, development and humanitarian efforts, to support the Agency's mandate and its ability to meet the rising needs of the Palestine refugees and essential associated costs of operations;

12. Appeals to States and organizations not currently contributing to the Agency to urgently consider making voluntary contributions in response to the calls of the Secretary-General for expansion of the Agency's donor base, in order to stabilize funding and ensure greater sharing of the financial burden of supporting the Agency's operations, in accordance with the continuing responsibility of the international community as a whole to assist the Palestine refugees;

13. *Calls for* the provision by donors of early annual voluntary contributions, less earmarking, and multi-year funding, in line with the Grand Bargain on humanitarian financing announced at the World Humanitarian Summit, held in Istanbul, Turkey, in May 2016, in order to enhance the Agency's ability to plan and implement its operations with a greater degree of assurance regarding resource flows;

14. *Also calls for* the full and timely funding by donors of the Agency's emergency, recovery and reconstruction programmes as set out in its appeals and response plans;

15. *Requests* the Commissioner-General to continue efforts to maintain and increase traditional donor support and to enhance income from non-traditional donors, including through partnerships with public and private entities;

16. *Encourages* the Agency to explore financing avenues in relation to the implementation of the Sustainable Development Goals;<sup>6</sup>

17. Urges States and organizations to actively pursue partnerships with and innovative support for the Agency, including as recommended in paragraphs 47, 48 and 50 of the report of the Secretary-General, including through the establishment of endowments, trust funds or revolving fund mechanisms and assistance to the Agency to access humanitarian, development and peace and security trust funds and grants;

18. *Welcomes* pledges by States and organizations to provide diplomatic and technical support to the Agency, including engagement with international and financial development institutions, including the World Bank and the Islamic Development Bank, and, where

appropriate, to facilitate support for the establishment of financing mechanisms that can provide assistance to refugees and in fragile contexts, including to meet the needs of the Palestine refugees, and calls for serious follow-up efforts;

19. *Requests* the Agency to continue to implement efficiency measures through its medium-term strategy and the development of a five-year proposal for stabilizing the Agency's finances, including specific and time-bound measures, and to continue to improve its cost efficiency and resource mobilization efforts;

20. *Calls upon* the members of the Advisory Commission and the Working Group on the Financing of the United Nations Relief and Works Agency for Palestine Refugees in the Near East to consider the relevant recommendations in the report of the Secretary-General, including to help the Agency to address resource mobilization challenges and to actively assist the Commissioner-General in the efforts to create sustainable, sufficient and predictable support for the Agency's operations;

21. *Takes note* of the recommendations of the Secretary-General regarding the support provided to the Agency from the regular budget of the United Nations;

22. *Endorses* the efforts of the Commissioner-General to continue to provide humanitarian assistance, as far as is practicable, on an emergency basis and as a temporary measure, to persons in the area who are internally displaced and in serious need of continuing assistance as a result of recent crises in the Agency's fields of operation;

23. *Encourages* the Agency to provide increased assistance, in accordance with its mandate, to affected Palestine refugees in the Syrian Arab Republic as well as to those who have fled to neighbouring countries, as detailed in the Syrian regional crisis response plans, and calls upon donors to urgently ensure sustained support to the Agency in this regard in the light of the continuing grave deterioration of the situation and the growing needs of the refugees;

24. *Welcomes* the progress made thus far by the Agency in rebuilding the Nahr el-Bared refugee camp in northern Lebanon, and calls for donor funding to enable the expeditious completion of its reconstruction, for the continued provision of relief assistance to those displaced following its destruction in 2007 and for the alleviation of their ongoing suffering through the provision of the necessary support and financial assistance until the reconstruction of the camp is complete;

25. *Encourages* the Agency, in close cooperation with other relevant United Nations entities, to continue to make progress in addressing the needs, rights and protection of children, women and persons with disabilities in its operations, including through the provision of necessary psychosocial and humanitarian support, in accordance with the Convention on the Rights of the Child,<sup>17</sup> the Convention on the Elimination of All Forms of

<sup>&</sup>lt;sup>17</sup> United Nations, *Treaty Series*, vol. 1577, No. 27531.

Discrimination against Women<sup>18</sup> and the Convention on the Rights of Persons with Disabilities;<sup>19</sup>

26. *Also encourages* the Agency to continue to reduce the vulnerability and improve the self-reliance and resilience of Palestine refugees through its programmes;

27. *Recognizes* the acute protection needs of Palestine refugees across the region, and encourages the Agency's efforts to contribute to a coordinated and sustained response in accordance with international law, including the Agency's development of its protection framework and function in all field offices, including for child protection;

28. *Commends* the Agency for its provision of humanitarian and psychosocial support and other initiatives that provide recreational, cultural and educational activities for children in all fields, including in the Gaza Strip, and, recognizing their positive contribution, calls for full support for such initiatives by donor and host countries and encourages the building and strengthening of partnerships to facilitate and enhance the provision of these services;

29. *Calls upon* Israel, the occupying Power, to comply fully with the provisions of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949;<sup>9</sup>

30. *Also calls upon* Israel to abide by Articles 100, 104 and 105 of the Charter of the United Nations and the Convention on the Privileges and Immunities of the United Nations<sup>7</sup> in order to ensure the safety of the personnel of the Agency, the protection of its institutions and the safeguarding of the security of its facilities in the Occupied Palestinian Territory, including East Jerusalem, at all times;

31. *Takes note* of the investigations into the incidents affecting the Agency's facilities during the conflict in the Gaza Strip in July and August 2014, and calls for ensuring accountability for all violations of international law;

32. *Urges* the Government of Israel to expeditiously reimburse the Agency for all transit charges incurred and other financial losses sustained as a result of the delays and restrictions on movement and access imposed by Israel;

33. *Calls upon* Israel particularly to cease obstructing the movement and access of the staff, vehicles and supplies of the Agency and to cease levying taxes, extra fees and charges, which affect the Agency's operations detrimentally;

34. *Reiterates its call upon* Israel to fully lift the restrictions impeding or delaying the import of necessary construction materials and supplies for the reconstruction and repair of thousands of damaged or destroyed refugee shelters, and for the implementation of suspended and urgently needed civilian infrastructure projects in refugee camps in the Gaza Strip, noting the alarming figures reflected in the United Nations country team reports of

<sup>&</sup>lt;sup>18</sup> Ibid., vol. 1249, No. 20378.

<sup>&</sup>lt;sup>19</sup> Ibid., vol. 2515, No. 44910.

26 August 2016, entitled "Gaza: two years after" and of July 2017, entitled "Gaza ten years later";

35. *Requests* the Commissioner-General to proceed with the issuance of identification cards for Palestine refugees and their descendants in the Occupied Palestinian Territory;

36. Notes with appreciation the positive contribution of the Agency's microfinance and job creation programmes, encourages efforts to enhance the sustainability and benefits of microfinance services to a greater number of Palestine refugees, especially in view of the high unemployment rates affecting them, and youth in particular, welcomes the Agency's efforts to streamline costs and increase microfinance services through internal reform efforts, and calls upon the Agency, in close cooperation with the relevant agencies, to continue to contribute to the development of the economic and social stability of the Palestine refugees in all fields of operation;

37. *Reiterates its appeals* to all States, the specialized agencies and non-governmental organizations to continue and to augment their contributions to the programme budget of the Agency, to increase their special allocations for grants and scholarships for higher education to Palestine refugees and to contribute to the establishment of vocational training centres for Palestine refugees, and requests the Agency to act as the recipient and trustee for the special allocations for grants and scholarships;

38. *Calls upon* the Commissioner-General to include, in the annual reporting to the General Assembly, assessments on the progress made to remedy the recurrent funding shortfalls of the Agency and ensure sustained, sufficient and predictable support for the Agency's operations, including through the implementation of the relevant provisions of the present resolution.

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### 72/83. Palestine refugees' properties and their revenues

The General Assembly,

*Recalling* its resolutions 194 (III) of 11 December 1948 and 36/146 C of 16 December 1981 and all its subsequent resolutions on the question,

*Taking note* of the report of the Secretary-General submitted pursuant to its resolution  $\frac{71/94}{9}$  of 6 December 2016,<sup>1</sup> as well as that of the United Nations Conciliation Commission for Palestine for the period from 1 September 2016 to 31 August 2017,<sup>2</sup>

*Recalling* that the Universal Declaration of Human Rights<sup>3</sup> and the principles of international law uphold the principle that no one shall be arbitrarily deprived of his or her property,

<sup>&</sup>lt;sup>1</sup> <u>A/72/334</u>. <sup>2</sup> <u>A/72/332</u>.

<sup>&</sup>lt;sup>3</sup> Resolution 217 A (III).

*Recalling in particular* its resolution 394 (V) of 14 December 1950, in which it directed the Conciliation Commission, in consultation with the parties concerned, to prescribe measures for the protection of the rights, property and interests of the Palestine refugees,

*Noting* the completion of the programme of identification and evaluation of Arab property, as announced by the Conciliation Commission in its twenty-second progress report,<sup>4</sup> and the fact that the Land Office had a schedule of Arab owners and a file of documents defining the location, area and other particulars of Arab property,

*Expressing its appreciation* for the preservation and modernization of the existing records, including the land records, of the Conciliation Commission, and stressing the importance of such records for a just resolution of the plight of the Palestine refugees in conformity with resolution 194 (III),

*Recalling* that, in the framework of the Middle East peace process, the Palestine Liberation Organization and the Government of Israel agreed, in the Declaration of Principles on Interim Self-Government Arrangements of 13 September 1993,<sup>5</sup> to commence negotiations on permanent status issues, including the important issue of the refugees,

1. *Reaffirms* that the Palestine refugees are entitled to their property and to the income derived therefrom, in conformity with the principles of equity and justice;

2. *Requests* the Secretary-General to take all appropriate steps, in consultation with the United Nations Conciliation Commission for Palestine, for the protection of Arab property, assets and property rights in Israel;

3. *Calls once again upon* Israel to render all facilities and assistance to the Secretary-General in the implementation of the present resolution;

4. *Calls upon* all the parties concerned to provide the Secretary-General with any pertinent information in their possession concerning Arab property, assets and property rights in Israel that would assist him in the implementation of the present resolution;

5. *Urges* the Palestinian and Israeli sides, as agreed between them, to deal with the important issue of Palestine refugees' properties and their revenues within the framework of the final status peace negotiations;

6. *Requests* the Secretary-General to report to the General Assembly at its seventy-third session on the implementation of the present resolution.

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<sup>&</sup>lt;sup>4</sup> Official Records of the General Assembly, Nineteenth Session, Annexes, Annex No. 11, document A/5700.

<sup>&</sup>lt;sup>5</sup> <u>A/48/486-S/26560</u>, annex.

### 72/84. Work of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories

The General Assembly,

Guided by the purposes and principles of the Charter of the United Nations,

*Guided also* by international humanitarian law, in particular the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> as well as international standards of human rights, in particular the Universal Declaration of Human Rights<sup>2</sup> and the International Covenants on Human Rights,<sup>3</sup>

*Recalling* its relevant resolutions, including resolutions 2443 (XXIII) of 19 December 1968 and 71/95 of 6 December 2016, and the relevant resolutions of the Human Rights Council, including resolutions S-12/1 of 16 October 2009,<sup>4</sup> S-21/1 of 23 July 2014<sup>5</sup> and 29/25 of 3 July 2015,<sup>6</sup>

*Recalling also* the relevant resolutions of the Security Council, including resolution 2334 (2016) of 23 December 2016,

*Taking into account* the advisory opinion rendered on 9 July 2004 by the International Court of Justice on the legal consequences of the construction of a wall in the Occupied Palestinian Territory,<sup>7</sup> and recalling in this regard its resolution <u>ES-10/15</u> of 20 July 2004,

*Recalling* the statement of 15 July 1999 and the declarations adopted on 5 December 2001 and on 17 December 2014<sup>8</sup> by the Conference of High Contracting Parties to the Fourth Geneva Convention, and welcoming initiatives by States parties, both individually and collectively, according to article 1 of the Convention and aimed at ensuring respect for the Convention in the Occupied Palestinian Territory, including East Jerusalem,

Recalling also its resolution 58/292 of 6 May 2004,

*Taking note* of the report of the independent international fact-finding mission to investigate the implications of the Israeli settlements on the civil, political, economic, social and cultural rights of the Palestinian people throughout the Occupied Palestinian Territory, including East Jerusalem,<sup>9</sup>

Taking note also of Human Rights Council resolution 31/36 of 24 March 2016,<sup>10</sup>

<sup>&</sup>lt;sup>1</sup> United Nations, *Treaty Series*, vol. 75, No. 973.

<sup>&</sup>lt;sup>2</sup> Resolution 217 A (III).

<sup>&</sup>lt;sup>3</sup> Resolution 2200 A (XXI), annex.

<sup>&</sup>lt;sup>4</sup> See Official Records of the General Assembly, Sixty-fourth Session, Supplement No. 53A (A/64/53/Add.1), chap. I.

<sup>&</sup>lt;sup>5</sup> Ibid., *Sixty-ninth Session, Supplement No. 53* (<u>A/69/53</u>), chap. VI.

<sup>&</sup>lt;sup>6</sup> Ibid., Seventieth Session, Supplement No. 53 (<u>A/70/53</u>), chap. II.

<sup>&</sup>lt;sup>7</sup> See <u>A/ES-10/273</u> and <u>A/ES-10/273/Corr.1</u>. <sup>8</sup> A/69/711-S/2015/1, annex.

<sup>&</sup>lt;sup>9</sup><u>A/HRC/22/</u>63.

<sup>&</sup>lt;sup>10</sup> See Official Records of the General Assembly, Seventy-first Session, Supplement No. 53 (A/71/53), chap. IV, sect. A.

