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**INTERNATIONAL MIGRATION IN THE ARAB REGION:  
TRENDS AND POLICIES\***

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\*The views expressed in the paper do not imply the expression of any opinion on the part of the United Nations Secretariat.

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# Introduction

(In progress)

## 1 Levels and trends

### 1.1 Definition & sources<sup>1</sup>

Numbers of migrants vary according to who is counted as well as to who does the counting. Not only is there no universal definition as to who, or what, constitutes a migrant, but the self-same definition will generate quite different figures depending upon whether migrants are recorded at origin or at destination.

#### 1.1.1 Foreigners and born-abroad residents

Two criteria are used to define migrants, either separately or in combination. The criterion most widely employed is the 'country of citizenship': immigrants are then equated to foreign residents. In several Arab countries, a further distinction is made between 'Arab non-nationals' (citizens from another Arab country) and foreigners (citizens from a non-Arab country). Another criterion is the 'country of birth', according to which immigrants are defined as born-abroad residents.

The difference between numbers of migrants resulting from these two criteria is the balance between the two following categories:

a) Those born abroad, but who are not foreign residents. This category consists of two groups:

- Naturalised migrants: foreigners born abroad who have acquired the nationality of their host country. For example, the statistical office of the Netherlands reports the following statistics for migrants of Moroccan origin on 1 January 2005: a) 168,400 first-generation migrants (i.e. born abroad) of Moroccan origin; and b) 91,558 Moroccan nationals. The difference (55,842) is essentially made up of Moroccan migrants who have acquired Dutch citizenship.
- Nationals born abroad who have migrated to their country of nationality, often, but mistakenly, treated as return migrants. For example, the 2004 population census of Tunisia records 78,388 born-abroad residents, but 35,192 foreign residents. The difference (43,196) includes a number of Tunisians born abroad who have migrated ('returned') to their parents' country, with naturalised migrants.

b) Foreigners, but not born abroad: those born in a given country as a child of foreign parents (usually immigrants). Their number will vary according to law in the country of residence and be greater in countries where *jus sanguinis* prevails (like in all Arab countries) than in countries where it is accompanied by *jus soli* (most of Europe and North America)

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<sup>1</sup> This section is largely taken from 'Overview', Ph. Fargues (ed.) 2005a, *Mediterranean Migration–Report 2005*, EUI–RSCAS e-publication, <http://www.carim.org/Publications/Annual.asp>, except paragraphs 'refugees and migrants' and 'the case of the Palestinian Territory'.

In some cases, another category is also included in migration statistics: those who are neither foreigners nor born abroad, but citizens—either by birth or by later acquisition of citizenship—born in the country as a child of one or two immigrant parents. They are usually denominated ‘second-generation migrants’. For example, in the Netherlands, 315,821 residents of Moroccan origin (1/1/2005) are broken down into: 168,400 first-generation migrants, and 147,421 second-generation migrants, the latter including 131,497 persons with both parents born in Morocco and 15,924 with one parent born in Morocco.

### 1.1.2 UNRWA Refugees and migrants

The vast majority of refugees registered with UNHCR offices in the world are foreigners born abroad and can be considered as migrants in their country of asylum with regard to the two criteria of ‘country of citizenship’ and ‘country of birth’. This, however, does not apply to Palestinian refugees registered at UNRWA: “under UNRWA’s operational definition, Palestine refugees are persons whose normal place of residence was Palestine between June 1946 and May 1948, who lost both their homes and means of livelihood as a result of the 1948 Arab-Israeli conflict [...] UNRWA’s definition of a refugee also covers the descendants of persons who became refugees in 1948. The number of registered Palestine refugees has subsequently grown from 914,000 in 1950 to more than four million in 2002, and continues to rise due to natural population growth.”<sup>2</sup>

As a consequence of this definition, UNRWA refugees born after 1948 are not migrants in their country of registration with regard to the ‘country of birth’ criterion. But are they nevertheless migrants with regard to the other criterion, ‘country of citizenship’?

In two of the four countries under the UNRWA mandate, Lebanon and Syria, most Palestinian refugees have never been granted the nationality of their country of asylum, but only permits of residence and travel documents.<sup>3</sup> From a nationality point of view, they are stateless until a solution is agreed on the Palestinian refugee issue. In the countries where they live, they are second-generation or third-generation migrants. Whether they can be counted as international migrants according to the ‘country of citizenship’ criterion is a matter of interpretation. But in the two other countries where the UNRWA is implemented, the Palestinian Territory and Jordan, Palestinian refugees have the nationality of their country of residence, and thus cannot be counted as international migrants regarding the ‘country of citizenship’ criterion.<sup>4</sup>

The distinction between refugees and migrants that must be made in the particular case of the Palestinian refugees registered with the UNRWA accounts for the huge discrepancy between numbers of immigrants provided by the UN database on one

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<sup>2</sup> [www.unrwa.org](http://www.unrwa.org)

<sup>3</sup> On the status of the Palestinian refugees in Lebanon see Nasri A. Diab, *Le droit libanais relatif aux migrations internationales*, CARIM Analytical and Synthetic Notes, 2006/4, and in Syria see Fawaz Saleh, 2005 *Syrie : le cadre juridique de la migration*, in Ph. Fargues (ed.) 2005a, , p. 397.

<sup>4</sup> In application of the Jordanian Law of Nationality of 1954, “Any person who, not being Jewish, possessed Palestinian Nationality before 15 May 1948 and was a regular resident in the Hashemite Kingdom of Jordan between 20 December 1949 and 16 February 1954” is a Jordanian national. Mohamed Olwan, 2006, ‘The Legal Framework of International Migration in Jordan, CARIM Analytical and Synthetic Notes’, 2006/1. [http://www.carim.org/Publications/CARIM-AS06\\_01-Olwan.pdf](http://www.carim.org/Publications/CARIM-AS06_01-Olwan.pdf)

hand, and national statistical sources in the Palestinian Territory and Jordan, on the other.

According to the UN database, Jordan is a major receiver of migrants, with 2,224,890 immigrants representing 39% of its 5,703 million inhabitants (mid-2005). According to the national population census (1994) Jordan is a much smaller receiver, with 314,965 foreigners representing 7.6% of its 4,139,458 inhabitants at the time of the census, and 5.3% if only the 220,739 foreigners born outside Jordan, i.e. first-generation migrants, are counted. The difference is the result of refugees being all taken as immigrants by the UN. According to the UN database Jordan would count 1,801,115 refugees (mid-2005). Most of them are Palestinians (1,780,701 Palestinian refugees were registered in Jordan with the UNRWA on 31 March 2005). However, the UNRWA definition implies that all Jordanians of Palestinian origin born in Jordan were born as refugees in Jordan, and consequently they are not immigrants according to the definition accepted by the UN (“the number of international migrants generally represents the number of persons born in a country other than that in which they live”).

A paradoxical consequence is that the number of refugees increases with time (through natural increase), while the number of migrants among them decreases (as a result of mortality), as illustrated by the figures below:

Palestinian refugees recorded with UNRWA in Jordan

- July 2000: 1,570,192, of which an estimated 128,508 were born before 1948 (migrants)
- March 2005: 1,780,701, of which an estimated 110,103 were born before 1948
- Change 2000–2005: +210,509 Palestinian refugees, but –18,405 migrants.

The same applies to the Palestinian Territory where immigrants defined as persons born abroad are a minority among the 1,680,142 immigrants, all of them refugees, given by the UN database. According to the Palestinian population census of 1997, 231,766 residents were born-abroad, of which 83,639 born in the pre-1948 territory that would become Israel, and 148,127 in other countries. Since 1997, the former number has certainly decreased (by mortality) while the latter is unlikely to have increased, since return migration has remained under the *de facto* control of Israel.

Apart from the question of whether UNRWA refugees can be counted as migrants, there is also the issue of whether they are actual residents of their country of registration. Because registration is a voluntary act and there is an interest in declaring a birth, but not a death nor a departure, there are serious doubts as to the adequacy of UNRWA records to population counting.<sup>5</sup> In Lebanon for example, the number of Palestinians actually residing in the country was reported to be 198,528 in 1997,<sup>6</sup> a figure much lower than the 376,472 Palestinian refugees recorded with the UNRWA in Lebanon in 2000.<sup>7</sup>

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<sup>5</sup> On UNRWA statistics, see Ismail Lubbad, 2006, *Impact de l'UNRWA sur le comportement démographique des réfugiés palestiniens depuis 1948, étude démographique et socio-économique*, PhD dissertation, EHESS, Paris. See also, Lena Endersen and Geir Ovansen, 1994, *The Potential of UNRWA Data for Research on Palestinian Refugees. A Study of UNRWA Administrative Data*, FAFO Report 176, Oslo.

<sup>6</sup> ACS (Administration Centrale de la Statistique) 1999, *Conditions de vie des ménages 1997*, Beyrouth.

<sup>7</sup> <http://www.un.org/unrwa/publications/pdf/figures.pdf>

### **1.1.3 Where migrants are counted matters**

While the country of birth is usually an univocal category (except when political borders are contested, or have changed), the country of citizenship, as a legal category, can be interpreted in various ways. The fact that multiple citizens can be counted as nationals by several different countries affects migration statistics.

For example, given the same population statistics and asked the same question, ‘How many Moroccans reside in the Netherlands?’, the Dutch and Moroccan authorities would obtain different numbers. For the Dutch authorities, there would be 91,558 Moroccan nationals residing in the Netherlands. For the Moroccan authorities it would be three times this figure with between 299,897 (all first-generation migrants + all second-generation migrants with both parents born in Morocco), and 315,821 (the previous persons + second-generation migrants with only one parent born in Morocco); the exact number accepted by the Moroccan authorities depends on how many of the 15,924 second-generation migrants with one parent born in Morocco have a Moroccan-born father, since according to Moroccan Law, citizenship is transmitted by the father.

Table 3 gives the difference found between the two counts for emigrants originating from the four Arab countries which publish consular records on their expatriates, by country of residence. In all four cases, migrants counted by country of origin are in excess compared with those counted by host countries, or put differently, the latter are in deficit compared with the former. The relative difference was found to vary between +31% for Algerians and +145% for Egyptians. In the EU, the aggregated difference amount to +2.367 million migrants. This figure reflects a variety of situations, including dual citizens, former migrants who have now left the country, and irregular migrants. Table 4 shows in the example of Moroccans residing abroad that, whatever the country of residence, Moroccan consulates record more expatriates than national sources, with a relative difference varying from less than 50% (Germany, Italy, Spain) and more than 250% (Belgium, Sweden, United Kingdom, Switzerland, Jordan, South Africa).

### **1.1.4 Insufficient statistics**

Two preliminary remarks will help us to interpret the results provided in Section II.

Firstly, in theory the same person should be counted as an emigrant in the country of origin and as an immigrant in the country of destination. However, immigrants are present while emigrants are not. Because we can only count those who are ‘in’, and not those who ‘out’ (at least by direct enumeration), most migration data are on immigrants, not on emigrants. As a consequence, emigration from a given country has to be reconstructed as the aggregated immigration originating from this country in all other countries of the world.

Secondly, migration is a movement and accordingly primary statistics should deal with flows. However, for a variety of reasons, only a few countries provide accurate data on flows of migrants, and most available data are on stocks. While flows are made of entries on one side, and exits on the other, stocks only reflect part of the picture: the net result of entries and exits over a period of time, i.e. cumulated numbers of net lifetime migrants.

As a result of the above remarks, immigration to Arab countries will be measured using data collected in these countries, while emigration originating from Arab

countries will be estimated as stocks of immigrants in destination countries, i.e. in the rest of the world.

Data on immigrants can be collected by institutions of the host country (statistical offices, Ministries of the Interior, and a few other agencies), and by institutions of the origin country (consulates).

Data collected by institutions of the host country should ideally meet four conditions in order to provide a reliable picture of emigration from Arab countries.

