



THE PRESIDENT
OF THE
GENERAL ASSEMBLY

23 November 2016

Excellency,

Please find attached a letter dated 23 November 2016 from H.E. Mr. Jürg Lauber, Permanent Representative of Switzerland, and H.E. Mr. Juan José Gómez Camacho, Permanent Representative of Mexico, as co-facilitators leading open, transparent and inclusive consultations with States with a view to the determination of modalities, a timeline, the possible holding of preparatory conferences and other practicalities relating to the intergovernmental negotiations leading to the adoption of a global compact for safe, orderly and regular migration to be presented at an intergovernmental conference on international migration in 2018, including the integration of the Geneva-based migration expertise.

Please accept, Excellency, the assurances of my highest consideration.

A handwritten signature in black ink, appearing to read 'P. Thomson'.

Peter Thomson

To All Permanent Representatives
and Permanent Observers to the United Nations
New York



PERMANENT MISSION OF MEXICO
TO THE UNITED NATIONS



Schweizerische Eidgenossenschaft
Confédération suisse
Confederazione Svizzera
Confederaziun svizra

Permanent Mission of Switzerland to the United Nations

New York, 23 November 2016

Excellency,

We are pleased to write to you in our capacity as co-facilitators of the modalities for the process for adoption of the Global Compact for safe, regular and orderly migration.

Throughout the last weeks, we have held fruitful conversations with Member States in advance of the modalities resolution on the preparatory process leading to the adoption of the Global Compact.

In this regard, we have the honor to circulate the attached elements paper in order to receive your opinions, reactions, and suggestions. We also attach for your reference a mapping of upcoming processes related to the field of migration prepared by the Secretariat.

This elements paper will be the basis for our discussion during the next informal consultation scheduled for 5 December 2016 from 15:00 to 18:00 in the Trusteeship Council. As shared with you during our consultations, we intend to engage with relevant entities in Geneva on 1 December 2016 to ensure the integration of the Geneva-based migration expertise in the preparation of the modalities resolution. In this regard, we would be grateful for your kind assistance with sharing, ahead of our visit, both the elements paper and the mapping with your Permanent Mission in Geneva.

Please accept, Excellency, the assurances of our highest consideration.

Juan José Gómez Camacho
Ambassador and Permanent Representative
of Mexico to the United Nations

Jürg Lauber
Ambassador and Permanent Representative
of Switzerland to the United Nations

Permanent Missions
to the United Nations
NEW YORK

Modalities for the intergovernmental negotiations of the Global Compact for safe, orderly and regular migration

Elements of a Draft Resolution

With the adoption of the New York Declaration for Refugees and Migrants (A/RES/71/1) on 19 September 2016 Member States have agreed to launch a process of intergovernmental negotiations leading to the adoption of a global compact for safe, orderly and regular migration.

Based on Annex II of the New York Declaration, two co-facilitators have been appointed by the President of the General Assembly to lead open, transparent and inclusive consultations with States, with a view to the determination of modalities, a timeline, the possible holding of preparatory conferences and other practicalities relating to the intergovernmental negotiations, including the integration of Geneva-based migration expertise. The negotiations are to culminate in an intergovernmental conference on international migration in 2018 at which the Global Compact will be presented for adoption.

Scope of the Global Compact

According to paragraph 2 of the Annex II of the New York Declaration, the Global Compact would

- set out a range of principles, commitments and understandings among Member States regarding international migration in all its dimensions;
- make an important contribution to global governance and enhance coordination on international migration;
- present a framework for comprehensive international cooperation on migrants and human mobility;
- deal with all aspects of international migration, including the humanitarian, developmental, human rights-related and other aspects of migration.
- be guided by the 2030 Agenda for Sustainable Development and the Addis Ababa Action Agenda of the Third International Conference on Financing for Development, and informed by the Declaration of the High-level Dialogue on International Migration and Development adopted in October 2013.

