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### **Permanent Forum on Indigenous Issues**

#### **Fifth session**

New York, 16-27 May 2006

Agenda item 3 of the provisional agenda

**Special theme: Millennium Development Goals and indigenous peoples**

**Information received from the United Nations system**

**Note by the Secretariat**

**Contribution by UNESCO**

#### **Summary**

The fourth session of the UN Permanent Forum on Indigenous Issues addressed several recommendations to UN agencies, including the United Nations Educational, Scientific and Cultural Organization (UNESCO). Two of the recommendations were addressed exclusively to UNESCO.

UNESCO's response is made within the framework of the UNESCO Universal Declaration on Cultural Diversity and its Action Plan (adopted in 2001), which has become a guiding instrument for the Organization's work on dialogue among and with indigenous peoples and more recently for all actors concerned by the Second International Decade on the World's Indigenous People (2005-2015). The Programme of Action for the Second Decade includes an appeal to all relevant actors to implement the Action Plan of the UNESCO Universal Declaration on Cultural Diversity. The Declaration recognizes indigenous cultures as part of the common heritage of humanity, and also emphasizes the protection and defence of indigenous peoples' human rights and fundamental freedoms as *an ethical imperative, inseparable from respect for human dignity* (Article 4, UNESCO Universal Declaration on Cultural Diversity). The response is further made in light of the adoption by the Organization of the recent **Convention on the Protection and Promotion of the Diversity of Cultural Expressions (2005)**, which provides a framework and a tool to ensure the right of indigenous peoples to create and disseminate in a fair environment their cultural goods and services, and their traditional expressions, so that they might benefit from them in the future.

The report largely follows the structure suggested by the Forum Secretariat except that PART A and PART B, were merged and present UNESCO's response to recommendations addressed exclusively to the Organization and those addressed to UNESCO and other UN agencies.

## **CONTENT**

**PART A and B** UNESCO's response to recommendations addressed exclusively to the Organization and to recommendations addressed to other UN agencies

**PART C** Obstacles to the implementation of recommendations

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**PART A and B - UNESCO'S RESPONSE TO RECOMMENDATIONS ADDRESSED  
EXCLUSIVELY TO THE ORGANIZATION AND TO RECOMMENDATIONS  
ADDRESSED TO OTHER UN AGENCIES**

**MDG 1: Eradication of extreme poverty**

**Response to recommendations 12,13,14 and 15**

1. UNESCO has developed a broad and holistic view of development, emphasizing the indivisibility of culture and development. In keeping with this, the **2001 UNESCO Universal Declaration on Cultural Diversity** underlines the importance of grounding development in what people know, care about and say that they need. Article 3 of the Declaration states that cultural diversity “is one of the roots of development, understood not simply in terms of economic growth, but also as a means to achieve a more satisfactory intellectual, emotional, moral and spiritual existence”. Sustainable development requires that mutual consent is created with people and communities about actions and decisions concerning their development, thus recognizing the contribution that indigenous worldviews and visions are making to sustainable development.

2. The recent Convention on the Protection and Promotion of the Diversity of Cultural Expressions, adopted by the UNESCO General Conference at its 33<sup>rd</sup> session in 2005, also recognizes the importance of indigenous cultures and in particular the contribution of indigenous knowledge systems to sustainable development. In Article 7 it proposes to “create an environment that encourages individuals and social groups, to create, produce, disseminate, distribute and have access to their own

cultural expressions, paying due attention to the specific circumstances and needs of [...] various social groups, including [...] indigenous peoples”

3. Within the context of the United Nations Decade of Education for Sustainable Development (2005-2014), for which UNESCO is the lead Agency, the Organization has underlined that the three pillars of sustainable development - economic, social, and environmental - are all underpinned by culture, which is an area of the Decade to which UNESCO will make major contributions. A particular focus will be put on methods of intercultural dialogue and indigenous learning approaches as ways to foster sustainability.

4. Since 2002, UNESCO has supported cultural mapping with indigenous communities as a potentially viable tool, technique and methodology to elucidate indigenous knowledge systems, institutions, aspirations and cultural practices in order to relate them to actions and policies concerning the development of indigenous peoples.