Convinced that occupation itself represents a gross and grave violation of human rights,

*Noting with deep regret* that 50 years have passed since the onset of the Israeli occupation, and stressing the urgent need for efforts to reverse the negative trends on the ground and to restore a political horizon for advancing and accelerating meaningful negotiations aimed at the achievement of a peace agreement that will bring a complete end to the Israeli occupation that began in 1967 and the resolution of all core final status issues, without exception, leading to a peaceful, just, lasting and comprehensive solution for the question of Palestine,

*Recognizing* that the occupation and ensuing persistent and systematic violations of international law by Israel, including international humanitarian and human rights law, are considered to be the main sources of other Israeli violations and discriminatory policies against the Palestinian civilian population in the Occupied Palestinian Territory, including East Jerusalem,

*Gravely concerned* about the continuing detrimental impact of ongoing unlawful Israeli practices and measures in the Occupied Palestinian Territory, including East Jerusalem, including the excessive use of force by the Israeli occupying forces against Palestinian civilians, resulting in the death and injury of civilians and the widespread destruction of property and vital infrastructure, including during the Israeli military operations in the Gaza Strip in July and August 2014, as well as ongoing settlement activities and construction of the wall, the internal forced displacement of civilians, the imposition of collective punishment measures, particularly against the civilian population in the Gaza Strip, where continuing severe restrictions on movement amount to a blockade, and the detention and imprisonment of thousands of Palestinians,

*Expressing grave concern* about tensions, instability and violence in the Occupied Palestinian Territory, including East Jerusalem, due to the illegal policies and practices of Israel, the occupying Power, including, in particular, provocations and incitements regarding the holy places of Jerusalem, including the Haram al-Sharif,

*Gravely concerned* about all acts of violence, intimidation and provocation by Israeli settlers against Palestinian civilians and properties, including homes, mosques, churches and agricultural lands,

*Gravely concerned also* by reports regarding serious human rights violations and grave breaches of international humanitarian law committed during the military operations in the Gaza Strip between December 2008 and January 2009 and in July and August 2014, including the findings in the summary by the Secretary-General of the report of the Board of Inquiry<sup>11</sup> and in the report of the United Nations Fact-Finding Mission on the Gaza Conflict,<sup>12</sup>

*Recalling* the report of the independent commission of inquiry established pursuant to Human Rights Council resolution S-21/1,<sup>13</sup> and stressing the imperative of ensuring

<sup>&</sup>lt;sup>11</sup> See <u>A/63/855-S/2009/250</u>.

<sup>&</sup>lt;sup>12</sup> <u>A/HRC/12/48</u>.

<sup>&</sup>lt;sup>13</sup> <u>A/HRC/29/52</u>.

accountability for all violations of international humanitarian law and international human rights law in order to end impunity, ensure justice, deter further violations, protect civilians and promote peace,

*Having considered* the report of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories<sup>14</sup> and the relevant reports of the Secretary-Genera1,<sup>15</sup>

*Recalling* the Declaration of Principles on Interim Self-Government Arrangements of 13 September 1993<sup>16</sup> and the subsequent implementation agreements between the Palestinian and Israeli sides,

*Stressing* the urgency of bringing a complete end to the Israeli occupation that began in 1967 and thus an end to the violation of the human rights of the Palestinian people, and of allowing for the realization of their inalienable human rights, including their right to self-determination and their independent State,

*Taking note* of the application of Palestine for admission to membership in the United Nations, submitted on 23 September 2011,<sup>17</sup>

*Recalling* its resolution  $\frac{67/19}{19}$  of 29 November 2012, by which, inter alia, Palestine was accorded non-member observer State status in the United Nations, and taking note of the follow-up report of the Secretary-General,<sup>18</sup>

*Noting* the accession by Palestine to several human rights treaties and the core humanitarian law conventions, as well as other international treaties,

1. *Commends* the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories for its impartiality and efforts in performing the tasks assigned to it by the General Assembly in spite of the obstruction of its mandate;

2. *Reiterates its demand* that Israel, the occupying Power, cooperate, in accordance with its obligations as a State Member of the United Nations, with the Special Committee in implementing its mandate, and deplores the continued lack of cooperation in this regard;

3. *Deplores* those policies and practices of Israel that violate the human rights of the Palestinian people and other Arabs of the occupied territories, as reflected in the report of the Special Committee covering the reporting period;<sup>14</sup>

4. *Expresses grave concern* about the critical situation in the Occupied Palestinian Territory, including East Jerusalem, particularly in the Gaza Strip, as a result of unlawful Israeli practices and measures, and especially condemns and calls for the immediate cessation of all illegal Israeli settlement activities and the construction of the wall, the lifting

<sup>16</sup> <u>A/48/486-S/26560</u>, annex.

<sup>&</sup>lt;sup>14</sup> <u>A/72/539</u>.

<sup>&</sup>lt;sup>15</sup> A/72/296, A/72/314, A/72/538, A/72/564 and A/72/565.

<sup>&</sup>lt;sup>17</sup> A/66/371-S/2011/592.

<sup>&</sup>lt;sup>18</sup> <u>A/67/738</u>.

of the blockade of the Gaza Strip, as well as a complete cessation of the excessive and indiscriminate use of force and military operations against the civilian population, settler violence, the destruction and confiscation of properties, including home demolitions as a measure of reprisal, the forced displacement of civilians, all measures of collective punishment, and the detention and imprisonment of thousands of civilians;

5. *Requests* the Special Committee, pending complete termination of the Israeli occupation, to continue to investigate Israeli policies and practices in the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967, especially Israeli violations of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> and to consult, as appropriate, with the International Committee of the Red Cross according to its regulations in order to ensure that the welfare and human rights of the peoples of the occupied territories, including prisoners and detainees, are safeguarded and to report to the Secretary-General as soon as possible and whenever the need arises thereafter;

6. *Also requests* the Special Committee to submit regularly to the Secretary-General periodic reports on the current situation in the Occupied Palestinian Territory, including East Jerusalem;

7. *Further requests* the Special Committee to continue to investigate the treatment and status of the thousands of prisoners and detainees, including children, women and elected representatives, in Israeli prisons and detention centres in the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967, and expresses grave concern about harsh conditions and ill-treatment of prisoners and recent hunger strikes, stressing the need for respect for all applicable rules of international law, including the Fourth Geneva Convention,<sup>1</sup> the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)<sup>19</sup> and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules);<sup>20</sup>

8. *Requests* the Secretary-General:

(a) To provide the Special Committee with all necessary facilities, including those required for its visits to the occupied territories, so that it may investigate the Israeli policies and practices referred to in the present resolution;

(b) To utilize his good offices to facilitate and support the Special Committee in carrying out its mandate;

(c) To continue to make available such staff as may be necessary to assist the Special Committee in the performance of its tasks;

(d) To circulate regularly to Member States the periodic reports mentioned in paragraph 6 above;

<sup>&</sup>lt;sup>19</sup> Resolution  $\underline{70/175}$ , annex.

<sup>&</sup>lt;sup>20</sup> Resolution <u>65/229</u>, annex.

(e) To ensure the widest circulation of the reports of the Special Committee and of information regarding its activities and findings, by all means available, through the Department of Public Information of the Secretariat and, where necessary, to reprint those reports of the Special Committee that are no longer available;

9. *Decides* to include in the provisional agenda of its seventy-third session the item entitled "Report of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories".

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72/85. Applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949, to the Occupied Palestinian Territory, including East Jerusalem, and the other occupied Arab territories

The General Assembly,

*Recalling* its relevant resolutions, including resolution <u>71/96</u> of 6 December 2016,

Bearing in mind the relevant resolutions of the Security Council,

*Recalling* the Regulations annexed to the Hague Convention IV of 1907, the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> and relevant provisions of customary law, including those codified in Additional Protocol I<sup>2</sup> to the four Geneva Conventions,<sup>3</sup>

*Having considered* the report of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories<sup>4</sup> and the relevant reports of the Secretary-General,<sup>5</sup>

*Considering* that the promotion of respect for the obligations arising from the Charter of the United Nations and other instruments and rules of international law is among the basic purposes and principles of the United Nations,

*Recalling* the advisory opinion rendered on 9 July 2004 by the International Court of Justice,<sup>6</sup> and also recalling General Assembly resolution <u>ES-10/15</u> of 20 July 2004,

*Noting in particular* the Court's reply, including that the Fourth Geneva Convention<sup>1</sup> is applicable in the Occupied Palestinian Territory, including East Jerusalem, and that Israel is in breach of several of the provisions of the Convention,

*Recalling* the Conference of High Contracting Parties to the Fourth Geneva Convention on measures to enforce the Convention in the Occupied Palestinian Territory, including East

<sup>&</sup>lt;sup>1</sup> United Nations, *Treaty Series*, vol. 75, No. 973.

<sup>&</sup>lt;sup>2</sup> Ibid., vol. 1125, No. 17512.

<sup>&</sup>lt;sup>3</sup> Ibid., vol. 75, Nos. 970–973.

<sup>&</sup>lt;sup>4</sup> <u>A/72/539</u>.

<sup>&</sup>lt;sup>5</sup> <u>A/72/296</u>, <u>A/72/314</u>, <u>A/72/538</u>, <u>A/72/564</u> and <u>A/72/565</u>.

<sup>&</sup>lt;sup>6</sup> See <u>A/ES-10/273</u> and <u>A/ES-10/273/Corr.1</u>.

Jerusalem, held on 15 July 1999, as well as the declarations adopted by the reconvened Conference on 5 December 2001 and on 17 December 2014,<sup>7</sup> and the urgent need for the parties to follow up the implementation of those declarations,

*Welcoming and encouraging* the initiatives by States parties to the Convention, both individually and collectively, according to article 1 common to the four Geneva Conventions, aimed at ensuring respect for the Convention, as well as the continuing efforts of the depositary State of the Geneva Conventions in this regard,

*Noting* the accession by Palestine on 1 April 2014 to the Geneva Conventions and Additional Protocol I,

*Stressing* that Israel, the occupying Power, should comply strictly with its obligations under international law, including international humanitarian law,

1. *Reaffirms* that the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> is applicable to the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967;

2. *Demands* that Israel accept the de jure applicability of the Convention in the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967, and that it comply scrupulously with the provisions of the Convention;

3. *Calls upon* all High Contracting Parties to the Convention, in accordance with article 1 common to the four Geneva Conventions<sup>3</sup> and as mentioned in the advisory opinion of the International Court of Justice of 9 July 2004,<sup>6</sup> to continue to exert all efforts to ensure respect for its provisions by Israel, the occupying Power, in the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967;

4. *Notes* the reconvening by Switzerland, the depositary State, of the Conference of High Contracting Parties to the Fourth Geneva Convention on 17 December 2014, and calls for efforts to uphold the obligations reaffirmed in the declarations adopted on 5 December 2001 and 17 December 2014;<sup>7</sup>

5. *Welcomes* initiatives by States parties, in accordance with article 1 of the Convention, aimed at ensuring respect for the Convention;

6. *Reiterates* the need for speedy implementation of the relevant recommendations contained in the resolutions adopted by the General Assembly, including at its tenth emergency special session and including resolution <u>ES-10/15</u>, with regard to ensuring respect by Israel, the occupying Power, for the provisions of the Convention;

<sup>&</sup>lt;sup>7</sup> <u>A/69/711-S/2015/1</u>, annex.

7. *Requests* the Secretary-General to report to the General Assembly at its seventy-third session on the implementation of the present resolution.

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### 72/86. Israeli settlements in the Occupied Palestinian Territory, including East Jerusalem, and the occupied Syrian Golan

The General Assembly,

*Guided* by the principles of the Charter of the United Nations, and affirming the inadmissibility of the acquisition of territory by force,

*Recalling* its relevant resolutions, including resolution  $\frac{71/97}{100}$  of 6 December 2016, as well as those resolutions adopted at its tenth emergency special session,

*Recalling also* the relevant resolutions of the Security Council, including resolutions 242 (1967) of 22 November 1967, 446 (1979) of 22 March 1979, 465 (1980) of 1 March 1980, 476 (1980) of 30 June 1980, 478 (1980) of 20 August 1980, 497 (1981) of 17 December 1981, 904 (1994) of 18 March 1994 and 2334 (2016) of 23 December 2016,

*Reaffirming* the applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> to the Occupied Palestinian Territory, including East Jerusalem, and to the occupied Syrian Golan,

Affirming that the transfer by the occupying Power of parts of its own civilian population into the territory it occupies constitutes a breach of the Fourth Geneva Convention<sup>1</sup> and relevant provisions of customary law, including those codified in Additional Protocol I<sup>2</sup> to the four Geneva Conventions,<sup>3</sup>

*Recalling* the advisory opinion rendered on 9 July 2004 by the International Court of Justice on the legal consequences of the construction of a wall in the Occupied Palestinian Territory,<sup>4</sup> and recalling also General Assembly resolutions <u>ES-10/15</u> of 20 July 2004 and <u>ES-10/17</u> of 15 December 2006,

*Noting* that the International Court of Justice concluded that "the Israeli settlements in the Occupied Palestinian Territory (including East Jerusalem) have been established in breach of international law",<sup>5</sup>

*Taking note* of the recent reports of the Special Rapporteur of the Human Rights Council on the situation of human rights in the Palestinian territories occupied since 1967,<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> United Nations, *Treaty Series*, vol. 75, No. 973.

<sup>&</sup>lt;sup>2</sup> Ibid., vol. 1125, No. 17512.

<sup>&</sup>lt;sup>3</sup> Ibid., vol. 75, Nos. 970–973.

<sup>&</sup>lt;sup>4</sup> See <u>A/ES-10/273</u> and <u>A/ES-10/273/Corr.1</u>.

<sup>&</sup>lt;sup>5</sup> Ibid., advisory opinion, para. 120.

<sup>&</sup>lt;sup>6</sup> <u>A/HRC/34/70;</u> see also <u>A/72/556</u>.

*Recalling* the report of the independent international fact-finding mission to investigate the implications of the Israeli settlements on the civil, political, economic, social and cultural rights of the Palestinian people throughout the Occupied Palestinian Territory, including East Jerusalem,<sup>7</sup>

*Recalling also* the statement of 15 July 1999 and the declarations adopted on 5 December 2001 and on 17 December 2014<sup>8</sup> by the Conference of High Contracting Parties to the Fourth Geneva Convention on measures to enforce the Convention in the Occupied Palestinian Territory, including East Jerusalem, aimed at ensuring respect for the Convention in the Occupied Palestinian Territory, including East Jerusalem,

*Recalling further* the Declaration of Principles on Interim Self-Government Arrangements of 13 September 1993<sup>9</sup> and the subsequent implementation agreements between the Palestinian and Israeli sides,

*Recalling* the Quartet road map to a permanent two-State solution to the Israeli-Palestinian conflict,<sup>10</sup> and emphasizing specifically its call for a freeze on all settlement activity, including so-called natural growth, and the dismantlement of all settlement outposts erected since March 2001, and the need for Israel to uphold its obligations and commitments in this regard,

*Recalling also* its resolution <u>67/19</u> of 29 November 2012,

*Noting* the accession by Palestine to several human rights treaties and the core humanitarian law conventions, as well as other international treaties,

Aware that Israeli settlement activities involve, inter alia, the transfer of nationals of the occupying Power into the occupied territories, the confiscation of land, the forced transfer of Palestinian civilians, including Bedouin families, the exploitation of natural resources, the fragmentation of territory and other actions against the Palestinian civilian population and the civilian population in the occupied Syrian Golan that are contrary to international law,

*Bearing in mind* the extremely detrimental impact of Israeli settlement policies, decisions and activities on the ongoing regional and international efforts to resume and advance the peace process, on the prospects for the achievement of peace in the Middle East in accordance with the two-State solution of Israel and Palestine, living side by side in peace and security within recognized borders, on the basis of the pre-1967 borders, and on the viability and credibility of that solution,

*Expressing grave concern* about the continuation by Israel, the occupying Power, of settlement activities in the Occupied Palestinian Territory, including East Jerusalem, and condemning those activities as violations of international humanitarian law, relevant United Nations resolutions, the agreements reached between the parties and obligations under the

<sup>&</sup>lt;sup>7</sup> <u>A/HRC/22/63</u>.

