



# Security Council

Distr.: General

23 December 2025

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## Resolution 2809 (2025)

**Adopted by the Security Council at its 10078<sup>th</sup> meeting, on  
23 December 2025**

*The Security Council,*

*Recalling* all its previous resolutions and statements of its President on the situation in Somalia,

*Reaffirming* its full respect for the sovereignty, territorial integrity, political independence, and unity of Somalia,

*Recalling* that the Federal Government of Somalia (FGS) has primary responsibility for ensuring security within Somalia, and *recognising* the FGS's request for continued international support to enable it to achieve progressively its aim of a secure, stable, peaceful, united and democratic country,

*Commending* the contribution to peace and security in Somalia made by the African Union Mission in Somalia (AMISOM), the African Union Transition Mission in Somalia (ATMIS), and the African Union Support and Stabilisation Mission in Somalia (AUSSOM) since the beginning of operations in Somalia almost 19 years ago,

*Commending* all those who served in AMISOM and ATMIS with honour, and paying tribute to those who gave their lives in the pursuit of the mandates of these missions and of AUSSOM,

*Underscoring* the importance of consolidating the peace and security gains made in Somalia, *recognising* that military action alone will not be sufficient to resolve threats to peace and security in Somalia, *emphasising* that the protection of civilians is critical to building sustainable peace, and *reiterating* the need to pursue a holistic approach that reinforces the foundations of peace and stability, in line with priorities defined by the FGS,

*Stressing* that international support should be provided in-line with the strategic direction set out by Somalia in the Somali Security Development Plan (SSDP) and National Security Architecture (NSA) to support development of an accountable, affordable and sustainable Somali security sector,

*Expressing* its commitment to continue to support Somalia to achieve lasting and durable peace and security,

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*Taking note* of the letter dated 29 October 2025 from the Secretary-General addressed to the President of the Security Council, which contained a joint technical assessment report of progress made in the deployment of AUSSOM including against the benchmarks detailed in the Joint Report (hereafter “benchmarks report”), and an updated AUSSOM exit strategy, to inform the authorisation of the next phases of AUSSOM,

*Underlining* the need to enhance the predictability, sustainability and flexibility of financing for African Union-led peace support operations authorised by the Security Council and under the Security Council’s authority consistent with Chapter VIII of the UN Charter, and *welcoming* in that regard the outcome of the High-Level Financing Event for AUSSOM on the sidelines of the United Nations General Assembly on 25 September 2025, including the financial pledges from the African Union, Italy, Japan, the Republic of Korea, Spain and the United Kingdom of Great Britain and Northern Ireland, as well as the announcement of a future contribution from the European Union and the proposals for future initiatives, to continue working towards broadening the donor base and securing multiyear financing for AUSSOM and outlining a longer-term partnership architecture for Somalia’s security and stabilisation,

*Expressing concern* at the ongoing chronic underfunding of AUSSOM, as detailed in the report of the Secretary-General on Somalia ([S/2025/613](#)),

*Expressing concern* at the liquidity shortfall for the United Nations Support Office in Somalia (UNSO) and the potential impact this could have on AUSSOM’s operational activities, and *stressing* the importance of ensuring the delivery of logistical support to AUSSOM prioritises sustaining AUSSOM’s capacity to help consolidate the peace and security gains made so far in Somalia,

*Taking note* of the jointly recommended efficiencies and optimisations set out in the report of the independent strategic review ([S/2025/268](#)),

*Expressing* grave concern that Al-Shabaab’s attempts to undermine peace, security and stability in Somalia and the region, including through acts of terrorism, continue to pose a threat to international peace and security,

*Expressing* concern at the presence in Somalia of an affiliate linked to ISIL/Da’esh and *welcoming* the efforts of Somalia and its international partners to degrade it,

*Condemning* in the strongest possible terms terrorist attacks in Somalia and neighbouring states, *expressing* deep concern at the loss of civilian life from these attacks, and the risk to international forces, *reiterating* its determination to support comprehensive efforts to reduce the threat posed by Al-Shabaab, and *urging* the Somali authorities, including the FGS and Somalia’s Federal Member States (FMS), to work together on the fight against terrorism,