Firstly, all countries in the world are potential places of destination for migrants from every single Arab country, so that statistics from all over the world are needed. In practice, only a few countries publish statistics on their foreign residents of Arab origin by 'detailed country of origin'. In particular, to date almost nothing has been published by statistical offices of the major Arab countries of immigration (Gulf States and Libya).

Secondly, statistics from different countries of destination should refer to standardised categories thus making it possible to aggregate data across countries, and across time. In practice however, categories in use in national statistics are not always constructed with a view to international comparison and aggregation.

Thirdly, because migration is a rapidly changing phenomenon, statistical sources need to be regularly updated. This condition is met only by 'population registers', a system of continuous recording of vital events and changes of residence for all individuals in the resident population. This system is only in use in a few European countries: Belgium, Denmark, the Netherlands, Norway and Sweden, and to a certain extent Germany. In all other countries, the main source of data on migrant stocks is the population census, an exhaustive survey usually conducted once every ten years. It misses some of the migration which occurs between two successive censuses, and all of the migration which takes place after the most recent census.

Fourthly, all immigrants should be recorded. Despite the fact that population registers or censuses have a statistical objective and do not serve police controls, most are unlikely to pick up on the greater part of irregular migrants, who are thought to form a rapidly growing category.

Alternative data on migration are provided by consular records. Their main limitation is their voluntary nature, whereby individual migrants are free to register and to cancel their registration on their departure. On the one hand, not all migrants register themselves, and on the other hand, not all the persons recorded actually reside in the country where they are recorded. In addition, consular records comprise not only migrants, but also a number of dual citizens born in the country. It has to be noted however that consular reports are one of the very few sources susceptible to contain some irregular migrants, because they might wish to be in order with their home country's authorities.

## **1.2 Emigration from the Arab countries**

In answer to the question 'How many emigrants are there from Arab countries?' we can only put forward a very tentative estimate since data are not available for all Arab

countries of origin or all countries of destination, and are subject to great variations according to sources.<sup>8</sup>

Data from major destination countries, with the exception of the Gulf and Libya, provide an aggregated number of 4,319,598 first-generation emigrants originating from eight Arab countries—from West to East: Morocco, Algeria, Tunisia, Egypt, Palestine, Jordan, Syria, Lebanon (henceforth Med-Arab)—in the early 2000s (see Table 1). Data from origin countries, which include the Gulf as a destination, provide three times this figure, i.e. an aggregated number of 13,055,340 million for only six out the eight countries<sup>9</sup> (see Table 2) including Palestine, from which most emigrants are in reality second-generation or third-generation refugees. If the Palestinian refugees are not taken into account, the number of Arab emigrants counted by their country of origin (five countries) drops to 8,347,869 million, i.e. twice the number counted by destination countries. If the same subset of countries of origin (five Arab Mediterranean countries) and of destination (the EU) is considered, numbers to be compared are 3,001,349 first-generation emigrants counted at destination and 5,192,537 expatriates counted at the origin (see Table 3), i.e. a figure 1.73 times higher. The reasons explaining this gap have been developed in the previous section.

(Table 1: Emigrants from Mediterranean Arab countries in the EU Member States and in some other countries, according to statistics of destination countries, most recent data)

(Table 2: Migrants from 6 Arab countries by group of countries of residence, according to statistics of origin countries)

(Table 3: Comparison between numbers of migrants counted by their origin country in the Arab region and their destination countries in the European Union)

The number of Arab migrants in the Gulf and Libya remains a major unknown. These countries do not publish data on their foreign residents by detailed nationality and the only source remains consular records or survey data from origin countries. For the five Arab countries which release such data, we obtain an aggregated number of 2,502,791 emigrants in Arab countries (mainly the Gulf and Libya) (see Table 2). If the missing countries of origin were counted, in particular Yemen, Jordan, Sudan and Syria, a much higher number, perhaps twice this figure, would be found.

To the above numbers, computed from national statistics of major destination countries and consular records of countries of origin, one should add the 1.899 million refugees registered with UNHCR, most of them originating from Sudan, Somalia, Palestine and Iraq (see Table 5).

(Table 5: Refugee population by country of asylum / origin)

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<sup>8</sup> Emigration has been reconstructed (in the framework of the CARIM project [www.carim.org](http://www.carim.org)) in eight Arab countries for which statistics were obtained from destination countries (Table 1) and / or origin countries (Table 2), from West to East: Morocco, Algeria, Tunisia, Egypt, Palestine, Jordan, Syria, Lebanon (henceforth Mediterranean Arab Countries). Owing to a lack of accurate data, tables do not include the rest of the Arab region which also comprises important countries of emigration, such as Yemen, Sudan, Iraq, Somalia and Mauritania.

<sup>9</sup> Jordan and Syria do not produce statistics on their expatriates.

From what precedes, it emerges that Arab states might be origin countries to some 10–15 million first-generation emigrants today, representing some 3.3–4.9% of their aggregated population,<sup>10</sup> or just over a world average estimated at 3.2%.

The following features emerge from Tables 1 and 2, and a few other sources.

### **1.2.1 Most Arab emigrants are bound either for Europe or the Arab region**

According to data provided by five origin countries, Europe is the single largest destination of first-generation Arab emigrants, and hosts 59% of all such emigrants worldwide (4,897,462 out of 8,347,869; see Table 2). The Arab oil countries, i.e. the Gulf States and Libya, constitute the second largest destination, with the rest of the world, mainly North America, ranking far behind. This is a partial result, established on the basis of data from five countries which do not represent the others. Considering that most emigrants from the missing countries are bound for destinations outside Europe, mainly the Gulf States (Yemen, Syria, Jordan) and Libya (Sudan), the actual share bound for Europe is much lower.

Destination varies with origin. Migrants from the Maghreb are predominantly destined for Europe. According to data from destination countries (see Table 1), France is the largest single destination country for Arab first-generation emigrants (1,733,441 end-1999), followed by Spain (566,967 at end-2005), Italy (347,156 in 2003), and Germany (222,807 in 2002). Morocco is the first country of origin of Arab immigrants into the EU (1,812,510 according to destination countries data (see Table 1), and 2,616,871 in 2004 according to Moroccan consular registers (see Table 2). Algeria ranks second (789,459; 991,796), Tunisia third (358,926; 695,765), and Egypt fourth (127,060; 436,000).

Migrants from the Mashreq are instead predominantly destined for the Arab oil countries and overseas. According to origin countries data (see Table 2), 1,912,279 out of 2,736,729 Egyptian emigrants resided in Arab countries in 2000 (among them 923,600 in Saudi Arabia, 332,600 in Libya and 226,850 in Jordan).<sup>11</sup> The same probably holds for Jordanian and Yemeni migrants, but no statistics of their distribution by country of destination are available. Lebanese emigrants are more evenly distributed around the world, with a total number of 606,812 post-1975 emigrants distributed as follows: North America: 179,281; Western Europe: 148,272; Arab countries 123,966; rest of the world: 75,720.<sup>12</sup> Recent data indicate that Europe is increasingly a destination for migrants from Egypt and Lebanon.

It should be noted that in Egyptian and Jordanian statistics, migration to the Gulf States and Libya is termed ‘temporary’ while migration to the rest of the world is termed ‘permanent’.<sup>13</sup> This distinction, however, does not correspond to any actual differences documented by solid comparative data on the duration of residence. It may instead reflect differences between the policies pursued by destination countries,

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<sup>10</sup> The total population of the Arab League’s members states was 290 million in 2000 and 323 million in 2005.

<sup>11</sup> CAPMAS (2001) cited in Heba Nassar (2005) *Egypt: the demographic and economic dimension of migration* in Fargues 2005a, pp. 99–103.

<sup>12</sup> Choghig Kasparian, 2003, *L’entrée des jeunes libanais dans la vie active et l’émigration depuis 1975*, Presses de l’Université St Joseph, Beyrouth.

<sup>13</sup> See also Heba Nassar (2004), Arab Migration Revisited, *Fifth Mediterranean Social and Political Research Meeting*, Florence 24–28 March 2004.



which are integration-oriented in Europe and North-America, but generally not in Arab countries (see Section 2.2).

### **1.2.2 Three Arab countries with over 2.5 million nationals currently abroad**

The Palestinian Territory, Morocco and Egypt have more than 2.5 million of their nationals currently residing abroad. Algeria (possibly Yemen, Sudan?) counts more than one million nationals abroad, and Tunisia and Lebanon (possibly Iraq?) more than half a million. If emigrants are expressed as a percentage of the total population in the country, the Palestinian Territory ranks higher than all other countries, with more nationals abroad than at home. Lebanon ranks next, with nationals abroad representing 16% of its population. All the other countries report less than 10% of nationals abroad.

Populations of nationals abroad shown in Tables 1 and 2 are all the result of recent migration movements: with the passing of time, descendents of migrants no longer keep the nationality of their migrant ancestor, even though part of them could still reclaim it. If ancient migration were taken into account, Lebanon and Syria could claim much larger ‘expatriate communities’, but these consist of individuals with a Lebanese, Syrian or Ottoman ancestry rather than actual citizenship.

Algeria is another case of a country with high emigration rates in the 1960s, followed by their drastic reduction during the successive two decades. Despite the resumption of Algerian emigration during the 1990s—a period of civil unrest in the country—the sons and daughters of migrants predominate over first-generation migrants. Most second-generation Algerians abroad, particularly in France, have acquired the nationality of their country of residence and disappear from migration statistics.

### **1.2.3 Arab emigration gaining momentum**

By contrast, Morocco, Egypt and Lebanon are countries from where flows of emigration were never discontinued and have even increased over the last decade. First-generation migrants are predominant among their nationals abroad.

Morocco emerges as a key country of emigration and provides times series of consular records,<sup>14</sup> Which reflect, albeit not parallel, the growth of the Moroccan expatriate population. The number of Moroccans registered in their consulates worldwide has doubled during the twelve last years, from 1.549 million in 1993 to 3.089 million in 2004. A twofold increase in twelve years represents an annual growth rate of 6.3% (compared with a 1.3% rate of population growth in Morocco). It includes second-generation nationals abroad as well as new first-generation migrants.

(Table 6: Moroccan population residing abroad according to consular records 1993–2004)

Table 6 illustrates their destination. The bulk of this 1.540 million increase is found in the EU (+1.337 million, i.e. 87%), with France ranking first (+434,000), followed by Spain (+358,086), and Italy (+207,250), i.e. the three European countries closest to Morocco. Not only is Moroccan migrant population growing at a high rate, but the pace is accelerating. Annual numbers of additional Moroccans registered in their consulates worldwide have grown as follows: +92,195 per year in 1993–97, +132,804 per year in 1997–2002, and +253,496 per year in 2002–2004.

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<sup>14</sup> Moroccan time series of consular records by detailed country of residence over the twelve years from 1993–2004 are the only such data available to date in the Arab countries.

On the destination side, the comparison between an ‘old’ destination country (the Netherlands), and a ‘new’ one (Spain) provides additional information. In the Netherlands over the period January 1996 to January 2005, the total population originating from MENA countries has increased by 199,337, from 529,566 in 1996 to 728,933 in 2005, i.e. an annual growth rate of 3.6%. Two thirds of the increase are due to second-generation dual citizens (i.e. non-migrants born in the Netherlands), but one third to additional first-generation migrants.<sup>15</sup> In Spain the number of Arab nationals has been multiplied by a record 4.6 during the last seven years, representing an annual rate of growth of 21.9%, with Morocco ranking average (see Table 7).

(Table 7: Nationals from selected Arab countries residing in Spain 31/12/1998–31/12/2005)

A combination of internal factors (demographic pressure at working ages, unemployment and low return to skills) and external factors (call for migrant workers in other parts of the world, particularly Europe), makes a continuation of migratory pressures a likely scenario in the coming years. However, it is not certain that pressure will transform into actual migration, since the destination countries of Arab migrants, whether within, or outside the Arab region, are all tightening barriers to migration.