Based on statements from Member States received thus far, it is envisaged that the negotiating process could result in a focused, forward-looking and action-oriented outcome document that is framed within existing norms and processes. It could contain the following main elements:

- a political declaration
- actionable commitments grounded in practical application
- means of implementation
- framework of follow-up and review of implementation

Preparatory process

a) Timeline

Phase I: holding of broad, open, transparent and inclusive thematic consultations and discussions based on the elements outlined in paragraph 8 of Annex II, including through regional and sub regional consultations and by integrating the Geneva-based expertise; these consultations could benefit from coordinated contributions from the UN family and all relevant expert advice.

Phase II: drawing on the outcomes of phase I, holding of a stocktaking meeting early 2018 in view of the intergovernmental negotiations of the Global Compact.

Phase III (1st semester 2018): holding of several intergovernmental negotiation sessions preferably in New York to finalize the Global Compact, based on the results of the previous phases to allow Member States to prepare accordingly.

Phase IV (2nd semester 2018): adoption of the Global Compact for safe, orderly and regular migration at the Intergovernmental Conference on International Migration.

b) Organization of the process

Member States should decide on the manner in which the preparatory process will be organized by determining the leadership structure, timelines for formal and informal meetings/consultations/sessions, and other practicalities. The following elements could be considered:

- i) **Leadership structure**
 - PGA-appointed co-facilitators to work closely with all Member States, or
 - Establishment of a Preparatory Committee (PrepCom) with a bureau consisting of two co-chairs and (x) member states representing all regions nominated by their respective regional groups.
- ii) **Preparatory process**
 - Consultations convened with all Member States (informal consultations to exchange views and formal sessions to engage with texts)
 - Meetings of the Preparatory Committee composed of all Member States, (PREPCOM) with intersessional meetings.
- iii) **Other practicalities**
 - Number, frequency and locations of formal and informal meetings of the negotiating body

c) Support structure

According to paragraph 12 of Annex II, it is envisaged that the Secretariat of the United Nations and the International Organization for Migration would jointly service the negotiations. The support structure would be elaborated by the Special Adviser, ad interim, on Follow-up to the Summit on Addressing Large Movements of Refugees and Migrants. The Secretary General of the Conference will be appointed by the Secretary General of the United Nations.

d) Participation

Acknowledging the complexity of migration and therefore the importance of a multi-stakeholder approach, the civil society, the private sector, diaspora communities and migrant organizations would be invited to contribute to the process for the preparation of the Global Compact in accordance with relevant procedures and practices (paragraph 15 of Annex II).

Possible parameters for the intergovernmental conference in 2018

- To allow for enough time for negotiations, the intergovernmental conference would take place in the second half of 2018 for the duration of 1-4 days, in a location that would help to attract the highest possible attendance level in order to ensure full political commitment
- The intergovernmental conference should be as inclusive as possible with the full engagement of all relevant stakeholders and in accordance with the Rules of Procedure of the General Assembly.

Voluntary Trust Fund

A Voluntary Trust Fund could be established to ensure an inclusive preparatory process. Member States and all potential donors should be able to contribute.

Mapping of 2017-2018 events relevant to the Global Compact on safe, orderly and regular Migration

Ver. 1 as of 17 November 2016

Compiled by the Office of the Special Adviser, with the strong cooperation of United Nations partners

At the request of the co-facilitators of the resolution on modalities for a Global Compact for safe, orderly, and regular migration

Month /year	Event	Location	Focal Point
October 27 to November 10, 2016	<p>ILO Governing Body Meeting</p> <p>The ILO adopted the Guiding Principles on the access of refugees and other forcibly displaced persons to the labour market and the General Principles and Operational Guidelines for Fair Recruitment in tripartite meetings held in July and September respectively. The ILO's Governing Body called on ILO to disseminate this guidance and draw upon them in follow up work to the UN General Assembly High-Level Meeting on addressing Large Movements of Refugees and Migrants.</p>	Geneva	ILO
November 14, 2016	<p>Global Forum on Migration and Development (GFMD) Dialogue on the Global Compact:</p> <p>Discussions on key governance challenges and tradeoffs from social, economic and legal aspects to be considered in the Global Compact and its contribution to the implementation of the 2030 Agenda and other global commitments.</p>	New York	GFMD
November 14 - 16, 2016	<p>United Nations Forum on Business and Human Rights</p> <p>This year's annual Forum is to discuss trends and challenges in the implementation of the Guiding Principles and promote dialogue and cooperation on issues linked to business and human rights, including challenges faced in particular sectors, operational environments or in relation to specific rights or groups, as well as identifying good practices.</p>	Geneva	OHCHR