<sup>&</sup>lt;sup>8</sup> <u>A/69/711-S/2015/1</u>, annex.

<sup>&</sup>lt;sup>9</sup> <u>A/48/486-S/26560</u>, annex.

<sup>&</sup>lt;sup>10</sup> <u>S/2003/529</u>, annex.

Quartet road map and as actions in defiance of the calls by the international community to cease all settlement activities,

Deploring in particular Israel's construction and expansion of settlements in and around occupied East Jerusalem, including its so-called E-1 plan that aims to connect its illegal settlements around and further isolate occupied East Jerusalem, the continuing demolition of Palestinian homes and eviction of Palestinian families from the city, the revocation of Palestinian residency rights in the city, and ongoing settlement activities in the Jordan Valley, all of which further fragment and undermine the contiguity of the Occupied Palestinian Territory,

*Taking note* of the Quartet report of 1 July 2016,<sup>11</sup> and stressing its recommendations, as well as its recent statements, including of 30 September 2015, 23 October 2015, 12 February 2016 and 23 September 2016, in which the Quartet members concluded that, inter alia, the continuing policy of settlement construction and expansion, designation of land for exclusive Israeli use and denial of Palestinian development, including the recent high rate of demolitions, are steadily eroding the two-State solution,

*Deploring* the continuing unlawful construction by Israel of the wall inside the Occupied Palestinian Territory, including in and around East Jerusalem, and expressing its concern, in particular, about the route of the wall in departure from the Armistice Line of 1949, which is causing humanitarian hardship and a serious decline of socioeconomic conditions for the Palestinian people, is fragmenting the territorial contiguity of the Territory and undermining its viability, and could prejudge future negotiations and make the two-State solution physically impossible to implement,

*Deeply concerned* that the wall's route has been traced in such a way as to include the great majority of the Israeli settlements in the Occupied Palestinian Territory, including East Jerusalem,

*Condemning* acts of violence and terror against civilians on both sides, and recalling the need to end all acts of violence, including acts of terror, provocation, incitement and destruction,

*Condemning also* all acts of violence, destruction, harassment, provocation and incitement by Israeli settlers in the Occupied Palestinian Territory, including East Jerusalem, against Palestinian civilians, including children, and their properties, including historic and religious sites, and agricultural lands, as well as acts of terror by several extremist Israeli settlers, and calling for accountability for the illegal actions perpetrated in this regard,

*Taking note* of the relevant reports of the Secretary-General, including pursuant to Security Council resolution 2334 (2016),<sup>12</sup>

*Noting* the special meeting of the Security Council convened on 26 September 2008, as well as the meeting of the Council of 18 February 2011,

<sup>&</sup>lt;sup>11</sup> <u>S/2016/595</u>, annex.

<sup>&</sup>lt;sup>12</sup> <u>A/72/296</u>, <u>A/72/314</u>, <u>A/72/538</u>, <u>A/72/539</u>, <u>A/72/564</u> and <u>A/72/565</u>.

1. *Reaffirms* that the Israeli settlements in the Occupied Palestinian Territory, including East Jerusalem, and in the occupied Syrian Golan are illegal and an obstacle to peace and economic and social development;

2. *Calls upon* Israel to accept the de jure applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> to the Occupied Palestinian Territory, including East Jerusalem, and to the occupied Syrian Golan and to abide scrupulously by the provisions of the Convention, in particular article 49, and to comply with all of its obligations under international law and cease immediately all actions causing the alteration of the character, status and demographic composition of the Occupied Palestinian Territory, including East Jerusalem, and of the occupied Syrian Golan;

3. *Reiterates its demand* for the immediate and complete cessation of all Israeli settlement activities in all of the Occupied Palestinian Territory, including East Jerusalem, and in the occupied Syrian Golan, and calls in this regard for the full implementation of all the relevant resolutions of the Security Council, including, inter alia, resolutions 446 (1979), 452 (1979) of 20 July 1979, 465 (1980), 476 (1980), <u>1515 (2003)</u> of 19 November 2003 and <u>2334 (2016)</u>;

4. *Recalls* the affirmation by the Security Council, in its resolution 2334(2016), that it will not recognize any changes to the 4 June 1967 lines, including with regard to Jerusalem, other than those agreed by the parties through negotiations;

5. *Condemns* settlement activities in the Occupied Palestinian Territory, including East Jerusalem, and in the occupied Syrian Golan and any activities involving the confiscation of land, the disruption of the livelihood of protected persons, the forced transfer of civilians and the de facto annexation of land;

6. *Calls for* the consideration of measures of accountability, in accordance with international law, in the light of continued non-compliance with the demands for a complete and immediate cessation of all settlement activities, stressing that compliance with and respect for international humanitarian law and international human rights law is a cornerstone for peace and security in the region;

7. *Stresses* that a complete cessation of all Israeli settlement activities is essential for salvaging the two-State solution on the basis of the pre-1967 borders, and calls for affirmative steps to be taken immediately to reverse the negative trends on the ground that are imperilling the viability of the two-State solution;

8. *Demands* that Israel, the occupying Power, comply with its legal obligations, as mentioned in the advisory opinion rendered on 9 July 2004 by the International Court of Justice;<sup>4</sup>

9. *Reiterates its call* for the prevention of all acts of violence, destruction, harassment and provocation by Israeli settlers, especially against Palestinian civilians and their properties, including historic and religious sites and including in Occupied East Jerusalem, and their agricultural lands;

10. *Calls for* accountability for the illegal actions perpetrated by Israeli settlers in the Occupied Palestinian Territory, and stresses in this regard the need for the implementation

of Security Council resolution 904 (1994), in which the Council called upon Israel, the occupying Power, to continue to take and implement measures, including the confiscation of arms, aimed at preventing illegal acts of violence by Israeli settlers, and called for measures to be taken to guarantee the safety and protection of the Palestinian civilians in the occupied territory;

11. *Stresses* the responsibility of Israel, the occupying Power, to investigate all acts of settler violence against Palestinian civilians and their properties and to ensure accountability for these acts;

12. *Calls upon* all States and international organizations to continue to actively pursue policies that ensure respect for their obligations under international law with regard to all illegal Israeli practices and measures in the Occupied Palestinian Territory, including East Jerusalem, particularly Israeli settlement activities;

13. *Recalls*, in this regard, the statement of 15 July 1999 and the declarations adopted on 5 December 2001 and on 17 December 2014<sup>8</sup> by the Conference of High Contracting Parties to the Fourth Geneva Convention on measures to enforce the Convention in the Occupied Palestinian Territory, including East Jerusalem, and welcomes in this regard initiatives by States parties, both individually and collectively, in accordance with article 1 of the Convention, aimed at ensuring respect for the Convention;

14. *Also recalls* that the Security Council, in its resolution <u>2334 (2016)</u>, called upon all States to distinguish, in their relevant dealings, between the territory of the State of Israel and the territories occupied since 1967;

15. *Calls upon* all States, consistent with their obligations under international law and the relevant resolutions, and bearing in mind the advisory opinion of the International Court of Justice of 9 July 2004, not to render aid or assistance in maintaining the situation created by illegal settlement activities;

16. *Calls upon* the relevant United Nations bodies to take all necessary measures and actions within their mandates to ensure full respect for and compliance with Human Rights Council resolution <u>17/4</u> of 16 June 2011,<sup>13</sup> concerning the Guiding Principles on Business and Human Rights<sup>14</sup> and other relevant international laws and standards, and to ensure the implementation of the United Nations "Protect, Respect and Remedy" Framework, which provides a global standard for upholding human rights in relation to business activities that are connected with Israeli settlements in the Occupied Palestinian Territory, including East Jerusalem;

17. *Requests* the Secretary-General to report to the General Assembly at its seventy-third session on the implementation of the present resolution.

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<sup>&</sup>lt;sup>13</sup> See Official Records of the General Assembly, Sixty-sixth Session, Supplement No. 53 (A/66/53), chap. III, sect. A. <sup>14</sup> A/HRC/17/31, annex.

### 72/87. Israeli practices affecting the human rights of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem

The General Assembly,

*Recalling* the Universal Declaration of Human Rights,<sup>1</sup>

*Recalling also* the International Covenant on Civil and Political Rights,<sup>2</sup> the International Covenant on Economic, Social and Cultural Rights<sup>2</sup> and the Convention on the Rights of the Child,<sup>3</sup> and affirming that these human rights instruments must be respected in the Occupied Palestinian Territory, including East Jerusalem,

*Reaffirming* its relevant resolutions, including resolution  $\frac{71/98}{0}$  of 6 December 2016, as well as those adopted at its tenth emergency special session,

Recalling the relevant resolutions of the Human Rights Council,

*Recalling also* the relevant resolutions of the Security Council, and stressing the need for their implementation,

*Having considered* the report of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories<sup>4</sup> and the report of the Secretary-General on the work of the Special Committee,<sup>5</sup>

*Taking note* of the recent reports of the Special Rapporteur of the Human Rights Council on the situation of human rights in the Palestinian territories occupied since 1967,<sup>6</sup> as well as of other relevant recent reports of the Human Rights Council,

*Taking note also* of the recent report by the Economic and Social Commission for Western Asia on the economic and social repercussions of the Israeli occupation on the living conditions of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem, and the Arab population in the occupied Syrian Golan,<sup>7</sup>

*Deeply regretting* that 50 years have passed since the onset of the Israeli occupation, and stressing the urgent need for efforts to reverse the negative trends on the ground and to restore a political horizon for advancing and accelerating meaningful negotiations aimed at the achievement of a peace agreement that will bring a complete end to the Israeli occupation that began in 1967 and the resolution of all core final status issues, without exception, leading to a peaceful, just, lasting and comprehensive solution of the question of Palestine,

<sup>&</sup>lt;sup>1</sup> Resolution 217 A (III).

<sup>&</sup>lt;sup>2</sup> See resolution 2200 A (XXI), annex.

<sup>&</sup>lt;sup>3</sup> United Nations, *Treaty Series*, vol. 1577, No. 27531.

<sup>&</sup>lt;sup>4</sup> <u>A/72/539</u>. <sup>5</sup> A/72/296.

<sup>&</sup>lt;u>A/12/296</u>.

<sup>&</sup>lt;sup>6</sup> <u>A/HRC/34/70;</u> see also <u>A/72/556</u>.

<sup>&</sup>lt;sup>7</sup> <u>A/72/90-E/2017/71</u>.

*Aware* of the responsibility of the international community to promote human rights and ensure respect for international law, and recalling in this regard its resolution 2625 (XXV) of 24 October 1970,

*Recalling* the advisory opinion rendered on 9 July 2004 by the International Court of Justice on the legal consequences of the construction of a wall in the Occupied Palestinian Territory,<sup>8</sup> and recalling also General Assembly resolutions <u>ES-10/15</u> of 20 July 2004 and <u>ES-10/17</u> of 15 December 2006,

*Noting in particular* the Court's reply, including that the construction of the wall being built by Israel, the occupying Power, in the Occupied Palestinian Territory, including in and around East Jerusalem, and its associated regime are contrary to international law,

*Taking note* of its resolution <u>67/19</u> of 29 November 2012,

*Noting* the accession by Palestine to several human rights treaties and the core humanitarian law conventions, as well as other international treaties,

*Reaffirming* the principle of the inadmissibility of the acquisition of territory by force,

*Reaffirming also* the applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>9</sup> to the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967,

*Reaffirming further* the obligation of the States parties to the Fourth Geneva Convention<sup>9</sup> under articles 146, 147 and 148 with regard to penal sanctions, grave breaches and responsibilities of the High Contracting Parties,

*Recalling* the statement of 15 July 1999 and the declarations adopted on 5 December 2001 and on 17 December 2014<sup>10</sup> by the Conference of High Contracting Parties to the Fourth Geneva Convention on measures to enforce the Convention in the Occupied Palestinian Territory, including East Jerusalem, aimed at ensuring respect for the Convention in the Occupied Palestinian Territory, including East Jerusalem,

*Reaffirming* that all States have the right and the duty to take actions in conformity with international law and international humanitarian law to counter deadly acts of violence against their civilian population in order to protect the lives of their citizens,

*Stressing* the need for full compliance with the Israeli-Palestinian agreements reached within the context of the Middle East peace process, including the Sharm el-Sheikh understandings, and the implementation of the Quartet road map to a permanent two-State solution to the Israeli-Palestinian conflict,<sup>11</sup>

Stressing also the need for the full implementation of the Agreement on Movement and Access and the Agreed Principles for the Rafah Crossing, both of 15 November 2005, to

<sup>&</sup>lt;sup>8</sup> See <u>A/ES-10/273</u> and <u>A/ES-10/273/Corr.1</u>.

<sup>&</sup>lt;sup>9</sup> United Nations, Treaty Series, vol. 75, No. 973.

<sup>&</sup>lt;sup>10</sup> <u>A/69/711-S/2015/1</u>, annex.

