

THE CHALLENGES FORUM - 20 Years of Cooperation in Support of UN Peace Operations

United Nations Peace Operations 2020: The United Nations Reviews and Their Implications for Tomorrow's Missions¹

#CF20 - The Roosevelt Hotel and UN Delegates Dining Room, UN HQ, New York, 8-9 May, 2016

The Challenges Forum Event *United Nations Peace Operations 2020: The United Nations Reviews and Their Implications for Tomorrow's Missions* will mark 20 years of cooperation in support of United Nations (UN) peace operations. The meeting will be co-hosted by the Permanent Missions to the UN of Armenia, Indonesia, Nigeria, Sweden and the United States.² The event will be organized in conjunction with, but separate from, the General Assembly High-level Thematic Debate on *UN*, *Peace and Security* on 10-11 May.

Initiated in 1996, the aim of the Challenges Forum has remained steadfast. The purpose is to contribute to better analysis, planning, conduct and evaluation of multidimensional peace operations, and secondly, to strengthen and broaden the international network of actors involved in and supporting UN peace operations.

The Partnership has grown incrementally over the years and consists today of 22 countries and 47 Partner Organizations, including major Troop, Police, Civilian Personnel- and Financial Contributing Countries, and the five Permanent Members of the UN Security Council.³ The Partner Organizations come from six continents, and represent governmental, practitioners' and academic perspectives from a broad spectra of countries of the Global South and North alike (see www.challengesforum.org).

Recognizing the challenges, but also drawing on the achievements made in recent years by UN peace operations, the focus of the 20th Anniversary Forum will be on highlighting progress and identifying areas of UN peace operations which need further consideration, attention and support. The meeting will be inspired by the findings of the recent high-level and expert reviews; 'Uniting Our Strengths for Peace – Politics, Partnership and People' by the High-level Independent Panel on United Nations Peace Operations (HIPPO); 'The Future of United Nations Peace Operations: Implementation of the Recommendations of the High-level Independent Panel on Peace Operations' by the UN Secretary-General; 'Challenge of Sustaining Peace' by the Advisory Group of Experts on the Review of the Peacebuilding Architecture; 'Preventing Conflict, Transforming Justice, Securing the Peace – A Global Study on the Implementation of United Nations Security Council resolution 1325'; 'Transforming Our World: The 2030 Agenda for

Forum Coordinator.

¹ The Challenges Forum uses the term "peace operations" since 2000 to encompass missions included in the Brahimi Report definition: conflict prevention, peacemaking, peacekeeping and peacebuilding, as well as more robust interventions under UN Security Council mandates. Further, the Forum convenes discussions with regional organizations, having their own sets of terminology, thus "peace operations" is used as an umbrella concept to enable an inclusive mulitorganizational dialogue.

² Recent and coming Hosts of Challenges Forum events, the Chair of the UN Special Committee on Peacekeeping and the

Sustainable Development', and 'Performance Peacekeeping' by the UN Expert Panel on Technology and Innovation in Peacekeeping.

The forthcoming Challenges Forum's 20th Anniversary will seek to build on the results of the above reviews as well as the outcomes of the Challenges Forum's first deliberations on and assessments of them during 2015. A high-level Challenges Forum Seminar hosted in Washington D.C. in June 2015 addressed the implications of the HIPPO Report on strategic communications in support of UN peace operations. The Challenges Annual Forum 2015 held in October in Yerevan focused on the reviews and their implications for institution- and capacity-building for peace. The outcome and possibilities generated at the Leaders Peacekeeping Summit held during the previous week were also assessed. A number of background papers, occasional papers and policy briefs analysing the implications of the UN reviews on various aspects for future missions were developed by the Challenges Forum in 2015 and early 2016, which will also feed into the 20th Anniversary Forum.