5. In February 2006, UNESCO organized an international workshop on cultural resource mapping in Havana, Cuba, in the context of a regional meeting on “New Perspectives on Cultural Diversity: The Role of Communities” to assess the lessons learned from projects around the world. The meeting, which included a comprehensive presentation by UN Permanent Forum member Otilia Lux de Coti on the legacy of indigenous peoples in Latin America, led to the formulation of a communiqué on ethical and methodological principles of cultural mapping and other cultural inventory techniques. Several recommendations were

made to UNESCO: (i) to consider promoting training and best practices in the use of cultural mapping, particularly as it relates to cultural inventories, regenerating and transmitting indigenous and traditional knowledge and learning systems, conflict prevention, gender equity and safeguarding intangible cultural heritage, (ii) to promote within the Organization an understanding of the benefits and risks of mapping, (iii) to cooperate with other agencies on the application of cultural mapping to the protection and promotion of cultural diversity, on the sustainable use of natural resources, and using intangible cultural heritage and traditional knowledge to overcome poverty, (iv) to share its findings with the UN Permanent Forum on Indigenous Issues, the UN Development Programme, and the UN Environment Programme (including the Convention on Biological Diversity). The meeting underlined that cultural mapping should be recognized as part of larger processes of building mutual consent between marginalised communities and more dominant groups, including the State.

6. See also UNESCO response to recommendation 69 below on free prior and informed consent.

### **Response to recommendations 21 and 23**

7. UNESCO's actions in the field of development are focused towards advocacy, research, capacity building, policy formulation and implementation. The aim is to **assist Member States in designing rights-based and culturally appropriate poverty eradication policies founded upon participatory and inclusive processes** at national and local levels. The organization has

developed a number of **innovative field projects** to demonstrate feasibility and potential results as a basis for mainstreaming them nationally or in other countries.

8. UNESCO's Local and Indigenous Knowledge Systems (LINKS) initiative is one of twenty thematically cross-cutting projects contributing to the UNESCO programme for the "Eradication of Poverty". Within the framework of this rights-based approach, LINKS addresses the social and cultural rights of indigenous communities and promotes local knowledge, values and worldviews as tools to shape and achieve poverty eradication. To this end, it seeks to empower indigenous communities through recognition of the vital importance of local and indigenous knowledge systems for achieving sustainable development.

9. To strengthen the basis for dialogue between State managers and local resource owners and users, UNESCO-LINKS published the indigenous knowledge compendium, entitled "Reef and Rainforest: An Environmental Encyclopedia of Marovo Lagoon, Solomon Islands" in January 2005. For further information see UNESCO response to Recommendations 50 and 51.

10. UNESCO-LINKS is currently preparing a publication from the workshop on "The Challenge of Local Knowledge, Practice and Worldviews", which was organized with the National Centre for Scientific Research (CNRS-France) as part of the international conference on "Biodiversity: Science and Governance" (Paris, 2005).

#### **Response to recommendation 24**

11. Addressing the special needs of indigenous communities for post-disaster rehabilitation and reconstruction, particularly in the aftermath of the Tsunami of December 2004, UNESCO through its Coasts and Small Islands Platform, with support from UNDP and Chulalongkorn University, is leading the **project on “Rehabilitation of Traditional Communities and Municipalities” in tsunami-affected areas of Thailand**. The project focuses on indigenous Moken and Urak Lawoi communities that were severely impacted by this natural disaster. To best meet the specific needs of these communities, it is essential that cultural heritage and traditional lifestyle be considered, and that the communities are empowered to actively participate in post-tsunami development.

#### **Response to recommendation 30**

12. In February 2006, UNESCO-LINKS published the book “Water and Indigenous Peoples”, which underlines the significance of indigenous water management and rights. Based upon papers and statements from indigenous peoples sessions at the Second and Third World Water Forums, this book will help profile indigenous perspectives at the Fourth World Water Forum in Mexico (2006).

#### **Concerning MDG 2: Achieve universal primary education**

#### **Response to recommendation 49**

13. UNESCO was actively involved in the Fifth World Indigenous Education Conference. It provided financial support and technical assistance to the organization of a panel on Millennium Goal 2 with respect to indigenous education, including the goal of Education for

All to ensure that by 2015 all children, particularly girls, have access to free and compulsory education of good quality. UNESCO also disseminated publications relevant to the theme of the conference (e.g. Education in a Multilingual World, 2003; The Challenge of Indigenous Education: Practice and Perspectives, 2004).