<sup>&</sup>lt;sup>11</sup> <u>S/2003/529</u>, annex.

allow for the freedom of movement of the Palestinian civilian population within and into and out of the Gaza Strip,

*Gravely concerned* by the tensions and violence in the recent period throughout the Occupied Palestinian Territory, including East Jerusalem and including with regard to the holy places of Jerusalem, including the Haram al-Sharif, and deploring the loss of innocent civilian life,

*Recognizing* that security measures alone cannot remedy the escalating tensions, instability and violence, and calling for full respect for international law, including humanitarian and human rights law, including for the protection of civilian life, as well as for the promotion of human security, the de-escalation of the situation, the exercise of restraint, including from provocative actions and rhetoric, and the establishment of a stable environment conducive to the pursuit of peace,

*Expressing grave concern* about the continuing systematic violation of the human rights of the Palestinian people by Israel, the occupying Power, including that arising from the excessive use of force and military operations causing death and injury to Palestinian civilians, including children, women and non-violent, peaceful demonstrators; the arbitrary imprisonment and detention of Palestinians, some of whom have been imprisoned for decades; the use of collective punishment; the closure of areas; the confiscation of land; the establishment and expansion of settlements; the construction of a wall in the Occupied Palestinian Territory in departure from the Armistice Line of 1949; the destruction of property and infrastructure; the forced displacement of civilians, including attempts at forced transfers of Bedouin communities; and all other actions by it designed to change the legal status, geographical nature and demographic composition of the Occupied Palestinian Territory, including East Jerusalem,

*Gravely concerned* by the ongoing demolition by Israel, the occupying Power, of Palestinian homes, as well as of structures, including schools, provided as international humanitarian aid, in particular in and around Occupied East Jerusalem, including if carried out as an act of collective punishment in violation of international humanitarian law, which has escalated at unprecedented rates, and by the revocation of residence permits and eviction of Palestinian residents of the City of Jerusalem,

*Deploring* the continuing and negative consequences of the conflicts in and around the Gaza Strip, most recently in July and August 2014, and the thousands of civilian casualties caused, along with the widespread destruction of thousands of homes and vital civilian infrastructure, the internal displacement of hundreds of thousands of civilians, and any violations of international law, including humanitarian and human rights law, in this regard,

*Gravely concerned* about the disastrous humanitarian situation and the critical socioeconomic and security situation in the Gaza Strip, including that resulting from the prolonged closures and severe economic and movement restrictions that in effect amount to a blockade and deepen poverty and despair among the Palestinian civilian population,

*Expressing grave concern* about the alarming conditions and figures reflected in the United Nations country team reports of 26 August 2016, entitled "Gaza: two years after", and of July 2017, entitled "Gaza ten years later",

*Recalling* the statement by the President of the Security Council of 28 July 2014,<sup>12</sup>

*Stressing* the need for the full implementation by all parties of Security Council resolution 1860 (2009) of 8 January 2009 and General Assembly resolution ES-10/18 of 16 January 2009,

*Stressing also* that the situation in the Gaza Strip is unsustainable and that a durable ceasefire agreement must lead to a fundamental improvement in the living conditions of the Palestinian people in the Gaza Strip, including through the sustained and regular opening of crossing points, and ensure the safety and well-being of civilians on both sides, and regretting the lack of progress made in this regard,

*Gravely concerned* by reports regarding serious human rights violations and grave breaches of international humanitarian law committed during the military operations in the Gaza Strip between December 2008 and January 2009, including the findings in the summary by the Secretary-General of the report of the Board of Inquiry<sup>13</sup> and in the report of the United Nations Fact-finding Mission on the Gaza Conflict,<sup>14</sup> and the findings of the United Nations Headquarters Board of Inquiry into certain incidents that occurred in the Gaza Strip between 8 July and 26 August 2014<sup>15</sup> and of the independent commission of inquiry established pursuant to Human Rights Council resolution S-21/1,<sup>16</sup> and reiterating the necessity for serious follow-up by all parties of the recommendations addressed to them towards ensuring accountability and justice,

*Stressing* the need for protection of human rights defenders engaged in the promotion of human rights issues in the Occupied Palestinian Territory, including East Jerusalem, to allow them to carry out their work freely and without fear of attacks and harassment,

*Expressing deep concern* about the short- and long-term detrimental impact of widespread destruction and the continued impeding of the reconstruction process by Israel, the occupying Power, on the human rights situation and on the socioeconomic and humanitarian conditions of the Palestinian civilian population,

*Expressing deep concern also* about the Israeli policy of closures and the imposition of severe restrictions, including through hundreds of obstacles to movement, checkpoints and a permit regime, all of which obstruct the freedom of movement of persons and goods, including medical and humanitarian goods, and the follow-up and access to donor-funded projects of development cooperation and humanitarian assistance, throughout the Occupied Palestinian Territory, including East Jerusalem, and impair the Territory's contiguity, consequently violating the human rights of the Palestinian people and negatively impacting their socioeconomic and humanitarian situation, which remains dire in the Gaza Strip, and

<sup>&</sup>lt;sup>12</sup> S/PRST/2014/13; see Resolutions and Decisions of the Security Council, 1 August 2013–31 July 2014 (S/INF/69).

<sup>&</sup>lt;sup>13</sup> See <u>A/63/855-S/2009/250</u>.

<sup>&</sup>lt;sup>14</sup> <u>A/HRC/12/48</u>.

<sup>&</sup>lt;sup>15</sup> See <u>S/2015/286</u>, annex.

<sup>&</sup>lt;sup>16</sup> <u>A/HRC/29/52</u>.

the efforts aimed at rehabilitating and developing the Palestinian economy, while taking note of developments with regard to the situation of access there and the resumption of some trade from Gaza to the West Bank for the first time since 2007, and calling for the full lifting of restrictions,

*Expressing grave concern* that thousands of Palestinians, including many children and women, as well as elected representatives, continue to be held in Israeli prisons or detention centres under harsh conditions, including unhygienic conditions, solitary confinement, the extensive use of administrative detention of excessive duration without charge and denial of due process, lack of proper medical care and widespread medical neglect, including for prisoners who are ill, with the risk of fatal consequences, and denial of family visits, that impair their well-being, and expressing grave concern also about the ill-treatment and harassment and all reports of torture of any Palestinian prisoners,

*Expressing deep concern* about the recent hunger strikes by numerous Palestinian prisoners in protest of the harsh conditions of their imprisonment and detention by the occupying Power, while taking note of agreements reached on conditions of detention in Israeli prisons and calling for their full and immediate implementation,

*Recalling* the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)<sup>17</sup> and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules),<sup>18</sup> and calling for respect for those Rules,

*Recalling also* the prohibition under international humanitarian law of the deportation of civilians from occupied territories,

*Deploring* the practice of withholding the bodies of those killed, and calling for the release of the bodies that have not yet been returned to their relatives, in line with international humanitarian law and human rights law, in order to ensure dignified closure in accordance with their religious beliefs and traditions,

*Stressing* the need for the prevention of all acts of violence, harassment, provocation and incitement by extremist Israeli settlers and groups of armed settlers, especially against Palestinian civilians, including children, and their properties, including homes, agricultural lands and historic and religious sites, including in Occupied East Jerusalem, and deploring the violation of the human rights of Palestinians in this regard, including acts of violence leading to death and injury among civilians,

*Convinced* of the need for an international presence to monitor the situation, to contribute to ending the violence and protecting the Palestinian civilian population and to help the parties to implement the agreements reached, and in this regard recalling the positive contribution of the Temporary International Presence in Hebron,

*Noting* the continued efforts and tangible progress made in the Palestinian security sector, and noting also the continued cooperation that benefits both Palestinians and Israelis,

<sup>&</sup>lt;sup>17</sup> Resolution <u>70/175</u>, annex.

<sup>&</sup>lt;sup>18</sup> Resolution <u>65/229</u>, annex.

in particular by promoting security and building confidence, and expressing the hope that such progress will be extended to all major population centres,

*Urging* the parties to observe calm and restraint and to refrain from provocative actions, incitement and inflammatory rhetoric, especially in areas of religious and cultural sensitivity, including in East Jerusalem, and to take every possible step to defuse tensions and promote conditions conducive to the credibility and success of the peace negotiations,

*Emphasizing* the right of all people in the region to the enjoyment of human rights as enshrined in the international human rights covenants,

1. *Reiterates* that all measures and actions taken by Israel, the occupying Power, in the Occupied Palestinian Territory, including East Jerusalem, in violation of the relevant provisions of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>9</sup> and contrary to the relevant resolutions of the Security Council, are illegal and have no validity;

2. Demands that Israel, the occupying Power, cease all practices and actions that violate the human rights of the Palestinian people, including the killing and injury of civilians, the arbitrary detention and imprisonment of civilians, the forced displacement of civilians, including attempts at forced transfers of Bedouin communities, the destruction and confiscation of civilian property, including home demolitions, including if carried out as collective punishment in violation of international humanitarian law, and any obstruction of humanitarian assistance, and that it fully respect human rights law and comply with its legal obligations in this regard, including in accordance with relevant United Nations resolutions;

3. *Also demands* that Israel, the occupying Power, comply fully with the provisions of the Fourth Geneva Convention of 1949<sup>9</sup> and cease immediately all measures and actions taken in violation and in breach of the Convention;

4. *Calls for* urgent measures to ensure the safety and protection of the Palestinian civilian population in the Occupied Palestinian Territory, including East Jerusalem, in accordance with the relevant provisions of international humanitarian law and as called for by the Security Council in its resolution 904 (1994) of 18 March 1994;

5. *Also calls for* full cooperation by Israel with the relevant special rapporteurs and other relevant mechanisms and inquiries of the Human Rights Council, including the facilitation of entry to the Occupied Palestinian Territory, including East Jerusalem, for monitoring and reporting on the human rights situation therein according to their respective mandates;

6. *Demands* that Israel, the occupying Power, cease all of its settlement activities, the construction of the wall and any other measures aimed at altering the character, status and demographic composition of the Occupied Palestinian Territory, including in and around East Jerusalem, all of which, inter alia, gravely and detrimentally impact the human rights of the Palestinian people, and the prospects for achieving without delay an end to the Israeli occupation that began in 1967 and a just, lasting and comprehensive peace settlement between the Palestinian and Israeli sides, and calls for the full respect and implementation

of all relevant General Assembly and Security Council resolutions in this regard, including Security Council resolution 2334 (2016) of 23 December 2016;

7. *Calls for* urgent attention to the plight and the rights, in accordance with international law, of Palestinian prisoners and detainees in Israeli jails, including those on hunger strike, calls for efforts between the two sides for the further release of prisoners and detainees, and also calls for respect for the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)<sup>17</sup> and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules);<sup>18</sup>

8. *Condemns* all acts of violence, including all acts of terror, provocation, incitement and destruction, especially the excessive use of force by the Israeli occupying forces against Palestinian civilians, particularly in the Gaza Strip, which have caused extensive loss of life and vast numbers of injuries, including among thousands of children and women, massive damage and destruction to homes, economic, industrial and agricultural properties, vital infrastructure, including water, sanitation and electricity networks, religious sites and public institutions, including hospitals and schools, and United Nations facilities, and agricultural lands, and large-scale internal displacement of civilians;

9. *Expresses grave concern* at the firing of rockets against Israeli civilian areas, resulting in loss of life and injury;

10. *Reiterates its demand* for the full implementation of Security Council resolution 1860 (2009);

11. Demands that Israel, the occupying Power, comply with its legal obligations under international law, as mentioned in the advisory opinion rendered on 9 July 2004 by the International Court of Justice<sup>8</sup> and as demanded in General Assembly resolutions <u>ES-10/15</u> and <u>ES-10/13</u> of 21 October 2003, and that it immediately cease the construction of the wall in the Occupied Palestinian Territory, including in and around East Jerusalem, dismantle forthwith the structure situated therein, repeal or render ineffective all legislative and regulatory acts relating thereto, and make reparations for all damage caused by the construction of the wall, which has gravely impacted the human rights and the socioeconomic living conditions of the Palestinian people;

12. *Reiterates* the need for respect for the territorial unity, contiguity and integrity of all of the Occupied Palestinian Territory and for guarantees of the freedom of movement of persons and goods within the Palestinian territory, including movement into and from East Jerusalem, into and from the Gaza Strip, between the West Bank and the Gaza Strip, and to and from the outside world;

13. *Calls upon* Israel, the occupying Power, to cease its imposition of prolonged closures and economic and movement restrictions, including those amounting to a blockade on the Gaza Strip, and in this regard to fully implement the Agreement on Movement and Access and the Agreed Principles for the Rafah Crossing, both of 15 November 2005, in order to allow for the sustained and regular movement of persons and goods and for the acceleration

of long overdue and massive reconstruction needs and economic recovery in the Gaza Strip, while noting the tripartite agreement facilitated by the United Nations in this regard;

14. Urges Member States to continue to provide emergency assistance to the Palestinian people to alleviate the financial crisis and the dire socioeconomic and humanitarian situation, particularly in the Gaza Strip;

15. *Emphasizes* the need to preserve and develop the Palestinian institutions and infrastructure for the provision of vital public services to the Palestinian civilian population and the promotion of human rights, including civil, political, economic, social and cultural rights, and welcomes in this regard the agreement signed in Cairo on 12 October 2017,<sup>19</sup> the implementation of which would be an important step towards achieving Palestinian unity and lead to the effective functioning of the Palestinian national consensus government, including in the Gaza Strip, under the leadership of President Mahmoud Abbas, consistent with the Palestine Liberation Organization commitments and the Quartet principles;

16. Urges all States and the specialized agencies and organizations of the United Nations system to continue to support and assist the Palestinian people in the early realization of their inalienable human rights, including their right to self-determination, as a matter of urgency, in the light of the fiftieth year of the Israeli occupation and the continued denial and violation of the human rights of the Palestinian people;

17. *Requests* the Secretary-General to report to the General Assembly at its seventy-third session on the implementation of the present resolution.

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# III. PALESTINIAN RIGHTS COMMITTEE CALLS UPON THE UNITED STATES TO RESCIND DECISION ON JERUSALEM

On 8 December 2017, the Committee on the Exercise of the Inalienable Rights of the Palestinian People issued the following statement: (<u>GA/PAL/1400</u>):

The United Nations General Assembly's Committee on the Exercise of the Inalienable Rights of the Palestinian People expresses its grave concern over and strongly denounces the decision by the United States to recognize Jerusalem as the capital of Israel and to transfer the United States Embassy in Israel from Tel Aviv to Jerusalem.

These unilateral actions are in flagrant violation of relevant Security Council resolutions, including resolutions 476 (1980) and 478 (1980) and most recently resolution 2334 (2016), as well as a number of General Assembly resolutions, including resolution 181 (II) and most recently resolution A/72/15. These decisions will only further embolden Israel, the occupying Power, in pursuing its illegal actions, including its unlawful annexation of East Jerusalem, and heighten

<sup>&</sup>lt;sup>19</sup> <u>S/2017/899</u>, annex.

tensions, with far-reaching repercussions and unimaginable consequences in the wider Middle East region and throughout the world.