In essence, bearing in mind the greater context and reforms related to peace and security, seeking to integrate a more preventative approach across issues and processes, exploring solutions that are more people- and field-centred in design, and emphasising the need for partnerships to be strengthened at all levels, the Challenges Forum will zoom in on what these and other key developments mean for the following questions: a) How can implementation of the reviews' recommendations be systematically followed up on by the broader international peace operations community – what could effective models for benchmarking possibly look like? b) What are the challenges and priorities for peace operations partnerships between the UN and Regional Organizations? c) What should be done to improve the safety and security of UN and associated personnel in UN peace operations? d) What is required to effectively implement Security Council resolution 1325 in and by peace operations – in particular through strategic gender mainstreaming and the empowerment of women in the field? e) What are the implications for UN peace operations doctrine and guidelines? And how can effective implementation of recently developed doctrine and guidance be achieved, including guidance pertaining to addressing sexual exploitation and abuse? f) What are the implications for required capabilities and capacity building for future missions - military, police & civilian? Related to this, the Forum will take stock of the current status of and coming requirements generated through the Leaders Peacekeeping Summits process on capabilities generation, in which some 50 countries last year pledged significant, new, and concrete support for UN peace operations. The next summit is coming up in London in September – what is required to move the capability and capacity-building effort forward?

In essence, the Challenges Forum's 20th Anniversary will consist of a series of high-level and interactive conversations focusing on the UN reviews' findings and what they mean for today's and tomorrow's peace operations in a selection of specific areas where the Challenges Forum Partnership has been particularly active and involved during recent years. Background papers for the Forum is currently being developed and will be circulated to participants prior to the meeting.

A short summary of the conversations will be made available during the General Assembly High-level Thematic Debate on UN, Peace and Security, which commences on the following day. A Challenges Forum Report highlighting key points of the Forum event will also be produced. All Member States involved in UN peacekeeping operations and key actors in the international peace operations community will be invited. Further, in the wake of the first UN Security Council resolution on 'Youth, Peace and Security', we are delighted that our new cooperation with the World Federation of UN Associations is already bearing fruit. A small number of young future leaders from the WFUNA Network with a specific interest in UN peace operations will participate in the 20th Anniversary.

An exhibition on *Telling the Story of UN Peace Operations* has been developed in collaboration with Färgfabriken and the UN Departments for Peacekeeping Operations and Field Support. The exhibition will have an early launch during the Reception on 9 May in the Delegates Dining Room before opening on the 10 May to be displayed outside the General Assembly Hall in the Visitors Lobby until 16 June, 2016.

Sunday, 8 May

08.00 - 09.00 Registration

09.00 - 10.30 Opening and Welcome

Chair: H.E. Mr Mohammad Taisir Masadeh, Secretary-General, Ministry of Foreign Affairs and

Expatriate Affairs of Jordan, Former Force Commander, UNMEE, Jordan

Key Notes: H.E. Mr Hervé Ladsous, Under-Secretary-General for Peacekeeping Operations, UN

General Micael Bydén, Chief of Defence, Sweden

Speakers: H.E. Mr Dian Triansyah Djani, Permanent Representative of Indonesia to the UN

Mr Anthony A. Bosah, Chargé d'affairs, Permanent Representation of Nigeria to the UN,

Chair of the UN Special Committee for Peacekeeping Operations

Mr Peter Iitchev, Deputy Permanent Representative of the Russia Federation to the UN Ms Victoria Holt, Deputy Assistant Secretary of State, Bureau of International

Organization Affairs, Department of State, United States

Ms Annika Hilding-Norberg, Director and Founder, Challenges Forum, Folke Bernadotte

Academy, Sweden

10.30 – 11.00 Coffee and Group Photo

11.00 - 12.45 Conversation 1 on The Reviews' Findings, Effective Implementation and the

Strengthening of UN Peace Operations – What Priorities and Models for Follow Up?