### **Response to recommendation 50**

14. UNESCO addresses the concerns of Recommendation 50 through its ongoing Programme on Cultural and Linguistic Diversity in Education. With a focus on promoting universally shared values and a culturally sensitive diversification of educational contents and methods, UNESCO is working to promote quality education as a fundamental right for all by addressing a broad range of themes, which include respect for cultural and linguistic diversity. Based upon the principles stated in the UNESCO Universal Declaration on Cultural Diversity, the Organization has supported Member States wishing to encourage linguistic diversity while respecting the mother tongue at all levels of education, to promote through education an awareness of the positive value of cultural diversity and to make full use of culturally appropriate methods of communication and transmission of knowledge.

15. During the last year, UNESCO has pursued action in this area through publication, translation and dissemination of information material, the development and implementation of several field projects, the creation of advisory committees and the organization of conferences and workshops on the subject. Currently, a position paper and data base on intercultural education are being developed.

The database will be prepared for public distribution, targeted for use by expert practitioners, NGOs, academics and other interested parties and is envisaged in the format of a CD-ROM for wide public distribution.

16. In 2005 several regional and subregional meetings and workshops on multilingual and multicultural education were organized under the auspices of UNESCO:

- In June in Dhaka, Bangladesh, a symposium on multilingual education was sponsored by UNESCO, UNICEF and SIL International—Bangladesh. Its objectives were to focus on the education situation faced by many of the forty ethno linguistic minority communities in this country, share specific practices of successful Multi Lingual Education (MLE) programmes in other Asian countries, foster a network of organizations engaged in or planning MLE programmes and develop a preliminary set of plans for promoting MLE in Bangladesh.
- In October a workshop on multilingual education with a special focus on tribal education was sponsored by UNESCO, UNICEF, NCERT and CIIL in Mysore, India. The purpose of the workshop was to bring together members of the tribal communities, practitioners, scholars and policy makers to discuss issues relating to the educational needs of tribal speakers and to learn from each other in planning education programmes that are more appropriate to the educational needs of tribal language communities and that affirm the learners' heritage, languages and cultures.
- A regional workshop on mother tongue/bilingual literacy for ethnic minorities was organized in Chiangmai, Thailand in December 2005. The objective of the workshop was to

provide opportunities for participants in these projects and high level personnel from formal education systems to share and learn from experiences in implementing mother tongue/bilingual literacy projects. It further aimed to develop a strategy of policy dialogue and follow-up action plans for expansion / institutionalization of the project in the participating countries.

17. To facilitate and promote multilingual education, the UNESCO Asia and Pacific Regional Bureau for Education (UNESCO Bangkok) is developing an Advocacy Toolkit on Multilingual Education (MLE). The Toolkit intends to raise awareness among top policy-makers, mid-level planners and implementers, teachers, educators and communities on the importance of multilingual education.

18. UNESCO Bangkok is moreover supporting 9 countries (Bangladesh, Cambodia, China, India, Indonesia, Nepal, Philippines Thailand and Vietnam) to implement pilot projects in using mother tongue/bilingual literacy programmes. Participating countries undertake research with the participation of linguists and community members and prepare context-specific literacy materials using mother tongue/bilingual approaches and train local personnel in the use of these teaching/learning materials for facilitating learning by community members. Further information on the activities of the UNESCO Bangkok Office is available on the website <http://www.unescobkk.org>.

19. UNESCO supports Action Research on Literacy and Curriculum Development in Mother Tongue for Oraon Community in Northwest Bangladesh (ARP). The project aims at exploring means and tools for developing educational materials in mother language (Sadri) for Grade-3, focusing on bridging between Sadri and Bangla (the national language). One of the goals of the project is to explore the viability of Sadri based basic education, not only in economic but also in cultural, social, and environmental terms.

