

**Security Council Committee established
pursuant to resolution 1718 (2006)**

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Implementation Assistance Notice No. 7: Guidelines for Obtaining Exemptions to Deliver Humanitarian Assistance to the Democratic People's Republic of Korea

The Security Council Committee established pursuant to resolution 1718 (2006) believes that the following information may be useful to Member States in carrying out their obligations contained in resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017). The Security Council has repeatedly affirmed that the measures imposed by the abovementioned resolutions are not intended to have adverse humanitarian consequences for the civilian population of the Democratic People's Republic of Korea (DPRK) or to affect negatively or restrict those activities, including economic activities and cooperation, food aid and humanitarian assistance, that are not prohibited by these resolutions. Furthermore, many of the measures found in these resolutions contain explicit humanitarian exemptions that include, in some cases, the need to obtain an explicit exemption from the Committee in advance on a case-by-case basis.

Nevertheless, in order to create a comprehensive humanitarian exemption mechanism, paragraph 25 of resolution 2397 (2017) reaffirms that the measures imposed by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017) are not intended to have adverse humanitarian consequences for the civilian population of the DPRK or to affect negatively or restrict those activities, including economic activities and cooperation, food aid and humanitarian assistance, that are not prohibited by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017), and the work of international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK, stresses the DPRK's primary responsibility and need to fully provide for the livelihood needs of people in the DPRK, and decides that the Committee may, on a case-by-case basis, exempt any activity from the measures imposed by these resolutions if the Committee determines that such an exemption is necessary to facilitate the work of such organizations in the DPRK, or for any other purpose consistent with the objectives of these resolutions.

The Committee recalls that paragraph 6 of resolution 2664 (2022) directs it to assist Member States in properly understanding and fully implementing paragraph 1 of resolution 2664 (2022) by issuing Implementation Assistance Notices. To that end, the Committee notes that paragraph 1 of resolution 2664 (2022) created an exception to the asset freeze imposed by paragraph 8(d) of resolution 1718 (2006),¹ which was subsequently expanded by paragraph 27 of resolution 2094

¹ At the time of the publication of this update, the Council has designated individuals and entities for the asset freeze in paragraph 5(a) of resolution 2087 (2013), paragraph 8 of resolution 2094 (2013), paragraph 10 of resolution 2270 (2016), paragraph 3 of resolution 2321 (2016), paragraph 3 of resolution 2356 (2017), paragraph 3 of resolution 2371 (2017), paragraph 3 of resolution 2375 (2017), and paragraph 3 of resolution 2397 (2017). The Committee has

(2013) and paragraph 32 of resolution 2270 (2016) and clarified by paragraph 12 of resolution 2270 (2016), to permit “the provision, processing or payment of funds, other financial assets, or economic resources, or the provision of goods and services necessary to ensure the timely delivery of humanitarian assistance or to support other activities that support basic human needs” by certain organizations.² Accordingly, consistent with paragraph 4 of resolution 2664 (2022), a case-by-case Committee exemption is not required with respect to the asset freeze described above for activities permitted by resolution 2664 (2022).

Because the exception set forth in paragraphs 1 and 4 of resolution 2664 (2022) applies only to the asset freeze, a case-by-case Committee exemption is required to engage in activity prohibited by any other measure imposed by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) or 2397 (2017), including but not limited to sectoral measures. The Committee also notes that paragraph 6 of resolution 2664 (2022) directs the Committee, assisted by its Panel of Experts, to monitor the implementation of paragraph 1 of the resolution, including any risk of diversion. The Committee therefore encourages that Member States and international and non-governmental organizations carrying out humanitarian assistance and relief activities for the benefit of the civilian population of the DPRK to provide the Committee and its Panel of Experts with any information relevant to the risk of diversion.

As such, the Committee offers the following recommendations for Member States and international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK.

Format of Exemption Requests

The Committee recommends that Member States and international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK and requiring a 1718 Committee exemption, submit requests for exemptions in a letter containing the following elements:

- Nature of humanitarian assistance proposed to be provided to the DPRK for the benefit of the civilian population of the DPRK;
- Explanation of the DPRK recipients and criteria employed to select beneficiaries;
- Reasons for requiring a Committee exemption;

also designated individuals and entities for the asset freeze under the authority granted to it by the Council in paragraph 8(d) of resolution 1718 (2006).

