

**TENTH COORDINATION MEETING ON
INTERNATIONAL MIGRATION**

Population Division
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**INPUT OF THE INTERNATIONAL ORGANIZATION FOR MIGRATION TO THE TENTH
COORDINATION MEETING ON INTERNATIONAL MIGRATION¹**

International Organization for Migration (IOM)

¹ The views expressed in the paper do not imply the expression of any opinion on the part of the United Nations Secretariat.

The International Organization for Migration (IOM) welcomes the invitation to provide inputs to the 10th Coordination Meeting on International Migration hosted by the UN Population Division of the Department of Economic and Social Affairs.

In 2011, IOM celebrated its 60th anniversary at its 100th Council Session held in December. IOM's increase of membership to 146 states and 98 observers, now with a majority of representatives from developing countries, is testimony to the growing global significance of human mobility in our time.

As migration is assuming a greater policy and strategic significance for states, the Council was an opportunity for the membership to discuss key global migration management themes. In particular, states emphasized enhancing dialogue on migration governance, better acknowledging the contributions of migrants to socio-economic development, the importance of respecting the human rights of migrants and the rising prominence of the migration and environmental change nexus. The significance of Regional Consultative Processes as a way to address regional migration management challenges was also emphasized.

IOM recognizes migration as an enduring trend that calls for the respect of the human rights of migrants, dialogue, cooperation and international partnership. Large scale migration is inevitable, necessary and desirable, when it is governed justly, humanely and pursuant to the rule of law at national and international levels.

Although migration management remains within the domain of national sovereignty, enhanced collaboration and partnerships are needed to address the challenges and to take advantage of the opportunities related to migration. Migration governance is an ongoing collaborative process that protects migrants, maximizes the contributions of migration for development and accommodates the interest of diverse partners.

This paper presents: a) IOM's 2011 key initiatives in the area of international migration and planned initiatives for 2012; b) an overview of 2011 IOM's contributions to the Global Forum on Migration and Development (GFMD) and planned initiatives for 2012; and c) IOM's planned activities that will contribute to preparations for the 2013 United Nations High-level Dialogue on International Migration and Development (HLD).

a) IOM's 2011 initiatives in the area of international migration and planned initiatives for 2012

This first section presents selected initiatives in four main domains:

1. Capacity building initiatives and operational support
2. Initiatives to facilitate international cooperation and dialogue
3. Selected migration initiatives with a thematic focus
4. Initiatives aimed at strengthening IOM's internal capacities to respond to migration related challenges

1. Capacity building initiatives and operational support

A key focus of IOM's work worldwide is helping to **strengthen the capacity** of governments and other migration stakeholders in their efforts to maximize the positive potential of migration, including for development, and to minimize negative effects. An inclusive whole of government and whole of society approach is critical to helping governments and other key stakeholders to develop and implement national migration policies that are consistent with international standards.

With an estimated operational budget of US\$ 1.3 billion in 2011, a presence of 7300 staff at some 440 locations in nearly 150 countries, IOM continued to provide support to government efforts to manage migration in a humane and orderly manner.

IOM's capacity development work in 2011 assisted some 100,000 beneficiaries i.e. government officials, representatives of international organisations and civil society.

In 2011, some 780 participants (government officials, staff from international organizations and NGOs, members of academia) from over 60 countries were trained in elements of **International Migration Law**. At least ten new trainings are planned for 2012. In addition, in 2011 the IML team advised on seven national legal frameworks upon the request of member states.

To further build capacity, in 2010 IOM and OSCE developed a "**Training Manual on Labour Migration Management**" that contains modules covering policy examples and best practices, current knowledge and legal provisions as well as protection aspects for migrant workers. The modules are designed for government officials from countries of origin and destination and have been utilized in national and regional programmes in Central America, West Africa, the MENA region, the Gulf States, Eastern Europe and Central Asia. In addition, IOM trains government officials worldwide in all aspects of migration management, including counter trafficking, border management and migration health using numerous in-house developed tools.

As the lead agency for camp coordination and camp management (CCCM) in natural disasters, IOM delivered 12 capacity building sessions involving governments, NGOs and UN partners in 2011. In terms of cluster participation in natural disasters in 2011, IOM was involved in the emergency response in Pakistan, Colombia, Philippines, Zimbabwe, Nepal, Namibia and Kenya while actively participating in emergency preparedness activities in Thailand, Mongolia, Iran and Papua New Guinea.

