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High-Level Policy Dialogue (HLPD) on National Implementation of Security Council Resolution 1325 (2000) in Africa

Report of the High-Level Policy Dialogue Addis Ababa, Ethiopia 6-8 February 2008

Office of the Special Adviser on Gender Issues and Advancement of Women

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#### Acronyms

CEDAW Convention on the Elimination of All Forms of Discrimination against

Women

CPA Comprehensive Peace Agreement

DDR Disarmament, Demobilization and Reintegration

DPKO Department of Peacekeeping Operations

ECA Economic Commission for Africa

ECOWAS Economic Community of West African States

GBV Gender-Based Violence

IGAD Intergovernmental Authority for Development

OSAGI Office of the Special Adviser on Gender Issues and the Advancement of

Women

REC Regional Economic Communities

RRR Repatriation, Resettlement and Rehabilitation

SCR Security Council Resolution

SGBV Sexual and Gender-Based Violence TRC Truth and Reconciliation Commission

UAF Urgent Action Fund UN United Nations

UNDP United Nations Development Programme

UNFPA United Nations Population Fund UNICEF United Nations Children's Fund

UNHCR United Nations High Commission for Refugees UNIFEM United Nations Development Fund for Women

UNMIL United Nations Mission in Liberia

WIPNET Women's Peace Network

WIPSEN Women's Peace and Security Network

#### I. INTRODUCTION

- 1. Resolution 1325 (2000) which was unanimously adopted by the Security Council in October 2000 under the Presidency of Namibia, established legitimacy of women's and gender issues in the area of peace and security. It provides a blueprint for action on a variety of issues, including conflict prevention, peace negotiation, and post conflict reconstruction, and requests Member States and the United Nations system to take concrete measures to:
  - Increase women's participation in conflict prevention and peace operations and support women's peace initiatives in conflict areas;
  - Secure the participation of women in institutions and in decision-making in postconflict situations and transition processes from conflict to peace;
  - Strengthen the protection and the human rights of women and girls and their special needs in connection with war and conflict;
  - Incorporate a gender perspective into activities to promote peace and security, and into humanitarian activities.
- 2. Security Council Resolution (SCR) 1325 (2000) focuses on situations before, during and after a conflict. It complements the broader work for gender equality, development and enjoyment of human rights by women and girls.
- 3. At the national level, it is the responsibility of Member States to ensure a coherent approach to the implementation of SCR 1325 (2000) and to mainstream a gender perspective in peace and security. It is important to link the implementation of Security Council Resolution 1325 (2000) to other global and regional instruments such as the Beijing Platform for Action, Regional Platforms for Action, the Convention on the Elimination of all Forms of Discrimination against Women (CEDAW), and the Protocol to the African Charter on Human and Peoples Rights on the Rights of Women in Africa.
- 4. In keeping with the spirit and objectives of the resolution and realizing the importance of its implementation in Africa, the United Nations Office of the Special Adviser to the Secretary-General on Gender Issues and Advancement of Women, (DESA/OSAGI), through the sponsorship of Norway, undertook a project to strengthen the implementation of the resolution at the regional and national levels through awareness-raising and capacity-building. As part of this project, a High-Level Policy Dialogue (HLPD) on the National Implementation of Security Council Resolution 1325 (2000) in Africa was organized by OSAGI in collaboration with the Economic Commission for Africa (ECA) and hosted by ECA in Addis Ababa, Ethiopia, from 6 to 8 February 2008. Participants came from Ministries of Defence, Foreign Affairs, Justice and Women/Gender, as well as from parliaments.
- 5. The objective of the HLPD was to raise awareness among governments about the importance of national implementation of SCR 1325 (2000) and to build their capacities through a training workshop on the development of a national action plan. In addition, the

participants were expected to provide concrete and action-oriented recommendations to accelerate the implementation of SCR 1325 (2000) at the national level in Africa.

#### II. EXECUTIVE SUMMARY

- 6. At present, very few African Governments are working on developing national action plans for implementation of SCR 1325 (2000). This implies that the objectives set in SCR 1325 (2000) are not systematically being taken into account in policies, plans and activities relating to peace and security. As a result, women and girls, who always pay a heavy price in conflict situations, continue to be marginalized in all peace processes.
- 7. It is in this context that representatives from Ministries of Gender, Defense and Justice from 18 countries met in Addis Ababa and made presentations on their efforts to address the issues of women, peace and security in general and the implementation of SCR 1325 (2000) in particular. The discussion was organized around the following three themes:
  - National implementation of SCR 1325 (2000) during armed conflict;
  - Mainstreaming gender, justice and equality goals in post conflict reconstruction programmes at the national level: successes and challenges;
  - Women's participation in peace building negotiations.
- 8. In addressing the first theme, the participants discussed their efforts toward national implementation of SCR 1325 (2000) during armed conflict. Countries mentioned their attempts to implement the resolution through increasing protection of women and girls from gender-based violence (GBV), capacity building for women, and national ratification of relevant conventions. In addition, some participants discussed their goals to increase the number of women in the military and integrate men in the implementation efforts. Many of the participants identified lack of resources, cultural barriers, and lack of capacities as challenges to full implementation. The participants concluded that countries should work to address root causes of socio-cultural barriers to women's participation, develop tools to mainstream gender in national policies, increase the participation of relevant ministries in implementation efforts, and increase resources dedicated to implementation.
- 9. As for the second theme, mainstreaming gender, justice and equality goals in post-conflict situations, the participants discussed the importance of addressing gender justice in legal reforms, including laws on domestic violence, land rights and divorce. Some countries discussed using public awareness campaigns to mainstream gender justice in post-conflict situations. The participants also emphasized the importance of governments partnering with civil society to reach more people. In conclusion, the participants agreed that accountability procedures should be adopted in order to make sure countries continued to work to implement SCR 1325 (2000) in post-conflict settings.
- 10. In conclusion to the discussion of theme three, women's participation in peace building negotiations, participants agreed that it was important to look beyond the

number of women, and focus on the capacities and quality of their participation. The importance of focusing on both micro and macro levels of women's participation in decision making was emphasized. It was agreed that countries would share experiences in the area of conflict in order to work toward establishing early warning mechanisms.

11. A training workshop conducted during the HLPD confirmed the importance of developing capacities of national governments to implement SCR 1325 (2000). In this regard an online training course is being finalized by the OSAGI/ECA in collaboration with the United Nations Institute for Training and Research Programme of Correspondence Instruction in Peacekeeping Operations (UNITAR-POCI) to help Member States develop national action plans for the implementation of the resolution. The draft course was distributed to all participants who had the opportunity to provide their comments and suggestions, which would be taken into account in finalizing the course. The course would target key stakeholders including gender machineries, other ministries, parliamentarians, central and local governments, civil society and NGOs.