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Month /year	Event	Location	Focal Point
December 2016	<p>Move4Dev: From Ideas to Implementation- Second World Bank – EU Presidency Conference on Migration and the Global Development Agenda</p> <p>The event aims to foster multilateralism by seeking joint commitment from leading stakeholders to deliver the commitments adopted in the New York Declaration. Bringing together the United Nations, the World Bank Group, the European Investment Bank and the European Commission alongside the private sector, civil society and academia, Move4Dev will seek to identify synergies in order to operationalize the two Global Compacts on migrants and refugees.</p>		World Bank
December 2-3, 2016	<p>Global Conference on Agenda 2030 and how to improve data on international migration:</p> <p>Discussion on the follow-up to the United Nations Summit for Refugees and Migrants, and how to strengthen the collection, sharing and analysis of data on international migration. This sort of data will underpin well-informed discussions of the complex issues around migration.</p>	Berlin	DESA, IOM
December 5-8, 2016 (The session on the Global Compact is scheduled for	<p>IOM Council (meets annually):</p> <p>The Council is the highest authority and the principal policy-making body of the IOM, bringing together representatives and Observer States, as well as of many UN agencies and civil society organizations to discuss, review and decide the policies, programme and budget of the Organization. After the 19th September Summit and the New York Declaration, the membership explicitly asked the IOM to keep them</p>	Geneva	IOM

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Month /year	Event	Location	Focal Point
Tuesday 6 December 2016.)	informed on the follow- up and the implementation of the outcomes. To respond to this request from the membership, this Council session will feature a high level panel dedicated to the Global Compact.		
December 6-9, 2016	ILO Asia Pacific Regional Management Meeting, Bali, Indonesia Government ministers, representatives of workers' and employers' organizations, and academics from about 40 countries will discuss regional world-of-work priorities and the ILO's vision for realizing decent work from 2016 to 2021. Labour Migration is a key agenda item.	Bali, Indonesia	ILO
December 10- 12, 2016	Ninth Global Forum on Migration and Development (GFMD) (meets annually): The GFMD is a voluntary, inter-governmental, non-binding and informal consultative process open to all States Members and Observers of the United Nations, a platform where governments can share their national, regional and global experiences in migration and development. The overall theme of the Ninth GFMD is: "Migration that Works for Sustainable Development for All: Towards a transformative migration agenda".	Dhaka	
January 23-24, 2017	*Abu Dhabi Dialogue: The Abu Dhabi Dialogue launched a collaborative approach to address development in temporary labour mobility in Asia. The Abu Dhabi Dialogue focuses on developing four key, action-oriented partnerships between countries of origin	Colombo, Sri Lanka	

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	and destination for development around the subject of temporary contractual labour, based on a notion of partnership and shared responsibility.		
February 1-2, 2017	Friends of the Global Forum on Migration and Development	Germany	GFMD
February 16-17, 2017	<p>United Nations Department of Economic and Social Affairs (UNDESA) Annual Coordination Meeting on International Migration:</p> <p>The meeting is being held in response to General Assembly resolution 58/208 of 13 February 2004, which requests the Secretary-General to continue convening meetings to coordinate international migration activities (a) to share and exchange information on data collection activities - existing and planned – in the area of international migration, and their use; (b) to identify the major gaps or areas of missing information; and (c) to facilitate the coordination of activities of the various offices within the United Nations system and other relevant international and regional organizations as well as institutions concerned with international migration.</p> <p>DESA's coordination meeting on international migration is the largest annual, multi-stakeholder event on migration at the United Nations in New York. It brings together entities of the UN system, civil society and Member States with a view to sharing research findings, exchanging information and coordinating activities on</p>	New York	DESA