#### **1.2.4 A majority of low-skilled migrant workers**

Economic migrants from Mediterranean Arab countries in Europe and North America are predominantly semi-skilled or unskilled workers, as illustrated below by their distribution according to occupation (see Table 8):

- Legislators, senior officials and managers: 11.4%
- Professionals: 4.4%
- Technicians and associate professionals: 8.1%
- Clerks: 10.7%
- Service workers and shop and market sales workers: 18.0%
- Skilled agricultural and fishery workers: 6.3%
- Craft and related trades workers: 20.6%
- Plant and machine operators and assemblers: 5.2%
- Elementary occupations workers : 15.5%

(Table 8: Active population originating from Arab countries, according to country of origin, country of destination and occupation)

Two factors explain the diversity of the socioeconomic composition of the migrant populations in destination countries. First, the period of migration, insofar as the earlier the migrating cohort, the less skilled it tends to be. And secondly, the migration and labour-market policies in the destination country. This second factor appears to have a stronger impact on the socioeconomic profile of incoming migrants. This

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<sup>15</sup> Data computed from the Population Records, Statistics Netherlands, Voorburg/Heerlen 8/28/2005.

explains why the most skilled occupations account for 40–60% of Arab migrants in the UK, Canada and the USA, against less than 20% in the two countries of Southern Europe for which we have data (France and Spain).

The same diversity of socioeconomic profile characterises the country of origin. In the small number of destination countries for which data are available (which excluded many OECD countries and all the Arab oil countries) emigration originating from the Maghreb tends to be less qualified. Egypt, Jordan and Syria occupy an intermediate position, while immigrants from Lebanon and Palestine are the most qualified. This situation is largely explained by different periods of emigration and different destinations, but it does not necessarily reflect the overall occupational profile of those available for migration in origin countries.

Differences in categories of occupation generally reflect differences in levels of education, as illustrated below by the proportion of migrants with a university level by country of origin (see Table 9)

- Algeria: 19,7%
- Egypt: 41,3%
- Palestinian Territory: 49,8%
- Jordan : 52,6%
- Lebanon: 51,8%
- Morocco: 15,3%
- Syria: 50,9%
- Tunisia: 24,6%

(Table 9: Migrant population aged 15 and over originating from Mediterranean Arab countries, according to country of residence, country of origin and level of education)

The earliest flows (Algerians in France, Moroccans in the Netherlands) account for the highest proportion of migrants with lowest levels of educational attainment, because when they left their country of origin at a time when education was not as developed as it has become since.

As in the case of occupational differences, the period of migration cannot completely explain the differences in levels of education, but the policy of receiving countries does play a critical role. For example, two contemporary flows of departure from the same country, i.e. Morocco, will have very different educational profiles according to whether they are bound for Spain or the USA. In the former case they will tend to have only an intermediate, or lower secondary level of education, while the majority of those heading for the USA will have a university degree.

Generally, the USA and Canada, which are ‘new destinations’ for migrants from the Maghreb, attract the majority of highly-skilled people. University graduates represent close to 60% of first-generation migrants originating from Mediterranean Arab countries in Canada and the USA, against 10% in the four European countries for which data are available (Austria, France, Germany, and Spain). Out of a total of NUMBER first-generation migrants with a university degree, NUMBER, i.e. NUMBER %, are residing in Canada and the USA alone, while NUMBER % of those who have a lower than primary, a primary or a secondary level of education are living in Europe.

Migrants' occupational and educational profiles depend more on the destination than the origin country, a fact which reflects the critical role played by immigration policies of the major receiving countries around the world.

### **1.3 Immigration into Arab countries**

Immigration into, and emigration from, Arab countries are roughly of the same order.

The UN Population Division database delivers for the first time an overall picture of immigration. Aggregating all Arab countries gives a number of 20.913 million immigrants (thus including intra-regional migrants from one to another Arab country). This figure is not strictly comparable to numbers of first-generation emigrants dealt with in Section 1.2, as it contains second-generation and third-generation Palestinian refugees (see Section 1.1), and possibly other second-generation migrants in countries where data are provided by current nationality rather than by country of birth, since naturalisation of non-nationals is rare in Arab countries and children born from foreign parents remain foreigners.

An alternative source could be national data of the countries of destination. The resulting figure is lower than that of the UN. In the fourteen Arab countries that have published immigration data, the aggregated number of immigrants 13.025 million (at varying dates, on average early 2000s). For the same fourteen countries but later (2005), the UN estimate is 18.888 million immigrants, i.e. 1.45 times higher (see Table 10). If we exclude from the comparison the Palestinian Territory and Jordan where the discrepancy is explained by UNRWA refugees being counted as immigrants by the UN (see Section 1.1), twelve countries give an aggregated number of immigrants of 12,288 million to be compared with 14,983 provided by the UN (22% higher than national figures). The gap between the two sources (2.695 million) is partly, but not entirely, explained by the fact that UNHCR refugees are counted in migration statistics by the UN, but not by national sources.

(Table 10: Numbers of immigrants in Arab countries according to national sources and UN estimates)

#### **1.3.1 A majority of immigrants bound for the Gulf**

According to the UN database (2005 figures) 12.8 million non-nationals, including an unknown but probably smaller number of first-generation migrants,<sup>16</sup> now live in the Gulf Cooperation Council (GCC) states, representing 36% of their 36 million inhabitants. Half of these immigrants are in Saudi Arabia, and the highest proportion of immigrants in the population is recorded in the United Arab Emirates where they account for 71% of all inhabitants. However, very few updated population statistics are released by GCC countries so that very little can be said about the most massive immigration into the Arab region, which makes GCC the third largest region of immigration in the world after North America and Europe. Given the shortage of accurate statistics, scholars have to rely on estimates that are recurrently produced,

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<sup>16</sup> Naturalisation of foreigners is rare in GCC countries, so that children born from foreigner residents are themselves foreigners.

even though the exact nature of data collection, processing, adjustment and publication of these estimates is rarely clarified and thus cannot be validated.

Looking at the most recently published data, one can assume that trends in migration have not changed notably since the aftermath of the 1990–1991 Gulf War, which had provoked considerable disruption among migrant communities in the Gulf region. The overall dependency in immigrant labour is still unchanged, as is the predominance of men, of low-skilled workers, and of non-Arabs, mostly Asians, among migrants.

In Saudi Arabia, the very same proportion of non-nationals was found at the two population censuses of 1992 and 2004, 27.4% and 27.1% respectively,<sup>17</sup> as well as the same proportion of women among immigrants (29.6% and 30.5% respectively) indicating that there has not been any significant feminisation of migration, contrary to previous expectations. Domestic work remains the single most important profession among women migrants in the GCC region (as in other countries of the Mashreq, such as Lebanon and Jordan).<sup>18</sup>

The Saudi Labour Force Survey of 2002 found that the bulk of immigrant workers still have low levels of skills (54.1% with no education or only primary education, compared with 32.9% among Saudi workers), and particularly women immigrant workers (66.7% with no education or only primary education and only 9.6% with university education, compared with respectively 6.4% and 51.1% among Saudi working women).<sup>19</sup>

In all GCC countries Arabs are currently a minority of migrants: 38% in Saudi Arabia and 46% in Kuwait,<sup>20</sup> around 25% in Qatar and 10% in the UAE, and less than 10% in Oman, where non-Arabs account for 95.6% of the immigrant labour force in the private and public sectors combined, with Indians alone accounting for 60%.<sup>21</sup>

Outside the Gulf region, a few other countries host immigrant communities ranging in the hundreds of thousands. Libya has probably the largest of these communities but it provides no up-to-date population statistics. Jordan hosts a sizeable population of migrant workers, in particular from Egypt (124,566 at the last Jordanian population census in 1994, 226,850 according to Egyptian records in 2001), and Lebanon, together with Jordan and Egypt, receive increasing numbers of workers from Sri-Lanka, the Philippines and a few other Asian countries. More than 55,000 work permits are attributed each year in Lebanon to East-Asians, mostly women. Syria has a sizeable Palestinian refugee population (2.16% of its total population, i.e. an

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<sup>17</sup> The population census of 2004 gives 16,529,302 Saudis and 6,144,236 non-Saudis, against 12,310,053 and 4,638,335 respectively in 1992.

<sup>18</sup> Hana Jaber (2005) "Manille-Amman, une filière de l'emploi domestique. Parcours, dispositifs et relais de recrutement", in Hana Jaber and France Métral (eds.), *Migrants et Migrations au Moyen-Orient au tournant du XXIe siècle*, IFPO, Beirut, pp. 195–220. Ray Jureidini (2002) "Women migrant domestic workers in Lebanon", *International Migration Papers* 48, ILO, Geneva.

<sup>19</sup> <http://www.planning.gov.sa/statistic/sindexe.htm>

<sup>20</sup> Maurice Girgis (2002), *Would Nationals and Asians Replace Arab workers in the GCC?* <http://www.worldbank.org/mdf/mdf4/papers/girgis.pdf>, Nasra Shah (2004), 'Arab Migration Patterns in the Gulf', in IOM and League of Arab States, *Arab Migration in a Globalized World*, Geneva, p. 91–113. Andrzej Kapiszewski (2004), 'Arab Labour Migration to the GCC States', in IOM and League of Arab States, pp. 115–33.

<sup>21</sup> State of Oman, Ministry of National Economy, *Statistical Yearbook 2004*.

estimated 402,000 in 2005), but few other foreign residents, whose total number was estimated at 55,000 in 2005.<sup>22</sup>

### 1.3.2 The particular situation of the Palestinian Territory

Starting from the onset of the Israeli occupation of the West Bank and the Gaza Strip in 1967, and particularly since the Oslo Declaration of Principles and the Peace Process initiated in 1993, the Palestinian Territory has become a country of immigration for a significant number of Israeli citizens. The UN database gives a number of immigrants in Palestine equal to that of refugees (1,680,142 in 2005), which implicitly means that there are no immigrants other than Palestinian refugees (whose quality of ‘immigrants’ is a matter of debate, see Section 1.1).

However, there are other immigrants in the Palestinian Territory. Regarding the two criteria of ‘country of citizenship’ and ‘country of birth’, one should indeed count as immigrants the 422,000 Israelis settlers currently living in the West Bank—182,000 in East Jerusalem and 237,000 in the rest of the West Bank,<sup>23</sup> not including the 8,000 Israeli citizens who returned from the Gaza strip to Israel in 2005—because they are residing beyond the ‘Green Line’ which is the only internationally recognised border between Palestine and Israel.

### 1.3.3 Rising illegal immigration

Figures provided in Table 10 do not entirely reflect the entire picture of immigration into Arab countries. Other flows, most of them unrecorded by official statistics, are nevertheless notorious. Sudanese refugees in Egypt,<sup>24</sup> Iraqi refugees in Jordan<sup>25</sup> and Syrian temporary workers in Lebanon<sup>26</sup> have never been counted, but figures ranging in the hundreds of thousands have been put forward by several sources of the media or NGOs for each of these flows.

The GCC states, as all other major countries of immigration around the world, host unrecorded but probably large numbers of irregular migrants.<sup>27</sup> They have usually entered legally but over-stayed illegally, either while on a pilgrimage (Saudi Arabia), or through a ‘sub-contracting’ process whereby sponsors recruit more worker migrants than there are actual jobs available and then place them with another broker in order receive twice the fee, from two successive brokers, which puts the immigrant

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<sup>22</sup> Soumeya Sadeldine (2005), ‘Syria: the demographic and economic dimension of migration’, in Fargues 2005a. The UN database figure of 984,587 immigrants—which would make of Syria a leading country of immigration in the Middle East—does not seem to correspond to any statistics actually published by Syrian national sources.

<sup>23</sup> *Mediterranean Migration Report 2005*, Table 2, p. 375.