#### III. CONCLUSIONS AND RECOMMENDATIONS

- 12. The HLPD on the National Implementation of SCR 1325 (2000) brought together many major stakeholders and established a road map to advance the national implementation process.
- 13. Participants agreed that many issues needed to be addressed in order to ensure the proper implementation of SCR 1325 (2000) at the national level. Among these issues were increased public awareness of the role of women in peace and security and increased capacity building and training for women. Participants underlined the importance of increasing the number of women peacekeepers. They were unanimous that without political will implementation of the resolution, supported in particular by an efficient mobilization of financial and human resources, would be elusive.
- 14. Participants underscored the need for governments to play a key role in mobilizing the efforts of all other major stakeholders towards the implementation of SCR 1325 (2000). In this regard, mechanisms for mandatory regular reporting by governments on SCR 1325 (2000) were called for. Participants acknowledged that governments should work to address the social and cultural aspects raised by SCR 1325 (2000). Some advocated that governments link the implementation of SCR 1325 (2000) to the Beijing Platform for Action. Finally, participants urged that governments take action to ensure that all line ministries establish effective gender desks.
- 15. The HLPD participants also recommended that ECA assist governments in the implementation of the resolution, in particular by providing training and establishing clear performance indicators for measuring implementation.
- 16. Plenary discussions were followed by group discussions, which focused on specific challenges to national implementation of SCR 1325 (2000) and

recommendations to enhance national implementation. Participants were divided into three working groups, all of which discussed the following issues:

- What steps should be taken to ensure coherent implementation of SCR 1325 (2000)?;
- How the participation of all key stakeholders in the implementation of SCR 1325 (2000) could be ensured?
- What should be the role of international and regional organizations, in particular ECA, in supporting the national implementation of SCR 1325 (2000)?
- What should be included in the potential training modules for SCR 1325 (2000)?
- 17. With regard to the steps that needed to be taken for a coherent implementation of SCR 1325 (2000), participants agreed that the resolution was very ambitious in its long-term objectives and called for a more coherent and prioritized implementation plan. In this connection, they identified the following entry points:
  - Raise awareness of SCR 1325 (2000), address prevention, protection, and participation, with a special focus on conflict resolution and peace building. Awareness raising should include advocacy for legal and policy reforms as well as training for the executive branch, the legislature, civil society (including the women's movement), communities and development partners;
  - With respect to the civil service, developing a cabinet memorandum from the Head of State to all relevant line ministries, departments and public institutions is critical:
  - In countries undertaking constitutional reforms, the principles of SCR 1325 (2000) should be included;
  - Develop National Action Plans and then mainstream them into national development plans and gender policies;
  - Organize national consultative meetings and national conferences on women, peace and security issues;
  - Use International Women's Day and the 16 Days of activism on violence against women as entry points;
  - Obtain funding from the consolidated national budget to facilitate national implementation;
  - Ensure accountability by developing an annual reporting mechanism.
- 18. To ensure that all key stakeholders participate in the implementation, the following were recommended:
  - Undertake a stakeholder analysis at the national level, examine the potential roles and responsibilities of all key stakeholders regarding national implementation;
  - Identify focal points in various governmental structures to disseminate information about national implementation of SCR 1325 (2000);
  - Use community media, particularly community radio, to enhance participation of civil society in implementation;

- Organise forums for CBOs, NGOs and development partners;
- Organise workshops at all levels with all relevant line ministries, departments and public institutions (including the Ministries responsible for defence, finance, foreign affairs, gender, justice and security);
- Include SCR 1325 (2000) in all gender mainstreaming policies, programmes and activities:
- Include SCR 1325 (2000) in poverty reduction strategies;
- Ensure Heads of States articulate the resolution's importance in national addresses, International Women's Day and the 16 Days of Activism.
- 19. International and regional organizations were called upon to support national implementation of SCR 1325 (2000), {in particular, Regional Economic Commissions} as follows:
  - Facilitate the development of regional protocols based on SCR 1325 (2000) which would be legally binding and set specific benchmarks for tracking their progress;
  - Create regional plans of action concurrently with national action plans;
  - Create and/or make use of existing early warning systems for conflict prevention in a gender responsive manner;
  - Request the African Union (AU) to provide training on the implementation of SCR 1325 (2000) to a wide cross section of the population, including at the grassroots level;
  - Ensure the AU incorporates monitoring of implementation into reporting under the Solemn Declaration on Gender Equality in Africa;
  - Ensure the United Nations plays a supportive role in providing capacity building for regional and national implementation, including the facilitation of monitoring and evaluation of the implementation;
  - Align the implementation of SCR 1325 (2000) with existing gender equality instruments such as CEDAW and the Beijing Platform for Action.
- 20. Regarding the potential modules for the SCR 1325 (2000) training programme, the participants recommended that they should:
  - Identify the responsibilities of all key stakeholders regarding the implementation of SCR 1325 (2000);
  - Include local and culturally appropriate conflict-resolution methods rather than always importing conflict resolution methods;
  - Focus also on measures and initiatives aimed at the prevention of conflicts;
  - Provide examples of conflict resolution for different situations;

#### IV. ORGANIZATION OF WORK

# A. Participation

21. The meeting was attended by 87 participants including 27 High-Level representatives from 18 countries of Africa, 7 High-Level representatives from the Regional Economic Communities, 22 observers from the countries, 6 observers from NGOs and 25 observers from UN entities (see Annex I: List of Participants).

#### B. Documentation

- 22. The documentation of the meeting consisted of:
  - Gender Dimension in War and Peace in Africa: A Needs Assessment Report, prepared by consultants
  - Draft training course on national implementation of SCR 1325 (2000) prepared by OSAGI//UNITAR
  - Presentations by participants

# C. Programme of Work

- 23. At its opening session on 6 February 2008, the meeting adopted the programme of work (see annex II).
  - Opening of the meeting
  - Presentation and discussion of the needs assessment report
  - Presentations of the participants on the three topics
  - Training workshop on national implementation of SCR 1325 (2000)
  - Working groups on issues and recommendations
  - Concluding discussion on future implementation of SCR 1325 (2000)
  - Closing of the meeting

The meeting was conducted in English and French.

## D. Opening of the High-Level Policy Dialogue

- 24. Ms. Thokozile Ruzvidzo, the Officer in Charge of the ECA African Centre for Gender and Social Development (ACGS) welcomed all participants and observers. She underscored the importance and timeliness of the meeting and outlined the objectives of the meeting which included:
  - Increasing awareness of participants of SCR 1325 (2000);
  - Mobilizing governments to take action to implement the resolution, including the development of national plans of action;
  - Building capacity within the public sector to incorporate the resolution in its sectoral plans.