*Underscoring* the importance of a holistic, whole-of-government and whole-of-society approach, including the full participation of women, to counter terrorism and violent extremism conducive to terrorism, conducted in accordance with applicable international law, as well as efforts to address the governance, security, human rights, humanitarian, development and socioeconomic dimensions of the problem, including youth unemployment and poverty, and *emphasising* the

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importance of regional and international cooperation to counter terrorism, disrupt terrorist finances and illicit financial flows, and stop arms trafficking,

*Underlining* the critical importance of the FGS and FMS reaching inclusive political agreements, *urging* them to collaborate on security and other national priorities, *noting* the responsibilities of all parties to improve cooperation and engage in discussions for the benefit of all Somalis, and *underscoring* that full cooperation of all parties would advance progress on national priorities including:

- a. implementation of the SSDP,
- b. ensuring a fully functioning federal system, and
- c. finalising the constitution as the legal and political foundation for Somalia's government and institutions,

*Recalling* its resolution 1325 (2000) and subsequent resolutions, recognising the important role of women in the prevention and resolution of conflicts and in peacebuilding, and *stressing* the importance of the full, equal, meaningful and safe participation and involvement of women in all efforts at all levels for the maintenance and promotion of peace and security, and the need to increase the role of women in decision-making and leadership regarding conflict prevention and resolution, as envisaged in the Somali Women's Charter,

*Calling* on all parties to the conflict to act in full compliance with their obligations under international law, including international human rights law, as applicable, and international humanitarian law, and *recalling* that AUSSOM is tasked with prioritising the protection of civilians, developing mission-specific strategies on protection of civilians and child protection as well as training schedules for mission personnel on the African Union Compliance and Accountability Framework (AUCF), ensuring troop- and police-contributing countries carry out their mandates in line with the AUCF, cooperating with UN entities in Somalia in implementing the Human Rights Due Diligence Policy (HRDDP), operationalising the Civilian Casualty Tracking, Analysis, and Response Cell (CCTARC) as a critical enabler of AUSSOM's mandated responsibilities on the protection of civilians, supporting the facilitation of humanitarian access and the delivery of humanitarian assistance, in line with the humanitarian principles, including through coordination with humanitarian actors and the FGS, and, monitoring the maintenance of standards of conduct and discipline and allegations of violations and abuses of human rights and violations of international humanitarian law and taking appropriate actions, including mitigation, investigation and remedial action, to ensure accountability,

*Expressing* serious concern about the humanitarian situation in Somalia, *calling for* all parties to the conflict to allow and facilitate, in accordance with relevant provisions of international law, including applicable international humanitarian law, and in a manner consistent with the United Nations guiding principles of humanitarian emergency assistance (United Nations General Assembly resolution 46/182), including humanity, neutrality, impartiality and independence, the provision of humanitarian assistance to all persons in need, and *underlining* the importance of the protection of humanitarian personnel and United Nations and associated personnel, including national and locally recruited personnel, as well as their premises and assets, as reflected in relevant resolutions, including United

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Nations General Assembly resolutions [78/118](#) and [79/138](#) and resolutions [2175 \(2014\)](#) and [2730 \(2024\)](#), and *recalling* resolutions [2664 \(2022\)](#) and [2761 \(2024\)](#),

*Recognising* the adverse effects of climate change, ecological changes and natural disasters, including through floods, drought, desertification, and land degradation, as well as their exacerbating effects on food security and on other humanitarian, social and economic challenges, which impact the security and stability of Somalia, and *stressing* the need for long-term strategies, based on comprehensive risk assessments by the FGS and the United Nations, to support stabilisation and build resilience,