The City of Jerusalem, a fulcrum of the Question of Palestine, is of special importance to both Israelis and Palestinians and holds unique spiritual, religious and cultural dimensions and heritage as a sacred city to the followers of the three monotheistic religions. The international community, through the United Nations, has condemned all measures aimed at altering the demographic composition, character and status of the Palestinian territory occupied since 1967, including East Jerusalem and has stated that it will not recognize changes to the 1967 lines, including with regards to Jerusalem, other than those agreed by the parties through negotiations.

It has repeatedly underscored that a comprehensive, just and lasting solution to the question of the City of Jerusalem should take into account the legitimate concerns of both the Palestinian and Israeli sides and should include internationally guaranteed provisions to ensure the freedom of religion and of conscience of its inhabitants, as well as permanent, free and unhindered access to the holy places by people of all religions and nationalities.

The Committee stresses the need for urgent collective efforts to promote peace and security through an end to the Israeli occupation that began in 1967, and calls for the intensification of all international and regional undertakings towards this goal, including those related to the preservation of the two-State solution, based on the pre-1967 lines and with East Jerusalem as the capital of the independent State of Palestine.

The Committee strongly urges the Government of the United States to rescind its decisions to recognize Jerusalem as the capital of Israel and to transfer the United States Embassy in Israel from Tel Aviv to Jerusalem.

The Committee reaffirms its longstanding support and solidarity with the Palestinian people in their quest to achieve their inalienable rights and legitimate national aspirations, including their right to self-determination and freedom in an independent State of Palestine, living in peace with all its neighbours.

The United Nations Committee on the Exercise of the Inalienable Rights of the Palestinian People was established in 1975 pursuant to General Assembly resolution 3376, with a mandate to advise the General Assembly on programmes to enable Palestinian people to exercise their inalienable rights, including the right to self-determination without external interference, the right to national independence and sovereignty, and the right to return to their homes and property from which they have been displaced. The Committee consists of 26 United Nations Member States, while 22 Member States and 2 international organizations act as Observers on the Committee.

## IV. SPECIAL COORDINATOR BRIEFS SECURITY COUNCIL'S MEETING ON JERUSALEM

On 8 December 2017, the United Nations Special Coordinator for the Middle East Peace Process, Nickolay Mladenov, briefed a Security Council meeting on Jerusalem. The following is his briefing (<u>S/PV.8128</u>):

Jerusalem is one of the most complex, and perhaps captivating, cities in the world. Of all the final-status issues in the Israeli-Palestinian conflict as identified in the Oslo Accords — refugees, settlements, security arrangements, borders, relations and cooperation with other neighbours and other issues of common interest — Jerusalem is the most emotionally charged and difficult subject.

For the Jewish people, it is, and will always be, the centre of their faith and life. For centuries, they have looked to it as a symbol of hope for the future. It is also the centre of life for Palestinians and, since the occupation of East Jerusalem in 1967, many have lived in fear of losing their livelihoods and their connection to the city. For both Israelis and Palestinians, Jerusalem is, and will always remain, an integral part of their national identity. For billions of people around the world, it also serves as a symbol and a cornerstone of their Christian, Jewish or Muslim faiths. That is why it remains one of the most sensitive places in the world.

For decades, there has been broad agreement among Member States about the particular status of Jerusalem, including through resolutions 252 (1968), 476 (1980) and 478 (1980), as well as General Assembly resolution 181 (II). The United Nations has repeatedly declared that any unilateral decision that seeks to alter the character and status of Jerusalem could seriously undermine the current peace efforts and may have repercussions across the region. As stated by the Secretary-General, the United Nations position is clear: Jerusalem is a final-status issue, for which a comprehensive, just and lasting solution must be achieved through negotiations between the parties and on the basis of the relevant United Nations resolutions and mutual agreements.

On 6 December, United States President Donald Trump announced that the United States recognized Jerusalem as the capital of the State of Israel. In that recognition, he said that finalstatus issues, including the boundaries of Israeli sovereignty, remained for the parties to determine. He made clear his commitment to advancing peace between Israelis and Palestinians and called for the status quo at the holy places to be respected. The announcement also signalled the start of preparations to move the United States Embassy from Tel Aviv to Jerusalem, while renewing the six-month waiver by which the Embassy remains in Tel Aviv.

Without doubt, that decision has been widely welcomed in Israel. It has also caused much anger among Palestinians and anxiety across the Middle East and beyond. Palestinian President Abbas condemned the move and stressed that the United States had withdrawn from its role as a mediator in the peace process. He warned of the potential consequences for security and stability in the region and underlined the need to immediately work towards national reconciliation. Hamas described the proclamation as an attack against the Palestinian people and called on the Palestine Liberation Organization to withdraw its recognition of Israel. In Israel, Prime Minister Netanyahu thanked President Trump for the decision. He reaffirmed his commitment to maintaining the status quo at the holy sites, while President Rivlin said that Jerusalem was not an obstacle to peace.

I am particularly concerned about the potential risk of a violent escalation. In anticipation of the United States decision, Palestinian factions called for three days of rage to take place from 6 to 8 December. Some called for 8 December to be the start of a new uprising, or intifada.

Since the decision, we have seen widespread demonstrations and violent clashes between Palestinian protesters and Israeli security forces throughout the occupied West Bank, including East Jerusalem, and Gaza. According to the Office for the Coordination of Humanitarian Affairs, at least one Palestinian was killed and more than 140 have been injured. There have also been protests in Arab cities and villages within Israel, as well in cities around the region and beyond, from Lebanon and Jordan to Malaysia and Bangladesh.

On 7 December, six rockets were reportedly fired from Gaza towards Israel. All but one landed short of Israel, without causing damage or injury. The Israel Defense Forces responded by shelling a Hamas military installation in the Gaza Strip and by bombing another from the air, causing damage but no injuries. We continue to follow developments on the ground very closely.

We all understand and respect the symbolic, religious and emotional charge that Jerusalem holds for people across the region and beyond. Nevertheless, I urge all political, religious and community leaders to refrain from provocative action and rhetoric that could lead to escalation. I call on all of them to exercise restraint and to engage in dialogue.

It is now more important than ever that we preserve the prospects for peace. It will be ordinary Israelis and Palestinians — their families and their children — who will ultimately have to live with the human costs and the suffering caused by further violence. They will look to their leaders to find the strength and the will to achieve a just and comprehensive peace that addresses all final-status issues, that ends the occupation of Palestinian territory that started in 1967 and that brings security and stability to both Israelis and Palestinians.

The United Nations remains strongly committed to supporting all efforts to achieve a negotiated two-State solution. That is the only way to achieve the legitimate national aspirations of both Israelis and Palestinians. That point has been clearly reaffirmed by Secretary-General Guterres. I again stress his view that there is no plan B for the two-State solution. Palestinian and Israeli leaders, as well as the international community, have an important responsibility to advance peace efforts to that end. Only through constructive dialogue can we hope to achieve peace. I call on all parties to remain engaged.

Today we stand at another critical moment in the long-running history of the conflict. We are yet to see if the prospects for peace can be preserved and advanced. It is up to us all in the international community, as much as it is up to Israeli and Palestinian leaders, to urgently advance a just and lasting resolution of the conflict. The Secretary-General clearly stated that realizing a two-State solution with Jerusalem as the capital of Israel and Palestine is the only way that such a vision can be achieved. I have warned many times in the past — and I will do so again today — that if the Israeli-Palestinian conflict is not resolved in line with relevant United Nations resolutions and in a manner that meets the legitimate national aspirations of both peoples, it risks being engulfed into the vortex of religious radicalism that has taken over the Middle East. There is a serious risk today that we may see a chain of unilateral actions that can only push us further away from achieving a shared goal of peace. In the coming days, it will be critical that leaders

demonstrate their wisdom and make every effort to reduce the rhetoric, prevent incitement and rein in radical elements.

In its 2016 report (S/2016/595, annex) the Middle East Quartet called for steps to reverse negative trends that undermine the two-State solution, so as to build the conditions necessary for successful final-status negotiations. Today that call remains as valid as ever. I urge the international community to fulfil its historic responsibility to support the parties in achieving peace and a comprehensive agreement. The Secretary-General and the United Nations are committed to supporting Palestinian and Israeli leaders in returning to meaningful negotiations in order to achieve a lasting and just peace for both peoples. We remain deeply committed to working with the parties and with our international and regional partners to realize that objective.

## V. GA ADOPTS RESOLUTION ON ASSISTANCE TO THE PALESTINIAN PEOPLE

On 11 December 2017, the General Assembly adopted a resolution on "Assistance to the Palestinian people" (A/RES/72/134). The text of the relevant draft resolution (A/72.L.25) is reproduced below:

#### Assistance to the Palestinian people

The General Assembly,

*Recalling* its resolution  $\frac{71}{126}$  of 8 December 2016, as well as its previous resolutions on the question,

*Recalling also* the signing of the Declaration of Principles on Interim Self-Government Arrangements in Washington, D.C., on 13 September 1993, by the Government of the State of Israel and the Palestine Liberation Organization, the representative of the Palestinian people,<sup>1</sup> and the subsequent implementation agreements concluded by the two sides,

*Recalling further* all relevant international law, including humanitarian and human rights law, and, in particular, the International Covenant on Civil and Political Rights,<sup>2</sup> the International Covenant on Economic, Social and Cultural Rights,<sup>2</sup> the Convention on the Rights of the Child<sup>3</sup> and the Convention on the Elimination of All Forms of Discrimination against Women,<sup>4</sup>

*Gravely concerned* at the difficult living conditions and humanitarian situation affecting the Palestinian people, in particular women and children, throughout the occupied Palestinian territory, particularly in the Gaza Strip where economic recovery and vast infrastructure repair, rehabilitation and development are urgently needed, especially in the aftermath of the conflict of July and August 2014,

<sup>&</sup>lt;sup>1</sup> <u>A/48/486</u>-<u>S/26560</u>, annex.

 <sup>&</sup>lt;sup>2</sup> See resolution 2200 A (XXI), annex.
<sup>3</sup> United Nations, *Treaty Series*, vol. 1577, No. 27531.

<sup>&</sup>lt;sup>4</sup> United Nations, *Treaty Series*, vol. 1577, No

<sup>&</sup>lt;sup>4</sup> Ibid., vol. 1249, No. 20378.

*Conscious* of the urgent need for improvement in the economic and social infrastructure of the occupied territory,

*Welcoming*, in this context, the development of projects, notably on infrastructure, to revive the Palestinian economy and improve the living conditions of the Palestinian people, stressing the need to create the appropriate conditions to facilitate the implementation of these projects, and noting the contribution of partners in the region and of the international community,

Aware that development is difficult under occupation and is best promoted in circumstances of peace and stability,

*Noting* the great economic and social challenges facing the Palestinian people and their leadership,

*Emphasizing* the importance of the safety and well-being of all people, in particular women and children, in the whole Middle East region, the promotion of which is facilitated, inter alia, in a stable and secure environment,

*Deeply concerned* about the negative impact, including the health and psychological consequences, of violence on the present and future well-being of children in the region,

*Conscious* of the urgent necessity for international assistance to the Palestinian people, taking into account the Palestinian priorities, and recalling in this regard the National Early Recovery and Reconstruction Plan for Gaza,

*Expressing grave concern* about the grave humanitarian situation in the Gaza Strip, and underlining the importance of emergency and humanitarian assistance and the need for the advancement of reconstruction in the Gaza Strip,

*Welcoming* the results of the Conference to Support Middle East Peace, convened in Washington, D.C., on 1 October 1993, the establishment of the Ad Hoc Liaison Committee for the Coordination of the International Assistance to Palestinians and the work being done by the World Bank as its secretariat and the establishment of the Consultative Group, as well as all follow-up meetings and international mechanisms established to provide assistance to the Palestinian people,

*Underlining* the importance of the Cairo International Conference on Palestine: Reconstructing Gaza, held on 12 October 2014, and urging the timely and full disbursement of pledges for expediting the provision of humanitarian assistance and the reconstruction process,

*Recalling* the International Donors' Conference for the Palestinian State, held in Paris on 17 December 2007, the Berlin Conference in Support of Palestinian Civil Security and the Rule of Law, held on 24 June 2008, and the Palestine Investment Conferences, held in Bethlehem from 21 to 23 May 2008 and on 2 and 3 June 2010, and the International Conference in Support of the Palestinian Economy for the Reconstruction of Gaza, held in Sharm el-Sheikh, Egypt, on 2 March 2009, *Welcoming* the ministerial meetings of the Conference on Cooperation among East Asian Countries for Palestinian Development, convened in Tokyo in February 2013 and in Jakarta in March 2014, as a forum to mobilize political and economic assistance, including through exchanges of expertise and lessons learned, in support of Palestinian development,

*Welcoming also* the latest meetings of the Ad Hoc Liaison Committee for the Coordination of the International Assistance to Palestinians, held in Brussels on 27 May 2015 and in New York on 25 September 2013, 22 September 2014, 30 September 2015, 19 September 2016 and 18 September 2017,

*Welcoming further* the activities of the Joint Liaison Committee, which provides a forum in which economic policy and practical matters related to donor assistance are discussed with the Palestinian Authority,

*Welcoming* the implementation of the Palestinian National Development Plan 2011–2013 on governance, economy, social development and infrastructure and the adoption of the Palestinian National Development Plan 2014–2016: State-building to Sovereignty, and stressing the need for continued international support for the Palestinian State-building process, as outlined in the summary by the Chair of the meeting of the Ad Hoc Liaison Committee held on 22 September 2014,

*Stressing* the need for the full engagement of the United Nations in the process of building Palestinian institutions and in providing broad assistance to the Palestinian people,

*Recognizing*, in this regard, the positive contribution of the United Nations Development Assistance Framework 2014–2016, which is aimed, inter alia, at enhancing developmental support and assistance to the Palestinian people and strengthening institutional capacity in line with Palestinian national priorities,

*Welcoming* steps to ease the restrictions on movement and access in the West Bank, while stressing the need for further steps to be taken in this regard, and recognizing that such steps would improve living conditions and the situation on the ground and could promote further Palestinian economic development,

Welcoming also the tripartite agreement facilitated by the United Nations regarding access to the Gaza Strip, and calling for its full implementation and complementary measures that address the need for a fundamental change in policy that allows for the sustained and regular opening of the border crossings for the movement of persons and goods, including for humanitarian and commercial flows and for the reconstruction and economic recovery of Gaza,

*Stressing* that the situation in the Gaza Strip is unsustainable and that a durable ceasefire agreement must lead to a fundamental improvement in the living conditions of the Palestinian people in the Gaza Strip and ensure the safety and well-being of civilians on both sides,