² The United Nations, including its Programmes, Funds and Other Entities and Bodies, as well as its Specialized Agencies and Related Organizations, international organizations, humanitarian organizations having observer status with the United Nations General Assembly and members of those humanitarian organizations, or bilaterally or multilaterally funded non-governmental organizations participating in the United Nations Humanitarian Response Plans, Refugee Response Plans, other United Nations appeals, or OCHA-coordinated humanitarian “clusters,” or their employees, grantees, subsidiaries, or implementing partners while and to the extent that they are acting in those capacities, or by appropriate others as added by any individual Committees established by this Council within and with respect to their respective mandates.

- Detailed description with quantities and relevant specifications (including, to the extent possible, make, model and manufacturer) of the goods and services to be provided within the exemption period to the DPRK for what purpose and to whom;
- Planned date(s) of proposed transfer to the DPRK within the exemption period;
- Planned route(s) and method(s) of transfer including ports of departure and entry to be used for shipments;
- All parties involved in the transfers, including DPRK entities, whether receiving authorization or providing support, that can be identified at the time of submission of the application;
- Financial transactions associated with the transfers;
- Annex containing itemized list of all planned transfers of goods and services with quantities, approximate value of goods and services in U.S. dollars or local currency, planned shipment date; and
- Measures to ensure that assistance to be provided to the DPRK are used for the intended purposes, such as a monitoring plan, and not diverted for prohibited purposes.

The Committee recommends that Member States and international or non-governmental organizations obtaining humanitarian exemptions should do their utmost to consolidate all planned shipments into three shipments or less every nine months, per project, to the best extent practicable. If an applicant who has received a Committee exemption needs to make necessary and well-justified changes to items planned for transfer to the DPRK (such as exact specifications and quantities) and/or the method and parties involved in the transactions (such as the final shipping and delivery plan), the applicant must promptly provide the Committee with all changes needed for review through a follow-up exemption letter. The Committee would then review all the changes requested and make appropriate adjustments to the exemption it provided, where necessary.

If an applicant is unable or in any other way not in a position to provide the above information, the Committee recommends submitting the reason the information is missing and a plan to update the Committee as the details become available. If applicants face any challenges during the process, the Committee recommends they consult its Member State, the Committee Chair, the United Nations Office for the Coordination of Humanitarian Affairs, or the United Nations Resident Coordinator in the DPRK. For applicants' convenience and optional use, please find a blank application and annex template for organization's applications on the [1718 Committee website](#).

Routing of Exemption Requests from International and Non-Governmental Organizations to the 1718 Committee

There are three ways international or non-governmental organizations can seek exemptions from the Committee as outlined below. However, United Nations agencies, ICRC, IFRC, IOC, or an organization that has received two or more exemptions during 18 months preceding the date of the new application, or the exemption request is in regards to providing urgent emergency humanitarian assistance to the DPRK people, such as aid to fight against pandemic outbreaks, like COVID-19, or aid to respond to a natural disaster, can submit exemption requests directly to

the Committee via the Committee Secretary, in accordance with relevant national authorities and organization by laws:

1. **Member States:** Because the resolution imposes obligations on Member States, it is Member States that should submit exemption requests to the Committee on behalf of international or non-governmental organizations seeking to deliver humanitarian assistance to the DPRK. Member States can be contacted domestically or through their Permanent Missions to the United Nations in New York. The contact information for Member States' Permanent Missions is available at <https://bluebook.unmeetings.org/>.
 - The Committee recommends that Member States explain to applicants how their application will be routed to the Committee (for example, if the application needs to be reviewed first by national authorities before being submitted to the Committee) and how much time the Member State will need to submit the application to the Committee. The Committee further recommends that the Member States update applicants frequently on the status of their application.
2. **United Nations:** If a Member State is unable or in any other way not in a position to route such a request to the Committee, the Office of the United Nations Resident Coordinator in the DPRK may serve as a liaison for the international or non-governmental organization to send exemption requests to the Committee and provide guidance to the organizations. The Resident Coordinator can be contacted at rco-dprk@un.org.
3. **Committee Secretary:** If both Member States and the Office of the United Nations Resident Coordinator in the DPRK are unable or in any other way not in a position to submit exemption requests to the Committee on behalf of an international or non-governmental organization or fit the criteria above, the international or non-government organization may submit an exemption request directly to the Committee Secretary at sc-1718-committee@un.org. The Committee Secretary will forward exemption requests to the Committee when they meet the following criteria:
 - The requesting entity is an international or non-governmental organization with a track record of having delivered aid to the DPRK or other countries in the past and/or the non-governmental organization is nationally recognized by the relevant Member State(s);
 - The nature of assistance planned to be provided to the DPRK is for humanitarian purposes and benefits the civilian population of the DPRK;
 - The exemption request addresses the informational requirements outlined above.