- 25. In opening the meeting, Mr. Abdoulie Janneh, United Nations Under-Secretary-General and Executive Secretary of ECA emphasized that this meeting was a result of close collaboration and partnership work carried out by the Office of the Special Adviser to the Secretary-General on Gender Issues and the Advancement of Women and the African Centre for Gender and Social Development of the Economic Commission for Africa.
- 26. He recalled Security Council Resolution 1325 (2000), which calls upon Member States, the United Nations System and all actors involved to ensure that the specific needs of women and girls are better taken into account in conflict prevention, management and resolution. He further mentioned that the implementation of Security Council Resolution 1325 (2000) at the national level is of high importance and relevance to Africa, a continent that currently faces numerous situations of armed violence and conflicts as a result of which women and girls pay a heavy price.
- 27. He further stressed the need for gender equality and women's empowerment in all areas of life; especially in peace building, bearing in mind the specific needs of women and girls. He stated that SCR 1325 (2000) puts emphasis on the prevention of conflicts and the protection of all civilians, especially women and girls. Almost eight years after the unanimous adoption of Security Council Resolution 1325 in October 2000, people dealing with issues of peace, security, gender equality and women's empowerment do not include this resolution in their activities. As a result, implementation of the resolution is minimal.
- 28. In her opening statement, Ms Rachel Mayanja, Assistant Secretary-General and Special Advisor on Gender Issues and the Advancement of Women noted that Africa has endured a number of conflicts that are a major source of devastation and human suffering that especially affect women and children. She pointed out that modern warfare has increasingly converted a woman's body into a battleground. When peace negotiations and later demobilization, disarmament and reconstruction begin, women invariably fade into the background. Failure to fully engage women in peace processes undermines prospects She informed the meeting that Resolution 1325 which was for a lasting peace. unanimously adopted by the Security Council in October 2000 under the presidency of Namibia, seeks to ensure that both conflict and post conflict peace-building and recovery incorporate women's participation so that the needs of men and women are taken into account. Despite arousing a great deal of interest among governments, civil society and the UN system, eight years since its adoption, SCR 1325 (2000) remains under-utilized and sometimes unknown in many countries. However, civil society organizations are applying this resolution creatively in their advocacy work.
- 29. Ms. Mayanja noted that HLPD gives participants an opportunity to explore how the UN system can assist governments to implement Resolution 1325 (2000). The purpose of the meeting was to raise awareness, gain enhanced acceptance of the resolution and to provide institutional capacity building to governments. In this regard, OSAGI was in the process of developing a training course for national implementation of Security Council Resolution 1325 (2000), which would enable policy makers to rethink

their perception of the role of women in peace and security and to assist them in integrating this new perspective in their daily work. She concluded by requesting participants to offer solutions, identify good practices and to share lessons learned.

- 30. The Minister of Women's Affairs of Ethiopia, Ms Hirut Dilebo in her opening remarks underlined the importance of the meeting and pointed to the fact that SCR 1325 (2000) was crucial for Africa, a continent facing a number of conflicts and post conflict challenges. She noted that SCR 1325 (2000) provided a real opportunity for women to be involved in conflict resolution, peace building and reconstruction and thanked the organizers of the meeting for offering an opportunity for discussion, sharing of experiences and capacity building that would lead to the development of action plans to implement the resolution.
- 31. In her opening remarks, the Minister of Women's Affairs of Senegal and Chairperson of ECA's Committee on Women and Development, Ms Ndiaye Awa, reminded the meeting of the mandate of the Women in Development Committee, which is to ensure, monitor and coordinate implementation of the United Nations and AU commitments that address promotion of gender equality and advancement of women. She also highlighted the importance of SCR 1325 (2000) especially for Africa battling with conflicts, wars and uprisings in which women and girls often pay a huge price. Giving the example of her country Senegal, she informed the meeting that women have played a crucial role in peace building.

#### V. SUMMARY OF PRESENTATIONS AND DISCUSSIONS

#### A. Gender dimension in war and peace in Africa: a needs assessment report:

- 32. The needs assessment was carried out by two consultants, Ms. Thelma Ekiyor and L. `Muthoni Wanyeki, and presented by Ms. Thokozile Ruzvidzo, Officer-in-Charge of the ACGS.
- 33. The report provided a review of literature and explained the conceptual framework for the implementation of SCR 1325 (2000) the so-called '3 Ps'1-Prevention, Protection and Participation. This conceptual framework was developed by the NGO Working Group on Women, Peace and Security in preparation for two Security Council Working Roundtable Discussions. However, in practice the implementation of Resolution 1325 (2000) is not easily categorized in this manner.
- 34. The assessment was carried out through field visits, questionnaires and interviews. Responses were obtained from actors working in countries at different stages of conflict: countries experiencing open conflict; countries in post conflict reconstruction stages; and countries that play pivotal roles in peacemaking, peace building and peacekeeping across Africa.

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<sup>&</sup>lt;sup>1</sup> An explanation of the so-called '3Ps' framework is found in the section addressing conceptual and methodological difficulties in assessing implementation of Resolution 1325 and its impact to date.

- 35. The countries that participated in the assessment included Cote d'Ivoire, Burundi, DRC, Ghana, Kenya, Liberia, Mali, Senegal, Sierra Leone, Sudan, Uganda and Zimbabwe. Responses were also received from ECOWAS and IGAD. The questionnaires were structured around the following key themes:
  - Awareness of the resolution;
  - Usability and relevance;
  - Implementation within intergovernmental institutions;
  - Challenges encountered in the implementation of the resolution;
  - Funding for 1325 (2000) related activities;
  - Recommendations for development of a national action plan.
- 36. The findings of the needs assessment suggested that at the country level, awareness of the resolution varied depending on the level of conflict, e.g. awareness of the resolution was higher in DRC, Liberia and Sierra Leone especially among civil society actors. At the governmental level, awareness of the resolution was centered within national gender machinery. Among the Regional Economic Communities (RECs), awareness was highest in the gender units. UN gender advisors had played a critical role in raising awareness of the resolution.
- 37. With regards to usability and relevance, countries in open and post conflict situations were more successful in applying the resolution to advocate for women's inclusion in decision-making processes than countries with sporadic localized violent conflicts such as Nigeria, the Niger Delta, Northern Ghana, and the pastoralist communities of Ethiopia. The assessment found that difficulties were encountered in understanding the legal terminology of the resolution, such as contained in the preambular paragraphs that alluded to previous resolutions without providing adequate detail. Furthermore, terms like "peace building", "peacemaking" and "peacekeeping" presented conceptual challenges.
- 38. Nonetheless, the resolution was found to have been useful in:
  - Including women in transitional justice processes e.g. in Sierra Leone, the
    implementation of the Truth and Reconciliation Commission (TRC) process in
    2000 coincided with the adoption of resolution 1325 (2000). The Resolution
    strengthened the argument for the TRC process to be engendered and for the
    incorporation of a gender perspective into the Commission's investigation
    processes;
  - Including women in peace talks. In Uganda for example, the resolution had been used as an advocacy tool for the involvement of women in peace talks between the government of Uganda and the Lord's Resistance Army. It was also used as a tool to train women about the importance of their involvement in peace processes;
  - Addressing the proliferation of Small Arms and Light Weapons (SALW). For example in Senegal, MALAO has been using the Resolution to combat the spread of SALW in the Casamance region, which brought together local actors and