<sup>24</sup> Huwaida Roman (2006), *Transit Migration in Egypt*, Research Reports, CARIM -RR 2006/01, [http://www.carim.org/Publications/CARIM-RR06\\_01.pdf](http://www.carim.org/Publications/CARIM-RR06_01.pdf)

<sup>25</sup> Géraldine Chatelard (2004), *Policy Responses to Influxes of Iraqi Forced Migrants in Jordan*, Fifth Annual Mediterranean Social and Political Research Meeting, Conference Papers 2004 WS 05.

<sup>26</sup> Before many of them left in 2005, more than 300,000 Syrian migrant workers would have been employed in Lebanon, mostly in the construction and agriculture sectors, according to media sources: Nayla Razzouk, *Syrians flee Lebanon fearing reprisals after Hariri assassination*, Agence France Presse, 23 February 2005.

<sup>27</sup> See Nasra Shah (2005), *Restrictive Labour Immigration Policies in the Oil-Rich Gulf: Implications for Sending Asian Countries*. Paper presented at the XXV IUSSP International Population Conference, Tours.

in an illegal situation until the second broker finds that worker a job.<sup>28</sup> In the United Arab Emirates, the Ministry of Labour and Social Affairs reports that the number of illegal immigrants in the country may be as high as 300,000,<sup>29</sup> and in Saudi Arabia, some 700,000 deportations of irregular migrants would take place every year.

Illegal immigration is not only occurring in traditional countries of immigration, but also in most traditional countries of emigration, which are currently turning into new countries of immigration. They are still major senders while at the same time they have become significant receivers of migrants. The immigration they receive is largely made of ‘transit migrants’,<sup>30</sup> i.e. persons who were initially trying to reach a more distant destination—in particular, Europe—but found themselves stuck at the gate of their intended destination because of restrictive policies regarding the admission of aliens and reinforced border controls. This immigration is commonly considered unwanted, because it challenges local economies that are already plagued by unemployment and labour surpluses, and puts pressure on administrative systems that are better adapted to deal with the emigration of nationals than with the immigration of aliens.

All of the Maghreb has now become a transit region. It began with Morocco, the closest to Europe, and then spread to countries more distant from Europe, as the shortest routes were becoming subject to the tightened controls. Successively Algeria, Tunisia, Libya, and now Mauritania became ports of embarkation for illegal migrants arrived from Africa South of the Sahara. But it takes times to embark and those who eventually do it are a minority. An increasing number of would-be migrants remain in the transit country where they become *de facto* settlers and enter the local labour market, and in some cases occupy entire niches in the economy of the transit country.<sup>31</sup> Numbers of such migrants rank in the tens of thousands if one judges from statistics of apprehended cases (NUMBERS). This phenomenon is not limited to the Maghreb, but extends to Egypt, Lebanon, and Syria. Yemen itself, one of the poorest countries of the world but located at the gate of countries that are among the wealthiest, has become a place of transit for migrants originating from the Horn of Africa and initially bound for GCC states.

Given, the strengthening of migratory pressures in its southern and eastern neighbourhood on the one hand, and the tightening of border control and conditions required for in its northern neighbourhood and in the Gulf, on the other, it seems likely that transit migration will continue to gain momentum in the Arab region.

## 2 Policies

As a result of changes in migration to, from and through the Arab region, the old dichotomy opposing sending to receiving countries is no longer fully operational for policymaking. There is no longer a clear-cut division between the two situations since all traditional senders have themselves become receivers, and apart from GCC states

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<sup>28</sup> Graziano Battistella (2005), *Migration Without Borders: A Long Way to Go in the Asian Region*, Scalabrini International Migration Institute (SIMI), Migration Without Borders Series, UNESCO.

<sup>29</sup> *Khaleej Times*, 23 February 2005.

<sup>30</sup> Mehdi Lahlou (2005), *Les migrations irrégulières entre le Maghreb et l'Union européenne. Evolutions récentes*, [http://www.carim.org/Publications/CARIM-RR05\\_03\\_Lahlou.pdf](http://www.carim.org/Publications/CARIM-RR05_03_Lahlou.pdf)

<sup>31</sup> Ali Bensaad (2005), *Les migrations transsahariennes, une mondialisation par la marge*, in Ali Bensaad (ed.), *Marges et mondialisation: les migrations transsahariennes, Maghreb-Machrek*, No. 185, pp. 13–36.

and Libya, every country now has two policies at the same time, one a regarding its expatriates and the other regarding immigrants.

In what follows we argue that there is less contrast between Arab countries with regard to either immigration or emigration policies, than between policies dealing with emigration on one hand, and those dealing with immigration, on the other. Schematically, all Arab countries that have significant expatriate communities are willing to mobilise these communities for national purposes and have a positive vision of emigration. At the same time, all Arab countries, whether predominantly senders or receivers, are developing increasingly restrictive policies of immigration. At the risk of being too schematic, one can say that, whatever the country, emigration is predominantly viewed as part of the solution, and immigration as part of the problem

## **2.1 Emigration policies**

For decades development and employment have been top issues on the policy agendas of Arab countries. It is in this framework that emigration may be viewed by some governments as part of the solution, and not solely as part of the problem. The emigration policy of Arab countries varies from disincentive to encouragement according to period and context.<sup>32</sup> It varies much less regarding emigrants, who most Arab governments regard as a resource that can be mobilised for national purposes.

### **2.1.1 Emigration between *laissez-faire* and incitement**

Apart from the GCC states (now themselves faced with significant levels of unemployment among their young nationals) Arab governments generally recognise that sending surplus manpower abroad may alleviate pressures on their domestic labour markets. As far back as the 1960s (Morocco, Tunisia, and Algeria), and 1970s (Egypt and Jordan), several of the Arab states actively facilitated the international mobility of their nationals. For some of them, emigration became part and parcel of national growth strategies enshrined in their development plans (Tunisia, Morocco, Egypt, and Yemen). For others the emigration of citizens could not be openly viewed as a policy solution to unemployment.

In some Arab countries policies have been remarkably constant over time. Morocco is one of them. Its 1968 five-year plan already set as a target the largest possible number of emigrants in order to retain as few unemployed workers as possible on the national labour market, to draw a maximum of financial resources in the national economy through workers' remittances, and to raise the skills of the national labour force in anticipation of its return. Morocco stuck to the same policy line when European governments started to close the door to labour immigration in the mid-1970s. At the same time, the King of Morocco was recurrently affirming his unwillingness for the integration of Moroccan expatriates in host societies and the recognition the double nationality. Moroccan policy was perfectly coherent: emigration is an export activity, and if it is promoted, it is for the country's benefit.

Tunisia, after a short period when its government could incite its expatriates to return in the wake of the migration crisis with Europe started in 1974, has always shown a similar concern for channelling to the country emigrants savings and investments.

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<sup>32</sup> Philippe Fargues (2004), 'Arab Migration to Europe: Trends and Policies', *International Migration Review*, Winter 2004, Vol. XXXVIII, No. 4: 1348–71.



Yemen is another country where emigration has constantly been promoted in recent decades. Despite the forced return of more than half a million of its expatriates workers from Saudi Arabia during the 1990–1991 Gulf War, its government has continued to make emigration a goal. Its five-year plan 2000–2005 provides for the “cooperation with neighbouring countries to increase the share of Yemeni migrant workers in those countries, as well as explore new employment fields that correspond to improved skills of the Yemeni labour”, and encourages “the private sector to establish and operate training centres, including those that train Yemenis wishing to emigrate on the occupations and skills required in foreign markets”.<sup>33</sup>

Other countries, such as Algeria, have on the contrary reserves about emigration. In Algeria after a short period when emigration was bilaterally managed, in 1973 the government of Algeria unilaterally decided to discontinue its labour migration agreement with France, encouraged its expatriates to return back home (which very few did), and denounced emigration as a form of post-colonial dependence. Algeria receives considerable income from its oil and gas exports and the government does not view remittances as an important resource for development. However, it is faced with alarming levels of unemployment (on average 20–30% of the workforce from independence in 1962 until the time of writing) and thus tacitly views its expatriates staying abroad from a positive angle, as a means to contain the pressure on the domestic labour market, and consequently on the state.

Egypt, by contrast, has followed a totally different path with a strict limitation of emigration under President Nasser and until the war of 1973, followed by President Sadat’s ‘open door’ policy which unlocked the borders of Egypt to the entry of foreign investors and to the emigration of millions of Egyptian workers. In 1996 its Ministry of Manpower and Emigration was assigned a goal of ‘linking emigration policy with the national interests of the state in achieving economic and social development.’<sup>34</sup>

The positions taken by Arab governments vary according to the levels of skills involved in the emigration process. They are generally more willing to encourage the emigration of their low-skilled workers than of highly-skilled professionals, even though this preference does not reflect systematically current patterns of unemployment. Indeed, unemployment now affects the entire hierarchy of skills, and in several Arab countries (Morocco, Algeria, Tunisia, Egypt, Lebanon), the highest rates of unemployment are registered among the young and university-educated.

Whatever the actual level of employment of highly-skilled workers, Arab governments predominantly view their emigration as the loss of a scarce resource, rather than as an opportunity to enhance skills available to the country through additional experience gained abroad in case of return migration. It is widely acknowledged that the causes of the brain drain do not lie exclusively in wages differentials between origin and destination countries, but stem from national institutional systems that hamper individual prospects for social mobility and professional advancement, and offer low rewards for skills. In some cases, political factors have a certain bearing on the decision to leave the country of origin (e.g. Lebanon in the late 1970s and 1980s, Algeria in the 1990s, Syria, etc.). However

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<sup>33</sup> Yemen, Ministry of Planning and Development, Summary of the Second Five –Year Plan for Economic and Social Development, 2001–2005, pp. 62, 63. See, <http://www.mpic-yemen.org/new1/mpic.asp>.

<sup>34</sup> <http://www.emigration.gov.eg/>

important the emigration of highly-skilled workers has become (Lebanon, Egypt, Jordan) no specific public policies have been designed to tackle the issue.

Governments also have to accommodate public opinion and those parties that do not systematically approve of emigration. In Lebanon for example, part of the opposition has recurrently argued that high rates of emigration entail the risk of depopulation, and criticizes the government for emphasising the positive image of the country generated by its large and often influential diaspora.<sup>35</sup>

In the framework of the Barcelona Process, eight Arab countries have signed association agreements with the European Union, which may have a bearing with migration. These agreements include provisions relating to the living and working conditions of legally settled migrant communities, to the prevention of illegal migration, and to the reduction of migratory pressures, but nothing on the management of further economic migration.

However, several Arab governments fear that the scheduled establishment of a free trade area in the Mediterranean in compliance with the association agreements, may have a disruptive effect on their domestic production, leading to substantial job losses and increasing migratory pressures. They also point out that the Euro-Mediterranean partnership and the security-oriented and tightened migration policies of the European Union and its Member States may jeopardise their development potential. They suggest that *ad hoc* solutions be found to secure labour mobility and labour circulation, as they view both factors as a corollary to the transition process in which their countries are currently involved. Tunisia and Morocco asked the European Union to initiate a dialogue on visa facilitation in order to guarantee a modicum of circulation for specific categories of migrant workers. Both countries view visa facilitation and labour circulation as essential accompanying measures to development and economic liberalisation.<sup>36</sup>

### **2.1.2 Diasporas as a mobilisable resource for countries of origin**

Governments of Arab migrants' origin countries have all set up institutions—either ministries or specialised ministerial sections, as well as specialised agencies—to help institutionalise the links between emigrants, wherever they reside, and their country of origin. LIST BY COUNTRY. These institutions have developed policies along two lines: economic and cultural.

#### *a) Economic line*

Emigration, whether permanent or temporary, generates substantial financial remittances that help offset persisting trade balance deficits and inadequate welfare systems. It can also foster the acquisition of high levels of skill and influential

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<sup>35</sup> Fadia Kiwan (2005), *La dimension politique et sociale des migrations au Liban*, in Fargues 2005a, pp. 187–92.

