



Overseas Private  
Investment Corporation

## Challenges in Affordable Housing Delivery

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U.N. Expert Group Meeting – Affordable Housing and  
Homelessness May 22-24, 2019

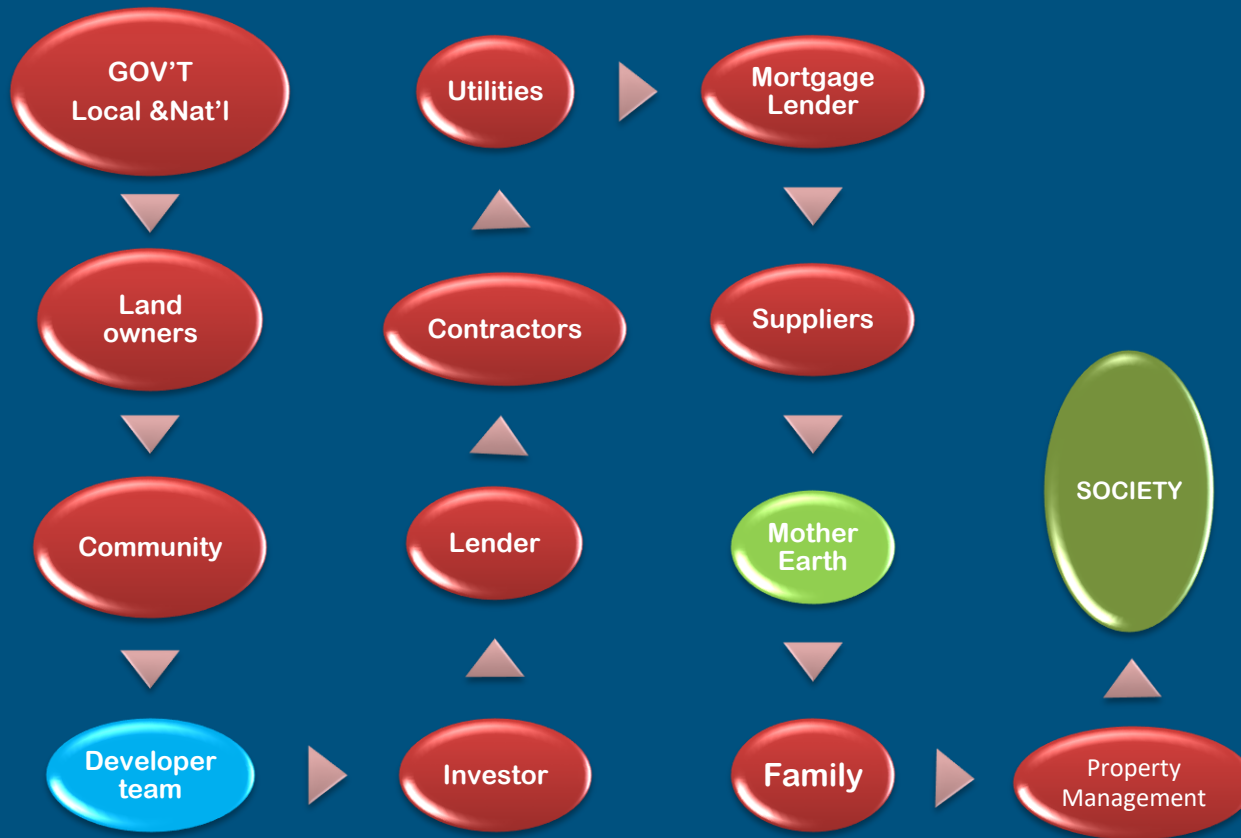
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# Outline

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1. Quick view of housing ecosystem
2. Ecosystem weakness in emerging markets - systemic
3. Housing developer/builder capacity limitations – private sector
4. Financing limitations – banks and DFIs, long term capital
5. Case study in Honduras and lessons learned
6. Suggestions for better success

# Value Chain Model



# Systemic barriers to affordable housing development



**Public policy must be coordinated to support supply and demand concerns**

## Supply barriers

- ✓ Coordination between national and local governments impeded by politics and competing mandates – lack of institutional continuity on which investors and beneficiaries can rely
- ✓ **Lack of affordable land in and near city centers with access to services, jobs, schools**
- ✓ Lack of financial incentives (e.g. tax ) for builders of entry-level product
- ✓ **National affordable housing initiatives that are not supported with budget resources for long term implementation**
- ✓ Lengthy and costly zoning, permitting and entitlement processes
- ✓ **Public policy (subsidies) often focused on ownership rather than rental**

## Demand barriers

- ✓ Informally employed do not have access to standard mortgages
- ✓ **Lowest income families cannot save for downpayment to purchase or commit to long term debt obligation**
- ✓ Lack of long term debt vehicles to finance mortgages or income property investment
- ✓ **Limited programs to subsidize monthly rent or mortgage costs for lowest income families**
- ✓ Low acceptance of “social” housing given poor location and quality
- ✓ **Apparent unwillingness of families to accept alternative building tech that would be lower cost and more sustainable**

