

Translated from Spanish

Bogotá, 29 May 2014

Sir,

I have the honour to write to you in reference to Colombia's Action Plan for the implementation of United Nations Security Council resolution 1540 (2004).

I attach herewith the National Action Plan prepared by Colombia in collaboration with the Organization of American States (OAS) Inter-American Committee against Terrorism, the Committee established pursuant to resolution 1540 (2004) and the United Nations Office for Disarmament Affairs. I would appreciate it if you could have the attached document included and published in your Committee's list of action plans.

Colombia's Action Plan contains areas of cooperation to strengthen national capacity in the implementation of resolution 1540 (2004). Specifically, the Plan addresses improvements in four aspects of national strategies: prevention, response, recovery and equipment. The aim is to deal with the risk posed by the development, use and acquisition of weapons of mass destruction and their means of delivery by non-State actors.

H.E. Mr. Oh Joon

Chair, Security Council Committee established

pursuant to resolution 1540 (2004)

New York

With the support of the Inter-American Committee against Terrorism and in coordination with the group of experts of the Committee established pursuant to resolution 1540 (2004) and the United Nations Office for Disarmament Affairs, Colombia intends to organize an event at which it will officially present its National Action Plan. This activity will bring together government bodies and potential cooperating entities, including States, international organizations and non-governmental organizations. The launch of Colombia's Action Plan is scheduled for the last quarter of 2014 and implementation should begin in 2015.

I am grateful for your Committee's offer of cooperation for the holding of this event. I reiterate my Government's willingness to continue to work to strengthen implementation of resolution 1540 (2004) in all its aspects.

Accept, Sir, the assurances of my highest consideration.

National Action Plan for the implementation of resolution 1540 (2004)						
ACTION	PRIORITY	AGENCIES	COORDINATING PARTNER	POTENTIAL PARTNERS	ACTIVITIES	REFERENCE IN RESOLUTION 1540 (2004)
PREVENTION						
Development of the National Weapons of Mass Destruction (WMD) Response Unit	1	<ul style="list-style-type: none"> National Police Other 	OAS Inter-American Committee against Terrorism	<ul style="list-style-type: none"> United States Canada Argentina/Brazil 	<p>*Year one: Two days – Round table with the National Police and pertinent Colombian institutions on priorities and needs for the development of the Unit</p> <p>* Year two: Workshop (three to four days) on international best practices for the establishment and development of national WMD response units</p>	<p>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures; (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;"</p>

Legislation and implementation						
<p>International and domestic legislation: analysis and dissemination</p>	<p>1</p>	<ul style="list-style-type: none"> • Ministry of Justice and Law. • Ministry of Foreign Affairs. • Ministry of Trade, Industry and Tourism. • Ministry of Health and Social Protection. • Ministry of Agriculture and Rural Development. • Ministry of the Environment and Sustainable Development. • Ministry of Transportation. • Directorate of National Taxation and Customs. • Office of the Attorney-General. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • United Nations Office on Drugs and Crime. • 1540 Committee. • Biological Weapons Convention Implementation Support Unit. • Organization for the Prohibition of Chemical Weapons. • International Atomic Energy Agency. • Verification Research, Training and Information Centre (VERTIC) 	<p>* Year one: (a) Inter-agency workshop, three days; (b) One legislative technical assistance mission (meetings of international experts and Colombian authorities) + one-day workshop with legislative drafters (a total of three to four days' duration); and follow-up through technical recommendations.</p> <p>* Year two: (a) Follow-up inter-agency workshop (three days); (b) One follow-up legislative technical assistance mission (a total of three to four days' duration).</p>	<p><i>"2. Decides also that all States, in accordance with their national procedures, shall adopt and enforce appropriate effective laws which prohibit any non-State actor to manufacture, acquire, possess, develop, transport, transfer or use nuclear, chemical or biological weapons and their means of delivery, in particular for terrorist purposes, as well as attempts to engage in any of the foregoing activities, participate in them as an accomplice, assist or finance them;"</i></p>

