

Mission requested the federal authorities to lift the restrictions, given the magnitude of the need for assistance in Montenegro.

#### **Refugees and internally displaced persons**

61. Security concerns for internally displaced persons from Kosovo created by the increasing influence of the federal military in Montenegro were one of the main problems identified by the Mission. At the time of the Mission's visit, the federal military was intervening in most matters which were previously within the sole competence of the Montenegrin police. Various security incidents between the military and internally displaced persons had occurred in Rozaje, an Albanian border community accommodating internally displaced persons, including during the Mission's visit. On 25 May 1999, the military separated and detained 73 men from a group of roughly 490 newly arriving internally displaced persons from Kosovo at the Montenegrin border, on suspicion of KLA membership. The fate of the men was of serious concern to the Mission, as in the previous weeks, the military had detained, beaten and seriously abused a similarly sized group of Kosovar male asylum-seekers. While the Montenegrin authorities have always been willing to help and intervene in such cases, their own authority has been seriously undermined by the military.

62. **Rozaje.** On 23 May 1999, the Mission visited two collective accommodations for internally displaced persons from Kosovo in Rozaje. Most of them originate from towns and villages located on or in the vicinity of the main road from Kosovska Mitrovica to Pec. The internally displaced persons' accounts of their experiences in Kosovo corroborated those given by the internally displaced persons in the Podujevo area in Kosovo. The large presence of federal military in the area has created serious security concerns for the internally displaced persons (in one incident on 8 April 1999, several internally displaced persons were killed). As a result, UNHCR has commenced moving the internally displaced persons to safer areas in Ulcinj further south.

63. **Ulcinj.** On 23 May, part of the Mission visited Ulcinj, an Albanian community in the south of Montenegro, where a number of internally displaced persons from Kosovo, who had been detained previously by the federal military when trying to transit Montenegro for Albania, were interviewed. The internally displaced persons, all men, gave an account of being separated from the women and children by the federal military at a checkpoint close to the Montenegrin-Albanian border. For three days they had been bussed around between Serbia and Kosovo before being sent back to Montenegro. While in the custody of the military, they had been robbed, beaten and some sexually abused, before being released and moved to Ulcinj.

#### **Health**

64. As in Serbia, Montenegro has had large problems in maintaining the functioning of the health-care system under the current circumstances, particularly because of difficulties in providing enough medical supplies to sustain quality primary and secondary health care. Significant levels of assistance will continue to be required from UNICEF and WHO (which are urgently providing support to the system) to keep it running.

### **Women and children**

65. The education service has struggled to cope with the most recent influx of internally displaced persons from Kosovo. UNICEF, UNHCR and the Montenegrin authorities signed a memorandum of understanding in February 1999 on education for all displaced primary school-aged children. Under that agreement, UNICEF coordinates a non-formal education programme. It is critical that this kind of support is maintained and that services are provided to internally displaced persons which address the development needs of children.

66. As noted in the section on Kosovo, women in Montenegro face the particular challenges confronting women in conflict situations, with those confronting refugee and internally displaced person women even more acute. While the Mission was not able to conduct a detailed gender assessment, humanitarian assistance programmes throughout the Federal Republic of Yugoslavia must incorporate and mainstream gender issues in all sectors.

### **Employment and migration pressures**

67. Montenegro's main sector for labour absorption - tourism - has been adversely affected by the conflict, with few tourists (especially those from outside the country) now visiting the region. The sector's labour force has shrunk to a mere 30 per cent of its pre-war size. The relatively small industrial sector is also facing difficulties. The reduction in tourism has further shrunk employment openings in other services and also government and community revenue for development. The high levels of unemployment and other economic hardships could trigger extensive and irregular migration and social tensions unless efforts are made to generate employment through emergency employment schemes, support for small and medium enterprise promotion, and skills retraining programmes.

### **Budget support**

68. The Montenegrin Government, namely the Prime Minister and Minister of Foreign Affairs, called the Mission's urgent attention to the loss of virtually all income, bringing public coffers to the brink of bankruptcy. An appeal was made for early fiscal support from international sources.

Appendix I

Participants in the Inter-Agency Emergency Needs Assessment Mission  
to the Federal Republic of Yugoslavia

<u>Participant</u>	<u>Organization</u>
Sergio Vieira de Mello Mission leader	Under-Secretary-General for Humanitarian Affairs and Emergency Relief Coordinator
Omar Bakhet	UNDP
Nils Kastberg	UNICEF
Ramiro Lopez da Silva	WFP
Rashid Khalikov	OCHA
David Chikvaizde Spokesperson and assistant to mission leader	United Nations Secretariat
Eduardo Arboleda	UNHCR
E. Kirsten Young	UNHCR
Bakary Kante	UNEP
Peter Schatzer	IOM
Stephane Vandam	WHO
Frank Dutton	UNHCHR
Barbara Davis	UNHCHR
Loretta Sonn	FAO
Terence Burke	United Nations Security Coordinator
Vladimir Jankola	United Nations Mine Action Service
Eugenia Date-Bah	ILO
Sarah Uppard	SCF (representing all NGOs)
Thomas Bryant	United Nations Security Officer
4 translators	Local
11 drivers	On loan from UNMIBH
Mr. Yuzi Oksamitniy	UNICEF

Appendix II

Itinerary for the United Nations Inter-Agency Needs Assessment Mission  
16-27 May 1999

**Sunday, 16 May**

Cross Federal Republic of Yugoslavia/Croatian border in the afternoon. Arrive Belgrade in the evening.