<sup>36</sup> In this respect, President Zin El-'Abidine Ben 'Ali made clear in November 2003 that the security concerns of the EU should not conceal the fact that migration flows are 'the direct consequence of the economic changes with which South Mediterranean countries are being faced in their development process and in the context of their openness to the North.' See, Réalités, '15<sup>ème</sup> Symposium international du RCD: vers une solidarité euro méditerranéenne', No. 932, November 2003. Additionally, the January 2005 lifting of the Multi-Fibre Agreements and its forecast disruptive effects on domestic labour markets are expected to put increased pressure on Tunisia and Morocco's capacity to absorb surplus manpower on their labour market, impacting on their capacity to manage effectively migration flows, irrespective of whether these are legal or illegal.

positions. Arab governments are willing to channel the progressive economic empowerment of their expatriates and global élites.

Because remittances and in-kind transfers are sent to migrants' families, they often reach the same regions that migrants come from, i.e. those most in need of development resources. All ministries or state agencies dedicated to developing links with emigrant communities work to maximise the financial flows received from migrant communities, as a way to help them contribute to the economic and human development of their region or community of origin, by facilitating financial transfers made by emigrants and inciting them to invest at home.

A range of banking and investment reforms have been adopted by most countries with a view to stimulating the growth of remittances, to sustaining the expansion of the private sector, and to favouring the inflows of direct investments made by nationals residing abroad. In several countries, exchange controls were relaxed and current accounts in convertible local currencies were allowed; banks of origin countries set up branches in major receiving countries.

To date, neither the impact of these institutions on the volume of remittances, nor the role played by remittances on the development of local recipient economies, or the improvement of education and health in communities left behind, have been assessed. Consequently it is impossible to judge whether a remittances-driven development is sustainable, or presupposes continuous flows of emigration in order to maintain continuous flows of remittances.

#### *b) Cultural line*

Countries of origin do not view expatriate communities solely as a source of external financing. Institutions set up to manage relations between expatriates and their country of origin take into account the range of assets that these communities represent, not only financially, but also in terms of human, cultural and social resources.

Irrespective of whether or not they left their country with the intention of returning home, many Arab emigrants, particularly to the West, end up settling, marrying and having children in their host country. The transition from first-generation to second-generation immigrants is accompanied by a cultural transition within the family, as the first generation is educated in their country of origin and the second in the host country. In order to tackle this situation, in Arab countries state-institutions dealing with their expatriate communities have initiated programmes offering migrant populations the means to maintain—or revive—links with their culture of origin. They organise religious and linguistic activities in the host countries (courses of religion and Arabic language for second-generation migrants), or at home (holidays in countries of origin). Several of them view the training of imams in state-controlled institutions in their countries of origin as a guarantee against the self-appointment, within the immigrant populations, of elements that could undermine the maintenance of civic order and offer easy prey to extremist movements.<sup>37</sup>

Apart from their economic and cultural role, institutions in the countries of origin may also intervene in other domains, notably:

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<sup>37</sup> Philippe Fargues (ed.), 2005b, Seminar on 'Integration Policies: the view from Southern and Eastern Mediterranean Countries', Tunis, 12–15 December 2005, <http://www.carim.org/Publications/200512-CARIM-TunisSem.pdf>.

- the legal domain, with a view to protecting migrants' rights in their country of residence;
- the political domain, with a view to managing political participation of migrants in their country of origin.

To date, only Algeria and Morocco have extended the right to elect (both countries) and be elected. in their country of origin to second-generation migrants.<sup>38</sup> In other cases, some emigrants have been able to elect their presidential leaders through the diplomatic representations of their countries of origin (e.g. Tunisia). In Lebanon, it is feared that granting émigrés a right to vote in parliamentary elections may have a disruptive effect on the communal balance of power.

## **2.2 Policies on immigration**

All Arab countries have become receivers of migrants. Whether large and traditional or small and recent receivers of immigrants (see Section 1), Arab countries share two common stances on immigration: protectionism, and the absence of any project for integrating immigrants into society.

### **2.2.1 A predominantly protectionist approach**

Arab countries (like many others) share a concern for keeping work as far as possible for their nationals. This is a relatively new situation for the large oil-exporting countries which had adopted a predominantly labour importing policy until the Gulf War of 1990–91, and an entirely new situation for the non-oil Arab countries, which had long been exclusively exporters of labour and have suddenly been faced during the last decade with the unprecedented challenges of transit migrants on their labour markets.

#### *a) Indigenisation of the workforce in the Gulf*

Labour migration policies in the Gulf are protectionist in two different ways. By making the entry of foreign workers more difficult (tightened visa issuance) , as well as their stay (limited right to family reunification, non-eligibility to free health insurance schemes or free education, etc.) they intend to curb the supply of foreign labour. By giving priority to the employment of nationals (indigenisation policies) they intend to curb the demand for foreign labour.<sup>39</sup>

Saudi Arabia illustrates a situation common to all GCC states. Foreigners account for one third of its population, two third of its workforce, a figure which rises to 95% for employment in the private sector. These foreigners send their savings to their countries of origin remittances. Thus, an average \$16 billion/year leaves Saudi Arabia where the economy prior to the soaring oil prices as of 2002, had suffered a decade where the rates of growth of GDP were lower than that of the population. Unemployment reaches 8% among Saudi nationals (30% of the younger cohorts) while economic activities continue to rely heavily on immigrant labour. Private-sector employers have an interest in hiring foreigners, whom they pay less than nationals, while nationals search for employment in the public sector which offers higher wages, more security, better welfare packages and more prestige. It was in order to curb these

<sup>38</sup> Speech by King Mohamed VI of Morocco of 5 November 2005; see <http://www.carim.org/database/SOC/MOR00245.pdf>

<sup>39</sup> Nasra Shah 2005.

trends that the Saudi government formulated a policy of 'saudisation' in the mid-1990s.<sup>40</sup>

Saudisation consists in banning the employment of foreigners in certain professions, in requiring private firms to increase the share of Saudi nationals among their employees (by 5% a year for firms with over 20 employees), and in taxing the recruitment of foreigners. It is relayed by other policies, such as employment-oriented education and training schemes for young Saudis. In 2003 the goal was to reduce the proportion of foreigners to 20% of the overall population and to limit the proportion of any single foreign nationality to a maximum of 10% of the total foreign population<sup>41</sup> in ten years.

Only the detailed results of the 2004 population census (not yet released at the time of writing) will allow us to assess the real impact of Saudisation on the actual distribution of the population by nationality and economic activity. However, its preliminary results give a number of foreigners significantly lower than previously expected. The census counted 6,144,236 foreigners, i.e. 27.1% of the total population, a proportion slightly lower than the one found at the previous census (27.4% in 1992), but much lower than what was thought just before the census when the number of foreigners was estimated by the Minister of Labour at 8.8 million,<sup>42</sup> that is, 36.7% of the total population.

Comparable policies of indigenisation have been developed by all GCC countries, with limited success. It is reported for example that in Oman during the last four years (2001/4) close to 50,000 nationals have left their jobs in private companies, because of low wages.<sup>43</sup>

It is not only in GCC states that immigrants are viewed as competitors of the local labour force on the labour market. Several other countries of the Mashreq have limited the access of foreigners to specific occupations in order to avoid competition with local manpower. Egypt, Jordan, and Syria have adopted this kind of limitation, while in 2005 Lebanon lifted an earlier decision banning Palestinian refugees from a whole list of professions.

#### *b) Prevention of illegal immigration in Northern Africa*

Most Arab countries have adopted restrictive policies and legal provisions regarding economic migration with a view to protecting the employment opportunities of their nationals in domestic labour markets. Few countries, however, possess the required instruments to deal with illegal transit migration. Two of them, Morocco in 2003<sup>44</sup>

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<sup>40</sup> On Saudisation, see Robert Looney (2004), *Saudization and Sound Economic Reforms: Are the Two Compatible? Strategic Insights*, Vol. III/ 2, and Divya Pakkiasamy (2004), *Saudi Arabia's Plan for Changing its Workforce*, Migration Policy Institute, <http://www.migrationinformation.org/Feature/display.cfm?ID=264>

<sup>41</sup> The three expatriate communities from Bangladesh, India, and Pakistan are thought to exceed largely 1 million persons, while three others –from Egypt, Sudan, and the Philippines– might be just below this figure (Pakkiasamy 2004), that is above the 10% threshold. The detailed results of the census of 2004 will provide the real figures.

<sup>42</sup> [www.saudinf.net](http://www.saudinf.net)

<sup>43</sup> *Khaleej Times*, 29 March 2005.

<sup>44</sup> Khadidja Emadmad, 2005, *La nouvelle loi marocaine du 11 novembre 2003 relative à l'entrée et au séjour des étrangers au Maroc, et à l'émigration et l'immigration irrégulières*, Notes d'analyse et

and Tunisia in 2004,<sup>45</sup> have adopted new laws on the entry, residence, and exit of foreigners, in response to illegal migration from and through their territory. These laws prescribe severe punishments for smugglers and illegal migrants, but contain no provision for the protection of foreign migrants against mistreatment by employers or the administration. These laws have sparked off a heated public debate and attracted harsh criticism from human rights organisations. It was argued that they do not provide a sustainable solution to the problem of illegal migrants from Sub-Saharan countries) and that they marginalise and repress illegal migrants, at the risk of aggravating their humanitarian plight. It was also argued that these laws were only adopted in response to pressure from Europe/the EU.

However, good relations with Europe are not the only reason that the governments of the Maghreb participate into the Euro-Med efforts to prevent illegal migration.<sup>46</sup> This participation also addresses their concerns regarding domestic employment and security. The agreement between the European Union and its Mediterranean partners is only partial insofar as only the latter consider that illegal and legal migration need to be linked. For governments of the Maghreb, development is the best preventive policy to combat illegal migration. They insist that illegal migration is a result of underdevelopment combined with closed borders, and that legal labour migration works for development, through the financial and non-tangible transfers made by migrants. These governments consider that their best approach would be global, whereby preventing illegal migration and reopening channels of legal economic migration are two inseparable and complementary facets of any coherent migration policy.

### **2.2.2 Absence of integration projects**

Migration often starts as a temporary move, but ends up in a permanent settlement. When guest workers become settlers, the question of their integration in host societies arises. Integration can be broadly defined as the process by which migrants are able to participate in the building of a cohesive society respectful of comparable rights and obligations. For example, the European Commission has recommended that immigrants in European countries gradually acquire core rights and assume obligations, so that they be treated in the same way as nationals of their host state, even if they are not naturalised. In this vision, integration includes the right to family reunification, access to work and equal treatment in the workplace, the promotion of 'civic citizenship' guaranteeing a number of rights and obligations, the protection of immigrants by anti-discrimination legislation and policy tools and, in many cases, the opportunity to acquire citizenship of the host country.

No modern Arab country has any project of this sort. Integrating foreigners into society, be they Arabs or non-Arabs, is not on any agenda. The unwillingness to integrate migrants has become particularly clear in the Gulf after the crisis of 1990–91.

The 1990-91 Gulf War was the first large-scale military conflict to take place at a major crossroads of international labour migration. It threw millions of legal migrants on the road of return. It was an opportunity for major labour importing countries to

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de synthèse CARIM-AS 2004/01, [http://www.carim.org/Publications/CARIM-AS04\\_01-Elmadmad.pdf](http://www.carim.org/Publications/CARIM-AS04_01-Elmadmad.pdf)

<sup>45</sup> Hafidha Chékir and Farah Ben Cheik (2005), *Tunisie: la dimension juridique des migrations internationales*, in Fargues (ed.) 2005a.

<sup>46</sup> Jean-Pierre Cassarino (2005), *Europe's Migration Policy in the Mediterranean: An Overview*, REF

affirm policies of indigenisation for their labour force. After the political crisis these countries were faced with an economic crisis. The price of oil, which had only increased slightly during the war, then fell progressively until 2000. The bill of post-war reconstruction had to be paid with oil income on the decline. For the first time, GCC nationals were faced with a drop in purchasing power and the emergence of unemployment among graduates. Young generations of the oil bust were entering the labour markets armed with diplomas but with no guarantee of being hired, while their fathers, the first oil boom generation had mostly ignored labour markets. This is the context in which policies for transferring jobs from non-nationals to nationals were formulated.