Stressing also the urgency of reaching a durable solution to the crisis in Gaza through the full implementation of Security Council resolution <u>1860 (2009)</u> of 8 January 2009,

including by preventing the illicit trafficking in arms and ammunition and by ensuring the sustained reopening of the crossing points on the basis of existing agreements, including the 2005 Agreement on Movement and Access between the Palestinian Authority and Israel,

*Stressing*, in this regard, the importance of the effective exercise by the Palestinian Authority of its full government responsibilities in the Gaza Strip in all fields, including through its presence at the Gaza crossing points,

*Noting* the active participation of the United Nations Special Coordinator for the Middle East Peace Process and Personal Representative of the Secretary-General to the Palestine Liberation Organization and the Palestinian Authority in the activities of the Special Envoys of the Quartet,

*Reaffirming* the necessity of achieving a comprehensive resolution of the Arab-Israeli conflict in all its aspects, on the basis of relevant Security Council resolutions, including resolutions 242 (1967) of 22 November 1967, 338 (1973) of 22 October 1973, <u>1397 (2002)</u> of 12 March 2002, <u>1515 (2003)</u> of 19 November 2003, <u>1850 (2008)</u> of 16 December 2008 and <u>1860 (2009)</u>, as well as the terms of reference of the Madrid Conference and the principle of land for peace, in order to ensure a political solution, with two States — Israel and an independent, democratic, contiguous, sovereign and viable Palestinian State — living side by side in peace and security and mutual recognition,

Having considered the report of the Secretary-General,<sup>5</sup>

Expressing grave concern about continuing violence against civilians,

1. *Takes note* of the report of the Secretary-General;<sup>5</sup>

2. *Expresses its appreciation* to the Secretary-General for his rapid response and ongoing efforts regarding assistance to the Palestinian people, including with regard to the emergency humanitarian needs in the Gaza Strip;

3. *Also expresses its appreciation* to the Member States, United Nations bodies and intergovernmental, regional and non-governmental organizations that have provided and continue to provide assistance to the Palestinian people;

4. *Stresses* the importance of the work of the United Nations Special Coordinator for the Middle East Peace Process and Personal Representative of the Secretary-General to the Palestine Liberation Organization and the Palestinian Authority and of the steps taken under the auspices of the Secretary-General to ensure the achievement of a coordinated mechanism for United Nations activities throughout the occupied territories;

5. Urges Member States, international financial institutions of the United Nations system, intergovernmental and non-governmental organizations and regional and interregional organizations to extend, as rapidly and as generously as possible, economic

<sup>&</sup>lt;sup>5</sup> <u>A/72/87-E/2017/67</u>.

and social assistance to the Palestinian people, in close cooperation with the Palestine Liberation Organization and through official Palestinian institutions;

6. *Welcomes* the meetings of the Ad Hoc Liaison Committee for the Coordination of the International Assistance to Palestinians of 25 September 2013, 22 September 2014, 27 May and 30 September 2015, 19 September 2016 and 18 September 2017, the outcome of the Cairo International Conference on Palestine: Reconstructing Gaza, held on 12 October 2014, and the generous donor response to support the needs of the Palestinian people, and urges the rapid disbursement of donor pledges;

7. *Stresses* the importance of following up on the results of the Cairo International Conference on Palestine: Reconstructing Gaza to effectively promote economic recovery and reconstruction in a timely and sustainable manner;

8. *Calls upon* donors that have not yet converted their budget support pledges into disbursements to transfer funds as soon as possible, encourages all donors to increase their direct assistance to the Palestinian Authority in accordance with its government programme in order to enable it to build a viable and prosperous Palestinian State, underlines the need for equitable burden sharing by donors in this effort, and encourages donors to consider aligning funding cycles with the Palestinian Authority's national budget cycle;

9. *Calls upon* relevant organizations and agencies of the United Nations system to intensify their assistance in response to the urgent needs of the Palestinian people in accordance with priorities set forth by the Palestinian side;

10. *Expresses its appreciation* for the work of the United Nations Relief and Works Agency for Palestine Refugees in the Near East, and recognizes the vital role of the Agency in providing humanitarian assistance to the Palestinian people, particularly in the Gaza Strip;

11. *Calls upon* the international community to provide urgently needed assistance and services in an effort to alleviate the difficult humanitarian situation being faced by Palestinian women, children and their families and to help in the reconstruction and development of relevant Palestinian institutions;

12. *Stresses* the role that all funding instruments, including the European Commission's Palestinian-European Mechanism for the Management of Socioeconomic Aid and the World Bank trust fund, have been playing in directly assisting the Palestinian people;

13. Urges Member States to open their markets to exports of Palestinian products on the most favourable terms, consistent with appropriate trading rules, and to implement fully existing trade and cooperation agreements;

14. *Calls upon* the international donor community to expedite the delivery of pledged assistance to the Palestinian people to meet their urgent needs;

15. *Stresses*, in this context, the importance of ensuring free humanitarian access to the Palestinian people and the free movement of persons and goods;

16. *Also stresses* the need for the full implementation by both parties of existing agreements, including the Agreement on Movement and Access and the Agreed Principles for the Rafah Crossing, of 15 November 2005, to allow for the freedom of movement of the Palestinian civilian population, as well as for imports and exports, within and into and out of the Gaza Strip;

17. *Further stresses* the need to ensure the safety and security of humanitarian personnel, premises, facilities, equipment, vehicles and supplies, as well as the need to ensure safe and unhindered access by humanitarian personnel and delivery of supplies and equipment, in order to allow such personnel to efficiently perform their task of assisting affected civilian populations;

18. Urges the international donor community, United Nations agencies and organizations and non-governmental organizations to extend to the Palestinian people, as rapidly as possible, emergency economic assistance and humanitarian assistance, particularly in the Gaza Strip, to counter the impact of the current crisis;

19. *Stresses* the need for the continued implementation of the Paris Protocol on Economic Relations of 29 April 1994, fifth annex to the Israeli-Palestinian Interim Agreement on the West Bank and the Gaza Strip, signed in Washington, D.C., on 28 September 1995,<sup>6</sup> including with regard to the full, prompt and regular transfer of Palestinian indirect tax revenues;

20. *Requests* the Secretary-General to submit a report to the General Assembly at its seventy-third session, through the Economic and Social Council, on the implementation of the present resolution, containing:

(a) An assessment of the assistance actually received by the Palestinian people;

(b) An assessment of the needs still unmet and specific proposals for responding effectively to them;

21. Decides to include in the provisional agenda of its seventy-third session, under the item entitled "Strengthening of the coordination of humanitarian and disaster relief assistance of the United Nations, including special economic assistance", the sub-item entitled "Assistance to the Palestinian people".

<sup>&</sup>lt;sup>6</sup> <u>A/51/889</u>-<u>S/1997/357</u>, annex.

# VI. UN SPECIAL COORDINATOR BRIEFS SECURITY COUNCIL ON THE IMPLEMENTATION OF RESOLUTION 2334 ON SETTLEMENTS

On 18 December 2017, the United Nations Special Coordinator for the Middle East Peace Process, Nickolay Mladenov, briefed the Security Council on the implementation of resolution 2334 (2016). The following is his briefing (<u>S/PV.8138</u>):

On behalf of the Secretary-General, I devote my regular briefing on the situation in the Middle East today to presenting the fourth report on the implementation of resolution 2334 (2016), covering the period from 20 September to 18 December. I will focus on developments on the ground in accordance with the provisions of the resolution, including on regional and international efforts to advance the peace process.

Let me note from the outset that none of the developments on the ground can be divorced from the broader context in which they are happening: uncertainties about the future of the peace process, unilateral actions that undermine the two-State solution, occupation and violence. As 23 December will mark one year since the adoption of the resolution, I will also take this opportunity to address some of the broader trends we have witnessed during the past year.

In its paragraph 2, the resolution reiterates its demand that Israel "immediately and completely cease all settlement activities in the occupied Palestinian territory, including East Jerusalem".

No such steps were taken during the reporting period. Some 1,200 units in the occupied West Bank were approved for construction, approximately 460 of them in the settlement of Ma'ale Adumim. Israel also advanced, through the various stages of the planning process, some 1,400 housing units in Area C of the West Bank. Plans promoted included units in the new settlement of Amihai, a new neighbourhood in Kochav Yaakov, and a new site near Alon Shvut, north and south of Jerusalem, respectively. All three have been designated for either those evicted from the "illegal outposts" of Migron in 2012 and Amona in February of this year, or those soon to be evicted from the outpost of Netiv ha'avot, which has been planned for demolition and evacuation in March 2018. In October, the Government announced that it would issue a tender for 296 housing units in the Beit El settlement, adjacent to Ramallah. However, that tender has not yet been published. The authorities also conditionally approved building permits for 31 housing units in Hebron's H2 area, the first such approvals since 2001.

In East Jerusalem, preparations began for the construction of infrastructure in Givat Hamatos, which, if built, would solidify the ring of settlements isolating East Jerusalem from the southern West Bank. In October, the Jerusalem municipality conditionally approved building permits for 168 housing units in the settlement of Nof Zion located in the Palestinian neighbourhood of Jabel Mukaber; and in November, it also granted building permits for at least 418 housing units in Gilo and Ramat Shlomo.

Let me reiterate that the United Nations considers all settlement activities to be illegal under international law and a major obstacle to peace.

As the Middle East Quartet report noted in 2016, all structures lacking permits from the Israeli authorities in Area C and East Jerusalem are potentially subject to demolition. According to the Office for the Coordination of Humanitarian Affairs, during the reporting period the authorities demolished or seized 61 structures for lacking building permits. Consequently, 110 people, including 61 children, were displaced and the livelihoods of over 1,000 people were affected.

Meanwhile, over 10 Bedouin communities, comprising some 1,500 residents, remain at heightened risk of demolition and displacement. This includes herding communities in Ain al-Hilwe and Um al-Jmal in the northern Jordan valley, as well as Jabal al-Baba in the sensitive El area.

The reporting period also saw several potentially significant legal developments. In an opinion issued in November, the Attorney General approved the legalization of an access road built on private Palestinian land, leading to the illegal outpost of Haresha. The opinion came in light of a court decision by Supreme Court Justice Salim Joubran, who determined that the confiscation of private Palestinian land for the public

interest, including in the exclusive interest of settler communities, may under certain conditions be legal in the West Bank, if done proportionally and with fair compensations to the landowners. However, the Attorney General did not soften his stance on the Land Regularization Law. On 22 November, he wrote that "there is no alternative to a judicial ruling declaring the Land Regularization Law unconstitutional".

Separately, and still in November, the Government informed the Court that, for the first time, it intended to implement a clause in military law allowing the confiscation of private land if it has been used by a third party unknowingly. This may clear the way for the retroactive legalization of settlement homes and possibly illegal outposts.

Allow me to turn to the problems of violence and terrorism that remain a hallmark of the conflict.

During the reporting period, the security situation in Israel and the occupied Palestinian territory remained relatively calm. During the past three months, 22 Palestinians have been killed by Israeli security forces, including in clashes and security operations, and one was killed by an Israeli civilian in the West Bank. Four Israelis have been killed by Palestinians in attacks. Last week, Israel reported that it had foiled a kidnapping plot by Hamas in the West Bank.

Since 6 December, in the wake of the decision of the United States to recognize Jerusalem as the capital of Israel, the situation has become more tense, with an increase in incidents, notably rockets fired from Gaza and clashes between Palestinians and Israeli security forces. Most recently, on 10 December one Israeli was seriously injured in a stabbing attack at the Jerusalem bus station. The Palestinian perpetrator has been detained.

On 30 October, the Israel Defense Forces (IDF) destroyed yet another tunnel that extended from Gaza into Israel. During the operation, at least 12 Palestinian militants were killed underground. According to statements by a spokesperson for Islamic Jihad, the group's aim

in constructing the tunnel was to "kidnap Israeli soldiers". A second tunnel was destroyed on 10 December. On 31 October, a 25-year-old Palestinian man was shot dead by IDF while in his car near the settlement of Halamish. On 30 November, an Israeli civilian shot dead a Palestinian man in the northern West Bank and a group of Palestinians reportedly threw stones at a group of Israelis. Both shooting incidents are under investigation by Israeli authorities.

During the reporting period, 28 rockets and 12 mortar rounds were fired from Gaza towards Israel. In response, the IDF continued to target a number of Hamas and Palestinian Islamic Jihad military posts across the Gaza Strip, in which two Palestinian militants and one civilian were killed, and at least 28 people were injured.

Since 7 December, there has been a visible increase in rockets fired by Gaza militants. Of the 40 projectiles fired during the reporting period, 27 were launched since Hamas called for an escalation. Four rockets were intercepted by the Iron Dome system. One rocket and the remains of an intercepted rocket landed in the town of Sderot, causing damage to a kindergarten and to vehicles, but resulting in no injuries. At least eight more rockets landed in Israel.

Allow me to now turn to some of the problems of inflammatory rhetoric and provocations. Resolution 2334 (2016) calls on all to refrain from such acts and undertake efforts to combat them. During the reporting period, while on a visit to Iran Hamas leaders continued to make deplorable calls for the destruction of the State of Israel. The level of provocative rhetoric has heightened since 6 December, including with calls for escalation, violence and an intifada. On its official social media pages, Fatah continued to celebrate perpetrators of past attacks against Israelis, including a 26 September attack in Har Adar in which two security guards and a border policeman were killed. Most recently, Hamas and other factions applauded the stabbing attack at the Jerusalem bus station, organizing rallies in Gaza and the West Bank and calling for escalation. Israeli politicians also made provocative statements during this period, including by calling for "only one State between the river and the sea" or "recognizing Judea and Samaria as Israel".

Resolution 2334 (2016) reiterates the call by the Middle East Quartet on both parties to take steps to reverse the negative trends on the ground that are imperilling the two-State solution. While the goal of realizing a sustainable peace based on the two-State solution remains elusive, Palestinian factions signed an agreement on 12 October to allow the Palestinian Authority (PA) to assume control of Gaza, the Gaza crossings to be fully returned to the control of the Palestinian Authority on 1 November, and the public sector employees who were recruited by the PA prior to

2007 to be registered in preparation for establishing a unified work force. The process, however, is faltering over substantial disagreements, including on important questions related to the payment of public sector salaries, the lifting of PA-imposed measures and Hamas giving up its security control of Gaza.

Despite repeated calls on the Palestinian Authority to alleviate the electricity crisis in Gaza, which was exacerbated by the Palestinian Authority's decision earlier this year to reduce payments to Israel, residents still live with four hours of electricity per day. Forty-five per cent of essential drugs and medical supplies are at zero stock, while basic services are maintained only through donor-funded emergency fuel that is distributed by the United

Nations. On 7 December, an additional \$2.2 million was released from the United Nations humanitarian pooled fund to cover urgent health and food security needs in Gaza.