<p>Legal aspect. Investigation and prosecution of chemical, biological, radiological and nuclear CBRN proliferation and terrorism</p>	<p>(To be determined)</p>	<ul style="list-style-type: none"> • Ministry of Justice and Law. • Office of the Attorney-General. • Judiciary [and others deemed appropriate by the Government of Colombia] 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • United Nations Office on Drugs and Crime. • 1540 Committee. • Biological Weapons Convention Implementation Support Unit. • Organization for the Prohibition of Chemical Weapons. • International Atomic Energy Agency. • VERTIC 	<p>* Year one: One specialized workshop for investigators and prosecutors in information analysis and exchange, special investigation and prosecution techniques (three days' duration); and one simulation investigation as a one-day exercise (a total of four days)</p> <p>* Year two: One follow-up specialized workshop for investigators and prosecutors in information analysis and exchange, special investigation and prosecution techniques (three days' duration); and one simulation investigation as a one-day exercise (a total of four days)</p>	<p><i>"2. Decides also that all States, in accordance with their national procedures, shall adopt and enforce appropriate effective laws which prohibit any non-State actor to manufacture, acquire, possess, develop, transport, transfer or use nuclear, chemical or biological weapons and their means of delivery, in particular for terrorist purposes, as well as attempts to engage in any of the foregoing activities, participate in them as an accomplice, assist or finance them;"</i></p>
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NATIONAL IMPLEMENTATION						
<p>Exchange of best practices (strategic level)</p>	<p>1</p>	<ul style="list-style-type: none"> • Ministry of Justice and Law. • Ministry of Foreign Affairs. • Ministry of Trade, Industry and Tourism. • Ministry of Health and Social Protection. • Ministry of Agriculture and Rural Development. • Ministry of the Environment and Sustainable Development. • Ministry of Transportation. • Directorate of National Taxation and Customs. • Office of the Attorney-General. • Ministry of Defence. • National Police. • National Disaster Risk Management Unit. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • 1540 Committee. • Weapons of Mass Destruction Branch, United Nations Office for Disarmament Affairs. • Argentina. • United Kingdom • Spain • Brazil • Norway • Canada. • Japan. • United States. <p>Observers:</p> <ul style="list-style-type: none"> • Peru • Andean Community. • Caribbean Community. • Central American Integration System. 	<p>* Year one: (a) One study visit (Spain, for example), seven to ten senior officials, five days' duration; (b) National intra- and inter-agency follow-up</p> <p>* Year two: One specialized inter-agency best practices workshop, five days' duration (one day on prevention, one day on response, one day on recovery, two days on a strategic-level inter-agency crisis management exercise)</p>	<p>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures; (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;" "7. Recognizes also that some States may require assistance in implementing the provisions of the present resolution within their territories, and invites States in a position to do so to offer assistance as appropriate, in response to specific requests, to the States lacking the legal and regulatory infrastructure, implementation experience and/or resources for fulfilling the above provisions;" "9. Also calls upon all States to promote dialogue and cooperation on non-proliferation so as to address the threat posed by the proliferation of nuclear, chemical, or biological weapons and their means of delivery;" "10. Further calls upon all States, as a means to further counter that threat, to take cooperative action, in accordance with their national legal authorities and legislation and consistent with international law, to prevent illicit trafficking in nuclear, chemical or biological weapons, their means of delivery, and related materials;"</p>