The entire concept of labour was affected. During the first oil boom, labour was seen as a means for transforming oil income into welfare and capital. Work was assured by non-nationals, but the capital it produced was kept by nationals, through the sponsorship system: in other words, labour imports were responding to a strategy of capital accumulation. Revealing the vulnerability of economies built on imported labour, the crisis of 1990–91 has led to a political reappraisal of national labour. Labour should now transform oil income into wages, to the benefit of nationals, and thus serve the social contract and the political link. According to this new conception, immigrants and nationals are competitors for employment and priority should be given to the latter.

In an integrationist context amnesties are intended to regularise illegal migrants, thus enabling them to remain legally in their host country. By contrast, all amnesties in GCC states consist in waiving fines and prison sentences imposed on illegal migrants replacing this with deportation rather than integration.

## **Conclusion**

(In progress)

Table 1: Emigrants from Mediterranean Arab countries in the EU member states and in some other countries, according to statistics of destination countries - Most recent data\*

| Country of Destination | Definition** | Country of Origin |        |        |         |         |           |        |         |         |
|------------------------|--------------|-------------------|--------|--------|---------|---------|-----------|--------|---------|---------|
|                        |              | Algeria           | Egypt  | Jordan | Lebanon | Morocco | Palestine | Syria  | Tunisia | Total   |
| Austria                | B            | 330               | 4721   | 291    | 382     | 515     | 118       | 583    | 1194    | 8134    |
| Belgium                | B            | 7221              | 793    |        | 1045    | 83631   |           | 815    | 3263    | 96768   |
| Cyprus                 | A            | 19                | 2609   | 222    | 1386    | 33      | 182       | 1638   | 19      | 6108    |
| Czech Rep.             | B            | 366               | 130    | 134    | 191     | 105     | 72        | 315    | 196     | 1509    |
| Denmark                | B            | 456               | 637    | 652    | 5361    | 3226    | 0         | 1037   | 508     | 11877   |
| Estonia                | B            | 1                 | 1      |        | 1       | 1       |           |        |         | 4       |
| Finland                | B            | 225               | 210    | 132    | 95      | 613     | 10        | 134    | 183     | 1602    |
| France                 | C            | 685558            | 15974  | 933    | 33278   | 725782  | 468       | 10826  | 260622  | 1733441 |
| Germany                | B            | 17308             | 14477  | 10435  | 47827   | 79838   |           | 28679  | 24243   | 222807  |
| Greece                 | B            | 267               | 7448   | 672    | 1277    | 526     |           | 5552   | 231     | 15973   |
| Hungary                | B            | 216               | 178    | 131    | 90      | 23      |           | 487    | 23      | 1148    |
| Italy                  | B            | 15750             | 40879  | 2011   | 3333    | 223661  | 389       | 2505   | 58628   | 347156  |
| Ireland                |              |                   |        |        |         |         |           |        |         |         |
| Latvia                 | A            | 8                 | 8      | 9      | 88      | 6       |           | 16     |         | 135     |
| Lithuania              | B            | 2                 | 3      | 14     | 119     |         |           |        |         | 138     |
| Luxembourg             | B            | 103               | 27     | 2      | 36      | 252     | 1         | 1      | 138     | 560     |
| Malta                  |              |                   |        |        |         |         |           |        |         |         |
| Netherlands            | A            | 4013              | 10982  | 833    | 2861    | 168400  |           | 6663   | 4117    | 197869  |
| Poland                 |              |                   |        |        |         |         |           |        |         |         |
| Portugal               | B            | 135               | 115    | 88     | 187     | 778     | 11        | 81     | 54      | 1449    |
| Slovakia               |              |                   |        |        |         |         |           |        |         |         |
| Slovenia               | B            |                   |        |        |         |         |           |        |         |         |
| Spain                  | B            | 46278             | 2501   | 1297   | 1442    | 511294  |           | 2579   | 1566    | 566957  |
| Sweden                 | B            | 531               | 662    | 594    | 2238    | 1475    |           | 4801   | 871     | 11172   |
| UK                     | A            | 10672             | 24705  | 3105   | 10454   | 12351   | 2490      | 4167   | 3070    | 71014   |
| EU                     |              | 789459            | 127060 | 21555  | 111691  | 1812510 | 3741      | 70879  | 358926  | 3295821 |
| Algeria                | B            |                   | 5943   | 1496   | 391     | 18661   | 3791      | 723    | 8389    | 39394   |
| Jordan                 | B            | 205               | 124566 |        | 2818    | 370     | 92131     | 31805  | 208     | 252103  |
| Morocco                | B            | 14392             | 780    | 401    | 560     |         | 392       | 1054   | 1860    | 19439   |
| Tunisia                | B            | 9612              | 672    |        |         | 6363    | 652       | 416    |         | 17715   |
| Med-Arab               |              | 24209             | 131961 | 1897   | 3769    | 25394   | 96966     | 33998  | 10457   | 328651  |
| Armenia                | A            |                   |        |        | 90      |         |           | 246    |         | 336     |
| Australia              | A            |                   | 33370  | 2390   | 71310   |         | 2660      | 6730   |         | 116460  |
| Canada                 | A            | 19095             | 35975  | 4880   | 67230   | 24640   | 5455      | 15680  | 4780    | 177735  |
| Iceland                | B            | 9                 | 9      | 9      | 4       | 63      |           | 10     | 10      | 114     |
| Iran                   | B            |                   |        |        |         |         |           |        |         | 0       |
| Japan                  | B            | 98                | 754    | 89     | 42      | 195     |           | 98     | 128     | 1404    |
| New Zealand            | A            |                   |        | 546    |         |         |           |        |         | 546     |
| Norway                 | B            | 424               | 210    | 96     | 290     | 1329    |           | 354    | 274     | 2977    |
| Romania                | A            |                   |        |        | 1027    |         |           | 7412   |         | 8439    |
| South Africa           | C            | 19                | 42     | 14     | 12      | 55      |           | 2      | 4       | 148     |
| Switzerland            | B            | 3127              | 1369   | 288    | 1982    | 1982    | 122       | 671    | 4876    | 14417   |
| USA                    | A            | 10880             | 113395 | 46795  | 105910  | 34680   |           | 54560  | 6330    | 372550  |
| Other Countries*       |              | 33652             | 185124 | 55107  | 247897  | 62944   | 8237      | 85763  | 16402   | 695126  |
| Total                  |              | 847320            | 444145 | 78559  | 363357  | 1900848 | 108944    | 190640 | 385785  | 4319598 |



Table 1. (continued)

\* This table contains only those countries which provide census data on foreign residents by detailed country of nationality / birth. Some of the world major countries of immigration, such Saudi Arabia, the United Arab Emirates, and other countries of the Gulf, could not be included by lack of accurate data.

\*\* Immigrants are defined as foreign born [A], non-nationals [B], or a combination of both criteria [C]

Sources of data: Algeria: Recensement de la Population 1998 ; Armenia: 2001 population census) ; Australia: 2001 Population Census ; Austria : Population census, 2001 ; Belgium: Office des étrangers, 2005 ; Canada : 2001, Statistics Canada ; Cyprus: Census of Population, 2002 ; Czech Republic: Ministry of the Interior, 2002 ; Denmark: Statistics Denmark, 2003 ; Estonia: Population census, 2000 ; Finland: Statistics Finland, 2003 ; France: Recensement de la population, INSEE, 1999 ; Germany: Central Register on Foreigners, 2002 ; Greece: Population Census, 2001 ; Hungary: Population Census, 2001 ; Iceland: Statistics Iceland, 2003 ; Iran: Statistical Centre of Iran, 2003 ; Ireland: nd ; Italy: Residence permits 31.08.2004 ; Japan: Japan Statistics Bureau, 2000 ; Jordan: Population and Housing Census 1994 ; Latvia: Population and Housing Census, 2000 ; Lithuania: Population and Housing Census 2001 ; Luxembourg: RP2001 ; Malta: nd ; Morocco: Direction Gén. Sûreté Générale, 2002 ; Netherlands: Netherlands statistics, 2004 ; New Zealand: Population census, 2001 ; Norway: Statistics Norway, 2005 ; Palestinian Territory: Israel, Central Bureau of Stat, end 2004 ;

Poland: nd ; Portugal: 2003 ; Romania: Census of Population, 2002 ; Slovakia: nd ; Slovenia: Population Census, 2000 ; South Africa: Statistics South Africa, 2003 ; Spain: Source Fuente de información: Dirección General de la Policía, 31.12.2005 ; Sweden: Statistics Sweden, 2003 ; Switzerland: Office fédéral de l'immigration, 2003 ; Tunisia : Recensement de la Population 2004 ; Turkey: Population Census of 2000 ; United Kingdom: 2001 Census ; United States: 2000, U.S. Census Bureau, Census.

Source of the table: Fargues, Ph. (Ed) *Mediterranean Migration Report 2005*, CARIM, European University Institute, Florence 2005, pp. 374-5

Table 2 : Migrants from 6 Arab countries by group of countries of residence, according to statistics of origin countries

| Country        | Type of data | Country of residence |                |                 | Total    |
|----------------|--------------|----------------------|----------------|-----------------|----------|
|                |              | European Countries*  | Arab Countries | Other Countries |          |
| Algeria 1995   | A            | 991796               | 66398          | 14052           | 1072246  |
| Egypt 2000     | B            | 436000               | 1912729        | 388000          | 2736729  |
| Lebanon 2001   | B            | 157030               | 123966         | 325604          | 606600   |
| Morocco 2004   | A            | 2616871              | 282772         | 189447          | 3089090  |
| Tunisia 2003   | A            | 695765               | 116926         | 30513           | 843204   |
| Sub-total      |              | 4897462              | 2502791        | 947616          | 8347869  |
| Palestine 2002 | C            | 295075               | 4180673        | 231723          | 4707471  |
| Total          |              | 5192537              | 6683464        | 1179339         | 13055340 |

Type of data: A = consular records; B = survey on expatriates, C = PCBS estimates of Palestinian refugees worldwide.

\* Europe to read in the case of Palestinian refugees as all countries except the Arab countries and the US

Source: Fargues (Ed) *Mediterranean Migration Report 2005*, CARIM, European University Institute, Florence 2005

Table 3: Comparison between numbers of migrants counted by their origin country in the Arab region and their destination countries in the European Union\*

| Origin country               | Migrants counted by        |                  |                                  |          |
|------------------------------|----------------------------|------------------|----------------------------------|----------|
|                              | Destination countries (EU) | Origin countries | Difference {Origin -Destination} |          |
|                              |                            |                  | Absolute                         | Relative |
| Algeria 1995                 | 766966                     | 991796           | 224830                           | 29%      |
| Egypt 2000                   | 126126                     | 436000           | 309874                           | 246%     |
| Lebanon 2001                 | 111261                     | 157030           | 45769                            | 41%      |
| Morocco 2004                 | 1634986                    | 2616871          | 981885                           | 60%      |
| Palestinian Territory 2002** | 3741                       | 295075           | 291334                           | 7788%    |
| Tunisia 2003                 | 358269                     | 695765           | 337496                           | 94%      |
| Total                        | 3001349                    | 5192537          | 2191188                          | 73%      |

\* Only 6 Arab countries publish statistics of their expatriates by countries of residence. No comparative table can be constructed for migrants in Gulf, for lack of statistics on immigrants by country of nationality in these countries.