20. In 2006, the UNESCO Santiago office will publish information on a series of studies and activities that were carried out on educational policies, discrimination and cultural pluralism from 2002 to 2005 in Brazil, Chile, Colombia, Mexico and Peru. The office, in collaboration with the UNESCO Institute for Education, will also participate in the VII Latin American Congress on Intercultural Bilingual Education to be held in Bolivia in 2006.

21. The UNESCO Institute for Education (UIE) follows a rights based approach which includes the right to education in mother tongue that is culturally relevant and sensitive to indigenous contexts. The recognition of cultural diversity and specific learning needs of different target groups, including indigenous peoples, is one of the guiding principles of the CONFINTEA process related to the Fifth International Conference on Adult Education (see: *Hamburg Declaration on Lifelong Learning*, 1997, Articles 15 and 18). UIE further produced a background paper on Literacy for Indigenous Peoples for the Global Monitoring Report on Education For All. The paper is available on the UNESCO website (<http://portal.unesco.org/education>)

## **Response to recommendations 51 and 52**

22. UNESCO has continued its collaboration with Ministries at country level to promote education policy reform in favor of indigenous peoples.

23. In its advisory work with Member States, UNESCO refers to the principles and guidelines elaborated in the position paper on Education in a Multilingual World.

24. UNESCO continues providing technical assistance to the development of curricula and guidelines for textbooks and learning materials by producing and disseminating publications.

The most recent include:

- “A Comprehensive Strategy for the Elaboration of Textbooks and Learning Materials” (2005). The strategy aims at improving quality education through a rights-based approach to textbooks and learning materials.
- The “Pluralismo lingüístico”(2005) document, developed by the Universidad Pedagógica Nacional of Mexico in cooperation with the UNESCO/Mexico office. The document gives guidelines on how to develop new language policies taking into account the linguistic diversity of Mexico.
- The conception of **bilingual (Maya/Spanish) books for primary school children in Mexico**. The objective is to train teachers from the 173 schools concerned on the use of this bilingual book, which will be distributed in March 2006.

- Within the activities on World Heritage Education, the New Zealand National Commission for UNESCO in cooperation with the UNESCO World Heritage Centre produced the publication "**Our Pacific Heritage: the Future in Young Hands Kit**" in November 2004.

25. The UNESCO Windhoek Cluster Office collaborated with USAID in the implementation of a USAID funded **project to benefit San children** in the three settlements in the Ohangwena Region, Northern Namibia. The projects' main objective was to work with the San to lay the foundations for a better life, by strengthening early childhood education. The project aimed not only to reach young children, but also to provide a forum to involve, educate and organize parents and the broader community, to prepare the way for greater participation by the San themselves in the education system.

26. The UNESCO office in Kathmandu is currently promoting an appropriate learning and life skills programme, integrating elements of traditional and indigenous knowledge and skills. The Office has prepared visual and print materials on indigenous skills and knowledge.

27. As mentioned in the UNESCO response to Recommendations 21 and 23, UNESCO-LINKS published "Reef and Rainforest: An Environmental Encyclopedia of Marovo Lagoon, Solomon Islands" in January 2005 which ensures a place for vernacular language and indigenous knowledge in Pacific classrooms. The Encyclopedia was the focus of a pilot exercise, in collaboration with the Solomon Islands Ministry of Education and the University of Bergen

(Norway), to investigate modalities for enhancing indigenous knowledge content in the classroom.

28. Similar pedagogical tools rooted in vernacular languages and indigenous knowledge are under development with the Mayangna peoples of the Bosawas Biosphere Reserve in Nicaragua, as well as the Mapuche Pewenche of Longquimay, Chile.

29. The UNESCO-LINKS programme also hosts an expanding series of interactive CD-ROMs that target indigenous youth by using new information and communication technologies as a vehicle for traditional knowledge. Following the first CD-ROM on Australian Aboriginal knowledge, entitled “*Dream Trackers – Yapa Art and Knowledge of the Australian Desert*” (2000), a second CD-ROM entitled “*The Canoe is the People: Indigenous Navigations in the Pacific*” was launched in October 2005. This CD-ROM highlights and honours Pacific Islander knowledge of the ocean environment, including the highly developed cognitive skills of navigation and canoe construction. A Maori language version of the *Canoe is the People* CD-ROM, as well as a Learning Resource Pack to facilitate the use of the CD-ROM in Pacific classrooms, are currently under development.