<p>Trade and customs aspect. Prevention and detection of illicit trafficking at customs offices and borders, including risk profiling.</p>	<p>1</p>	<ul style="list-style-type: none"> • Directorate of National Taxation and Customs. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • International Atomic Energy Agency. • Organization for the Prohibition of Chemical Weapons. • Biological Weapons Convention Implementation Support Unit. • VERTIC. 	<p>* Year one: (a) Technical visits on best practices and methodologies to strengthen current procedures, two days' duration, for one land border post, one port and one airport (a total of six days); (b) Training courses at other border posts led by trained Colombian trainers; (c) Establishment of a network of contact points across the Americas for customs and border security and information exchange (virtual platform) * Year two: (a) and (b) Follow-up; (c) Development of the network – incorporation of countries.</p>	<p><i>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: [...] (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;"</i></p>
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<p>1540 workshop on the theme of health.</p>	<p>1</p>	<ul style="list-style-type: none"> • Ministry of Health and Social Protection. • Ministry of Defence (Directorate of Military Forces Health). • National Police (Directorate of Health). 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • World Health Organization. • Pan American Health Organization. 	<p>* Year one: (a) Specialized workshop (four days, including a one-day simulated crisis management exercise)</p> <p>* Year two: (a) Follow-up specialized workshop (four days, including a one-day simulated crisis management exercise)</p>	<p><i>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures;"</i></p> <p><i>"9. Also calls upon all States to promote dialogue and cooperation on non-proliferation so as to address the threat posed by the proliferation of nuclear, chemical, or biological weapons and their means of delivery;"</i></p> <p><i>"10. Further calls upon all States, as a means to further counter that threat, to take cooperative action, in accordance with their national legal authorities and legislation and consistent with international law, to prevent illicit trafficking in nuclear, chemical or biological weapons, their means of delivery, and related materials;"</i></p>
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<p>Control and identification of CBRN materials, including licences and lists.</p>	<p>1</p>	<ul style="list-style-type: none"> • Ministry of Health and Social Protection. • Ministry of Defence. • National Police. • National Disaster Risk Management Unit. • Directorate of National Taxation and Customs. • Office of the Attorney-General. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • Wassenaar Arrangement. • Mexico • Australia Group. • Organization for the Prohibition of Chemical Weapons. • International Atomic Energy Agency. • Biological Weapons Convention Implementation Support Unit. • VERTIC. • Products and innovations, SECURUS Strategic Trade Solutions. 	<p>* Year one: (a) One technical assistance mission (sectoral meetings, two days + three-day specialized workshop), a total of five days; (b) One specialized workshop on CBRN threats, materials recognition and risk analysis (three days' duration) * Year two: (a) One follow-up technical assistance mission (sectoral meetings, two days + three-day specialized workshop), a total of five days; (b) One follow-up specialized workshop on CBRN threats , materials recognition and risk analysis (three days' duration]</p>	<p><i>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures;"</i> <i>"9. Also calls upon all States to promote dialogue and cooperation on non-proliferation so as to address the threat posed by the proliferation of nuclear, chemical, or biological weapons and their means of delivery;"</i> <i>"10. Further calls upon all States, as a means to further counter that threat, to take cooperative action, in accordance with their national legal authorities and legislation and consistent with international law, to prevent illicit trafficking in nuclear, chemical or biological weapons, their means of delivery, and related materials;"</i></p>
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RESPONSE						
CBRN						
<p>Forensic analysis and crime-scene management (how to recognize and process evidence, victims or material elements of proof of that nature).</p>	<p>2</p>	<ul style="list-style-type: none"> • Office of the Attorney-General. • National Police. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • Canada. • United States. • United Kingdom. • Spain. 	<p>* Year one: One specialized workshop on forensic techniques (three days' duration) and one-day field visit to a forensic laboratory (a total of four days)</p> <p>* Year two: One follow-up specialized workshop on forensic techniques (three days' duration) and one-day field visit to a forensic laboratory (a total of four days)</p>	<p><i>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures; (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;"</i></p>