Source: Tables 1 & 2

Table 4: Numbers of Moroccan migrants according to which country counts

| Country of Destination | Country where migrants are counted |                |                                   |          |
|------------------------|------------------------------------|----------------|-----------------------------------|----------|
|                        | Destination Country                | Origin Country | Difference {Origin - Destination} |          |
|                        |                                    |                | Absolute                          | Relative |
| Austria                | 515                                | 1164           | 649                               | 126%     |
| Belgium                | 83631                              | 293097         | 209466                            | 250%     |
| Czech Rep.             | 105                                | 214            | 109                               | 104%     |
| Denmark                | 3226                               | 6300           | 3074                              | 95%      |
| Finland                | 613                                | 1103           | 490                               | 80%      |
| France                 | 725782                             | 1113176        | 387394                            | 53%      |
| Germany                | 79838                              | 102000         | 22162                             | 28%      |
| Greece                 | 526                                | 630            | 104                               | 20%      |
| Hungary                | 23                                 | 40             | 17                                | 74%      |
| Italy                  | 223661                             | 298949         | 75288                             | 34%      |
| Luxembourg             | 252                                | 666            | 414                               | 164%     |
| Netherlands            | 168400                             | 300332         | 131932                            | 78%      |
| Portugal               | 778                                | 2866           | 2088                              | 268%     |
| Spain                  | 333770                             | 423933         | 90163                             | 27%      |
| Sweden                 | 1475                               | 10000          | 8525                              | 578%     |
| United Kingdom         | 12351                              | 35000          | 22649                             | 183%     |
| Algeria                | 18661                              | 79790          | 61129                             | 328%     |
| Canada                 | 24640                              | 77713          | 53073                             | 215%     |
| Japan                  | 195                                | 419            | 224                               | 115%     |
| Jordan                 | 370                                | 1958           | 1588                              | 429%     |
| South Africa           | 55                                 | 832            | 777                               | 1413%    |
| Switzerland            | 1982                               | 11500          | 9518                              | 480%     |
| Tunisia                | 6363                               | 25637          | 19274                             | 303%     |
| United States          | 34680                              | 100000         | 65320                             | 188%     |
| Sub-total              | 1721892                            | 2887319        | 1165427                           | 68%      |
| Other countries        | n.a.                               | 201771         |                                   |          |
| Total                  |                                    | 3089090        |                                   |          |

Sources: Destination countries figures: National censuses or population registers; origin country figures: Source: Moroccan Ministry of Foreign Affairs and Co-operation, 2005; Table: Fargues (Ed) 2005, *Mediterranean Migration Report 2005*, EUI, Florence.

Table 5: Refugee population by country of asylum / origin

| Country \ Year        | by country of asylum |         | by country of origin |         |
|-----------------------|----------------------|---------|----------------------|---------|
|                       | 1994                 | 2003    | 1994                 | 2003    |
| Algeria               | 219.1                | 0.0     | 20.7                 | 11.7    |
| Bahrain               | 0.0                  | 0.3     |                      |         |
| Djibouti              | 33.4                 | 234.0   | 18.1                 | 0.5     |
| Egypt (1)             | 7.2                  | 0.0     | 0.5                  | 5.7     |
| Iraq (2)              | 119.6                | 134.2   | 749.8                | 368.6   |
| Jordan                | 0.6                  | 1.2     |                      |         |
| Kuwait (3)            | 30.0                 | 1.5     |                      |         |
| Lebanon               | 1.4                  | 2.5     | 15.7                 | 24.9    |
| Libya                 | 2.0                  | 11.9    |                      |         |
| Mauritania            | 82.2                 | 0.5     | 68.0                 | 30.5    |
| Morocco               | 0.3                  | 2.1     |                      |         |
| Palestinian Territory |                      |         | 82.6                 | 427.9   |
| Qatar                 | 0.0                  | 0.0     |                      |         |
| Saudi Arabia (4)      | 18.0                 | 240.8   |                      |         |
| Somalia               | 0.4                  | 0.4     | 631.4                | 402.3   |
| Sudan                 | 727.2                | 138.2   | 405.1                | 606.2   |
| Syria                 | 40.3                 | 3.7     | 7.1                  | 20.3    |
| Tunisia               | 0.0                  | 0.1     |                      |         |
| United Arab Emirates  | 0.4                  | 0.2     |                      |         |
| Yemen                 | 48.3                 | 61.9    |                      |         |
| Arab Countries        | 1,330.3              | 833.5   | 1,999.1              | 1,898.7 |
| World Total           | 15,733.7             | 9,680.3 | 15,733.7             | 9,680.3 |

Source: <http://www.unhcr.org/cgi-bin/texis/vtx/statistics>

1 The 2002-2003 figures include an estimated 70,000 Palestinian refugees residing in the country.

2 Figure for 2003 refers to end-2002.

3 Since 1995, 27,000 Palestinian and Iraqi refugees, previously assisted by UNHCR, are no longer reported by the UNHCR Office.

4 The 2001-2003 figures include some 240,000 Palestinians who were not reported previously.

Table 6: Moroccan population residing abroad according to consular records 1993-2004

| Country of registration | 1993    | 2004    | Annual rate of growth % |
|-------------------------|---------|---------|-------------------------|
| Europe                  |         |         |                         |
| France                  | 678917  | 1113176 | 4.50%                   |
| Spain                   | 65847   | 423933  | 16.93%                  |
| Netherlands             | 164546  | 300332  | 5.47%                   |
| Italy                   | 91699   | 298949  | 10.74%                  |
| Belgium                 | 145363  | 293097  | 6.38%                   |
| Germany                 | 85156   | 102000  | 1.64%                   |
| United Kingdom          | 25000   | 35000   | 3.06%                   |
| Switzerland             | 5517    | 11500   | 6.68%                   |
| Sweden                  | 5500    | 10000   | 5.43%                   |
| Russia                  | -       | 8687    | -                       |
| Denmark                 | 4622    | 6300    | 2.82%                   |
| Norway                  | 3400    | 6300    | 5.61%                   |
| Other                   | -       | 7597    | -                       |
| Total Europe            | 1279558 | 2616871 | 6.50%                   |
| Arab Countries          |         |         |                         |
| Libya                   | 102413  | 120000  | 1.44%                   |
| Algeria                 | 54576   | 79790   | 3.45%                   |
| Saudi Arabia            | 9000    | 27830   | 10.26%                  |
| Tunisia                 | 20000   | 25637   | 2.26%                   |
| United Arab Emirates    | 2992    | 13040   | 13.38%                  |
| Other                   | 7036    | 16475   | 7.73%                   |
| Total Arab Countries    | 196017  | 282772  | 3.33%                   |
| Other countries         |         |         |                         |
| United States           | 25000   | 100000  | 12.60%                  |
| Canada                  | 45000   | 77713   | 4.97%                   |
| Other                   | 3722    | 11734   | 10.44%                  |
| Total other countries   | 73722   | 189447  | 8.58%                   |
| TOTAL                   | 1549297 | 3089090 | 6.27%                   |

Source: Ministry of Foreign Affairs and Co-operation, 2005

Table 7: Nationals from selected Arab countries residing in Spain 31/12/1998 - 31/12/2005

| Table NUMBER:<br>Nationals from selected<br>Arab countries residing<br>in Spain - January 2006 | 1998           | 2005           | Change 1998-<br>2005 | Annual rate of<br>growth % |
|--|----------------|----------------|----------------------|----------------------------|
| Algeria  | 5,924          | 46,278         | 40,354               | 29.4                       |
| Egypt  | 799            | 2,501          | 1,702                | 16.3                       |
| Morocco  | 111,043        | 511,294        | 400,251              | 21.8                       |
| Tunisia  | 528            | 1,566          | 1,038                | 15.5                       |
| Jordan   | 696            | 1,297          | 601                  | 8.9                        |
| Lebanon  | 1,072          | 1,442          | 370                  | 4.2                        |
| Syria  | 1,187          | 2,579          | 1,392                | 11.1                       |
| <b>Total 7 countries</b>   | <b>123,247</b> | <b>568,962</b> | <b>445,708</b>       | <b>21.9</b>                |

Source Fuente de información: Dirección General de la Policía - INE 2006

list of countries to be completed

Table 8: Active population originating from Arab countries, according to country of origin, country of destination and occupation\*

| Country of Origin     | Country of Destination | Legislators, senior officials and managers | Professionals | Technicians and associate professionals | Clerks | Service workers and shop and market sales workers | Skilled agricultural and fishery workers | Craft and related trades workers | Plant and machine operators and assemblers | Elementary occupations workers | Armed forces | Total  |
|-----------------------|------------------------|--|---------------|---|--------|---|--|----------------------------------|--|--------------------------------|--------------|--------|
| Algeria               | Canada                 | 1095                                       | 3135          | 1190                                    | 1245   | 1965  | 900                                      | 30                               | 575  | 140                            |              | 10275  |
|                       | France                 | 8452                                       | 11313         | 39546                                   | 49371  | 59698   | 472                                      | 91262                            | 2182                                       | 65359                          |              | 327655 |
|                       | Spain                  | 851  | 87            | 446                                     | 744    | 1582  | 2803                                     | 3700                             | 1546                                       | 17                             | 32           | 11808  |
|                       | Tunisia                | 454  | 521           | 359                                     | 226    | 253   | 50                                       | 301                              | 226  | 373                            |              | 2763   |
|                       | UK                     | 2024                                       | 483           | 1594                                    | 0      | 919   | 412                                      | 0                                | 606  | 575                            |              | 6613   |
|                       | USA                    | 2840                                       |               |   | 1085   | 1335  | -  | 325                              | 800  |                                |              | 6385   |
|                       | Total                  | 15716                                      | 15539         | 43135                                   | 52671  | 65752   | 4637                                     | 95618                            | 5935                                       | 66464                          | 32           | 365499 |
| Egypt                 | Canada                 | 4140                                       | 6655          | 2900                                    | 1600   | 3385  | 910                                      | 45                               | 585  | 85                             |              | 20305  |
|                       | Jordan                 | 40   | 302           | 31                                      |        | 276   | 42675                                    | 14764                            |  | 47938                          |              | 106026 |
|                       | Spain                  | 117  | 17            | 76                                      | 84     | 92  | 36                                       | 175                              | 52   | 1                              | 1            | 651    |
|                       | Tunisia                | 105  | 98            | 59                                      | 19     | 26  | 7  | 143                              | 16   | 44                             |              | 517    |
|                       | UK                     | 3952                                       | 5284          | 2667                                    | 714    | 996   |  | 2423                             | -  | 439                            |              | 16475  |
|                       | USA                    | 32320                                      |               |   | 7590   | 15065   | 95                                       | 2110                             | 6580                                       |                                |              | 63760  |
|                       | Total                  | 40674                                      | 12356         | 5733                                    | 10007  | 19840   | 43723                                    | 19660                            | 7233                                       | 48507                          | 1            | 207734 |
| Palestinian Territory | Tunisia                | 50   | 52            | 12                                      | 20     | 4   | --                                       | 1                                | 2  | 2                              |              | 143    |
|                       | Canada                 | 610  | 545           | 260                                     | 160    | 515   | 245                                      | 0                                | 115  | 15                             |              | 2465   |
|                       | Spain                  | 16   | 1             | 17                                      | 4      | 3   | 12                                       | 7                                | 4  | 0                              | 0            | 64     |
|                       | Total                  | 676  | 598           | 289                                     | 184    | 522   | 257                                      | 8                                | 121  | 17                             | 0            | 2672   |
| Jordan                | Canada                 | 455  | 450           | 280                                     | 160    | 600   | 260                                      | 35                               | 130  | 30                             |              | 2400   |
|                       | Spain                  | 62   | 22            | 69                                      | 45     | 54  | 5  | 68                               | 14   | 1                              | 2            | 342    |
|                       | USA                    | 8870                                       |               |   | 2875   | 9035  | 40                                       | 1705                             | 3275                                       |                                |              | 25800  |
|                       | Total                  | 9387                                       | 472           | 349                                     | 3080   | 9689  | 305                                      | 1808                             | 3419                                       | 31                             | 2            | 28542  |
| Lebanon               | Canada                 | 8260                                       | 5975          | 2945                                    | 4940   | 11410   | 140                                      | 5730                             | 1950                                       | 520                            |              | 41870  |
|                       | Spain                  | 108  | 25            | 80                                      | 63     | 97  | 9  | 59                               | 19   | 1                              | 0            | 461    |
|                       | UK                     | 989  | -             | 1060                                    | -      | 674   |  | 565                              | -  | -                              |              | 3288   |
|                       | USA                    | 26355                                      |               |   | 6025   | 16525   | 15                                       | 3920                             | 6250                                       |                                |              | 59090  |
|                       | Total                  | 35712                                      | 6000          | 4085                                    | 11028  | 28706   | 164                                      | 10274                            | 8219                                       | 521                            | 0            | 104709 |
| Morocco               | Canada                 | 2440                                       | 3565          | 1910                                    | 1260   | 3220  | 1015                                     | 30                               | 570  | 150                            |              | 14160  |
|                       | France                 | 8769                                       | 10454         | 33634                                   | 34270  | 53626   | 2132                                     | 78395                            | 19320                                      | 67016                          |              | 307616 |
|                       | Spain                  | 9507                                       | 498           | 2757                                    | 8389   | 20799   | 29805                                    | 31704                            | 15096                                      | 196                            | 607          | 119358 |
|                       | Tunisia                | 260  | 121           | 144                                     | 102    | 196   | 42                                       | 619                              | 324  | 1421                           | 0            | 3229   |
|                       | UK                     | 1467                                       | 470           | 542                                     | -      | 932   | -  | -                                | 454  | 735                            |              | 4600   |
|                       | USA                    | 7300                                       |               |   | 4590   | 5610  | 4  | 1265                             | 2480                                       |                                |              | 21249  |
|                       | Total                  | 29743                                      | 15108         | 38987                                   | 48611  | 84383   | 32998                                    | 112013                           | 38244                                      | 69518                          | 607          | 470212 |
| Syria                 | Canada                 | 1490                                       | 1105          | 835                                     | 580    | 1650  | 1185                                     | 20                               | 605  | 85                             |              | 7555   |