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	migration. Contributions toward the Global Compact will be discussed.		
February 16, 2017	Lunchtime side event to the United Nations Department of Economic and Social Affairs (UNDESA) Annual Coordination Meeting on International Migration - Integrating a gender perspective in the global compact for safe, orderly and regular migration (title TBC)	New York	UN Women
February 21-23, 2017	WHO Global Consultation on Migrant Health (2nd):	Colombo, Sri Lanka	
March 2017	IOM International Dialogue on Migration (twice a year): IOM's principal forum for migration policy dialogue, bringing together migration policymakers, practitioners and other stakeholders, guided by an overarching theme selected by the IOM membership through a process of informal consultations. The 2017 theme is going to be dedicated for the global compact and its preparatory process.	Geneva (TBC)	IOM
March 13-24, 2017	Side event to the Commission on the Status of Women - Integrating a gender perspective in the global compact for safe, orderly and regular migration (TBC)	New York	UN Women
Date to be determined	UN Human Rights Council enhanced interactive dialogue on migration (34th session):	Geneva	OHCHR

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	<p>The Human Rights Council is an inter-governmental body within the United Nations system responsible for strengthening the promotion and protection of human rights around the globe and for addressing situations of human rights violations and make recommendations on them.</p> <p>At its 34th session, the Council will hold an enhanced interactive dialogue on the theme “The human rights of migrants in the context of large movements”. The Report of OHCHR on progress in the development of principles and guidelines on the human rights protection of migrants in a vulnerable situation (34th session) will be presented.</p>		
April 3-7, 2017	<p>50th Session of the Commission on Population and Development (CPD):</p> <p>The 50th Session will be on the theme “Changing population age structures and sustainable development”. CPD could choose a theme for a future session exploring the interlinkages between the CPD and the Global Compact.</p> <p>* The CPD is a functional commission of ECOSOC. Its main task to the review the implementation of the Programme of Action, adopted at the 1994 International Conference on Population and Development (Cairo, 1994). The CPD considers the issue of migration periodically, including before the 1st and 2nd High-level Dialogue in 2006 and 2013, respectively. The main outcome of the CPD is a resolution on the theme. The CPD theme for 2017 is Changing population age structures and sustainable development.</p>		

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April 5 to 6 2017	Friends of the Global Forum on Migration and Development	Germany	GFMD
		New York	DESA
Date to be determined	*Budapest Process - 10th Silk Routes Working Group Meeting / Final Conference of Silk Routes Partnership Project The Budapest Process is a consultative forum with over 50 governments and 10 international organizations aimed at developing comprehensive and sustainable systems for orderly migration. It is one of the longest-standing cooperation frameworks on migration for Europe and its eastern neighbors. The Budapest Process provides an informal and flexible framework for states and other stakeholders to meet on an equal footing and address issues of common concern.	Turkey (TBC)	
June 2017	Annual International Labour Conference: The 106th session will dedicate a general discussion to labour migration.	Geneva	
Date to be determined	Global Forum on Migration and Development (annual): The overall theme of the Tenth GFMD will be announced in due course.	Berlin	

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Month /year	Event	Location	Focal Point
Date to be determined	4th Mayoral Forum on Mobility, Migration and Development	Montreal (tbc)	
June 2017	Tenth Global Forum on Migration and Development (meets annually): The overall theme of the Tenth GFMD will be announced in due course.	Berlin	
Third Quarter 2017	UNIDO International Migration Conference	TBD	UNIDO
July 2017	Annual Meeting of the Global Knowledge Partnership on Migration and Development (KNOMAD) (meets annually) The analysis and reports from the thematic working groups on labor migration, policy coherence, integration, diaspora, remittances, forced displacement, migrant rights, migration and security, migration and climate change, data and demographics as well as the cross – cutting themes on gender, capacity building and public perceptions will be discussed with a view to provide the analytical content and facts for the Global Compact on Migration.	Berlin (TBC)	World Bank
September 2017	ILO Latin America and Caribbean Labour Migration Tripartite Meeting	Mexico City, Mexico	ILO