<p>Public health response and recovery – including first responders – to biological, chemical, radiological and nuclear attacks and unintentional accidents involving CBRN agents.</p>	<p>2</p>	<ul style="list-style-type: none"> • Ministry of Health and Social Protection. • Ministry of Defence (Directorate of Military Forces Health). • National Police (Directorate of Health). • National Disaster Risk Management Unit. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • World Health Organization. • Pan American Health Organization. • Organization for the Prohibition of Chemical Weapons. • International Atomic Energy Agency. • Biological Weapons Convention Implementation Support Unit. • VERTIC. 	<p>* Year one: (a) Preparatory meeting for a crisis management exercise (two days); (b) One crisis management exercise, three days’ duration (one-day workshop and methodology, one-day exercise, one day for conclusions and recommendations). * Year two: (a) Preparatory meeting for the second crisis management exercise (two days); (b) Second crisis management exercise, three days’ duration (one-day workshop and methodology, one-day exercise, one day for conclusions and recommendations).</p>	<p><i>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures; (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;"</i></p>
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<p>Training in tactical operations</p>	<p>2</p>	<ul style="list-style-type: none"> • Ministry of Defence. • National Police. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • United States • Canada • Brazil • Argentina 	<p>* Year one: (a) Preparatory meeting for a crisis management exercise (two days); (b) One crisis management exercise, three days' duration (one-day workshop and methodology, one-day exercise, one day for conclusions and recommendations). * Year two: (a) Preparatory meeting for the second crisis management exercise (two days); (b) Second crisis management exercise, three days' duration (one-day workshop and methodology, one-day exercise, one day for conclusions and recommendations).</p>	<p><i>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures; (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;"</i></p>
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<p>Laboratory training for the management of CBRN materials</p>	<p>3</p>	<ul style="list-style-type: none"> • Ministry of Health and Social Protection. • Ministry of Defence. • National Police. • National Disaster Risk Management Unit. • Directorate of National Taxation and Customs. • Office of the Attorney-General. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • World Health Organization. • Pan American Health Organization. • Organization for the Prohibition of Chemical Weapons. • International Atomic Energy Agency. • Biological Weapons Convention Implementation Support Unit. 	<p>* Year one: One specialized workshop (three days' duration) and one-day field visit to a laboratory (a total of four days)</p> <p>* Year two: One follow-up specialized workshop (three days' duration) and one-day field visit to a laboratory (a total of four days)</p>	<p>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures; (c) Develop and maintain appropriate effective border controls and law enforcement efforts to detect, deter, prevent and combat, including through international cooperation when necessary, the illicit trafficking and brokering in such items in accordance with their national legal authorities and legislation and consistent with international law; (d) Establish, develop, review and maintain appropriate effective national export and trans-shipment controls over such items, including appropriate laws and regulations to control export, transit, trans-shipment and re-export, and controls on providing funds and services related to such export and trans-shipment, such as financing, and transporting, that would contribute to proliferation, as well as establishing end-user controls; and establishing and enforcing appropriate criminal or civil penalties for violations of such export control laws and regulations;"</p>
<p>RECOVERY</p>						
<p>Decontamination and/or management of locations contaminated by chemical and biological weapon incidents.</p>	<p>3</p>	<ul style="list-style-type: none"> • Ministry of Defence. • National Police. • National Disaster Risk Management Unit. 	<p>OAS Inter-American Committee against Terrorism</p>	<ul style="list-style-type: none"> • Organization for the Prohibition of Chemical Weapons. • International Atomic Energy Agency. • Biological Weapons Convention Implementation Support Unit. • Mexico 	<p>* Year one: (a) Specialized workshop (four days, including a one-day simulated crisis management exercise)</p> <p>* Year two: (a) Follow-up specialized workshop (four days, including a one-day simulated crisis management exercise)</p>	<p>"3. Decides further that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical, or biological weapons and their means of delivery, including by establishing appropriate controls over related materials, and to this end shall: (a) Develop and maintain appropriate effective measures to account for and secure such items in production, use, storage or transport; (b) Develop and maintain appropriate effective physical protection measures;"</p> <p>"10. Further calls upon all States, as a means to further counter that threat, to take cooperative action, in accordance with their national legal authorities and legislation and consistent with international law, to prevent illicit trafficking in nuclear, chemical or biological weapons, their means of delivery, and related materials;"</p>

EQUIPMENT						
General CBRN equipment (in the areas of prevention, response and recovery)	1	<ul style="list-style-type: none"> • Ministry of Health and Social Protection. • Ministry of Defence. • National Police. • National Disaster Risk Management Unit. • Directorate of National Taxation and Customs. 	Canada? (Inter-American Committee against Terrorism could facilitate)		<i>n/a</i>	<i>n/a</i>