*Taking note* of the report of the Secretary-General on children and armed conflict in Somalia ([S/2025/735](#)) and *welcoming* the trend of reductions in violations against children in Somalia compared with the previous reporting period as well as the commitment of the Somali National Army (SNA) and Somali National Police Force (SNPF) towards ending and preventing the six grave violations against children and in particular the recent progress towards ending and preventing the recruitment and use of children, *further noting* the 2025 Report of the Secretary-General on Children and Armed Conflict ([S/2025/247](#)) and *noting* with concern the levels of abduction and recruitment and use of children in armed conflict in violation of international law, with almost all such instances of recruitment and use and abduction of children attributed to Al-Shabaab, and *urging* the Somali Government authorities to build on the progress so far by further strengthening efforts to end and prevent violations and abuses against children, including through continued collaboration with the United Nations on its commitments,

*Condemning* all forms of sexual and gender-based violence by parties to armed conflict in Somalia, *noting* that most incidents in the 2025 Report of the Secretary-General on conflict-related sexual violence ([S/2025/389](#)) were attributed to Al-Shabaab, and *calling on* the FGS to continue collaboration with the United Nations to accelerate the implementation of the Joint Communiqué and the adoption and implementation of the National Action Plan to Combat Sexual Violence in Conflict,

*Determining* that the situation in Somalia continues to constitute a threat to regional and international peace and security,

*Acting* under Chapter VII of the Charter of the United Nations,

## **Somalia**

1. *Reaffirms* its support for Somalia's longstanding commitment to conduct one-person-one-vote elections, *encourages* Somalia to take progressive steps towards implementing electoral systems that enjoy broad political support through inclusive and transparent processes at the local, state and federal levels, within achievable timelines, and *calls on* the FGS and FMS to ensure any disputes are resolved peaceably so the electoral process can be implemented without further disruption to deliver free and fair elections;

2. *Underscores* the importance of progress on national priorities, including: the SSDP, the NSA, the National Development Plan, the Stabilisation Plan, reaching agreement on a federated police and justice system, fiscal federalism, power and resource-sharing, the constitutional review, and local and national reconciliation;

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3. *Encourages* Somalia to maintain the momentum in its fight against Al-Shabaab, and *welcomes* the recent successful recovery operations by Somalia and its international partners, as reported by the Secretary-General ([S/2025/613](#));

4. *Underscores* that the FGS has primary responsibility for protecting civilians in Somalia, and *reaffirms* the obligation to protect civilians in accordance with relevant provisions of international humanitarian law and international human rights law;

5. *Encourages* the FGS to share information about security operations with AUSSOM and UNSOS to enable early and effective planning for required support in line with their mandates, authorisations and the HRDDP, and *further requests* the FGS to include relevant information in the regular updates to the Security Council requested in paragraph 25 to this resolution;

6. *Decides* that the United Nations Transitional Assistance Mission in Somalia (UNTMIS) shall cease all operations on 31 October 2026 after completing the second phase of its transition, *endorses* the implementation of the proposed roadmap in the report of the Secretary-General of 30 September 2025 and *calls upon* the FGS and FMS to continue cooperating fully with the UN during this process;

#### **Horn of Africa**

7. *Underscores* that regional cooperation and collaboration, including with the African Union, will enhance the effectiveness of the response to transnational threats, including, armed conflict, terrorism and the specific threat posed by Al-Shabaab;

8. *Urges* the FGS to ensure coordination between AUSSOM and international security partners' operations in Somalia to maximise coherence and effectiveness, and *encourages* Somalia's partners to coordinate their support;

9. *Condemns* in the strongest terms the attacks by Al-Shabaab targeting security forces and AUSSOM personnel in Somalia and the wider region, and its terrorist attacks against government officials, civilians including humanitarian and medical personnel, and civilian infrastructure, as well as incidents of hostage-taking and kidnapping of civilians, and its recruitment, training and use of foreign terrorist fighters, and *notes with concern* that these attempts to undermine peace, security and stability in Somalia and the region pose a threat to regional integration and development and international peace and security, and exacerbate the humanitarian crisis;