IOM publishes on a regular basis country-specific **Migration Profiles** which bring together existing information from different sources in a structured manner, and provide a comprehensive overview of key international migration and socio-economic development trends in selected countries in different regions. IOM published a new guidance tool in 2011 entitled "Migration Profiles: Making the Most of the Process", which also includes a new framework for developing a template for Migration Profiles.

IOM's annual flagship publication, **World Migration Report 2011**, titled "**Communicating Effectively about Migration**" calls for a fundamental shift in communication about migration to a less ideological and more balanced approach and focuses attention on capacities needed to communicate effectively about migration. The WMR 2011 analyses major migration trends in 2010/2011, offering an overview of developments in policy, legislation, international cooperation and dialogue on migration. In celebration of IOM's 60th Anniversary, it also reviews the evolution of IOM's approach to migration management and the diversification of its programmatic activities since the end of the Cold War and presents a statistical overview of IOM's programmes and projects over the last decade.

In addition, IOM launched in 2011 a new bi-monthly journal for policymakers, entitled **Migration Policy Practice**. The first 2012 issue will focus on migration and development, including articles on the 5th GFMD and the European Union's Global Approach to Migration.

2. Initiatives to facilitate international cooperation and dialogue

IOM strongly believes that **dialogue, partnerships and effective communication on migration** are key ingredients to improving international cooperation and positive outcomes on migration for migrants and societies. Therefore, IOM is engaged in promoting and supporting policy dialogue on migration through a number of key initiatives.

The IOM **International Dialogue on Migration (IDM)** celebrated in 2011 its 10th anniversary as a platform facilitating the exchange of policy experiences on topical migration issues among governments, inter-governmental and non-governmental organizations and other actors.

IOM's membership selected for 2011 the overall theme “**The Future of Migration: Building Capacities for Change**”, exploring in particular two main areas of migration policy in two workshops. The first workshop addressed “**Climate change, environmental degradation and migration**”, a policy area bringing together migration, environment and development concerns. The workshop noted that migration management capacities are needed to cope with different types of migration flows throughout all stages of the migration cycle and that environmental factors need to be factored in all migration management activities.

The second workshop examined the links between “**Economic cycles, demographic change and migration**” and led to discussions on policy options that balance economic, demographic, labour and migration concerns. The 2008/9 global economic crisis generated a number of important lessons for managing migration in recessions, as well as demonstrated the structural importance of migration for economies and labour markets worldwide. Both workshops highlighted that migration can be part of the solution, if well managed, and offered recommendations on building appropriate capacities to implement such policies. Workshop Reports, Chair's Summaries and background policy papers are available at: www.iom.int/idm

IOM's membership has selected for IDM 2012 the topic “Managing Migration in Crisis Situations,” integrating humanitarian and migration dimensions in the search for solutions to the migration consequences of complex crises. Three events will be organized, a Geneva workshop on “**Moving to safety: migration consequences of complex crises,**” followed by a second Geneva Workshop on “**Protecting migrants during times of crisis: immediate responses and sustainable strategies**” and an event among policymakers, diplomats and UN and other partners based in New York.

IOM is involved as a partner, observer or in the provision of secretariat support in several **Regional Consultative Processes on Migration (RCPs)** across the globe, for an informal, non-binding dialogue and information exchange on migration-related issues. In 2011, the Government of Botswana, with the support of IOM, hosted the Global Meeting of Chairs and Secretariats of RCPs on “Enhancing Cooperation on Migration through Dialogue and Capacity Building”. This third such gathering of RCPs aimed to identify common challenges that RCPs face, opportunities that could be harnessed, and to continue the reflection process on concrete tools for enhancement of their capacities. The need for improved exchange and cooperation on migration issues between the various regional processes was reaffirmed, as was the need for global processes such as the GFMD and the HLD.

As a founding member of the **Global Migration Group (GMG)**, IOM continues to participate actively in the GMG. UNDP and IOM co-chair the Working Group on “**Mainstreaming migration into national development strategies,**” currently working in 4 pilot countries (Jamaica, Moldova, Mali and Bangladesh). Additionally, UN-DESA and IOM co-chair the Working Group on “**Data and Research and policy coherence**”. IOM participated at both technical and principals levels in the GMG Symposium on “Migration and Youth: Harnessing Opportunities for Development” in New York in May 2011. IOM's Director General also participated in the GMG Principals meeting in November 2011 where the “GMG Joint Statement on Migration and Climate Change” was adopted.

IOM along with the UN Regional Commissions announced its willingness and availability to Co-Chair the GMG in 2013, citing consistency with the 2010 General Assembly 2nd Committee Resolution on International Migration and Development to “organize discussions to examine regional aspects of international migration and development and to provide inputs to the report of the Secretary-General on this item and to the preparatory process of the High-level Dialogue.”