- traditional women. It played a constructive role in the surrender and destruction of arms;
- Developing capacity building training for women on peace building by civil society organizations across the continent increased by using the resolution as an entry point;
- UNMIL used the resolution to organize specific outreach programmes to encourage women to join DDR processes. In Sierra Leone and Burundi, the resolution has become relevant to the countries' post conflict reconstruction processes.
- 39. At the regional level, there has been limited use of the resolution by RECs and the Resolution's complementarity with the African instruments, such as the Protocol to the African Charter on Human and Peoples' Rights on the Rights of Women, has not been properly examined. It was suggested that the UN agencies working in Africa need to support the implementation of African Protocol on the Rights of Women as an indigenous African instrument that legitimizes the usage and implementation of SCR 1325 (2000).
- 40. The resolution has been a catalyst for innovative community-based orgaizations initiatives:
  - Femmes Africa Solidarite (FAS) used the resolution in the inter Congolese Dialogue;
  - In DRC, organization "Synergy 1325", was formed specifically for advancing the implementation of the Resolution;
  - Women in Peace and Security Network (WIPSEN) used the resolution as a tool to engender security sector reform;
  - ISIS WICCE used the resolution to document women's experiences in peace building;
- 41. At the sub-regional level, the engendering process at the level of Regional Economic Communities and attempts to implement the resolution were slow. However, key developments occurred in SADC, ECOWAS, and IGAD, with IGAD being the most advanced in addressing the issues of women in peace and security. IGAD has taken significant steps to engender policies and programmes; e.g. a sub-regional framework at the Ministerial level was developed to fight violence against women. The IGAD early warning mechanism, which included gender sensitive indicators and gender/Early Warning Training Manual, was being developed in collaboration with the Gender Affairs Department of the organization.
- 42. The global commitment to implementing SCR 1325 (2000) has spread to United Nations missions across the continent. The United Nations Mission in Liberia (UNMIL) and women's groups used SCR 1325 (2000) in specific outreach initiatives to get women to participate in the Disarmament, Demobilisation and Reintegration (DDR). In Cote d'Ivoire, UN agencies in collaboration with NGOs operating in the country instituted a

gender equality programme for the country. In Rwanda, the Resolution was used to accommodate the specific needs of ex-women combatants.

- 43. The needs assessment report identifies the following key challenges to the implementation of SCR 1325 (2000) in Africa:
  - Low level of awareness and mobilization towards the implementation of the resolution;
  - Training workshops on the resolution do not address the issues of its implementation; there are no subsequent follow-ups to the training workshops;
  - Lack of political will and commitment within state and male dominated institutions to implement the Resolution;
  - Insufficient number of women participating in decision-making process related to peace and security;
  - Protracted and violent conflicts and civil wars remain a threat to implementing the resolution;
  - How to use the Resolution while addressing sexual and gender-based violence against women;
  - Countries experiencing relative peace do not view the resolution as relevant to their contexts;
  - Overcoming poor coordination among the various actors working on women, peace and security issues;
  - Perception that the resolution is a tool only for women and it cannot be used by men:
  - Shortage of funds to implement the resolution.
- 44. The needs assessment confirms the importance and urgency of the national implementation of SCR 1325 (2000) including through development of a national action plan. It emphasizes that the process of developing a national action plan had to be preceded by institutionalized political will and commitment to implement the plan. It further provides a framework for the development of a national action plan (see Annex III on page 42).

#### Discussion

- 45. After the presentation of the needs assessment, the discussion evolved around regional and national experiences in mainstreaming a gender perspective in peace and security and in efforts for the implementation of SCR 1325 (2000).
- 46. ECOWAS informed the meeting that it had finalized an Action Plan for the implementation of the Resolution. Liberia reported that scarcity of skilled human and physical resources had been a serious constraint despite the existing political will. DRC stated that there had been some progress in implementing some aspects of the Resolution and that the new Constitution contains an article on gender equality. However, challenges to the implementation of the Resolution persist, in particular the scarcity of funds. In addition, many institutions did not consider the Resolution as their concern.

Otherwise, the gender machinery was keen to carry out sensitization of communities to the Resolution.

- 47. Cameroon reported some progress, which included the protection of girls and women. Ghana informed the meeting that an Action Plan for implementing the Resolution was under preparation and training was being provided at various levels. Uganda reported that the Resolution was being implemented in the activities of parliament and government, while the judiciary remained largely gender insensitive.
- 48. The United Nations Development Fund for Women/Intergovernmental Authority for Development (UNIFEM/IGAD) cautioned the meeting not to lose sight of challenges and negative experiences in implementing the Resolution; citing the back tracking that took place in the case of the Somali Peace Process where IGAD had managed to use the Resolution but later the decision was made to follow the Clan system.
- 49. Addressing the issues of gender inequality, implementation of the Resolution in Sierra-Leone has encountered serious challenges, including scarcity of resources and low participation of women in decision-making positions. The wider involvement of NGOs in the work of gender machinery contributed to a certain progress towards the implementation of the Resolution. Tunisia reported that progress was being made with women making up 22 per cent of parliament, though there were still a number of challenges. It was underscored that political will was very important for achieving gender equality. Namibia informed the meeting that the country was participating in peace keeping and other areas of SCR 1325 (2000). Ethiopia stated that some aspects of the Resolution were being implemented such as women participating in peace keeping. Women make up 21 per cent of the Ethiopian parliament and there was a women's desk in the parliament.
- 50. South Africa proposed that the general framework of the report on Resolution 1325 (2000) should not be confined only to post Conflict situations, because gender based violence was a continuous/resilient problem partly due to the patriarchal systems and practices. It was also proposed that efforts should be made to domesticate the various international and African conventions/instruments and declarations. UN-ICTR proposed that units to look after victims of gender-based violence be established by the various national institutions such as schools, hospitals and courts. UNHCR informed the meeting that country reports prepared on post conflict situations took into account the perspective of the Resolution

# B. Theme I: National Implementation of Security Council Resolution 1325 (2000) During Armed Conflict

51. This theme was addressed by the Representative of the Ministry of Gender of Cote d'Ivoire, the Representative of the Ministry of Defense of Ethiopia, the Minister of Gender of Uganda and the Minister of Gender of Zambia

#### Côte d'Ivoire

- 52. The process of applying SCR 1325 (2000) in Cote d'Ivoire included implementation of a project aimed at disseminating the resolution and elaborating a Plan of Action covering the following four strategic areas:
  - Gender mainstreaming in national policies and programmes;
  - Protection of women and girls against violence and FGM;
  - Integrating men and women in post conflict recovery, rehabilitation and development programmes;
  - Capacity building of women to participate in decision making;
- 53. The benefits and importance of social mobilization for the implementation of SCR 1325 (2000) were emphasized as well as networking among men and women working in the media and within civil society organization. However, there remained an urgent need to raise awareness for the protection of women and girls in conflict situation. The issues of resource mobilization, ownership of the Plan of Action and cultural barriers were listed as the main challenges in fully implementing the resolution. In conclusion, Resolution 1325 (2000) was identified as an appropriate tool to foster peace and development.