10. *Requests* the FGS continue to strengthen cooperation and coordination with other Member States, particularly other Member States in the region, to prevent and counter the financing of terrorism, consistent with resolutions [1373 \(2001\)](#), [2178 \(2014\)](#), and [2462 \(2019\)](#), and *urges* the African Union, United Nations, European Union and other Member States to work closely with Somalia to increase the delivery of non-military support to degrade Al-Shabaab, to prevent Al-Shabaab from conducting activities that harm the sovereignty, territorial integrity, political independence and unity of Somalia and counter their terrorist activities, illicit finance, organised crime, access to and trafficking in arms and ammunition, including small arms and light weapons, unmanned aerial vehicles, and improvised explosive devices (IEDs), and to work together with the international community to fully implement the measures set out in resolution [2806 \(2025\)](#), and *further urges*

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the African Union, United Nations, European Union, Somalia and other Member States to similarly continue coordinating on degrading other terrorist groups;

## AUSSOM

11. *Recalls* paragraph 16 of resolution [2767 \(2024\)](#) and *extends* its authorisations until 31 December 2026, and *reaffirms* AUSSOM's tasks, as set out in paragraph 17 of resolution [2767 \(2024\)](#);

12. *Authorises* the Member States of the African Union to continue to deploy up to 11,826 uniformed personnel, inclusive of 680 police personnel, to AUSSOM until 31 December 2026;

13. *Emphasises* that additional support to AUSSOM and the Somali Security Forces is necessary to enable Somalia to bolster its fight against Al-Shabaab and improve peace and security in Somalia and the region, and *urges* traditional and new donors to support by providing the necessary funding to AUSSOM to enable the full implementation of its mandate;

14. *Requests* the United Nations and African Union, jointly with the FGS, and in consultation with Somalia's security partners, to implement, within existing resources, a joint process for monitoring of progress made in implementing the AUSSOM Concept of Operations (CONOPs), to support the production of future benchmarks reports and *further requests* the Secretary-General to continue to work closely with the African Union in supporting the implementation of this resolution, including through providing technical and expert advice on the planning, deployment and strategic management of AUSSOM in line with the mandate of the United Nations office to the African Union;

15. *Underlines* the importance of AUSSOM cooperating with the United Nations in implementing the HRDDP, including in the context of joint or coordinated operations with the SNA and SNPF, and *stresses* the role that the AUCF and its further operationalisation in AUSSOM plays in enhancing compliance with international human rights law and international humanitarian law through comprehensive preventive, responsive and remedial tools and mechanisms;

16. *Requests* AUSSOM to support the implementation of the Joint Communiqué and National Action Plan to prevent and respond to sexual violence in conflict, and to take into account these specific concerns throughout the activities of all AUSSOM components, and to ensure that risks of sexual violence in conflict are included in data collection, threat analysis and early warning systems, *reaffirms* the importance of ensuring the implementation of and adherence to the African Union Policy on Prevention and Response to Sexual Exploitation and Abuse for Peace Support Operations, *stresses* the need to prevent such exploitation and abuse, *requests* the African Union and troop- and police-contributing countries, and the United Nations where applicable, to screen personnel, undertake risk assessments, deliver all relevant training to personnel, protect and support the relief and recovery of victims and survivors who report abuse, carry out timely investigations into allegations, hold perpetrators accountable, and repatriate units where there is credible evidence of widespread or systemic sexual exploitation or abuse by members of those units, and *further requests* the African Union and the United Nations to work closely in this regard;

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17. *Encourages* efforts to ensure female uniformed personnel are deployed to AUSSOM by the troop- and police-contributing countries, and *urges* AUSSOM to ensure the full, effective and meaningful participation of women across its operations and to integrate a gender perspective throughout the delivery of its mandate;

#### **United Nations logistical support**

18. *Requests* the Secretary-General to continue to provide, in accordance with the existing assessed financial and administrative arrangements, a logistical support package, and, in consultation with the African Union and the FGS, to update the logistical support plan as appropriate, in full compliance with the HRDDP, through UNSOS for:

- a. UNTMIS, until 31 October 2026, on a cost-recovery basis;
- b. AUSSOM uniformed personnel in line with paragraph 12 of this resolution, and on the basis set out in paragraph 2 of resolution [2245 \(2015\)](#); and,
- c. up to 85 AUSSOM civilians, to support AUSSOM's military and police tasks and enhance coordination between the United Nations, African Union and Somalia;

