Global Public Goods

Todd Sandler, Endowed Chair Emeritus School of Economics, Political & Policy Sciences Department of Economics University of Texas at Dallas

UN DESA Economic Analysis and Policy Division

Introduction

- This overview investigates the increasing importance of global public goods (GPGs) in today's interdependent world.
- A GPG has nonrival or partly rival and nonexcludable or partly excludable benefits that affect a large portion of the globe.
- Main drivers of GPGs
 - > Novel technologies, monitoring systems
 - Balkanization of countries
 - Enhanced globalization and its flows of goods, services & externalities (non-compensated interdependencies)
 - Population increases
 - Economic growth

Key GPGs

- Curbing climate change
- Reducing world hunger and promoting other sustainability goals
- Addressing terrorism
- Eliminating interstate and intrastate wars to preserve world peace
- Eradicating infectious diseases and promoting global health
- Discovering scientific breakthroughs
- Instituting universal regulatory practices in transportation and elsewhere
- Practicing geoengineering

Presentation addresses

- Account for noncooperative provision
- Coalition formation and implications
- Ways to bolster GPG provision

Recurrent Themes associated with GPG provision

- Huge welfare implications
- Strategic considerations
- Importance of alternative institutional arrangements
- GPGs' defining properties and their influence on provision
- New actors' roles
- Collective action concerns

GPGs' Properties

- Partially or fully nonrival
- Partially or fully nonexcludable benefits
- Global range of spillovers
- Technology of aggregation

Distinctions among public goods

- Global geographic scale
- Heterogeneity among contributors
- Layers of actors at global, interregional, regional, and national levels
- Coalition formation presence of leakages
- Alternative institutions countries' sovereignty concerns
- Multilateral institutions World Bank, United Nations, Regional Banks

GPG's Failures and Successes

Failures for GPGS

- Climate change
- Financial crises
- Civil and international conflicts
- World hunger

Successes for GPGs

- Smallpox eradication in 1979
- Replenishment of the stratospheric ozone shield Montreal Protocol
- Regulatory practices on the seas and air corridors
- UN peacekeeping operations after the Cold War
- Addressing some regional environmental issues with treaties
- Monitoring of disease outbreaks

Background concepts

- Nonrival GPGs
 - > Implication
 - Financing concerns
- Nonexcludable GPG free-rider concerns
- Pure, impure, and club GPGs
- Club GPG an essential institutional fix for some GPGs
 > INTELSAT, Suez Canal, Air corridors, Air-traffic systems
 - > Crowding
 - > Toll or user fee
 - Finance optimal provision
 - > Can address membership heterogeneity through user charges

Aggregation technologies

- Definition: Countries' contribution to GPG determines the overall level of the good that is available for consumption or use.
- Examples:
 - Summation
 - > Weighted sum
 - > Weakest link
 - > Weaker link
 - > Threshold
 - Best shot
 - > Better shot
 - > Joint products

Aggregator tied to strategic concerns, income transfers, leadership, and coalition formation.

	TABLE 1		
GLOBAL PUBLIC GOODS: AGO		S AND THREE PUBLIC GO	OD TYPES
Aggregation Technology	Pure Public Good	Impure Public Good	Club
<i>Summation</i> : Overall level of GPG equals the sum of the countries' contributions.	Limiting greenhouse gas emissions or preserving biodiversity	Curbing organized crime in a globalized world or deploying peacekeeping assets	INTELSAT communication networ
<i>Weighted sum</i> : Overall level of public good equals a weighted sum of the countries' contributions.	Controlling the spread of an infectious outbreak (e.g., Ebola)	Reducing acid rain or ambient pollutants	System of canals and waterways
<i>Weakest link</i> : Smallest contribution of the world's countries determines the GPG's aggregate level.	Maintaining the functionality or integrity of a global network	Surveillance of financial crises or a disease outbreak	Air-traffic control system
<i>Threshold</i> : Benefits from the GPG only arise once its cumulative contributed quantity surpasses a threshold amount.	Establishing an early- warning system for disasters, including tsunamis	Suppressing large-scale forest fires or curbing flooding	Crisis-management teams or counterterrorism force
<i>Best shot</i> : Largest contribution by a country determines the good's aggregate level.	Eliminating a rogue country or diverting a comet	Developing financial or agricultural best practices	Providing satellite launch facility

Aggregator	Prognosis	Recommendations
Summation	 Free-riding tendency stems from the perfect substitutability of contributions. General tendency is for underprovision. 	 Grants and loans are needed to support provision. Multilateral institutions need support supply. Repeated interaction may ameliorate underprovision
Weighted sum	 Less of a tendency for underprovision since one country's provision is not a perfect substitute for that of another country. Countries with larger impacts are incentivized to act. 	 Institute monitoring to gather information on countries' supply influence. Spatial considerations may be essential.
Weakest link	 Efficient if countries possess same tastes and GDP. More equal income distribution promotes provision. Matching contributions are desired. There is a need to shore up weakest links, which poses free-riding concerns. 	 Capacity building is essential when countries differ. Global institutions, dominant country, partnerships, and others can assist weakest-links countries.
Best shot	 Global income inequality promotes provision. Multiple best shooters results in a coordination problem. Poor regions may not possess a best shooter. 	 Rich or dominant country fosters provision. Multilateral organizations and others can pool actions. Regions must coordinate their provision activity.

Some findings, stressing the interdependence of countries

- The equilibrium level of GPG is suboptimal, more so as the number of contributing countries increases.
- If income increases in some contributing country, more of GPG will be supplied and all countries' welfare improve
- If some country's preference for GPG increases, GPG supply increases along with all countries' welfare except the one whose preferences has increased (it loses from less contributions from others)
- A redistribution of income among contributors leaves GPG supply unchanged – this is the so-called neutrality result

More findings – generalization of baseline model

• If income is transferred from noncontributing to a contributing country, GPG supply of all countries increase and utility of all countries, but donor, will increase – role for new agents.

Technology of aggregation

- A redistribution of income from a country with low GPG productivity to a country with high productivity increases GPG supply and the utility of all countries.
 - Implication for neutrality
 - > Weighted sum

Unilateral action findings

• Additional GPG contributions by a country are partially crowded out through reduced contributions by others – unilateral action usually doesn't pay for purely public GPGs.

Coalition formation

• Due to the reactions of noncoalition countries, cooperation of a limited coalition does not necessarily improve the utility of the coalition members owing to crowding out by noncoalition members' free riding.

Institutional engineering

- Bolstering country-specific jointly produced, complementary benefit entices select countries to support a GPG – give NATO and UN peacekeeping examples.
- Exploit high income responsiveness of some GPGs defense, health, or environment to induce contributions.
- Designing assessment schemes to induce positive reactions or matching behavior e.g., UN peacekeeping assessments
- Bring in new donor entities to escape neutrality concern
- When the GPG warrants use a club arrangement
- Utilize new institutional forms such as networks (for tying together regions) or public-private partnerships.