Subcommittee on Extractive Industries Taxation Issues for Developing Countries Eric Mensah

Geneva, October 2015

# Recap: Issues in the Extractive Industries

- Important sector for many developing countries
- Challenge of ensuring appropriate "government take"
- Find balance between
  - Investment climate
  - Revenue return
- Extractive industries
  - High sunk costs
  - Fluctuating prices
  - Volatile demand
  - Long production periods
  - Economic rents
  - Vertically integrated structures

# Key Areas for Developing Countries

- Capital gains taxation and indirect transfers
- Selected double tax treaty issues
- Tax treatment of decommissioning
- Value-added taxation (VAT)
- Negotiation and re-negotiation of extractive industries contracts
- Permanent establishment (PE) issues for the extractive industries
- Kinds of government "take"
- Effective review of invoicing and costs (trade mispricing)

### (Committee-)Members of the Subcommittee

- Mr. Mohammed Baina
- Mr. Johan Cornelius de la Rey
- Mr. El Hadji Ibrahima Diop
- Ms. Liselott Kana
- Mr. Enrico Martino
- Mr. Ignatius Kawaza Mvula
- Ms. Carmel Peters
- Ms. Pragya Saksena
- Mr. Stig Sollund
- Ms. Ingela Willfors
- Mr. Ulvi Yusifov

### Other Members of the Subcommittee

- Mr. Charles Bajungu (Tanzania Revenue Authority)
- Ms. Nara Monkam (African Tax Administration Forum)
- Mr. Miguel Pecho (Inter-American Center of Tax Administrations)
- Mr. Michael Keen (International Monetary Fund)
- Mr. Richard Stern (World Bank Group)
- Mr. Jan de Goede (International Bureau of Fiscal Documentation)
- Mr. Michael Kobetsky (University of Melbourne)
- Mr. Tomas Balco (KIMEP University, Kazakhstan)

- Ms. An Theeuwes (Shell International)
- Mr. Alvaro de Juan Ledesma (Repsol)
- Mr. Karl Schmalz (USCIB)
- Ms. Nana Okoh (Gold Fields Ghana Ltd)
- Ms. Pooja Rangaprasad (Financial Transparency Coalition)
- Mr. Michael Durst (Attorney)
- Mr. Moisés Orozco García (SAT Mexico)
- Mr. Chris Sanger (EY)
- Mr. Hafiz Choudhury (M Group)

## Subcommittee Meetings in 2015

- Third Meeting: New York, April 2015
  - Presenting the work done and obtaining additional input
  - Wide audience:
    - Members of the Committee
    - Experts from governments and non-governmental organizations
    - Private sector representatives
- Fourth Meeting: Bratislava, August 2015 (Host: Government of Slovakia)
  - Finalizing Guidance Notes to be submitted for approval

(The 1<sup>st</sup> and 2<sup>nd</sup> Subcommittee Meetings were held in 2014 in Johannesburg, South Africa, and Arusha, Tanzania, respectively)

### Guidance Notes Submitted for Approval to the Committee

- 1) Overview Note
  - Summarizes and binds all Guidance Notes
- 2) Capital Gains Taxation and Indirect Transfers
  - Implementation of capital gains taxation
    - Within the income tax law framework
    - As stand-alone capital gains tax
  - Taxation of transfers of assets
    - Direct transfers
    - Indirect transfers and possible rules to tax such indirect sales

### Guidance Notes Submitted for Approval to the Committee cont'd

3) Selected Double Tax Treaty Issues

- Numerous cross-border elements in extractive industries
  - Investors, license holders, service providers and suppliers are often not resident in source country
  - Natural resources, once extracted, are typically exported
- Taxes covered by treaty (substantive scope of tax treaties)
- Threshold for taxability (of investors, contractors and subcontractors)
- Territorial scope of the treaties
- Tax issues throughout the life cycle of a natural resource project
- Possibility of a tax credit in the resident state of investor
- Aspects of non-discrimination
- Tax treaty articles which apply to extractive industries

### Future Work Plan

#### **Guidance Note submitted for comments to the Committee**

4) Guidance Note on the Tax Treatment of Decommissioning (focus on oil and gas)

#### **Guidance Notes to continue to work on:**

- 5) VAT in the Extractive Industries
- 6) Negotiation and Re-Negotiation of Extractive Industry Contracts
- 7) Permanent Establishment Issues for the Extractive Industries
- 8) Kinds of Government "Take"
- 9) Effective Review of Invoicing and Costs exploratory work

### Summary

#### Submission for approval

- 1) Overview Note
- 2) Guidance Note on Capital Gains Taxation and Indirect Transfers
- 3) Guidance Note on Selected Double Tax Treaty Issues

#### Submission for comments (not seeking approval of paper)

4) Tax Treatment of Decommissioning

#### Proposal to work on

#### **Guidance Notes on**

- 5) VAT in the Extractive Industries
- 6) Negotiation and Re Negotiation of Extractive
  Industry Contracts
- 7) PE Issues for the Extractive Industries
- 8) Kinds of Government "Take"
- 9) Effective Review of Invoicing and Costs (Trade Mispricing)

### Thank you!