# **Ethiopia**

- 54. Article 35 of the Constitution of Ethiopia gives equal protection to men and women. The institutional mechanisms that promote the gender equality agenda include Ministry of Women's Affairs at the federal level and the Bureau of Women's Affairs at the regional level. Besides these institutions, all federal government ministries have a department dealing with women's affairs including the Ministry of Defense which is part of the Inter-ministerial Committee on Women and Gender and works closely with the Ministry of Women's Affairs to protect civilians including women and children.
- 55. Women are represented at all levels of security, protection, and development. In addition, women are integrated in the armed forces; hence they are participating in such peacekeeping missions as Rwanda, Burundi and Somalia.
- 56. The Ministry of Defense also provides training sessions within the framework of the various international conventions.
- 57. The challenges identified to fully implement SCR 1325 (2000) are lack of resources and capacity.

## **Uganda**

58. The implementation of Security Council Resolution 1325 (2000) is pertinent to Uganda, as it has gone through various conflicts. Uganda is committed to the promotion of gender equality and the empowerment of women and undertakes various efforts towards achieving these goals, including the ratification of relevant conventions; promotion of affirmative action programmes for women and girls; setting-up a framework to influence policy dialogue at the national level between the government and

civil society organizations, and involvement in the Juba Peace Talks to end rebel insurgency. In this connection, a national peace and recovery plan is being implemented with UNIFEM's support and the Ministry of Gender is engaged in capacity building activities for staff in the areas of gender and peace. A project on sexual and gender—based violence is also being implemented. A gender policy addressing issues of internal displacement is being put in place. Uganda is also focusing on rural women's agricultural productivity and is facilitating the financing of micro projects.

#### Zambia

- 59. Zambia recognizes the importance of promoting gender equality and the empowerment of women. Zambia has a national gender policy that is in accordance with major international documents, including CEDAW Convention, Beijing Platform for Action, SADC Declaration on Gender and Development and its Addendum on the eradication and prevention of gender-based violence against women and children. Zambia is promoting women's participation in decision-making. The Government is committed to raising the current 30 per cent women participation in decision-making positions and employment to 50 per cent in 2008.
- 60. With regard to the issues of peace and security, Zambia is not a post conflict country but it is host to thousands of refugees and displaced people from the neighboring countries. SCR 1325 (2000) is considered to be an important tool to address the issues of women in that area. Zambian women were given an opportunity to serve in peacekeeping missions. Since 2000, women were deployed as service personnel in various conflict regions. The number of women in the military is still very low due to the existing cultural stereotypes about the role of women in society. The Government is undertaking additional measures to address the issues of trafficking in human beings, especially in women and children.

#### **Discussions**

- 61. The discussion that followed emphasized the need to: address the root causes of socio-cultural barriers affecting the status of women, adopt a non-militaristic approach to conflict prevention, management and resolution, develop tools to mainstream gender in national policies and programmes, create awareness around SCR 1325 (2000) at the national level and translate the resolution into local languages. The vital participation of relevant national ministries for its implementation with allocation of adequate resources was also raised. It was thus observed that capacities towards the implementation of SCR 1325 (2000) have to be built and laws need to be reinforced to end impunity. It was noted that rural women had not received much attention in the implementation process of SCR 1325 (2000), and the equal access to land for women and men still remains a challenge.
- C. Theme II: Mainstreaming Gender Justice and Gender Equality Goals in Post-Conflict Reconstruction Programmes at the National Level: Successes and Challenges

62. This theme was addressed by the Minister of Gender of Sierra Leone, the Minister of Gender of Liberia, Chief Director of the Gender Office in the Presidency Department of Foreign Affairs in South Africa, and the Representative of the Ministry of Justice in Rwanda.

#### Sierra Leone

- 63. Sierra Leone witnessed a decade long period of conflict that has been described as one of the most brutal wars in recent African history. Women and children paid an exceptionally heavy toll. With the beginning of reconciliation in 2000, the country formulated two policies on Gender Mainstreaming and the Advancement of Women that provided guidelines to mainstream gender concerns in national development processes in order to improve the social, legal, political and economic condition of marginalized groups, particularly women.
- 64. In 2002, a TRC was set up to establish an impartial historical record of violations and abuses of human rights under international humanitarian law; to address impunity; to respond to the needs of victims; to promote healing and reconciliation and to prevent a repetition of the violations and abuses suffered. The 2004 TRC report recommended that the government take steps to immediately implement its obligations under CEDAW and to ensure that gender was mainstreamed in all policies and programmes.
- 65. Successive Sierra Leone Governments have endeavored through policy reforms and other legal measures to mainstream gender justice. This had led to several policy measures and legal reforms. In 2007, the Parliament of Sierra Leone successfully enacted three gender justice Acts on Domestic Violence, Devolution of Estates and Registration of Customary Marriages and Divorce.
- 66. In the area of decision-making, Sierra Leone has been making gradual progress in terms of gender equity in women's participation in politics. The number of women holding leadership positions has significantly increased over the past five years. In the national parliament, women hold 16 out of 124 parliamentary seats; 3 women are currently serving as ministers; one woman is serving as a Mayor of a City; 2 others as Deputy Mayors; women are represented in 14 out of 15 Districts; and there is a mandatory 50-50 representation of women and men at the Ward Committee Level.
- 67. Notwithstanding the mainstreaming goals, legal reforms and legislation, as a postwar country, Sierra Leone is still facing challenges in the implementation of SCR 1325 (2000). The Ministry of Social Welfare, Gender and Children's Affairs receives less than 1 per cent of the national budget. There is still low participation of women in politics although women constitute 51per cent of the total population.

## Liberia

68. After going through 14 years of civil war, Liberia is a good example of progress in the implementation of SCR 1325 (2000). Thanks to the work of groups and civil

society organizations, women were included in the preparations for the return to democratic governance. The country recorded the historic election of President Ellen Sirleaf Johnson, the first woman head of State in Africa.

- 69. The government has shown a clear commitment to mainstreaming gender in national and sectoral policies and programmes and to implementing SCR 1325 (2000). A national gender policy was developed and the national action plan to implement SCR 1325 (2000) under preparation would be ready by the end of 2008.
- 70. Several measures were adopted to engender the security sector with a special recruitment programme for women police officers, the establishment of women and children's support units at police stations, and the establishment of gender-based violence special courts and child friendly courts.
- 71. In order to reinforce capacities, many rounds of training on gender, GBV and human rights have been organized for the security sector (Correction and Immigration Officers) in addition to training of women political leaders.
- 72. For the first time, Liberia also submitted two reports on CEDAW and embarked on the implementation of a national action plan on gender-based violence and a national strategic plan on HIV/AIDS.
- 73. Education for legal practitioners on gender issues, as well as public awareness campaigns through the media, are other areas where government interventions have been successful.
- 74. At the regional level, Liberia has been actively involved in the ECOWAS Early Warning System.
- 75. Despite the progress made, major challenges impeded the effective implementation of SCR 1325 (2000); namely, the lack of a legal and judicial framework, weakness of the legal and judicial system to address such crimes as rape and gender based violence and the high incidence of illiteracy and poverty among women.