# Private Sector Limitations

The sheer scale of need requires mobilization of more and *different* capacity

## Operational Capacity

- It is very difficult to efficiently deliver large scale housing in unpredictable macro environment
- Lack of market data to plan
- Investment in technical innovation is limited in this sector
- Municipal utility capacity cannot keep pace with rapid development
- Affordable housing competes with more profitable segments
- Tendency not to differentiate product among sub-markets, “one-size-fits-all” mentality
- Overall lack of professional housing developers specializing in affordable
- Community sustainability must be considered and accounted for in development plan – not normal role for builders

## Financial Capacity

- Better cost management and budgeting is required
- Assumption that low prices means low profit margin (not true) means builders avoid this segment without gov’t offtake
- Lack of liquidity among developers and contractors to take on large scale projects
- Local banks not familiar with project finance structure which limits access for small/medium builders
- Sector viewed as high risk for equity and debt providers
- Lack of market transparency and unpredictable processes causes delays and creates hidden cost that is difficult to budget for.

# Financial Sector limitations

**We are seeing more attempts to adapt microfinance models to lowest income housing needs – live/work developments, incremental construction, micro-utilities – but they are not easy to finance**

- **Local currency, affordable mortgage loans** are still very difficult to obtain, given high interest rates and lack of local sources of long term capital.
- **Downpayment subsidy programs (eg Panama, S. Africa)** have been very effective at attracting large numbers of entry level buyers to new homes.
- **Tax credit and specialized bond** instruments (Malaysia, Panama) have succeeded in attracting long term investment into the mortgage sector.
- Directing investment from **pension funds** into mortgages and housing projects through regulatory effort requires very prudent management and credit infrastructure. Efforts to develop instruments suitable for pensions in Africa are underway.
- **Micro-finance and incremental, participatory funding** for housing construction is an interesting approach that may be challenging to scale. Partnerships with community organizations are key for these programs.
- **DFIs have had limited success in project finance for housing** given the lack of qualified developer/builders. **India, Mexico and Brazil** are examples of some successes, but also significant failures with over-building and macro-economic volatility.
- **Private equity firms** have invested in middle income housing, and beginning to invest in rental housing, but very limited interest in true entry-level projects. Return expectations are higher than achievable in social housing sector.
- **Social impact funds** present new opportunity to match low return expectation with affordability target and social goals. Will need to overcome concerns about housing sector risks, lack of experience with those investments.



# OPIC Case Study: Castaños de Choloma Honduras





# Typical neighborhood in Choloma





# The Choloma Valley – highest risk area in Honduras

- Goal was to address both Supply and Demand issues – build houses and provide lease/purchase financing
- Included live/work units. 37 – 42m
- Development plans included drinking water, waste treatment, power, roads, security, community services
- Well located – near San Pedro Sula and town of Choloma
- Income target 2-3X minimum wage (~\$200 per month)
- Other value added – home owner's association, small business support, neighborhood watch, daycare, sports fields, playgrounds
- 3,500 houses planned



# The elementary school



# Lessons we are applying today

- House price \$13,000, payable over 25 years with \$150 deposit
- 1,800 units built and occupied
- Very strong safety record in the community, strong commitment by developer to maintain community
- USD payments not sustainable after GOH delinked lempira from Dollar – trying to convert to local currency
- Lease purchase program deemed “ineligible” for homebuyer subsidies
- Roof remediation required (inadequate insulation) added developer cost
- Significant payment delinquencies developed
- Discussions with housing ministry are ongoing
- Inexperienced homebuyers did not understand their contract or their obligations.
- 25 year payment plan did not show equity build up quickly enough
- Continued commitment of developer in the community was key to sustainability
- Must have a local currency financing plan
- Subsidy program must be established and transparent
- Quality cannot be sacrificed for cost
- “mini-communities” within the larger development were key to develop sense of ownership and connection
- The school was critical glue for community and attraction for new residents
- Security was paramount for community sustainability in high risk region

# Our affordable housing strategy

- Support high quality developers** ▼ Find companies that are doing it right and encourage them to push affordability further.
- Catalyze long term funding** ▼ Provide long term financing for entry level rental developments; actively encourage local pensions and insurance companies to invest in mortgages.
- Mixed income projects** ▼ Cross- subsidize lower income housing with middle and upper middle, using models from developed countries.
- Resource efficiency** ▼ Energy, water and other efficient uses of resources are necessary for long term affordability. Actively encourage new technologies to achieve this.
- Community sustainability** ▼ Builders must build more than houses – and ensure that a completed development contains what is needed to succeed as a community.
- Credit enhancement** ▼ Use our guaranty to credit enhance instruments to attract new investors to the affordable housing sector.
- Urban, accessible** ▼ Large scale housing projects outside of city boundaries are not sustainable without long term access to jobs, schools, health care, shopping and social networks.



# Contact

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