In recognition of the importance of **engagement with Civil Society Organisations**, IOM hosted at its headquarters consultations with a wide range of civil society organizations in November 2011. This event contributed to strengthening the multifaceted partnerships IOM has with civil society groups in varied contexts around the world. The dialogue will remain an annual event and will also be complemented with consultations held at the regional-level. This event complements IOM's continuous dialogue with civil society partners in project implementation and joint advocacy.

Continued commitment to **partnerships** included the signing of a Framework Agreement with the European Union, the renewed Cooperation Framework with the Joint United Nations Programme on HIV/AIDS and of new memorandum of understanding with the United Nations Development Programme.

3. Selected initiatives with a thematic focus

In 2011, IOM and the Migration Policy Institute completed a new report entitled "**Engaging Diasporas in Development: A Handbook for Policymakers and Practitioners in Home and Host Countries**" which was presented at the GFMD's Concluding Debate in Geneva in December 2011. The publication is a tool for policymakers and practitioners to help them reach out to their diasporas and develop meaningful partnerships with them in their home and host countries. For 2012 IOM is planning a Diaspora Ministers Conference to bring together senior level governmental representatives with the objective of sharing best practices on engaging with diasporas for development purposes.

In 2011, IOM, in close collaboration and cooperation with traditional and new partners, made significant progress on the four pillars of the World Health Assembly Resolution on the **Health of Migrants** (2008) 1) Monitoring Migrant Health; 2) Strengthening Policy-Legal Frameworks; 3) Strengthening Migrant Sensitive Health Systems; and 4) Strengthening Partnerships, Networks & Multi Country Frameworks. IOM's health programme grew by 15% compared to 2010 to a total of USD 73 million and continued to respond to the health needs of different groups of migrants and their host communities, including labour migrants, irregular migrants, stranded migrants and internally displaced persons.

The year 2011 has seen **migration related to environmental and climate change** gaining even more visibility on the international agenda (European Union Consultation on Migration and Climate Change, GMG Statement, Climate Vulnerable Forum Ministerial Declaration, Durban Platform, etc.). IOM-led initiatives undertaken in 2011 include the International Dialogue on Migration workshop on "Environmental degradation, climate change and migration", contributions to the Durban COP 17 Climate Change negotiations via inter-agency inputs, two Policy Dialogues organized with the Asian Development Bank (ADB) focused on migration as an adaptation strategy, as well as contributions to research, legal knowledge, international partnerships and operational projects, in particular in the context of natural disasters. IOM is also actively promoting the inclusion of these issues in the discussions and in the Outcome document of the Rio+20 Sustainable Development Conference.

IOM is involved in the EU funded project **Independent Network of Labour Migration and Integration Experts (LINET)** which covers all EU 27 member states, plus Norway, Croatia and Turkey. The project produces two publications a year on labour migration and integration issues. In 2012, one of the research publications will address the recognition of certificates by labour migration destination countries.

IOM continues to implement several regional programmes to enhance the knowledge and skills transfer of qualified diaspora to their country of origin with the aim to enhance development. These **Migration for Development in Africa (MIDA) and Temporary Return of Qualified National (TRQN) programmes** are being implemented in more than 40 countries worldwide in close cooperation with relevant government officials and institutions. In cooperation with UNDP and USAID, IOM has also carefully helped establish programmes that support the role of diaspora in post-conflict and fragile state situations.

4. Initiatives aimed at strengthening IOM's capacities to respond to migration related challenges

IOM's Council approved the establishment of a US\$ 30 million **Migration Emergency Fund**, as a predictable and flexible internal funding mechanism to respond immediately to those migrants who find themselves stranded in a crisis. The Fund will facilitate quick access to funding and bridge the gap between the period when an emergency occurs and when donor funding is received.

The **IOM Development Fund: Developing Capacities for Migration Management** (formerly the "1035 Facility") allocated US\$6.6 million to projects world wide in 2011. With US\$6.4 million budgeted for 2012, the fund remains a central mechanism for capacity building activities in developing country Member States and Member States with economies in transition, in all migration management-related areas.

The basis for IOM's **Migration Policy Advisory Board** were set in 2011 and the board is to be created in 2012 as a structure providing IOM with innovative policy leads, through the contributions of leading figures from academia, civil society and the private sector.