**Monday, 17 May**

- 08:00 Tour of damage to Belgrade
- 09:45 Meeting with Federal Ministry of Labour, Health and Social Policy, Yugoslav Red Cross and Serbian Commissioner for Refugees
- 11:30 Meeting with Ministry of Development, Science and Environment
- 14:30 Meetings and discussions with First Deputy Minister for Foreign Affairs Zoran Novakovic
- 18:00 Press briefing by mission leader.  
Overnight in Belgrade

**Tuesday, 18 May**

- 08:00 Depart for Novi Sad
- 08:30 Arrive Pancevo (20km from Belgrade). Visit to industrial zone (oil refinery, chemical plant)
- 10:30 Depart for Novi Sad via Zrenjanin
- 11:30 Novi Sad. Meeting with relevant authorities in Vojvodina and tour of Novi Sad – residential area, industrial zone, TV buildings, bridges
- 16:00 Depart for Belgrade.  
Overnight in Belgrade

**Wednesday, 19 May**

- 08:00 Depart for Nis via Kragujevac, Cuprija, Aleksinac
- 09:30 Arrive Kragujevac. Meet with authorities
- 10:30 Tour of town – the "Zastava" factory, hospital, etc.
- 12:00 Depart for Cuprija
- 12:45 Tour of Cuprija
- 13:15 Depart for Aleksinac
- 14:00 Arrive Aleksinac/Tour
- 15:30 Depart for Nis
- 16:00 Arrive Nis. Talks with authorities.
- 17:00 Tour of town centre, market, hospital, industrial zone, tobacco factory, etc.  
Overnight in Nis

**Thursday, 20 May**

- 08:00 Depart for Vranje and Surdulica. Talks with authorities
- 11:30 Depart for Pristina
- 13:00 Arrive Gnjilane
- 14:00 Depart Gnjilane
- 14:30 Arrive Pristina. Talk with authorities.
- 16:00 Tour of Pristina and broader area.  
Overnight in Pristina

**Friday, 21 May**

08:00 Depart for Kosovo Polje and Obilic  
09:15 Depart for Lipljan  
09:30 Arrive Lipljan  
10:15 Depart for Urosevac  
10:45 Arrive Urosevac  
11:30 Depart Urosevac  
12:00 Arrive Kacanik  
13:00 Depart Kacanik  
13:30 Arrive Djeneral Jankovic  
15:00 Depart Djeneral Jankovic  
16:00 Arrive at Caglavica  
17:30 Depart Caglavica  
17:45 Arrive Pristina  
18:00 Sectoral meetings in Pristina.  
Overnight in Pristina

**Saturday, 22 May**

08:00 Depart for Podujevo  
08:30 Arrive Podujevo  
09:00 Arrive Sajkovac  
11:00 Depart for Djakovica  
12:30 Arrive Djakovica – *Split team into two groups*

*Small group*

12:30 Depart Djakovica for Prizren  
13:00 Arrive Prizren  
14:00 Tour of Prizren  
15:00 Tour of Korisa. Speak with IDPs  
16:00 Depart for Pristina  
17:00 Stop in Stimlje, Muzicane. Speak with IDPs  
18:30 Arrive in Pristina.  
Overnight in Pristina

*Large group*

11:00 Depart for Pec  
11:30 Arrive Pec. Sectoral meetings  
14:00 Depart for Rozaje and Podgorica.  
Overnight in Podgorica

**Sunday, 23 May**

*Small group*

08:00 Depart Pristina  
08:45 Arrive Kosovska Mitrovica  
11:30 Depart Kosovska Mitrovica  
13:00 Arrive Rozaje. Speak with IDPs  
17:30 Depart for Podgorica  
20:00 Arrive and overnight in Podgorica – *two groups re-join*

*Large group*

09:00 Depart for Ulcinj  
11:00 Arrive Ulcinj. Meet with authorities  
13:00 Meeting with IDPs/Talks regarding  
adverse effects on tourist industry  
15:00 Return to Podgorica  
17:00 Arrive and overnight in Podgorica

**Monday, 24 May**

08:30 Meeting with Montenegrin authorities  
10:30 Press conference by the mission leader  
11:30 Depart for Mt. Zlatibor.  
Overnight in Mt. Zlatibor

**Tuesday, 25 May**

**08:00** Depart Mt. Zlatibor for Uzice and Cacak

**19:00** Return to Belgrade.

Overnight in Belgrade

**Wednesday, 26 May**

**08:00** Wrap-up sectoral meetings with Federal authorities:

- Environment/UNEP
- Reconstruction, Rehabilitation/UNDP, FAO, UNHCR
- Emergency, Humanitarian Relief/UNHCR, UNICEF, WFP, OCHA
- Health/WHO, UNICEF
- Human Rights/UNHCHR
- Education/UNICEF

**15:00** Wrap-up meeting with Foreign Minister Zivadin Jovanovic

**18:00** Press Conference

Overnight in Belgrade.

**Thursday, 27 May**

**06:00** Depart Belgrade for Zagreb.

Appendix III

**United Nations  
 Inter-Agency Needs Assessment Mission  
 16 - 27 May 1999**



The boundaries and names shown and the designations used on this map do not imply official endorsement or acceptance by the United Nations.