Facilitator: Dr Sarah Cliffe, Director, Centre on International Cooperation, New York University,

United Kingdom

Panel: Dr William Durch, Senior Adviser, Challenges Forum, Distinguished Fellow, Stimson

Center, Former Director, Brahimi Report, United States (background paper) Mr Anis Bajwa, Member, Peacebuilding Architecture Review, Pakistan

Mr Alexander Ilitchev, Member, High-level Independent Panel on Peace Operations,

Russia

Lt. Gen. Abhijit Guha, Member, High-level Independent Panel on Peace Operations, and

Senior Member, United Service Institution of India, India

Ms Mavic Cabrera-Balleza, International Coordinator, Global Network of Women

Peacebuilders, Phillipines

13.00 - 14.45Working Luncheon - Conversation 2 on The Peacekeeping Summit and Coming

Ministerial Meeting: Current Status, Follow Up and Requirements

H.E. Ms Victoria Holt, Deputy Assistant Secretary, Bureau of International Organization Facilitator:

Affairs, Department of State, United States

Representative, Department for Peacekeeping Operations or Field Support, UN (tbc) Panel:

H.E. Mr Liu Jieye, Permanent Representative of China to the UN (tbc)

Mr Andy Rachmianto, Director, International Security and Disarmament, Ministry of

Foreign Affairs, Indonesia

Commissioner Ann-Marie Orler, Head, Division for International Affairs, Swedish Police H.E. Mr Matthew Rycroft, Permanent Representative of the United Kingdom to the UN

15.00 - 16.45Conversation 3 on The Reviews and What are the Challenges and Priorities for

Peace Operations Partnerships Between the UN and Regional Organizations?

Facilitator: Mr Amr Aljowaily, Deputy Assistant Foreign Minister for UN Affairs, Ministry of

Foreign Affairs, Egypt

Panel: Dr Cedric de Coning, Senior Fellow, Norwegian Institute of International Affairs, Senior

Fellow, African Centre for the Constructive Resolution of Disputes, South Africa

(background paper)

H.E.Mr El-Ghassim Wane, Assistant Secretary-General for Peacekeeping Operations,

H.E. Mr Jean-Pierre Lacroix, Director-General, Directorate for UN and International

Development, Ministry of Foreign Affairs, France

Prof. Ugur Güngör, Center for Strategic Research, Ministry of Foreign Affairs, Turkey Dr Benyamin Poghosian, Deputy Director, Institute for National Strategic Studies,

National Defence Research University, Armenia

17.00-17.30 **Concluding Remarks**

Chair: Mr Sven-Eric Söder, Director-General, Folke Bernadotte Academy, Sweden Speaker:

H.E. Mr Zohrab Mnatsakanyan, Permanent Representative of Armenia to the UN

H.E. Mr Syed Akbaruddin, Permanent Representative of India to the UN (tbc)

Monday 9 May

09.00 - 10.45Conversation 4 on The Reviews and What Should be Done to Improve the Safety

and Security of UN and Associated Personnel in UN Peace Operations?

H.E. Mr Motohide Yoshikawa, Permanent Representative of Japan to the UN Facilitator:

Panel: Mr William R. Phillips, Former Chief of Staff, MINUSMA, now Integration Project,

Department for Safety and Security, UN (background paper)

Ms Fadzai Gwaradzimba, Assistant Secretary-General, Department for Safety and

Security, UN

Mr Greg Hinds, Police Commissioner, UNMIL

H.E. Lt Gen (Retd) Javed Zia, Ambassador of Pakistan to Tripoli, Libya

Coffee 10.45- 11.15

11.15 – 13.00 Conversation 5 on Effective Implementation of SCR 1325 in and by Peace

Operations: Empowering Women in the Field – What Now?