30. In collaboration with the UNESCO-LINKS programme, the International Fund for the Promotion of Culture inscribed the Bush Schools of the Cree First Nations of James Bay (Canada) on the Harmony List established by Integral Development Asset Management (IDEAM) Group. The award gives recognition to the efforts of elders to combat juvenile

delinquency, alcohol and drug abuse, depression and suicide by taking youth away from problematic village life.

31. An on-going joint project of the UNESCO Hanoi Office with UNICEF, “Transition of ethnic minority girls from primary to secondary education” reveals the barriers of ethnic minority girls for further education (e.g. poverty, learning-teaching process, family and cultural issues etc.). The outcomes of this case study undertaken in Lao Cai, Tra Vinh and Gia Lai provinces with four ethnic minorities such as H'mong, Kh'mer, J'irai and Bahner, are being promoted in policy debates for education for ethnic minorities.

### **Response to recommendation 57**

32. Within the framework of the UNESCO-LINKS programme the Culture and Science Sectors, organized an international expert seminar that provided first guidelines for “Safeguarding the Transmission of Local & Indigenous Knowledge of Nature” (April 2005) as part of the World Expo on Nature’s Wisdom (Aichi, Japan). The objective of the meeting was twofold. Firstly, it intended to explore and document strategies and practices of transmitting local and indigenous knowledge systems in relation to biodiversity preservation and sustainable use of natural resources. Secondly the meeting aimed at soliciting advice and input to the UNESCO programme on “Linking Cultural and Biological Diversity.” The Permanent Forum was consulted in the identification of 14 experts. The meeting identified main areas of concern and priority with a view to providing UNESCO with advice on action to be pursued in the short and medium term.

## **Human rights**

### **Response to recommendation 69**

33. UNESCO's current Medium-term Strategy (2002-2007), the Organization's major strategic programming framework, outlines the objectives regarding UNESCO's contribution to the implementation of the International Decade on the World's Indigenous People in the context of promoting pluralism. It emphasizes that efforts will be made to ensure the "full participation of minorities and marginalized and vulnerable groups in devising, implementing and monitoring policies and actions which directly affect them" through an interdisciplinary approach.

34. Based on this UNESCO strategic programming framework the Division of Cultural Policies and Intercultural Dialogue elaborated in 2005 **a conference paper entitled "Cultural Diversity and Principles of Free, Prior and Informed Consent Regarding Indigenous Peoples - The work of UNESCO"** for the International Workshop on Methodologies Regarding Free, Prior and Informed Consent and Indigenous Peoples, Department of Economic and Social Affairs /Secretariat of the Permanent Forum on Indigenous Issues held in New York in 2005 (see [www.unesco.org/culture](http://www.unesco.org/culture)).

35. In response to the request of the 172<sup>nd</sup> session of the UNESCO Executive Board that dialogue among and with indigenous peoples be reinforced in the 2006/2007 biennium, UNESCO initiated a new programme on constructing mutual consent with indigenous peoples on policies and actions concerning their development. It intends to build knowledge and capacity in support of intercultural dialogue with indigenous peoples to ensure that their

aspirations and visions are reflected in local development strategies and national policies, especially as they relate to cultural diversity issues. Activities will be carried out in partnership with the UN Permanent Forum on Indigenous Issues and other agencies and associations representing or defending indigenous peoples and a special focus will be given to indigenous youth and women.

36. UNESCO has developed a number of standard-setting instruments for the promotion of cultural diversity which provide tools to build mutual consent with indigenous peoples about policies and actions concerning their cultural expression and future development. The most recent of these instruments is the Convention on the Protection and Promotion of the Diversity of Cultural Expressions which was adopted by the UNESCO General Conference at its 33<sup>rd</sup> session in October 2005.