19. *Recalls* paragraph 2 of resolution [2245 \(2015\)](#), *decides* to continue the provision outlined in subparagraphs (f) and (g) to cover up to 20,900 personnel from the SNA or SNPF on joint or coordinated operations with AUSSOM until 31 December 2026 in full compliance with the HRDDP, and *encourages* traditional and new donors to support the UNSOS administered Trust Fund in support of the Somali security forces;

20. *Recalls* paragraph 29 of resolution [2687 \(2023\)](#) and *requests* the United Nations, in full consultation with the FGS, to continue to support Somalia in planning for and developing its sovereign capacity in logistical support, *further recalls* paragraph 34 of resolution [2767 \(2024\)](#) and *requests* the Secretary-General to continue United Nations support to Somalia on countering the threat of IEDs;

#### **Evaluation and reporting**

21. *Welcomes* the African Union's updates to date on the implementation of AUSSOM's mandate, and *requests* continued regular updates to the Security Council, including at its meetings on AUSSOM, on:

- a. progress on joint operations, including strengthening of coordination mechanisms with the FGS;
- b. progress against AUSSOM's mandate;
- c. accountability measures taken, including to address violations and abuses of human rights, violations of international humanitarian law, and violations of standards of conduct and discipline; and,
- d. measures taken to protect civilians;

22. *Notes with appreciation* the plan, set out in the African Union Peace and Security Council's communiqué of 3 July 2025, to transmit to the Security Council

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the revised requirements for AUSSOM with regards to its configuration, *recalls* paragraph 45 of resolution [2767 \(2024\)](#), which requested a plan for further reductions in the size of AUSSOM's deployed force, and *strongly encourages* the African Union, jointly with the FGS, to transmit to the Security Council, by 30 April 2026, these updated plans for AUSSOM's configuration and the size of its deployed force, covering the remaining phases of its deployment, taking into account the funding situation and prioritising sustaining AUSSOM's capacity to help consolidate the peace and security gains made so far in Somalia;

23. *Requests* the Secretary-General to report to the Security Council, by 31 May 2026, on:

- a. in light of the measures implemented so far to manage UNSOS's liquidity shortfall and the updates pursuant to paragraph 22 of this resolution, recommendations for appropriate adaptations to the support provided by UNSOS to AUSSOM, prioritising sustaining AUSSOM's capacity to help consolidate the peace and security gains made so far in Somalia across phases 2, 3 and 4 of the CONOPS;
- b. in coordination with the African Union and in consultation with donors, an update on the status of voluntary resource mobilisation towards AUSSOM's 2025 budget, as well as plans and expectations for resource mobilisation to support the 2026 budget and future phases of AUSSOM's deployment to Somalia; and,
- c. relevant aspects of the implementation of this resolution, including the provision of the UN logistical support package;

24. *Requests* the Secretary-General to report to the Security Council, by 31 October 2026, on:

- a. financial and operational developments, as well as those relating to coordination, stability and security, which may impact Council decision-making on AUSSOM and the implementation of AUSSOM's mandate; and,
- b. relevant aspects of the implementation of this resolution, including the provision of the UN logistical support package;

25. *Requests* Somalia to keep the Security Council informed on progress in implementing the SSDP and NSA, force generation and integration, and security operations with AUSSOM and UNSOS;

26. *Expresses* its intention, following receipt of the report requested in paragraph 23 of this resolution, and before 30 June 2026, to adapt the support provided to AUSSOM to prioritise sustaining AUSSOM's capacity to help consolidate the peace and security gains made so far in Somalia;

27. *Requests* the United Nations, jointly with the African Union and FGS, and in consultation with donors, to continue undertaking regular, joint technical assessments of progress made, including against the benchmarks detailed in the Joint Report, and to provide an assessment of progress to the Security Council by 31 October 2026;

28. *Decides* to remain actively seized of the matter.

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