#### **South Africa**

76. The country has been involved in many peacekeeping missions across the continent. Following a DPKO workshop held in South Africa in 2007, South Africa was chosen as one of four pilot countries to carry out a program on the implementation of Resolution 1325 (2000), focusing on mainstreaming gender in peacekeeping operations. In order to implement the work programme, South Africa established an Interdepartmental Working Group that comprised Foreign Affairs, Defense, Home Affairs, Police Services and the Office on the Status of Women in the Presidency. Furthermore, measures have been taken with regard to strengthening the role of women and ensuring their involvement in decision-making relating to peacekeeping, preventive diplomacy and related activities. In addition, a number of senior women, including the

Minister of Foreign Affairs, and the President's Adviser, have been involved in peacekeeping and preventive diplomacy related to decision-making in the continent and other areas on a regular basis.

77. South Africa remains the largest contributor of women peacekeepers deployed at operational levels in the United Nations and the African Union sponsored Peacekeeping Missions.

#### Rwanda

- 78. The civil war that ravaged Rwanda in the 1990s and culminated in genocide in 1994, highly victimized women. Numerous women and young girls were raped, as sexual violence was being used as a weapon of war. Women were also affected in other ways. Thousands of women became widows, and the increase of households headed by women was significant. With the end of hostilities, several measures have been adopted to mainstream gender justice and gender equality goals in post conflict reconstruction programmes. The national policies implemented after 1994 have increasingly incorporated a gender focus.
- 79. The Constitution adopted in 2003, refers to CEDAW. It includes two pivotal provisions: one on equality for all, thus recognizing the right of women to inherit and possess land; and the second is the 30 per cent quota granted to women in all decision making bodies. This enabled women's representation in parliament, for example, to reach the highest record of 48.8 per cent.
- 80. While strong representation of women in many decision-making bodies in Rwanda gave women the opportunity to influence the shaping of post-conflict society, they continue to face serious challenges, notably the high number of children who are the only breadwinners for their families, high levels of prostitution and high incidence of HIV/AIDs; the very low level of education for women and girls; high rates of unreported gender based violence; and the low level of implementation of the 30 per cent quota for women's representation in the country's provinces and districts.

## **Discussions**

81. Discussions that followed the presentations focused on such issues as the need to link SCR 1325 (2000) to the African Protocol on Women's Rights, the ratification of which by all countries is imperative. The Protocol represents a comprehensive tool that can help to implement all other instruments including SCR 1325 (2000). In addition, participants raised the need to recognize women's invisible work and establish adequate mechanisms to include it in national accounts and national budgets. They pointed out that repeated commitment, political clout, and a strengthened judiciary system are prerequisites for the implementation of SCR 1325 (2000). Members from civil society also underlined the importance of linking government initiatives to those of civil society to reach out to a greater number of women in various social, political and economic concerns. In conclusion, they suggested adopting a policy of naming and shaming

towards countries that have failed to respect their commitments. To that effect, an independent women's voice should be encouraged.

# D. Theme III: Women's Participation in Peacebuilding Negotiations

82. This theme was addressed by a Representative of Cote d'Ivoire, Minister of Gender of Burundi, a Representative of Sudan, Minister of Gender of Democratic Republic of Congo (DRC) and a Representative of the African Union.

#### Côte d'Ivoire

- 83. In Cote d'Ivoire, the conflict had severely affected the security of women and children around the country but the peace process had not adequately included women. Only two women participated in the national forum that led to the Linas-Marcoussis agreement in 2003. Women however, organized themselves to be part of the conflict-resolution process. In addition, UN agencies in collaboration with NGOs operating in the country instituted a gender equality programme.
- 84. Since the Ouagadougou Peace Agreement signed in 2005, there has been increasing efforts toward structured mobilization for peace and women's participation. Women were very active in mobilizing and sensitizing public opinion about peace and electoral processes.
- 85. Nevertheless, women faced two major challenges within the context of the implementation of SCR 1325(2000): cultural impediments and lack of political will to promote the gender equality agenda.

#### Burundi

- 86. In Burundi, women played an important role during the Arusha Accords and some of their recommendations were reflected in the Agreement. Consequently, a positive trend was noted. The Constitution of 2005 allocated 30 per cent of Parliamentary seats to women and in 2003 the National Policy on Gender was adopted. These constitutional arrangements, together with the government's commitment, resulted in significant progress in women's participation in the public political space. Women won 30.15 per cent of Assembly seats in 2005.
- 87. SCR 1325 (2000) was also used in the country's post conflict reconstruction processes. SCR 1325 (2000) had been central to the involvement of women at all stages. It also raised awareness of women's specific socio-economic and psychosocial needs that needed to be addressed. In addition, the presence of the United Nations Mission in Burundi led to significant progress on work in the field. It supported the efforts of civil society organizations working in various areas.

88. However, a number of obstacles to the full implementation of SCR 1325 (2000) still remained, for example lack of political will for gender equality, dual systems of laws and Justice (modern and customary laws), political instability, cultural factors, high level of illiteracy among women, inadequate domestication and implementation of human rights norms by judges and magistrates etc.

#### Sudan

- 89. For Sudan, SCR 1325 (2000) was an important tool given the long war in the South and the continuing suffering of women in Darfur. Efforts have been made by the United Nations and the international community to address the health, wealth and safety of women and children in Sudan.
- 90. Women were represented in decision-making. They had been part of the peace process and participated (as members of the delegation or as experts) in peace negotiations from the early 1990s till 2005. They had submitted their priorities as Sudanese women to all parties during the negotiation of the Comprehensive Peace Agreement (CPA) and Abuja Agreement, as well as to the Oslo Donors Conference with the support of UNIFEM. Furthermore, a group of Darfurian women leaders from different parties formed GEST (Gender Experts Support Team) in Abuja in December 2005.
- 91. A Ministry for Social Welfare Gender and Child Affairs was established in accordance with the CPA and many initiatives had been taken by the ministry. One such example was the submission of the national policy for women empowerment and gender mainstreaming to Parliament in 2007. Two specialized centers for women (Women Center for Peace and Development and Women Center for Human Rights) had been established to work on a partnership basis with civil society to increase women's participation in peace building and development, to disseminate the culture of peace and to advocate for the peace agreements.