37. The Convention makes explicit reference to the importance of the knowledge systems of indigenous peoples (preamble, paragraph 8) and takes into account the importance of the vitality of cultures, including for persons belonging to minorities and indigenous peoples (preamble, paragraph 15). The Convention is based on a number of guiding principles such as the equal dignity of and respect for all cultures, including the cultures of persons belonging to minorities and indigenous peoples (Article 2.3). The Convention encourages Parties to undertake a number of measures to promote cultural expressions and "to create in their territory an environment which encourages individuals and social groups: to create, produce, disseminate, distribute and have access to their own

cultural expressions, paying due attention to the specific circumstances and needs of... various social groups, including persons belonging to minorities and indigenous peoples..." (Article 7).

38. As the Programme of Action for the Second Decade on the World's Indigenous People notes, the challenge will now be for all relevant actors to work towards the ratification by States of the Convention.

39. The **Convention** for the Safeguarding of the Intangible Cultural Heritage (2003) has already been ratified by 30 Member States and will therefore enter into force on 20 April 2006. This Convention acknowledges the important role of indigenous peoples in the production, safeguarding, maintenance and recreation of the intangible cultural heritage. The chapter on implementation mechanism is of great relevance regarding the principles of consulting and taking into account the views of indigenous peoples, since it emphasizes the importance of involving communities. Regarding the third well known UNESCO standard-setting instrument relevant to indigenous peoples, the 1972 Convention concerning the Protection of the World Cultural and Natural Heritage, it is worth noting that the World Heritage Committee is giving increasing attention to the integration of Indigenous concerns in the protection of World Heritage, including the recognition of the role of indigenous communities in the definition of what possesses heritage significance.

40. The Indigenous Fellowship Programme is an example of UNESCO's direct collaboration with indigenous communities. It is organized in concert with the Office of the United Nations High Commissioner for Human Rights. In 2005 UNESCO provided financial support and

training services to nine indigenous fellows under the Anglophone and the Francophone programmes. The fellows stayed at UNESCO for a period of two-weeks, exchanging with UNESCO colleagues and following their specific research interests. Another group of Fellows will be welcomed to the Organization in September 2006.

41. The International Workshop on Cultural Mapping in Havana, Cuba (February 2006), underlined that cultural mapping with indigenous communities is a tool for making intangible heritage and indigenous knowledge systems visible in a medium – a map - that can be understood by both dominant and non-dominant cultures. Cultural mapping is typically used when communities need to negotiate about territories and rights, such as access to as well as control and use of natural resources. Furthermore, cultural mapping is a methodology that can be used to promote intra- and intergenerational knowledge transmission, as long as the process involves different members, gender and age groups of a community, linking the past, present and future. Based on the lessons learned from concrete experiences with indigenous communities around the world UNESCO identified some **ethical and methodological principles that should orient future work in this area.**

42. The project “ICTs for Intercultural Dialogue: Developing communication capacities of indigenous peoples” which involved training of indigenous communities in audiovisual content production, released in 2006 a collection of DVDs produced by indigenous populations from Bolivia, Peru, Namibia, South Africa and Gabon: The project allowed indigenous communities in five countries to represent their cultural heritage and resources in films produced by them.

43. UNESCO's Communication and Information Sector provided expertise and advisory services to the Mayan community in Guatemala in the development of a community television channel, with the aim of strengthening the expression of Mayan culture and promoting cultural diversity. Furthermore, two projects entailing the use of communication for the preservation of indigenous culture were launched in Bolivia, involving the Chiquitano and Guarini communities.

44. UNESCO participated in the Workshop organized jointly by the UN Permanent Forum on Indigenous Issues and the Foreign Ministry of Greenland on "Partnership Visions for the Second International Decade on the World's Indigenous People" in Nuuk, Greenland (2006) and contributed a presentation on "UNESCO and Indigenous Peoples: Partnership to Promote Cultural Diversity" based on an information booklet that will be published in 2006.

### **Data collection and the disaggregating of data on indigenous people**

#### **Response to recommendations 84, 85, 86, 87, 88 and 89**

45. The **UNESCO Institute for Statistics (UIS)** is continually working towards the development of an appropriate methodology for new indicators and the improvement of existing indicators, including the identification of inequalities within nations and disaggregating by gender. The Institute is aware of the lack of data available on indigenous and minority communities and is in the process of developing a strategy for including the needs of these groups in the development of its statistics. **It is currently planning to develop**

**guidelines for national statistics offices on how to help indigenous communities develop statistical instruments that reflect their cultural concepts.**

46. The project will be lead by statistical experts from, or working with people from, indigenous communities. UIS will seek members for an indigenous peoples' Steering Group to act as advisers and to provide leadership in the development of the project.