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October 2017	<p>IOM International Dialogue on Migration (twice a year):</p> <p>The 2017 theme is going to be dedicated for the global compact and its preparatory process.</p>	Geneva (TBC)	IOM
GA Session 2017	<p>General Assembly Third Committee</p> <p>Resolution on the Protection of Migrants</p> <p>Report of the Special Rapporteur</p> <p>Dialogue with the Chair of the Committee on Migrant Workers</p>		OHCHR
October 2-5, 2017	<p>ILO 10th European Regional Meeting</p> <p>The ERM takes place every four years and brings together tripartite constituents - Governments, Employers and Workers - from the 51 countries of the Region with the aim of exchanging views on economic and social issues in the region as well as on the ILO's regional priorities. The discussions during the 10th ERM should in particular focus on the drivers of change, opportunities and implications for the future of work in the region, and may include discussions on labour migration.</p>	Istanbul, Turkey	ILO
November 2017	<p>IOM Council:</p> <p>Agenda could include specific items or discussions related to the Global Compact.</p>	Geneva	IOM

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November 27 to December 1, 2017	UNIDO 17th General Conference	Vienna	UNIDO
December 2017	IOM Council (meets annually): The Council is the highest authority and the principal policy-making body of the IOM, bringing together representatives and Observer States, as well as of many UN agencies and civil society organizations to discuss, review and decide the policies, programme and budget of the Organization. After the 19th September Summit and the New York Declaration, the membership explicitly asked the IOM to keep them informed on the follow- up and the implementation of the outcomes. To respond to this request from the membership, this Council session will feature a high level panel dedicated to the Global Compact.	Geneva	IOM
No later than 2019)	Third High Level Dialogue on International Migration & Development 11th Global Forum on Migration and Development (meets annually)	Rabat, Morocco	
Dates to be determined	*Bali Process (meets several times per year): The Bali Process on People Smuggling, Trafficking in Persons and Related Transnational Crime is a forum for policy dialogue, information sharing and		UNODC

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	<p>practical cooperation to help the region address these challenges. The Bali Process Strategy for Cooperation, including a forward work program of activities, guides the work of the Bali Process in implementing priorities directed by Ministers. The Bali Process, co-chaired by Indonesia and Australia, has more than 48 members, including UNHCR, IOM and UNODC, as well as a number of observer countries and international agencies.</p>		
Date to be determined	<p>*Prague Process (regular senior officials meeting; ministerial meetings every third):</p> <p>The Prague Process is a targeted migration dialogue and a policy process promoting migration partnerships among the countries of the European Union, Schengen Area, Eastern Partnership, Western Balkans, Central Asia, Russia and Turkey. In the Joint Declaration, the participating states agreed to strengthen cooperation in migration management, to explore and develop agreed principles and elements for close migration partnerships between their countries, following a comprehensive, balanced, pragmatic and operational approach, and respecting the rights and human dignity of migrants and their family members, as well as of refugees.</p>		
Normally May or June, and November of	<p>*Regional Conference on Migration (RCM or Puebla Process) (Annual meetings at both senior official and Vice-Ministerial level; regular working group meetings):</p> <p>The Regional Conference on Migration is a multilateral regional forum which</p>		

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Month /year	Event	Location	Focal Point
each year	involves countries that, from different perspectives, share common challenges as countries of origin, transit and destination for migration. Today the RCM member countries are: Belize, Canada, Costa Rica, El Salvador, United States, Guatemala, Honduras, Mexico, Nicaragua, Panama and Dominican Republic.		
Date to be determined	<p>*Intergovernmental Authority on Development (IGAD) RCP:</p> <p>IGAD-RCP aims to promote the common position of the IGAD Member States and African Union as provided in the AU's Migration Policy Framework. Furthermore, it aims to facilitate regional dialogue and co-operation in migration management amongst IGAD Member States. The identified priority areas include: Technical cooperation and capacity building;</p> <p>Information collection, dissemination and sharing; Progress toward formulation and harmonization at the national and IGAD level of legislation, policies and practices.</p>		
Date to be determined	<p>*Rabat Process (Euro-African Dialogue on Migration and Development) (meets annually)</p> <p>The Rabat Process (Euro-African Dialogue on Migration and Development) brings together European and African countries from North, West and Central Africa, as well as the European Commission (EC) and the Economic Community of West African States (ECOWAS), with a view to tackling questions arising from migration issues. The Rabat Process provides a framework for consultation and coordination;</p>		