Committee Approval Process

Due to the time-sensitive nature of humanitarian assistance, the Committee will endeavor to process exemption requests as quickly as possible to provide decisions within a reasonable timeframe in accordance with the Committee Guidelines. Exemptions will be granted for a period of nine months from the date of the letter by which the Committee has granted the exemption, unless the applicant specifically requests otherwise and provides a well-founded

justification, such as transportation delays related to a pandemic, for the Committee to consider. If the party that received an exemption is unable to complete the project within the exemption timeframe, the Committee recommends that the party submit an extension request with an explanation, at least ten business days before the expiration date of the exemption. The Committee will review extension requests, updated exemption requests, and urgent emergency humanitarian assistance requests, such as those aimed at responding to pandemic outbreaks, like COVID-19, or natural disasters on an expedited timeframe.

Committee Exemption Approval Letter

After the Committee has reviewed the exemption request, it will issue a response letter with its decision. If the Committee approves the request, it will issue a letter to the requesting party that explains specifically what the Committee approves for transfer to the DPRK. An annex with an approved list of goods and services by quantity and planned shipment date will be appended to the Committee approval letter. The Committee approval letter and its annex will be published on the 1718 Committee website upon issuance for the public for the exemption period. The approval letter will be translated to all UN languages and the applicant may share it with relevant parties. If there is a need for the annex to be translated, for example, to help with procurement, customs, or financial transactions, the applicant should include a translated version in its initial application to be posted online once approved. Publication of the exemption allows relevant national authorities involved in reviewing the exempted transfers to the DPRK, and financial institutions and suppliers working with the applicant to quickly and independently verify the exemption.³

Best Practices

The Committee believes international and non-governmental organizations planning to carry out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK may benefit from reviewing previously approved exemption applications. If a party is willing to make its approved exemption request, or a portion of its exemption request, available for review for the above purpose, or to provide guidance to a prospective party, the Committee requests this information be included in the application. If a party opts in, the Committee Secretary, UN Resident Coordinator, the United Nations Office for the Coordination of Humanitarian Affairs, or relevant Member State, will share the authorized information to prospective international and non-governmental organizations requesting support. Participating in this best practice process will not impact an applicant's application. Additionally, the Committee Secretary will collate relevant anonymized information for the sake of holding a repository of generalized best practices.

³ If applicants require portions of their annex to be kept confidential and not posted online, the applicant should indicate this in their application and submit both a full annex for the Committee's review and a redacted annex to be posted online, if approved. If an applicant requires anonymity, an approval letter indicating only the applicant's Member State, type of project, and a short description of the work will be posted online. Applicants requesting redacted annexes or anonymity should note that third parties may not be able to independently verify any portions of their application that are not posted online, and lack of verification might impact certain processes of aid procurement and delivery.

Banking Channel

The Committee is fully aware of the urgent need for establishing a stable and risk-free banking channel for humanitarian purposes and is actively seized in the process to create one.

Limitations of 1718 Committee Exemptions

The Committee reminds all international and non-governmental organizations that receiving exemptions from the Committee for United Nations sanctions does not exempt those organizations and their proposed transactions from the relevant domestic regulations and licensing requirements of Member States involved in those transactions. All international or non-governmental organizations requesting exemptions from the Committee must also fully observe relevant regulatory and licensing requirements of Member States that have jurisdiction over all aspects of the proposed transactions and involved parties, such as submitting a translated version of the annex of the Committee exemption approval letter to the customs authority in countries where English is not an official language and adhering to cash carry limitations.

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