## The Democratic Republic of the Congo (DRC)

- 92. Between 1996 and 2003, the country faced successive conflicts. Rape became the routine weapon in the conflict, with a high percentage of women being affected. In February 2002, Congolese women from all regions of the country and representing government, paramilitary and military groups and civil society met in Nairobi, Kenya, to adopt a declaration and plan of action to integrate a gender perspective into the DRC peace process.
- 93. The ensuing Nairobi Declaration made several demands for democratic development and the protection of the rights of women and girls. The Declaration requested all parties in the conflict to cease fighting, to incorporate the Convention on the Elimination of all forms of Discrimination Against Women (CEDAW) in the new constitution of the DRC, and to mainstream a gender perspective within the Inter-

Congolese Dialogue (ICD). Women delegates of political parties and civil society experts in gender equality had also participated in the ICD held in South Africa.

- 94. In April 2003, the DRC introduced the principle of gender parity in its Transitional Constitution (Art. 14.).
- 95. Considering that ending sexual violence and impunity of perpetrators of rape and gender-based violence was a priority, the DRC enacted the Sexual Violence Act to make rape a crime against humanity. Since March 2004, audits of cases where women were victims of related crimes have been undertaken with a view to prosecute offenders.

#### **African Union**

- 96. The African Union (AU) has been actively engaged in the implementation of SCR 1325 (2000). The organization is the umbrella body responsible, inter alia, for the development of peace and security in the continent. Its peace and security architecture has been composed of the Peace and Security Council, the African Peace-keeping Force and the Early Warning System Mechanism.
- 97. Since the transformation of the Organization of African Unity (OAU) into the AU a lot of positive progress has been achieved. The Constitutive Act of the AU mandated the organization to promote and protect human and people's rights as well as ensure the mainstreaming of gender in all programmes and activities of the AU.
- 98. The major developments realized by the AU on gender equality with regard to SCR 1325 (2000) included: the creation of the Women, Gender and Development Directorate (WGDD) under the Office of the Chairperson of the African Union; the African Union Women's Committee, established in July 2003; the commission of a mission to Darfur; and the appointment of the former Director of the WGDD as an envoy in the investigation of gender based violence stemming from the genocide in 2006. In addition, the adoption of the Protocol to the African Charter on Human and Peoples Rights on Women's Rights presented a good opportunity for African states to implement SCR 1325 (2000). The Solemn Declaration on Gender Equality in Africa also affirmed the commitment to SCR 1325 (2000) as it provided for implementation of the resolution.
- 99. Despite those achievements, there were still challenges to be overcome. The peace and security architecture needed to be effectively operationalized and programmatically engendered.

#### **Discussions**

100. Discussions that followed the presentations highlighted the necessity to go beyond the numbers (women representation) in peacekeeping and decision-making. Participants noted that it was time to concentrate on the quality and difference women brought to the processes. In addition, they raised the need to:

- Focus on macro and micro levels where women made decisions on a daily basis;
- Share experience from countries undergoing conflicts in order to come up with preventive mechanisms; and finally,
- Use SCR 1325 (2000) as a gender equality tool and broaden its scope to go beyond women's participation to include other critical concerns.

#### VI. TRAINING COURSE – PRESENTATION AND DEMONSTRATION

- 101. The purpose of the session was to present the draft of an online training course on national implementation of Resolution 1325 (2000) for discussion. The chairperson opened the session by mentioning that the Office of the Special Advisor on Gender Issues and Advancement of Women (OSAGI) and ECA initiated the development of the Training Course as a result of inadequate implementation the resolution by Member States. The course, which would introduce the main principles of the resolution was being developed by OSAGI/ECLAC in collaboration with UNITAR-POCI and would be made available online in both English and French to civil society and the private sector. It would also be available as a CD. This approach to dissemination would allow a large number of students world-wide to benefit from the training.
- 102. UNITAR POCI would provide a website customized for the target audience of the course Africa. Through the website, students would be able to enroll and immediately download their course materials as a PDF file. The course would be divided into lessons that contain learning objectives, study materials, and a self-scoring quiz with the answers provided. After completing the self-paced course, students would then return to the website to access and submit their 50-question End-of-Course Examination. Upon passing with a score of 75 percent or greater, students would receive a Certificate of Completion, which they could download and print.
- 103. After completing the End-of-Course Examination, students would have the opportunity to submit feedback on the course. This could include any corrections, concerns, or comments that they might have, including suggestions for improvement. UNITAR POCI would collect that data and take it into consideration when revising courses in order to further improve and update the training materials.
- 104. The goal of the course is to raise awareness about the resolution and to build national capacity to develop a national action plan/strategy for its implementation. The course includes six lessons (see Annex IV for index of the course). The first three lessons provide an overview of the United Nations and its work on gender equality and the empowerment of women, explain the gender dimensions of armed conflict and present the conceptual framework of the resolution. The remaining lessons then focus on women, peace and security issues in Africa and provide concrete guidelines for developing a national action plan. This course was designed primarily as a resource for senior government officials and public servants, but can be used by anyone who is interested in the issues of women, peace and security in the region.

#### **Discussion**

105. Participants noted that the course manual was very good as a first step. However, it was up to the ministers and decision makers to go back to their countries and see how they could adopt the information/instrument in developing training that was specific to their respective country. They observed that learning from existing national action plans was useful although there were some cultural and socio-economic differences. Some participants noted that countries needed to adopt national action plans that were suitable to their own needs. Although INSTRAW had developed generic guidelines, countries were not forced to follow those guidelines. As the main responsibility lay in the hands of national governments, the national organizational structure had to determine the terms of reference for the national action plan. They also recommended the adoption of a participatory and inclusive approach to the development of national action plans. Since civil society organizations were very important they should be involved. Gender awareness, scarcity of resources, political will and coordination were mentioned as the main challenges that women faced.

106. The development of regional action plans for the implementation of Resolution 1325 (2000) presented challenges in terms of ownership. ECOWAS representative suggested the involvement of RECs as their role was to coordinate and support governments in the area of peace and security.

# ANNEX I

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# ANNEX II

# PROGRAMME OF WORK

# Wednesday, 06 February 2008

8:30 – 9:30 am	Registration of participants
9:30 – 11:00 am	Opening Session
	<ul> <li>Opening Statement by Mr. Abdoulie Janneh, USG, ECA Executive Secretary</li> <li>Opening Statement by Ms. Rachel Mayanja, ASG, Special Adviser on Gender Issues and Advancement of Women</li> <li>Opening statement of Her Excellency Ms. Hirut Dilebo, Minister of Women Affairs of Ethiopia</li> <li>Opening statement of Her Excellency Ms. Ndiaye Awa, Minister of Women Affairs of Senegal, Chairperson Committee on Women and Development (CWD)</li> </ul>
11:00 – 11:30 am	Coffee Break
11:30 – 12:00 pm	Needs Assessment Report: Gender dimension in war and peace in Africa
12:00 – 1:00 pm	Questions & Answers
1:00 – 2:30 pm	Lunch
2:30 – 3:30 pm	Presentations by representatives from Ministries of Gender and Defense (5 -7 min)  Topic I: Implementing SCR 1325 during armed conflict at the national level.  National experience from:  Minister of Gender of Cote d'Ivoire  Representative of Ministry of Defense of Ethiopia  Minister of Gender of Uganda  Minister of Gender and Women in Development of Zambia
3:30 – 4:00 pm,	Discussion
4:00 – 4:30 pm	Coffee Break
4:30 – 5:30 pm	Presentations by representatives from Ministries of Gender and Justice (5 –7 min)

Topic II: Mainstreaming gender justice and gender equality goals in post conflict reconstruction programs at the national level: Successes and Challenges.