47. In 2005 UIS, in collaboration with the Communication Sector, produced the report “Measuring Linguistic Diversity on the Internet”, for the Tunis World Summit on the Information Society. The report addresses the barriers linguistic minorities face in using the internet and its arguments can be applied to problems linguistic minorities have in accessing other services, as well as the difficulties in monitoring such issues. The report is available in English and French on the UIS website [www.uis.unesco.org](http://www.uis.unesco.org).

## **Children, youth and women**

### **Response to recommendation 97**

48. UNESCO has initiated a Tribal Adolescent Development Programme in Bangladesh to create social awareness among the community people and initiate actions to achieve and protect Tribal Rights. The programme, which is targeting over 300 tribal men and women, including 89 adolescents, also aims to promote literacy among tribal communities, facilitate life and livelihood skills training for increased family income and establish linkages with governments and NGOs for tribal issues and interests.

### **Response to recommendations 26 and 108**

49. UNESCO is in the process of improving in-house dialogue on indigenous gender issues and is continually exploring possibilities of strengthening the consideration of indigenous women in its programmes. The Organization participates actively in the interagency taskforce on indigenous women and is devoting particular attention to the development of partnerships with indigenous women's organizations and women leaders. In this regard UNESCO sponsored a workshop hosted by the Yaaku Peoples Association in Kenya, from 27 September to 1 October 2005.

50. UNESCO is currently consulting with the UN Permanent Forum on Indigenous Issues and partner agencies to design activities aimed at further exploring the diversity of gender relations in indigenous communities and the recognition of indigenous women's views and roles in the development of their peoples and larger conflict prevention and peace-building initiatives.

### **Future work of the Permanent Forum**

#### **Response to recommendation 140**

51. UNESCO participated in the technical workshop on Indigenous Traditional Knowledge, held at the UNICEF Regional Office in Panama in September 2005, and sponsored the participation of two indigenous experts.

## **PART C – OBSTACLES TO THE IMPLEMENTATION OF RECOMMENDATIONS OF THE PERMANENT FORUM OR OTHER POLICIES RELEVANT TO INDIGENOUS PEOPLES**

52. UNESCO is working to improve the mainstreaming of indigenous issues in its programme and to further strengthen partnerships with indigenous peoples. UNESCO is also striving to improve knowledge regarding the Organization's strategy and possibilities to engage with indigenous peoples. As recognized experts working on indigenous issues are predominantly male and non-indigenous, **further attention shall need to be given to the selection of indigenous resource persons, and particularly indigenous women, who are often inadequately represented in the conception and implementation of activities.**

## **PART D – OTHER SIGNIFICANT INFORMATION REGARDING INDIGENOUS ISSUES WITHIN UNESCO**

53. Within the framework of the First International Decade on the World's Indigenous Peoples a Booklet entitled "UNESCO and Indigenous Peoples: Partnership to Promote Cultural Diversity" will be published in time for the fifth session of the Forum. The booklet is conceived as a tool for all those contributing to the implementation of the Organization's programme with regards to the rights and interests of indigenous peoples. Furthermore it presents UNESCO's involvement in the implementation of the First International Decade of the

Worlds' Indigenous People and the various activities undertaken by UNESCO in its fields of competence.

54. An International Symposium on “Conserving Cultural and Biological Diversity: The Role of Sacred Natural Sites and Cultural Landscapes” was organized in Tokyo, Japan 30 May – 2 June 2005 by UNESCO and the United Nations University (UNU) in collaboration with the World Conservation Union (IUCN), the Secretariat of the Convention on Biological Diversity (CBD), the Secretariat of the UN Permanent Forum on Indigenous Issues (SPFII), and the Food and Agriculture Organization of the UN (FAO). The symposium presented case studies on conservation of sacred natural sites and associative cultural landscapes from all over the world. The symposium called upon “governments, protected area managers, the international system, governmental authorities and non-governmental organizations and others to respect, support and promote the role of indigenous peoples in local communities, as custodians of sacred natural sites and cultural landscapes, through the rights based approach, in order to contribute to their well-being and the preservation of cultural and biological diversity of such sites and landscapes”.