Facilitator: H.E. Mr Michael Grant, Deputy Permanent Representative of Canada to the UN, Chair of

the UN Special Committee for Peacekeeping Operations Working Group, Canada

Panel: Dr Louise Olsson, Senior Adviser, Gender and SCR 1325, Folke Bernadotte Academy,

Sweden (background paper)

Ms Riana Paneras, Senior Researcher, Peace Operations and Peace Building Division, Institute for Security Studies, Former Police Commissioner, UNAMID, South Africa Ms Gwendolyn Myers, Founder and Executive Director, Messengers of Peace-Liberia Inc

(MOP), Global Shaper, World Economic Forum, Liberia

Mr Alan Ryan, Executive Director, Australian Civil-Military Centre, Australia

13.15 – 15.00 Working Luncheon – Conversation 6 on The Reviews and Their Implications for UN

of Developed Doctrine and Guidance be Achieved?

Facilitator: Ms Jane Holl Lute, Special Coordinator on improving the UN Response to Sexual

Exploitation and Abuse, Former Under-Secretary-General for Field Support, and Chair of

Peace Operations Doctrine and Guidelines – and How can Effective Implementation

the UN Expert Panel on Technology and Innovation, UN (tbc)

Panel: Mr David Haeri, Chief, Division for Policy, Evaluation and Training, Departments for

Peacekeeping Operations and Field Support, UN (tbc)

Mr Stefan Feller, Police Adviser, Office of Rule of Law and Security Institutions, UN H.E. Mr Mohammad Taisir Masadeh, Secretary-General, Ministry of Foreign Affairs and

Expatriate Affairs of Jordan, Former Force Commander, UNMEE, Jordan

Dr Kari M Osland, Head, Research Group on Peace and Coflict, Norweigan Institute of

International Affairs, Norway

15.15 - 16.45 Conversation 7 on The Reviews and What are the Implications for Capabilities and

Capacity-building for Future Missions - Military, Police & Civilian?

Facilitator: Dr Almut Wieland-Karimi, Director, Center on International Peace Operations, Germany
Panel: H.E. Mr Martin Garcia Moritán, Permanent Representative of Argentina to the UN (tbc)

H.E. Mr Martin Garcia Moritán, Permanent Representative of Argentina to the UN (tbc) Dr Carl Ungerer, Head, Leadership, Crisis Management and Conflict Program, Geneva

Centre for Security Policy, Switzerland

Mr Andrew Carpenter, Chief, Strategic Policy and Development Section, Police Division,

UN (tbc)

Maj. Gen. Li Tiantian, Director General, Peacekeeping Affairs Office, Ministry of

National Defence, China (tbc)

Ms Julie Sanda, Head, Department of Conflict, Peacekeeping and Humanitarian Studies,

National Defence College, Nigeria

16.45 – 17.30 Concluding Remarks and Looking Ahead

Chair: H.E. Mr Michael Grant, Deputy Permanent Representative of Canada to the UN, Chair of

the UN Special Committee for Peacekeeping Operations Working Group, Canada

Speakers: H.E. Mr Jeffrey Feltman, Under-Secretary-General for Political Affairs, UN (tbc)

Mr Jean-Marie Guéhenno, Patron, Challenges Forum, President, International Crisis

Group, France

Mr Dmitry Titov, Assistant Secretary-General, Rule of Law and Security Institutions, UN

Ms Annika Hilding Norberg, Director and Founder, Challenges Forum

18.30-20.30 Reception on the Occasion of the Challenges Forum Event on *United Nations Peace*

Operations 2020: The United Nations Reviews and their Implications for Tomorrows Missions, the forthcoming General Assembly High-Level Thematic Debate on United Nations, Peace and Security and Launch of the Exhibition on Telling the Story of

United Nations Peace Operations

Venue: Delegates Dining Room, United Nations Headquarters

Host: H.E. Mr Olof Skoog, Permanent Representative of Sweden to the UN Remarks: H.E. Ms Margot Wallström, Minister for Foreign Affairs, Sweden

H.E. Mr Mogens Lykketoft, President of the General Assembly of the UN

H.E. Mr Jan Eliasson, Deputy Secretary-General of the UN

H.E. Baroness Anleay of St Johns DBE, Minister of State for Foreign Affairs, Prime Ministers' Special Representative on Preventing Sexual Violence in Conflict, United