National experience from:

- Minister of Gender of Sierra Leone
- Representative of Ministry of Justice of Rwanda
- Representative of South Africa
- Minister of Gender of Liberia

5:30 –6:00 pm Discussion

6:30-7:30 pm Reception hosted by OSAGI and ECA

# Thursday, 7 February 2008

9:30 – 10:30 am Presentations by representatives from various Ministries

 $(5-7 \min)$ 

Topic III: Women's participation in peace building negotiations.

The experience from:

- Sudan
- DRC
- Cote d'Ivoire
- Burundi

organizations.

■ The African Union

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10.30 – 11.00 am	Discussion		
11:00 – 11:30 am	Coffee Break		
11:30 – 12:30 pm	Training course - Presentation and demonstration by Ximena Jimenez and Françoise Nduwimana		
1:00 – 2:30 pm	Lunch		
2:30 – 4:00 pm	Training course – (continuation)		
	Questions & Answers		
4:00 – 4:30 pm	Coffee Break		
4:30 – 6:00 pm	Working groups on national implementation of SCR 1325 (2000) Working Group I – French-speaking participants Working Group II – English-speaking participants Working Group III – Representatives from international and regional		

# Friday, 8 February 2008

9:30 – 10:30 am Report from the working groups

10.30- 1.00 pm Concluding discussion: what are the next steps for coherent and full

implementation of SCR 1325 at the national level in Africa

Recommendations

Closing Remarks by OSAGI and ECA

#### ANNEX III

# A PROPOSED FRAMEWORK FOR A NATIONAL ACTION PLAN<sup>2</sup>

The task of developing a national action plan for the implementation of SCR 1325 (2000) will vary depending on the country context. National action plans should be structured to capture the peace and conflict dynamics of the country, the roles and interactions between various institutions and stakeholders in the country, the skills and capacities needed to implement the plan and the resources required to support the plan.

# Key elements for an Action Plan

- A description of the country situation regarding peace and security;
- An outline of activities to be undertaken;
- Key actors responsible for implementing each activity;
- Timeframe for the implementation of activities;
- The resources needed to undertake each activity;
- How progress will be measured (indicators and milestones); and
- How often and under what circumstances revision of the plan would take place.

## C. Suggested Template for an Action Plan

Country:							
Rationale: The underlying principle for the development of a national action plan to implement resolution 1325(2000) is to systematize and							
consolidate all efforts to implement the resolution at the country level.							
Activity	Objectives	Institutions/stakeholders	Suggested initiatives	Monitoring and	Budget		
				Evaluation schedule			
Formation of joint	Provide platform for	National gender	organise	Task force should	Task force should		
task force on SCR	multisectoral	machinery	consultation with	set indicators to	develop budget for		
1325 (2000)	collaboration on the	Parliamentarians	key stakeholders on	gauge national	each activity		
	implementation of	Local government	the formation of	implementation			
	SCR 1325 (2000) at	officials	joint task force				
	the national level	Traditional rulers		A supervision			
		Civil society	organise periodic	committee or			
		UN agencies	meetings	department should			
		Donors/funders		be given the task of			
			A focal point in each	reporting to			
		The task force should	government ministry	taskforce			
		consist of all key actors	should be appointed				
		and be of a functional	to monitor				
		size; not too large to	implementation				
		affect decision -making					
		and not too small, in	Regular update				
		order to be	sessions to				
		representative.	parliament on the				
			implementation of				
		Efforts should be made	the resolution.				
		to include key civil					
		society groups, e.g.	The joint task force				
		women's groups,	can be formed using				
		research institutions,	existing				
		media.	collaborative				
			structures. E.g. a		1		

<sup>2</sup>(Ekiyor, Wanyeki 2008) This framework has been designed using the feedback from the country assessment process. It serves as a guide for the development of national action plans on Resolution 1325(2000).

		It is critical that national structures to implement regional peace and security initiatives such as those instituted by Regional Economic Communities (RECs) should be involved in this task force. E.g. the ECOWAS zone bureaus, IGAD Conflict Early Warning and Response Units CEWERUs  Countries such as Ghana and Kenya have national peace policies and national architectures for peace. These should also be involved in the national task force	task force on the domestication of CEDAW or the AU protocol on the rights of women  National action plans in post conflict countries should include clear commitments to engender Disarmament, Demobilisation, Reintegration and Rehabilitation		
Training and Capacity Building on SCR 1325 (2000)	Enhance skills and capacities on women, peace and security at community and national levels  Strengthening the capacity of women's groups to play roles in conflict prevention, resolution and peacebuilding	Community based organizations, National civil society actors National joint task force on SCR 1325 (2000) Experts on peace and security	Training on theories and concepts conflict prevention, conflict resolution and peacebuilding  Training on gender analysis, gender mainstreaming etc  Training on technical skills in mediation, negotiation, lobbying and advocacy  *Infuse indigenous African training techniques in all training initiatives *Build on existing mechanisms for capacity building in each context	Comprehensive monitoring framework to measure the impact of skills acquired in the short, medium and long term should be designed for each training and capacity building initiative	Budgets for training and capacity building initiatives can be incorporated into financial planning of the various institutions and stakeholders
Awareness raising on the resolution	Inform general and specific audiences on the existence of the resolution and its relevance to national peace and security  Raise awareness among key institutions on the importance of gender analysis and mainstreaming on peace and security	All participating institutions and stakeholders	Organise targeted activities to raise awareness of protection, participation, peacekeeping, and post conflict reconstruction  Translate resolution into local languages. Interpret technical parts of the resolution  Utilise key dates and anniversaries to raise awareness on key components of the resolution, e.g. International Women's day,		

			Human Rights day, African Union day and other national celebrations.			
Documentation of women's role in peace and conflict situations	Track the contributions of women to peacebuilding  Document the impact of conflict on women  Document the progress of women in decision making processes	Research institutions Practitioners	Commission periodic national studies on the impact of conflict on women  Collect statistics on the progress of women's participation in decision making	Findings of research should be reviewed periodically by task force		
Setting targets: Suggested targets for monitoring the implementation of national plans should include: Increased number of women in decision making Improved access to justice for women and girls Increased numbers of women with skills in conflict resolution, conflict prevention and peacebuilding Numbers of women involved in informal and formal peacebuilding						

#### **ANNEX IV**

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# Implementation of Security Council Resolution 1325 (2000) in Africa

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Appendix A – Security Council Resolution 1325 (2000)

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Appendix F – Samples of National Action Plans: Norway

**Bibliography and References** 

**End-of-Course Examination Instructions**