

- **Before:** Judge Ebrahim-Carstens
- **Registry:** New York

**Registrar:** Morten Albert Michelsen, Officer-in-Charge

#### CARMIGNANI

v.

# SECRETARY-GENERAL OF THE UNITED NATIONS

# ORDER OF SUSPENSION PENDING THE CONSIDERATION OF AN APPLICATION FOR SUSPENSION OF ACTION UNDER ART. 2.2 OF THE DISPUTE TRIBUNAL'S STATUTE

**Counsel for Applicant:** Daniel Trup, OSLA

**Counsel for Respondent:** ALS/OHRM

# Introduction

1. On Friday, 1 June 2017, at 3:37 p.m., the Applicant, a staff member at the D-2 level with a permanent appointment working with the United Nations Integrated Peacebuilding Office in Guinea-Bissau, but currently temporarily assigned to United Nations Headquarters, filed an application under art. 2.2 of the Dispute Tribunal's Statute and art. 13 of its Rules of Procedure seeking to suspend the decision, pending management evaluation, to "separate him from service with less than three days' notice".

2. Together with his application, referring to arts. 19 and 36.1 of the Dispute Tribunal's Rules of Procedure and the Appeals Tribunal's judgment in *Villamoran* UNAT/2011/160, the Applicant also filed a motion requesting that the contested decision be suspended pending the Tribunal's consideration of the suspension of action proceedings, submitting that he will otherwise be separated on Monday 4 June 2018.

### Consideration

3. Applications for suspension of action pending management evaluation are governed by art. 2.2 of the Dispute Tribunal's Statute and art. 13 of the Rules of Procedure. The three statutory requisites of *prima facie* unlawfulness, urgency and irreparable harm must be satisfied for an application for suspension of action to be granted. Where an administrative decision has been implemented, a suspension of action may not be granted (*Gandolfo* Order No. 101 (NY/2013)), save where the implementation of the decision is of an ongoing nature (see, for example, *Calvani* UNDT/2009/092; *Hassanin* Order No. 83 (NY/2011); *Adundo* et al Order No. 8 (NY/2013); *Gallieny* Order No. 60 (NY/2014)).

4. Pursuant to art. 19 of the Rules of Procedure of the Dispute Tribunal,

The Dispute Tribunal may at any time, either on an application of a party or on its own initiative, issue any order or give any direction which appears to a judge to be appropriate for the fair and expeditious disposal of the case and to do justice to the parties.

5. Article 36.1 of the Rules of Procedure provides that:

All matters that are not expressly provided for in the rules of procedure shall be dealt with by decision of the Dispute Tribunal on the particular case, by virtue of the powers conferred on it by article 7 of its statute.

6. Pursuant to art. 13.3 of the Rules of Procedure,

The Dispute Tribunal shall consider an application for interim measures within five working days of the service of the application on the respondent.

7. In *Villamoran* 2011-UNAT-160, the Appeals Tribunal upheld this Tribunal's *Villamoran* Order No. 171 (NY/2011) finding that the Dispute Tribunal was within its competence to order a suspension of the contested decision pending a determination of the application for suspension of action on the basis of the aforesaid Rules of Procedure and without having to make a finding as to whether the requirements of a suspension of action under art 2.2 of the Dispute Tribunal's Statute and art. 13 of its Rules of Procedure had been met. The Appeals Tribunal, *inter alia*, found that:

43. Where the implementation of an administrative decision is imminent, through no fault or delay on the part of the staff member, and takes place before the five days provided for under Article 13 of [the Dispute Tribunal's, "UNDT"] Rules have elapsed, and where the UNDT is not in a position to take a decision under Article 2(2) of the UNDT Statute, i.e. because it requires further information or time to reflect on the matter, it must have the discretion to grant a suspension of action for these five days. To find otherwise would render Article 2(2) of the UNDT Statute and Article 13 of the UNDT Rules meaningless in cases where the implementation of the contested administrative decision is imminent. 8. The Tribunal notes that the Applicant states that, on Friday, 1 June 2018, he was notified of the decision to separate him from the Organization—and thereby terminate his permanent appointment effective Monday, 4 June 2018. The Tribunal notes that this matter is not at the merits stage, and that the Respondent has not had an opportunity to reply, and it does not have all the information before it. The Tribunal is satisfied that the urgency was not self-created and, and the fact that once the decision is implemented, the Applicant will have no recourse. According to the information before the Tribunal is satisfied that the requirements for an interim order pending the Tribunal is satisfied that the requirements for as set out in *Villamoran* by the Appeals Tribunal have been satisfied.

9. In accordance with arts. 19 and 36.1 of the Dispute Tribunal's Rules of Procedure,

### IT IS ORDERED THAT:

10. Without prejudice to the Tribunal's determination of the application for suspension of action under art. 2.2 of the Tribunal's Statute, the implementation of the contested decision shall be suspended until the Tribunal has rendered its decision on this application, or until further order.

(Signed)

Judge Ebrahim-Carstens

Dated this 1<sup>st</sup> day of June 2018