During 2011, the Organization continued the implementation of its **structural reform** leading to the creation of eight Regional Offices and two special Liaison Offices as well as putting in place a number of new mechanisms, in particular a new IOM Project Handbook, to support a fully standardized and results-based process of project development, review, endorsement and implementation.

b. An overview of 2011 IOM's contributions to the Global Forum on Migration and Development (GFMD) and planned initiatives for 2012

At the request of the respective Chairs of the GFMD, IOM provides every year substantive, technical and logistical support to the Forum's activities. This includes the secondment of a senior migration expert to the rotating chair since the initiation of the GFMD in 2007 and the technical hosting of the GFMD support unit. For the 5th GFMD, IOM provided both substantive and logistical support to the national and regional thematic events organized in the course of the year.

IOM and the World Bank organised in 2011 a joint workshop on behalf of the GFMD in Marseille entitled "**Managing International Migration for Development: Policy Making and Monitoring & Evaluation**" which focused on ways to assess the impact of migration programmes on development. This was the only thematic meeting to focus on this issue during GFMD 2011.

The "**Migration and Development Seminar Series**", which IOM convenes in collaboration with UNITAR, UNFPA and with funding from the MacArthur Foundation, held six seminars at UN headquarters in 2011. One seminar entitled "Migration Profiles: Developing Evidence-based Migration and Development Policies," was organized as a GFMD thematic meeting. For 2012, the Series will include seven seminars on a wide range of topics including those related to intergovernmental debates such as Rio+20.

IOM worked closely with the GFMD in 2011 to develop a "**Migration Profiles Repository**," which brings together in one place the existing Migration Profiles prepared by different governments and agencies around the world, and a range of different guidance materials. Please see "Migration Profiles Repository" (www.gfmd.org).

IOM contributed with a **chapter on Regional Consultative Processes** to the GFMD publication entitled "Reflections on Migration and Development" to be published in 2012.

For 2012, IOM stands ready to continue providing assistance to the GFMD process under the chairmanship of the Government of Mauritius. IOM has already participated in the brainstorming and

coordination meeting in Port Louis in January and contributed to the Global Migration Group Statement. As in previous years, IOM will continue to assist governments upon their request with implementing GFMD outcomes.

c. IOM's position and planned activities that will contribute to preparations for the 2013 United Nations High-level Dialogue on International Migration and Development (HLD).

IOM recognizes the significance of the international dialogue on migration and development as a priority of international migration governance and therefore is committed to support and to contribute constructively to the UN General Assembly's 2013 High-Level Dialogue on International Migration and Development.

The UN General Assembly requested IOM's input and views for the 2012 SG report on International Migration and Development and for the preparation of the 2013 HLD, as mandated in the 2nd Committee Resolution on "International Migration and Development" (2010, A/RES/65/170). As was also requested by its membership at the 100th IOM Council, the organization will contribute specific input and activities based on its migration management experience and expertise.

The organization favours a cross-disciplinary approach, where migration is linked to development, human rights, the environment, health and security matters, among others, as well as a partnership approach that brings together governments, civil society and international organizations and in particular GMG partners. The following activities are planned by IOM to contribute to the preparations for the HLD:

Targeted activities based on IOM's network of field offices and in coordination with United Nations Country Teams to support governments' efforts to prepare effectively for the HLD in different thematic areas relevant to the dialogue;

Consultations to be organized in collaboration with the UN Regional Commissions and other regional entities as preparatory events, the results of which will be contributed to the UN SG's reports on international migration and development in 2012 and 2013. IOM will pay particular attention to topics that have not received much attention in global and regional migration and development debates so far, such as the link between health, migration and development. IOM will also assist RCPs consider their inputs to the HLD, as appropriate;

IOM's flagship World Migration Report and the International Dialogue on Migration in 2013 will focus on migration and development, addressing migration policy practice and linking IOM's experience and expertise in the field to practical policy making;

The Migration and Development Seminar Series for 2012-13 will help prepare delegates in NY for their participation in the HLD through several events on different migration and development issues;

IOM and the Center for Migration Studies will organize a **Conference on "Mainstreaming Migration into Development Planning: Assessing the Evidence, Continuing the Dialogue"** in spring 2012 in New York. The two-day event will provide the opportunity for a frank and informal exchange amongst a range of stakeholders, including governments, UN and other international organizations and civil society experts and organizations, bridging the gap between the 2011 May UN General Assembly *Informal Thematic Debate on International Migration and Development* and the 2013 HLD.

Strategic inputs will be made by IOM to international processes, in particular through coordinated contributions to the Rio+20 Process, to the International Conference on Population and Development Beyond 2014, the Commission on Population and Development and the COP18 Climate Change negotiations, to help ensure that migration is integrated.