



United Nations Security Council Counter-Terrorism Committee Executive Directorate (CTED)

INTEGRATING GENDER INTO COUNTER-TERRORISM

The Security Council, its Counter-Terrorism Committee, and the Committee's Executive Directorate (CTED) have been actively promoting the integration of the agendas on women, peace and security (WPS), counter-terrorism and countering violent extremism. Including a gender perspective in countering terrorism and violent extremism requires focus on (i) women and girls as victims of terrorism, (ii) women as perpetrators, facilitators and supporters of terrorism, (iii) women as agents in preventing and countering terrorism and violent extremism, and (iv) the differential impact of counter-terrorism strategies on women and women's rights. It is also important to highlight that a gender perspective not only means focusing on the roles of women but also on men, masculinities and structural gender inequality.



Security Council resolutions that include provisions on gender:

- [UNSCR 2129 \(2013\)](#)
- [UNSCR 2178 \(2014\)](#)
- [UNSCR 2195 \(2014\)](#)
- [UNSCR 2242 \(2015\)](#)
- [UNSCR 2331 \(2016\)](#)
- [UNSCR 2354 \(2017\)](#)
- [UNSCR 2388 \(2017\)](#)
- [UNSCR 2395 \(2017\)](#)
- [UNSCR 2396 \(2017\)](#)

Women and girls experience particular vulnerabilities as victims of terrorism and therefore have specific protection needs. This includes safeguarding women's human rights in conflict situations, displacement contexts and other circumstances in which they are subjected to the effects of extremist violence. A particular focus in this context has been sexual and gender-based violence (SGBV), as well as the nexus between SGBV and trafficking in the context of terrorism, as highlighted by resolutions 2331 (2016) and 2388 (2017). It is important to remember that a gender-sensitive approach must also include the experiences of male victims in this regard.

Women can act as perpetrators, facilitators and supporters of terrorism. While this is not a new phenomenon, increasing attention is being paid to this aspect in the context of female foreign terrorism fighters (FTFs) travelling to, and returning and relocating from conflict zones. The drivers of female radicalisation are still understudied. This is problematic given that an understanding of such drivers is essential for devising an effective response. A gender-sensitive approach should also take into account notions of masculinity and gender stereotypes in the mobilisation and recruitment of men.

It is increasingly recognised that women have an important role to play in countering terrorism and violent extremism, both on- and off-line. Women play essential roles in policy making, the security sector, law enforcement services and in their communities. The inclusion of women in the delivery of security is not only important from a gender equality perspective, but often enhances the effectiveness of such efforts. Women diversify the perspectives and expertise that can inform policies and

responses, can engage a broader range of stakeholders and enter spaces that may be restricted by cultural and religious sensitivities. Enhancing women's participation in law enforcement can increase the effectiveness of early warning and identification of threats, as well as improve community engagement initiatives.

As requested by resolutions 2242 (2015) , it is important to assess the differential impact of counter-terrorism strategies on women and women's human rights. Women can be affected differently by certain counter-terrorism policies and practices (e.g. research has demonstrated that counter-terrorism financing laws affect women differently in places where their access to the formal banking sector is limited and they rely on alternative remittance systems).

In accordance with resolutions 2242 (2015) and 2395 (2017), CTED continues to strengthen its focus on the gender dimensions of its efforts to assist Member States to counter terrorism, including with respect to prevention, interdiction and response, prosecution, rehabilitation and reintegration. In its interactions with Governments and civil society, CTED continues to integrate gender perspectives, including by inquiring into engagement by States with women and girls in aspects of their implementation of resolutions 1373 (2001), 1624 (2005) and 2178 (2014) and into good practices and technical assistance needs, in the knowledge that women and girls can contribute an expanded range of insights, expertise and experience. CTED also integrates gender perspectives into its country assessment activities conducted on behalf of the Committee. In some cases, this has been done through the participation of UN-Women in the assessment team. CTED also co-chairs the UN Global Counter-Terrorism Coordination Compact Working Group on Gender.

CTED's technical guide to the implementation of Security Council resolution 1373 (2001) and other relevant resolutions reflects the ongoing work of CTED to strengthen efforts to integrate the gender dimension into counter-terrorism measures.