55. UNESCO, in collaboration with the Vietnam Ministry of Culture and Information, organized a three-day national conference from 15-17 February 2006 entitled "Learning from Recent Experiences and Beginning to Identify Best Practices in Safeguarding Intangible Cultural Heritage in Vietnam". The Conference had a strong focus on the preservation and promotion of the intangible cultural values of indigenous people. Out of eight projects

discussed at the Conference, four dealt with cultural issues of indigenous groups with an emphasis of ethnic girls and women's involvement.

56. Finally it should be noted that UNESCO Brazzaville is currently undertaking a project financed by the Japanese Funds in Trust on the promotion and safeguarding of the oral traditions of the Pygmies AKA in the Central African Republic and the Democratic Republic of Congo. The project is intended to last for three years, from 2005-2007.

**PART E – INFORMATION AND SUGGESTIONS REGARDING THE SPECIAL  
THEME OF THE FIFTH SESSION “MILLENNIUM DEVELOPMENT GOALS AND  
INDIGENOUS PEOPLES: REDEFINING THE GOALS”**

57. UNESCO participated in the international expert group meeting on the Millennium Development Goals, Indigenous Participation and Good Governance held in New York in January 2006.

58. UNESCO fully recognises the concerns raised in the IASG Report from the Fourth Session of the Permanent Forum on Indigenous Issues regarding the Millennium Development Goals as vehicles for addressing the needs and aspirations of indigenous peoples. These concerns are multiple, multifaceted and interconnected and must be addressed in a unified manner in order for the current state of affairs to be turned around. The MDGs need to be considered and approached holistically and must be understood in the context of the Millennium Declaration

which sets out a much broader framework for human development, focusing on democracy, human rights and the protection of vulnerable and minority groups.

59. In the case of the MDG 1 and its targets and indicators, it is the inadequacy of the definition of poverty solely in economic terms that has been increasingly debated and criticized. But even from a strictly economic viewpoint, UNESCO has emphasized that the MDG targets and indicators are inadequate for indigenous peoples. They focus solely on monetary income and ignore the informal, subsistence economies that are so important for the fulfillment of many of the basic needs of indigenous peoples. As presently defined, the MDGs, do not take account of alternative life ways and their importance to indigenous peoples, not only in the economic sense, but also as the underpinnings for social solidarity and cultural identity.

60. Regarding MDG 2, attention should be given to existing mechanisms, rather than creating new ones. The MDG campaign should complement rather than replace the mechanisms already in place. Therefore, UNESCO's contribution to the achievement of education-related MDGs will substantially draw on the mechanisms and instruments set in place for the EFA process and within the framework of the UN Decade on Education for Sustainable Development, which is led and coordinated by Organization.

**61. UNESCO joins other agencies in calling for a careful and comprehensive refinement of the MDGs to take into account indigenous people's perceptions of well-being and poverty, and their own formulations of development pathways to sustainability. And to recognise**

**the great diversity and continuing dynamism of indigenous peoples' cultures, contexts and aspirations, and to directly involve indigenous peoples from the local level upwards to national and international levels.**

**62. The organization sees the need for greater efforts to strengthen mechanisms for consultation and participation of indigenous peoples in the implementation of the MDGs and particularly within the framework of the Poverty Reduction Strategies (PRSs), the Common Country Assessments (CCA) and the United Nations Development Frameworks (UNDAF). As articulated in the technical position paper of the IASG, this should be understood and implemented as a process rather than as ad-hoc events.**

**63. The participation of indigenous peoples and the inclusion of their concerns is a major challenge for the MDGs and it is crucial for their achievement that they be developed and applied at a local level in a culturally sensitive manner. In this way indigenous peoples, and other minority groups, would develop a sense of ownership in the process, thereby contributing to its long term sustainability.**

64. The information booklet to be published by UNESCO in March 2006 "UNESCO and Indigenous Peoples: Partnership to Promote Cultural Diversity" illustrates how UNESCO has worked with indigenous peoples to promote sustainable development based on mutual consent with indigenous peoples on actions and policies of concern to them.