| Table 8. (continued) |         |        |       |        |        |        |       |        |       |        |      |         |
|----------------------|---------|--------|-------|--------|--------|--------|-------|--------|-------|--------|------|---------|
|                      | Jordan  | 6      | 143   | 6      |        | 235    | 96    |        |       | 1262   |      | 1748    |
|                      | Spain   | 118    | 35    | 101    | 76     | 115    | 28    | 114    | 35    | 0      | 2    | 624     |
|                      | Tunisia | 84     | 78    | 28     | 22     | 18     | 3     | 24     | 9     | 8      |      | 274     |
|                      | USA     | 10665  |       |        | 2600   | 7785   | 30    | 2045   | 3940  |        |      | 27065   |
|                      | Total   | 12363  | 1361  | 970    | 3278   | 9803   | 1342  | 2203   | 4589  | 1355   | 2    | 37266   |
| Tunisia              | Canada  | 470    | 1070  | 270    | 305    | 655    | 275   | 25     | 105   | 10     |      | 3185    |
|                      | France  | 5304   | 5862  | 14357  | 13737  | 21443  | 318   | 34446  | 1934  | 20573  |      | 117974  |
|                      | Spain   | 57     | 9     | 46     | 53     | 92     | 26    | 112    | 48    | 1      | 2    | 446     |
|                      | UK      | 1327   | 514   | -      | -      |        |       |        |       |        | 1384 | 3225    |
|                      | USA     | 1640   |       |        | 545    | 690    | 15    | 185    | 360   |        |      | 3435    |
|                      | Total   | 8798   | 7455  | 14673  | 14640  | 22880  | 634   | 34768  | 2447  | 21968  | 2    | 128265  |
| Total 8 countries    |         | 153069 | 58889 | 108221 | 143499 | 241575 | 84060 | 276352 | 70207 | 208381 | 646  | 1344899 |

\*Only countries of destination providing the distribution by occupation of Arab migrants by country of origin are included in Table 8.

Sources : Statistical Institutes of Germany (2001), Canada (2001), Spain (2001), USA (2000), France (1999), UK (2002), Jordan (2003) and Tunisia (2004).



Table 9: Migrant population aged 15 and over originating from Mediterranean Arab countries, according to country of residence, country of origin and level of education

| Country of origin     | Country of residence | Level of Education       |                              |          | Total  |
|-----------------------|----------------------|--------------------------|------------------------------|----------|--------|
|                       |                      | Below primary or primary | Lower secondary or secondary | Tertiary |        |
| Algeria               | Austria              | 155                      | 97                           | 45       | 297    |
|                       | Canada               | 2300                     | 4310                         | 10790    | 17405  |
|                       | France               | 222751                   | 157066                       | 87757    | 467574 |
|                       | Spain                | 7469                     | 28759                        | 426      | 36654  |
|                       | Tunisia              | 4544                     | 3175                         | 1133     | 8912   |
|                       | United-States**      | 1330                     | 2075                         | 6240     | 9645   |
|                       | Total                | 238549                   | 195482                       | 106391   | 540487 |
| Egypt                 | Austria              | 2084                     | 901                          | 821      | 3806   |
|                       | Canada               | 3660                     | 7215                         | 23305    | 34185  |
|                       | France               | 1569                     | 2068                         | 8953     | 12590  |
|                       | Jordan               | 81959                    | 23247                        | 820      | 106026 |
|                       | Spain                | 226                      | 649                          | 74       | 949    |
|                       | Tunisia              | 159                      | 186                          | 222      | 980    |
|                       | United-States**      | 7875                     | 17470                        | 71320    | 96665  |
| Total                 | 97532                | 51736                    | 105515                       | 255201   |        |
| Jordan                | Austria              | 123                      | 74                           | 59       | 256    |
|                       | Canada               | 905                      | 1280                         | 2070     | 4260   |
|                       | France               | 78                       | 85                           | 506      | 669    |
|                       | Spain                | 38                       | 262                          | 26       | 326    |
|                       | United-States**      | 7490                     | 10830                        | 20825    | 39145  |
|                       | Total                | 8634                     | 12531                        | 23486    | 44656  |
| Lebanon               | Austria              | 212                      | 87                           | 34       | 333    |
|                       | Canada               | 20395                    | 18695                        | 25970    | 65045  |
|                       | France               | 2778                     | 4393                         | 18298    | 25469  |
|                       | Spain                | 46                       | 337                          | 21       | 404    |
|                       | United-States**      | 20790                    | 20920                        | 50975    | 92685  |
|                       | Total                | 44221                    | 44432                        | 95298    | 183936 |
| Morocco               | Austria              | 254                      | 139                          | 75       | 468    |
|                       | Canada               | 4205                     | 7505                         | 12720    | 24425  |
|                       | France               | 221985                   | 143156                       | 102326   | 467467 |
|                       | Germany              | 8000                     | 17000                        |          | 25000  |
|                       | Spain                | 100028                   | 228171                       | 2279     | 330478 |
|                       | Tunisia              | 2694                     | 2083                         | 837      | 6396   |
|                       | United-States**      | 4465                     | 8465                         | 16740    | 29670  |
|                       | Total                | 341631                   | 406519                       | 134977   | 883904 |
| Palestinian Territory | Austria              | 40                       | 48                           | 20       | 108    |
|                       | Canada               | 1175                     | 1795                         | 2515     | 5490   |
|                       | France               | 98                       | 46                           | 404      | 548    |
|                       | Tunisia              | 54                       | 192                          | 358      | 479    |
|                       | Total                | 1367                     | 2081                         | 3297     | 6625   |
| Syria                 | Austria              | 298                      | 117                          | 90       | 505    |
|                       | Canada               | 4350                     | 3585                         | 6780     | 14710  |
|                       | France               | 1050                     | 1246                         | 6148     | 8444   |
|                       | Spain                | 53                       | 412                          | 105      | 570    |
|                       | Tunisia              | 58                       | 118                          | 174      | 676    |
|                       | United-States**      | 13985                    | 9265                         | 24420    | 47670  |
|                       | Jordan               | 1623                     | 29                           | 96       | 1748   |
|                       | Total                | 21417                    | 14772                        | 37813    | 74323  |

|                   |                 | Table 9. (continued) |        |        |         |
|-------------------|-----------------|----------------------|--------|--------|---------|
| Tunisia           | Austria         | 602                  | 378    | 70     | 1050    |
|                   | Canada          | 655                  | 1050   | 3510   | 5215    |
|                   | France          | 69515                | 58559  | 36233  | 164307  |
|                   | Spain           | 94                   | 536    | 32     | 662     |
|                   | United-States** | 915                  | 1030   | 3610   | 5555    |
|                   | Total           | 71781                | 61553  | 43455  | 176789  |
| Total 8 countries |                 | 825132               | 789106 | 550232 | 2165921 |

\*Only countries of residence providing the distribution by occupation of Med-MENA migrants are included in the table

\*\* Population aged 24 and over

Sources : Statistical Institutes of Austria (2001), Germany (2001), Canada (2001), Spain (2001), USA (2000), France (1999), UK (2002), Jordan (2003) and Tunisia (2004).

Table 10: Numbers of immigrants in Arab countries according to national sources and UN estimates

| Country                   | National data (most recent census / survey) |             |      | United Nations 2005 | Difference UN / National |          |
|---------------------------|---|-------------|------|---------------------|--------------------------|----------|
|                           | Foreigners                                  | Born abroad | Year |                     | Absolute                 | Relative |
| Algeria                   | 72  |             | 1998 | 242                 | 170                      | 237%     |
| Bahrain                   | 245   |             | 2001 | 295                 | 50                       | 21%      |
| Comoros                   |   |             |      | 67                  |                          |          |
| Djibouti                  |   |             |      | 20                  |                          |          |
| Egypt                     | 116   |             | 1996 | 166                 | 50                       | 43%      |
| Iraq                      |   |             |      | 28                  |                          |          |
| Jordan                    | 315   |             | 1994 | 2225                | 1910                     | 606%     |
| Kuwait                    | 1388  |             | 2001 | 1669                | 281                      | 20%      |
| Lebanon                   | 302   |             | 1997 | 657                 | 355                      | 117%     |
| Libya                     |   |             |      | 618                 |                          |          |
| Mauritania                |   |             |      | 66                  |                          |          |
| Morocco                   | 61  |             | 2002 | 132                 | 71                       | 116%     |
| Oman                      | 559   |             | 2003 | 628                 | 69                       | 12%      |
| Palestinian Territory (1) | 422   |             | 2004 | 1680                | 1258                     | 298%     |
| Qatar                     | 420   |             | 2001 | 637                 | 217                      | 52%      |
| Saudi Arabia              | 6144  |             |      | 6361                | 217                      | 4%       |
| Somalia                   |   |             |      | 282                 |                          |          |
| Sudan                     |   |             |      | 639                 |                          |          |
| Syria                     | 458   |             |      | 985                 | 527                      | 115%     |
| Tunisia                   | 35  |             | 2004 | 38                  | 3                        | 8%       |
| United Arab Emirates      | 2488  |             |      | 3212                | 724                      | 29%      |
| Western Sahara            |   |             |      | 3                   |                          |          |
| Yemen                     |   |             |      | 265                 |                          |          |

Source : UN estimates <http://esa.un.org/migration/>

Saudi Arabia: Population Census, 2004

Kuwait: Public Authority for Civil Information (data of 2001) cited in Shah 2004.

Oman: Population Census 2003

Bahrain: Population census 2001

UAE and Qatar: GCC Secretariat source cited in Kapiszewski 2004

Algeria: Recensement de la Population 1998

Egypt: Population census, 1996

Jordan: Population census 1994

Lebanon: . ACS Conditions de vie des ménages 1997 / Choghig Kasparian, "L'entrée des jeunes libanais dans la vie active et l'émigration depuis 1975", Presses de l'Université St Joseph, Beyrouth, 2003

Morocco: Direction Gén. Sûreté Générale, 2002 / Source : Ministère des Affaires étrangères et de la Coopération, Maroc, 2005