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	contributes to meeting the challenges posed by migration; and encourages opportunities for exchange and development.		
Date to be determined	<p>*South American Conference on Migration (SACM) (meets annually):</p> <p>The South American Conference on Migration (SACM) or Lima Process aims to provide a platform for consultations for South American countries in the primary areas of Development; Diasporas; Rights of migrants; Integration; Information exchange; Migration statistics; and Trafficking and smuggling.</p>		
Date to be determined	<p>*ASEAN Forum on Migrant Labour (meets annually)</p> <p>Meeting of governments, workers' and employers' organizations, and civil society stake-holders on key issues in labour migration in the ASEAN.</p>	Philippines	ILO
Date to be determined	<p>ILO - Arab States Regional Future of Work (will include sessions on labour migration)</p> <p>Regional tripartite meeting to discuss ILO priorities in the Arab States, a session on labour migration may be included.</p>		ILO
Date to be determined	<p>*ECOWAS Migration Dialogue for West Africa (MIDWA)</p> <p>Regular meetings of government officials and high level experts from the 15-members of the Economic Union of West African States (ECOWAS) to discuss issues</p>		ILO

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	on migration.		
Date to be determined	<p>*East Africa Community Regional Monitoring Group (review of Common Market Protocol)</p> <p>EAC has a Regional Monitoring Group (RMG) that oversees implementation of the Common Market Protocol which is the main conduit through which migration matters are discussed.</p>		ILO
2018	<p>IOM International Dialogue on Migration (twice a year):</p> <p>IOM's principal forum for migration policy dialogue, bringing together migration policymakers, practitioners and other stakeholders, guided by an overarching theme selected by the IOM membership through a process of informal consultations. The 2017 theme is going to be dedicated for the global compact and its preparatory process.</p>		IOM
2018	<p>International Conference of Labour Statisticians:</p> <p>19th ICLS adopted a resolution concerning further work on labour migration statistics, recommending that ILO set up a working group, with the aim of developing international standards on the measurement of labour migration statistics by 2018.</p>		ILO

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Month /year	Event	Location	Focal Point
February 2018	DESA's coordination meeting on international migration is the largest annual, multi-stakeholder event on migration at the United Nations in New York. It brings together entities of the UN system, civil society and Member States with a view to sharing research findings, exchanging information and coordinating activities on migration.	New York	DESA
April 2018	The CPD is a functional commission of ECOSOC. Its main task to the review the implementation of the Programme of Action, adopted at the 1994 International Conference on Population and Development (Cairo, 1994). The CPD considers the issue of migration periodically, including before the 1st and 2nd High-level Dialogue in 2006 and 2013, respectively. The main outcome of the CPD is a resolution on the theme. The theme for 2018 will be decided by the CPD in 2017.		DESA
June 2018	Tenth Global Forum on Migration and Development (meets annually): The overall theme of the Tenth GFMD will be announced in due course.	Berlin	
July 2018	Annual Meeting of the Global Knowledge Partnership on Migration and Development (KNOMAD) (meets annually) The analysis and reports from the thematic working groups on labor migration, policy coherence, integration, diaspora, remittances, forced displacement, migrant rights, migration and security, migration and climate change, data and demographics as well as the cross – cutting themes on gender, capacity building	Berlin	

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and public perceptions will be discussed with a view to provide the analytical content and facts for the Global Compact on Migration.

*Regional consultative processes on migration (RCPs) bring together representatives of states, international organizations and, in some cases, non-governmental organizations for informal and non-binding dialogue and information exchange on migration-related issues of common interest and concern.