Kingdom

H.E. Ms Samantha Power, Permanent Representative of the United States to the UN

9 May – 16 June Exhibition on Telling the Story of United Nations Peace Operations

An exhibition on *Telling the Story of UN Peace Operations* has been developed by the Challenges Forum in collaboration with the UN Departments for Peacekeeping Operations and Field Support and the art foundation Färgfabriken. The exhibition will have an early launch during the Reception on 9 May in the Delegates Dining Room before opening on the 10 May outside the General Assembly Hall in the Visitors Lobby. The exhibition is part of a work strand on *Strategic Communication for the New Era of Peace Operations*⁴ pursued in cooperation with the UN Departments for Peacekeeping and Field Support and is based on issues addressed by the Challenges Forum Partnership over the years and as high-lighted in the recent UN Reviews and the General Assembly High-level Thematic Debate on *United Nations, Peace and Security*.

Challenges Forum Background Papers for 8-9 May Event:

- 'Implementing 'Uniting Our Strengths for Peace: An Approach to benchmarking HIPPO recommendations in five key areas', Dr William Durch.
- 'Challenges and Priorities for Peace Operations Partnerships between the UN and Regional Organizations- the African Union example', Dr Cedric de Coning.
- 'Leading the Way to a More Equal Peace: Senior Management and Gender Mainstreaming', Dr Louise Olsson.
- 'The UN Reviews and What Should be Done to Improve the Safety and Security of UN and Associated Personnel in UN Peace Operations?', Mr William Philips.

Recent Challenges Forum Publications Analyzing the Implications of the UN Reviews on Future Missions.

- 'Institution-building as a Bridge Between Peacekeeping and Peacebuilding: Connecting the Security and Peace Nexus', Ms Leanne Smith, Challenges Forum Policy Brief 2016:1.
- 'Strategic Communication: A Political and Operational Requisite for Successful Peace Operations', Maj. Gen. Robert Gordon and Mr Peter Loge, Challenges Forum Occasional Paper 7: 2015.
- 'Capacity to Protect Civilians: Rhetoric or Reality?', Ms Hilde F Johnson, Challenges Forum Policy Brief 2015:4.

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- 'Implementing the HIPPO Report: Sustaining Peace as a New Imperative', Mr Alexander Ilitchev, Challenges Forum Policy Brief 2015:5.
- 'Institution- and Capacity-building for Peace: Implications of the UN Reviews on Future Missions', Challenges Annual Forum 2015 Report, (Stockholm 2016), based on the Annual Forum 2015 hosted by Armenia: the Institute for National Strategic Studies of the Ministry of Defence and the Ministry of Foreign Affairs, 5-6 October, 2015. The report contains analysis of the Reviews and 23 recommendations.
- 'Call for Change and Early Actions to "Save Succeeding Generations From the Scourge of War", Dr Gagik Hovhannisyan and Dr Jibecke Joensson, Challenges Forum Background Paper, Challenges Annual Forum 2015.
- 'Strategic Communications for the New Era of UN Peace Operations', Challenges Forum Policy Brief 2015:1 based on a workshop hosted by the United States Institute for Peace and the Folke Bernadotte Academy in cooperation with the US Department of State, US Department of Defence, the US Army Peacekeeping and Stability Operations, and the UN Departments of Peacekeeping Operations and Field Support, in Washington D.C. on 23 June 2015.
- 'Designing Mandates and Capabilities for Future Peace Operations', Challenges Forum Concluding Report presented to the UN Secretary-General on 26 January 2015. The Report presented the results of four work strands on 'Peace Operations under New Conditions' co-chaired by ZIF, Germany, and USI, India; 'Policies, Principles and Guidelines' co-chaired by NDU, Pakistan and US Army PKSOI, United States; 'Authority, Command and Control' co-chaired by the Ministry of Defence, France and National Defence College, Nigeria; 'Impact Assessment and Evaluation' co-chaired by the Institute for Security Studies in Pretoria and the Pearson Centre, Canada.