On a positive note, talks between the Israeli and Palestinian Ministries of Finance resumed during the reporting period. On 28 November, Israel transferred to the Palestinian Authority a lump sum of \$63.8 million in value-added tax collections and tax clearance. Construction of the Northern Gaza emergency sewage treatment plant is expected to be completed by the end of this month. Israel has informed the Palestinian Authority of its willingness to increase the energy supply to Gaza by six megawatts for the plant. If implemented, that would help to address critical sewage and broader environmental problems in Gaza and beyond.

During the reporting period, there were no developments related to Member States distinguishing in their relevant dealings between the territory of the State of Israel and the territories occupied in 1967. Regrettably, the reporting period did not see significant positive moves towards advancing peace, and the parties remain further divided than ever. The United States President announced in December his decision to recognize Jerusalem as the capital of the State of Israel, while stating that final status issues remained to be determined by the parties. He also made clear his commitment to advancing peace between Israelis and Palestinians and called for the status quo at the holy sites to be respected. Since then, the Palestinian leadership has cancelled meetings with visiting United States Vice-President Pence and called for the establishment of a new mechanism to achieve peace. The Palestinian President has also vowed to seek unilateral recognition of Palestine and full membership in international organizations in the absence of a meaningful peace process.

The United Nations maintains the view that Jerusalem is a final-status issue that must be resolved through direct negotiations between the two parties on the basis of the relevant Security Council and General Assembly resolutions, taking into account the legitimate concerns of both the Palestinian and the Israeli sides.

In closing, I would like to share some broad observations on developments concerning the provisions of the resolution over the past year.

First, continued settlement construction in the occupied Palestinian territory contravenes resolution 2334 (2016). Significantly more housing units were advanced and approved this year. The number of units advanced and approved more than doubled from 3,000 in 2016 to nearly 7,000 in 2017. In East Jerusalem, the increase has similarly been from 1,600 in 2016 to 3,100 in 2017. However, the number of tenders published and opened for bidding has decreased this year. In Area C, out of tenders for 3,200 units that were announced this year, only two for some 50 housing units have been published so far. For the first time since 2010, this year in East Jerusalem there have been no new tenders published. About 50 per cent of the settlement moves this year have been in outlying locations deep inside the West Bank. The number of Palestinian-owned structures demolished this year in the West Bank is significantly lower than in 2016, and the lowest since 2009. In total, 400 Palestinian-owned structures have been demolished in the West Bank this year, including East Jerusalem — a sharp decline compared to the more than 1,000 structures demolished in 2016.

In addition to those developments, 2017 has seen worrying legislative, judicial and administrative initiatives that aim to change the long-standing Israeli policy concerning the

legal status of the West Bank and the use of private Palestinian land. Settlement-related activities undermine the chances for the establishment of a viable, contiguous Palestinian State as part of a two-State solution.

Secondly, continuing violence against civilians and incitement perpetuate mutual fear and suspicion. Since the adoption of resolution 2334 (2016), there has been a significant reduction in the number of violent attacks. In 2017, there have been 109 shootings, stabbings, rammings and bombing attacks conducted, compared to 223 similar attacks in 2016. Regarding fatalities, 72 Palestinians and 15 Israelis have been killed this year, compared to 109 and 13, respectively, in 2016.

I call on the international community to join the United Nations in condemning terror attacks and such reckless action, which impede any efforts to bridge the gap between Israelis and Palestinians and empower extremists. Nothing—no cause or grievance — justifies terror. The terror threat from Gaza of indiscriminate rocket attacks and tunnel construction continues, and the recent escalation by militants in Gaza is reckless and dangerous. I urge all Palestinian factions to commit to rejecting violence, inflammatory rhetoric and provocative actions that undermine the cause of peace. Israel must also uphold its responsibilities under international human rights and humanitarian law and calibrate its use of force.

Thirdly, bringing the legitimate Palestinian National Authority back to Gaza is key to alleviating the humanitarian crisis, lifting the closures and enhancing the prospects for peace. I commend Egypt for its tireless efforts in that respect, and encourage all sides to focus on addressing the devastating humanitarian situation, with an immediate focus on the electricity crisis, and to ensure that agreement is reached on mechanisms to implement the 12 October intra-Palestinian agreement in full.

Fourthly, this past year has witnessed important progress in finalizing agreements between Israel and the Palestinian Authority with regard to water, energy, telecommunications and other areas aimed at improving the economic reality of Palestinians. Those efforts are critical to rebuilding trust, and obstacles to their realization must be removed. The United Nations will continue supporting such efforts.

Fifthly, I am particularly concerned as to the future of our collective efforts to achieve peace between Israelis and Palestinians. The United Nations remains strongly committed to supporting all endeavours towards a negotiated two-State solution. The Secretary-General has been clear that ending the occupation and realizing a two-State solution, with Jerusalem as the capital of Israel and Palestine, is the only way to achieve such a vision. Today, however, there is a growing risk that the parties may revert to more unilateral actions.

In the current environment, the continued absence of a credible proposal that could become the basis of meaningful negotiations is damaging the prospects for peace. The lack of significant steps on the ground that protect the viability of a two-State solution and support Palestinian statehood is undermining moderates and empowering radicals. The weakening of the international architecture in support of peace is increasing the risks to the region. Resolving the conflict will remove a key driver of extremism and terrorism in the Middle East and provide hope to generations of Israelis and Palestinians trapped in a vicious cycle of violence and conflict.

# VII. UNITED STATES VETOES SECURITY COUNCIL DRAFT RESOLUTION ON STATUS OF JERUSALEM

On 18 December 2017, the Security Council met to consider a draft resolution on the status of Jerusalem submitted by Egypt on behalf of the Group of Arab States. The draft resolution was not adopted due to a non-favorable vote of a Permanent Member (United States). The following is the text of the draft resolution ( $\frac{S}{2017}/1060$ ):

The Security Council,

*Reaffirming* its relevant resolutions, including resolutions 242 (1967), 252 (1968), 267 (1969), 298 (1971), 338 (1973), 446 (1979), 465 (1980), 476 (1980), 478 (1980), and <u>2334</u> (2016),

*Guided* by the purpose and principles of the Charter of the United Nations, and reaffirming inter alia, the inadmissibility of the acquisition of territory by force,

*Bearing in* mind the specific status of the Holy City of Jerusalem and, in particular, the need for protection and preservation of the unique spiritual, religious and cultural dimensions of the City, as foreseen in the relevant United Nations resolutions,

*Stressing* that Jerusalem is a final status issue to be resolved through negotiations in line with relevant United Nations resolutions,

*Expressing* in this regard its deep regret at recent decisions concerning the status of Jerusalem,

1. *Affirms* that any decisions and actions which purport to have altered, the character, status or demographic composition of the Holy City of Jerusalem have no legal effect, are null and void and must be rescinded in compliance with relevant resolutions of the Security Council, and in this regard, calls upon all States to refrain from the establishment of diplomatic missions in the Holy City of Jerusalem, pursuant to resolution 478 (1980) of the Security Council;

2. *Demands* that all States comply with Security Council resolutions regarding the Holy City of Jerusalem, and not to recognize any actions or measures contrary to those resolutions;

3. *Reiterates* its call for the reversal of the negative trends on the ground that are imperiling the two-State solution and for the intensification and acceleration of international and regional efforts and support aimed at achieving, without delay, a comprehensive, just and lasting peace in the Middle East on the basis of the relevant United Nations resolutions, the Madrid terms of reference, including the principle of land for peace, the Arab Peace Initiative and the Quartet Roadmap and an end to the Israeli occupation that began in 1967;

4. *Decides* to remain seized of the matter.

## VIII. UN HIGH COMMISSIONER FOR HUMAN RIGHTS DENOUNCES ISRAELI FORCES' SHOOTING OF MAN IN WHEELCHAIR

On 19 December, the Office of the High Commissioner for Human Rights in Geneva issued the following press release:

The UN High Commissioner for Human Rights Zeid Ra'ad Al Hussein said Tuesday he was "truly shocked" at the killing of a wheelchair-bound amputee by Israeli Security Forces close to the fence between Gaza and Israel last Friday.

Ibrahim Nayef Ibrahim Abu Thurayeh, a 29-year-old man from Gaza who reportedly had both legs amputated after an Israeli attack on Gaza in 2008, was among hundreds of Palestinians who were marching across farmland towards the fence following Friday prayers on 15 December to protest against the United States' decision to recognize Jerusalem as Israel's capital. He appears to have been killed by a bullet to the head when he was approximately 20 meters from the fence.

"The facts gathered so far by my staff in Gaza strongly suggest that the force used against Ibrahim Abu Thurayeh was excessive," Zeid said. "International human rights law strictly regulates the use of force in the context of protests and demonstrations. The lethal use of firearms should only be employed as the last resort, when strictly unavoidable, in order to protect life. However, as far as we can see, there is nothing whatsoever to suggest that Ibrahim Abu Thurayeh was posing an imminent threat of death or serious injury when he was killed. Given his severe disability, which must have been clearly visible to those who shot him, his killing is incomprehensible – a truly shocking and wanton act."

Since President Trump's 6 December statement on Jerusalem, protests have been held throughout the occupied West Bank, including East Jerusalem, and in occupied Gaza, as had been widely predicted. The response by the Israeli Security Forces has resulted in five people being killed, hundreds injured and large-scale arrests of Palestinians. The biggest flashpoint has been in Gaza where three people have been killed as protesters burned tires, threw stones, sang songs and waved flags along the fence. Israeli security forces have responded with firearms, including live-ammunition, to disperse the protesters.

The use of live ammunition has resulted in over 220 people being injured in Gaza, including 95 on Friday alone, in addition to tens of others who sustained injuries from tear gas or rubber bullets.

"This level of casualties raises serious concerns as to whether the force used by Israeli forces was properly calibrated to the threat," Zeid said. "And these events, including the loss of five irreplaceable human lives, can sadly be traced directly back to the unilateral U.S. announcement on the status of Jerusalem, which breaks international consensus and was dangerously provocative. At the same time, I unequivocally condemn all attacks against civilians, including the indiscriminate shelling of Israeli civilian areas by armed Palestinian groups operating out of Gaza," Zeid added.

The High Commissioner has on a number of occasions in recent years found it necessary to call on Israel to respect international law standards on the use of force, and in particular of live ammunition.

Reports suggest a preliminary internal Israeli army investigation has taken place. Nevertheless, the High Commissioner called on Israel to immediately open an independent and impartial investigation into this incident, and into all others that have resulted in injury or death, with a view to holding the perpetrators accountable for any crimes committed.

## **IX. GA ADOPTS RESOLUTION ON THE RIGHT OF THE** PALESTINIAN PEOPLE TO SELF-DETERMINATION

On 19 December 2017, the General Assembly considered the report of the Third Committee (A/72/438), entitled "Right of peoples to self-determination" and adopted resolution A/RES/72/160 on the recommendation of the Committee. The text of the relevant draft resolution *III contained in the report is reproduced below:* 

#### **Right of the Palestinian people to self-determination**

#### The General Assembly,

Aware that the development of friendly relations among nations, based on respect for the principle of equal rights and self-determination of peoples, is among the purposes and principles of the United Nations, as defined in the Charter,

Recalling, in this regard, its resolution 2625 (XXV) of 24 October 1970, entitled "Declaration on Principles of International Law concerning Friendly Relations and Cooperation among States in accordance with the Charter of the United Nations",

Bearing in mind the International Covenants on Human Rights,<sup>1</sup> the Universal Declaration of Human Rights,<sup>2</sup> the Declaration on the Granting of Independence to Colonial Countries and Peoples<sup>3</sup> and the Vienna Declaration and Programme of Action adopted at the World Conference on Human Rights on 25 June 1993,<sup>4</sup>

Recalling the Declaration on the Occasion of the Fiftieth Anniversary of the United Nations.<sup>5</sup>

Recalling also the United Nations Millennium Declaration,<sup>6</sup>

*Recalling further* the advisory opinion rendered on 9 July 2004 by the International Court of Justice on the legal consequences of the construction of a wall in the Occupied Palestinian Territory,<sup>7</sup> and noting in particular the reply of the Court, including on the right of peoples to self-determination, which is a right *erga omnes*,<sup>8</sup>

<sup>\*</sup> Reissued for technical reasons on 9 November 2017.

<sup>\*\*</sup> On behalf of the States that are members of the Organization of Islamic Cooperation.

<sup>&</sup>lt;sup>1</sup> Resolution 2200 A (XXI), annex.

<sup>&</sup>lt;sup>2</sup> Resolution 217 A (III).

<sup>&</sup>lt;sup>3</sup> Resolution 1514 (XV).

<sup>&</sup>lt;sup>4</sup> A/CONF.157/24 (Part I), chap. III.

<sup>&</sup>lt;sup>5</sup> Resolution 50/6.

<sup>&</sup>lt;sup>6</sup> Resolution 55/2.

<sup>&</sup>lt;sup>7</sup> See <u>A/ES-10/273</u> and Corr.1. 8 Ibid., advisory opinion, para. 88.

*Recalling* the conclusion of the Court, in its advisory opinion of 9 July 2004, that the construction of the wall by Israel, the occupying Power, in the Occupied Palestinian Territory, including East Jerusalem, along with measures previously taken, severely impedes the right of the Palestinian people to self-determination,<sup>9</sup>

*Stressing* the urgency of achieving without delay an end to the Israeli occupation that began in 1967 and a just, lasting and comprehensive peace settlement between the Palestinian and Israeli sides, based on the relevant resolutions of the United Nations, the Madrid terms of reference, including the principle of land for peace, the Arab Peace Initiative<sup>10</sup> and the Quartet road map to a permanent two-State solution to the Israeli-Palestinian conflict,<sup>11</sup>

*Stressing also* the need for respect for and preservation of the territorial unity, contiguity and integrity of all of the Occupied Palestinian Territory, including East Jerusalem, and recalling in this regard its resolution <u>58/292</u> of 6 May 2004,

*Recalling* its resolution <u>71/184</u> of 19 December 2016,

*Recalling also* its resolution  $\frac{67/19}{10}$  of 29 November 2012,

Affirming the right of all States in the region to live in peace within secure and internationally recognized borders,

1. *Reaffirms* the right of the Palestinian people to self-determination, including the right to their independent State of Palestine;

2. *Urges* all States and the specialized agencies and organizations of the United Nations system to continue to support and assist the Palestinian people in the early realization of their right to self-determination.

<sup>&</sup>lt;sup>9</sup> Ibid., para. 122.

<sup>&</sup>lt;sup>10</sup> <u>A/56/1026-S/2002/932</u>, annex II, resolution <u>14/221</u>.

<sup>&</sup>lt;sup>11</sup> <u>S/2003/529</u>, annex.

## X. GA ADOPTS RESOLUTION ON PERMANENT SOVEREIGNTY OF THE PALESTINIAN PEOPLE OVER NATURAL RESOURCES

On 20 December 2017, the General Assembly considered the report of the Second Committee (<u>A/72/428</u>), entitled "Permanent sovereignty of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem, and of the Arab population in the occupied Syrian Golan over their natural resources" and adopted resolution A/RES/72/240 on the recommendation of the Committee. The text of the relevant draft resolution is reproduced below:

The General Assembly,

*Recalling* its resolution  $\frac{71/247}{2017/30}$  of 21 December 2016, and taking note of Economic and Social Council resolution  $\frac{2017/30}{2017}$  of 25 July 2017,

Recalling also its resolutions 58/292 of 6 May 2004 and 59/251 of 22 December 2004,

*Reaffirming* the principle of the permanent sovereignty of peoples under foreign occupation over their natural resources,

*Guided* by the principles of the Charter of the United Nations, affirming the inadmissibility of the acquisition of territory by force, and recalling relevant Security Council resolutions, including resolutions 242 (1967) of 22 November 1967, 465 (1980) of 1 March 1980, 497 (1981) of 17 December 1981 and <u>2334 (2016)</u> of 23 December 2016,

Recalling its resolution 2625 (XXV) of 24 October 1970,

*Bearing in mind* its resolution  $\frac{70/1}{10}$  of 25 September 2015, entitled "Transforming our world: the 2030 Agenda for Sustainable Development",

*Reaffirming* the applicability of the Geneva Convention relative to the Protection of Civilian Persons in Time of War, of 12 August 1949,<sup>1</sup> to the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967,

*Recalling*, in this regard, the International Covenant on Civil and Political Rights<sup>2</sup> and the International Covenant on Economic, Social and Cultural Rights,<sup>2</sup> and affirming that these human rights instruments must be respected in the Occupied Palestinian Territory, including East Jerusalem, as well as in the occupied Syrian Golan,

*Recalling also* the advisory opinion rendered on 9 July 2004 by the International Court of Justice on the legal consequences of the construction of a wall in the Occupied Palestinian Territory,<sup>3</sup> and recalling further its resolutions ES-10/15 of 20 July 2004 and ES-10/17 of 15 December 2006,

*Recalling further* its resolution <u>67/19</u> of 29 November 2012,

<sup>\*</sup> On behalf of the States that are members of the Group of 77 and China, taking into account also the provisions of General Assembly resolution  $\frac{52/250}{100}$  of 7 July 1998.

<sup>&</sup>lt;sup>1</sup> United Nations, *Treaty Series*, vol. 75, No. 973.

<sup>&</sup>lt;sup>2</sup> See resolution 2200 A (XXI), annex.

<sup>&</sup>lt;sup>3</sup> See A/ES-10/273 and Corr.1.

*Taking note* of the accession by Palestine to several human rights treaties and the core humanitarian law treaties, as well as to other international treaties,

*Expressing its concern* about the exploitation by Israel, the occupying Power, of the natural resources of the Occupied Palestinian Territory, including East Jerusalem, and other Arab territories occupied by Israel since 1967,

*Expressing its grave concern* about the extensive destruction by Israel, the occupying Power, of agricultural land and orchards in the Occupied Palestinian Territory, including the uprooting of a vast number of fruit-bearing trees and the destruction of farms and greenhouses, and the grave environmental and economic impact in this regard,

*Expressing its grave concern also* about the widespread destruction caused by Israel, the occupying Power, to vital infrastructure, including water pipelines, sewage networks and electricity networks, in the Occupied Palestinian Territory, in particular in the Gaza Strip during the military operations of July and August 2014, which, inter alia, has polluted the environment and which negatively affects the functioning of water and sanitation systems and the water supply and other natural resources of the Palestinian people, and stressing the urgency of the reconstruction and development of water and other vital civilian infrastructure, including the project for the desalination facility for the Gaza Strip,

*Expressing its grave concern further* about the negative impact on the environment and on reconstruction and development efforts of unexploded ordnance that remains in the Gaza Strip as a result of the conflict in July and August 2014, and commending the efforts of the Mine Action Service of the United Nations for the safe removal of such ordnance,

*Expressing its grave concern* about the chronic energy shortage in the Gaza Strip and its detrimental impact on the operation of water and sanitation facilities, which threaten to further erode groundwater resources, of which only 5 per cent remains potable,

*Recalling* the 2009 report by the United Nations Environment Programme regarding the grave environmental situation in the Gaza Strip, and relevant reports by the United Nations country team, including "Gaza in 2020: a liveable place?", "Gaza: two years after" and "Gaza ten years later", and stressing the need for follow up to the recommendations contained therein,

*Deploring* the detrimental impact of the Israeli settlements on Palestinian and other Arab natural resources, especially as a result of the confiscation of land and the forced diversion of water resources, including the destruction of orchards and crops and the seizure of water wells by Israeli settlers, and of the dire socioeconomic consequences in this regard,

*Recalling* the report of the independent international fact-finding mission to investigate the implications of the Israeli settlements on the civil, political, economic, social and cultural rights of the Palestinian people throughout the Occupied Palestinian Territory, including East Jerusalem,<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> <u>A/HRC/22/63</u>.

*Aware* of the detrimental impact on Palestinian natural resources being caused by the unlawful construction of the wall by Israel, the occupying Power, in the Occupied Palestinian Territory, including in and around East Jerusalem, and of its grave effect as well on the economic and social conditions of the Palestinian people,

Stressing the urgency of achieving without delay an end to the Israeli occupation that began in 1967 and a just, lasting and comprehensive peace settlement on all tracks, on the basis of Security Council resolutions 242 (1967), 338 (1973) of 22 October 1973, 425 (1978) of 19 March 1978, 1397 (2002) of 12 March 2002 and 2334 (2016), the principle of land for peace, the Arab Peace Initiative<sup>5</sup> and the Quartet performance-based road map to a permanent two-State solution to the Israeli-Palestinian conflict,<sup>6</sup> as endorsed by the Council in its resolution 1515 (2003) of 19 November 2003 and supported by the Council in its resolution 1850 (2008) of 16 December 2008,

*Stressing also*, in this regard, the need for respect for the obligation upon Israel under the road map to freeze settlement activity, including so-called "natural growth", and to dismantle all settlement outposts erected since March 2001,

*Stressing further* the need for respect and preservation of the territorial unity, contiguity and integrity of all of the Occupied Palestinian Territory, including East Jerusalem,

*Recalling* that the Security Council, in its resolution <u>2334 (2016)</u>, underlined that it would not recognize any changes to the 4 June 1967 lines, including with regard to Jerusalem, other than those agreed by the parties through negotiations,

*Recalling also* the need to end all acts of violence, including acts of terror, provocation, incitement and destruction,

*Taking note* of the report prepared by the Economic and Social Commission for Western Asia on the economic and social repercussions of the Israeli occupation on the living conditions of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem, and of the Arab population in the occupied Syrian Golan, as transmitted by the Secretary-General,<sup>7</sup>

1. *Reaffirms* the inalienable rights of the Palestinian people and of the population of the occupied Syrian Golan over their natural resources, including land, water and energy resources;

2. *Demands* that Israel, the occupying Power, cease the exploitation, damage, cause of loss or depletion and endangerment of the natural resources in the Occupied Palestinian Territory, including East Jerusalem, and in the occupied Syrian Golan;

3. *Recognizes* the right of the Palestinian people to claim restitution as a result of any exploitation, damage, loss or depletion or endangerment of their natural resources resulting from illegal measures taken by Israel, the occupying Power, and Israeli settlers in the

<sup>&</sup>lt;sup>5</sup> <u>A/56/1026-S/2002/932</u>, annex II, resolution <u>14/221</u>.

<sup>&</sup>lt;sup>6</sup> <u>S/2003/529</u>, annex.

<sup>&</sup>lt;sup>7</sup> <u>A/71/86-E/2016/13</u>.

Occupied Palestinian Territory, including East Jerusalem, and expresses the hope that this issue will be dealt with within the framework of the final status negotiations between the Palestinian and Israeli sides;

4. *Stresses* that the wall and settlements being constructed by Israel in the Occupied Palestinian Territory, including in and around East Jerusalem, are contrary to international law and are seriously depriving the Palestinian people of their natural resources, and calls in this regard for full compliance with the legal obligations affirmed in the 9 July 2004 advisory opinion of the International Court of Justice<sup>3</sup> and in relevant United Nations resolutions, including General Assembly resolution ES-10/15;

5. *Calls upon* Israel, the occupying Power, to comply strictly with its obligations under international law, including international humanitarian law, and to cease immediately and completely all policies and measures aimed at the alteration of the character and status of the Occupied Palestinian Territory, including East Jerusalem;

6. Also calls upon Israel, the occupying Power, to bring a halt to all actions, including those perpetrated by Israeli settlers, harming the environment, including the dumping of all kinds of waste materials, in the Occupied Palestinian Territory, including East Jerusalem, and in the occupied Syrian Golan, which gravely threaten their natural resources, namely water and land resources, and which pose an environmental, sanitation and health threat to the civilian populations;

7. Further calls upon Israel to cease its destruction of vital infrastructure, including water pipelines, sewage networks and electricity networks, and to cease its demolition and confiscation of Palestinian homes and civilian infrastructure, agricultural lands and water wells, which, inter alia, have a negative impact on the natural resources of the Palestinian people, stresses the urgent need to advance reconstruction and development projects in this regard, including in the Gaza Strip, and calls for support for the necessary efforts in this regard, in line with the commitments made at, inter alia, the Cairo International Conference on Palestine: Reconstructing Gaza, held on 12 October 2014;

8. *Calls upon* Israel, the occupying Power, to remove all obstacles to the implementation of critical environmental projects, including sewage treatment plants in the Gaza Strip and the reconstruction and development of water infrastructure, including the project for the desalination facility for the Gaza Strip;

9. Also calls upon Israel not to impede Palestinian development and export of discovered oil and natural gas reserves;

10. *Calls for* the immediate and safe removal of all unexploded ordnance in the Gaza Strip and for support for the efforts of the Mine Action Service of the United Nations in this regard, and welcomes the extensive efforts exerted by the Mine Action Service to date;

11. *Encourages* all States and international organizations to continue to actively pursue policies to ensure respect for their obligations under international law with regard to all illegal Israeli practices and measures in the Occupied Palestinian Territory, including East Jerusalem, particularly Israeli settlement activities and the exploitation of natural resources;

12. *Underscores*, in this regard, the call by the Security Council upon all States to distinguish, in their relevant dealings, between the territory of the State of Israel and the territories occupied since 1967;

13. *Requests* the Secretary-General to report to the General Assembly at its seventy-third session on the implementation of the present resolution, including with regard to the cumulative impact of the exploitation, damage and depletion by Israel of natural resources in the Occupied Palestinian Territory, including East Jerusalem, and in the occupied Syrian Golan, and with regard to the impact of such practices on the promotion of the Sustainable Development Goals, and decides to include in the provisional agenda of its seventy-third session the item entitled "Permanent sovereignty of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem, and of the Arab population in the occupied Syrian Golan over their natural resources".

## XI. GA ADOPTS RESOLUTION CALLING ON STATES NOT TO LOCATE DIPLOMATIC MISSIONS IN JERUSALEM

The General Assembly resumed its  $10^{th}$  Emergency Special Session on 21 December 2017 and adopted a resolution calling on states not to establish diplomatic missions in the Holy City of Jerusalem (A/ES-10/19). The text of the draft resolution (A/ES-10/L.22) is reproduced below:

#### **Status of Jerusalem**

#### The General Assembly,

*Reaffirming* its relevant resolutions, including resolution  $\frac{72/15}{10}$  of 30 November 2017 on Jerusalem,

*Reaffirming also* the relevant resolutions of the Security Council, including resolutions 242 (1967) of 22 November 1967, 252 (1968) of 21 May 1968, 267 (1969) of 3 July 1969, 298 (1971) of 25 September 1971, 338 (1973) of 22 October 1973, 446 (1979) of 22 March 1979, 465 (1980) of 1 March 1980, 476 (1980) of 30 June 1980, 478 (1980) of 20 August 1980 and 2334 (2016) of 23 December 2016,

*Guided* by the purposes and principles of the Charter of the United Nations, and reaffirming, inter alia, the inadmissibility of the acquisition of territory by force,

*Bearing in mind* the specific status of the Holy City of Jerusalem and, in particular, the need for the protection and preservation of the unique spiritual, religious and cultural dimensions of the city, as foreseen in relevant United Nations resolutions,

*Stressing* that Jerusalem is a final status issue to be resolved through negotiations in line with relevant United Nations resolutions,

*Expressing*, in this regard, its deep regret at recent decisions concerning the status of Jerusalem,

1. Affirms that any decisions and actions which purport to have altered the character, status or demographic composition of the Holy City of Jerusalem have no legal effect, are null and void and must be rescinded in compliance with relevant resolutions of the Security Council, and in this regard calls upon all States to refrain from the establishment of diplomatic missions in the Holy City of Jerusalem, pursuant to Security Council resolution 478 (1980);

2. *Demands* that all States comply with Security Council resolutions regarding the Holy City of Jerusalem, and not recognize any actions or measures contrary to those resolutions;

3. *Reiterates its call* for the reversal of the negative trends on the ground that are imperilling the two-State solution and for the intensification and acceleration of international and regional efforts and support aimed at achieving, without delay, a comprehensive, just and lasting peace in the Middle East on the basis of the relevant United Nations resolutions, the Madrid terms of reference, including the principle of land for peace, the Arab Peace Initiative<sup>1</sup> and the Quartet road map,<sup>2</sup> and an end to the Israeli occupation that began in 1967;

4. *Decides* to adjourn the tenth emergency special session temporarily and to authorize the President of the General Assembly at its most recent session to resume its meeting upon request from Member States.

<sup>&</sup>lt;sup>1</sup> <u>A/56/1026-S/2002/932</u>, annex II, resolution <u>14/221</u>.

<sup>&</sup>lt;sup>2</sup> <u>S/2003/529</u>, annex.