



## **Economic and Social Council**

Distr.: General  
18 February 2009  
Original: English

---

### **Commission on Sustainable Development**

**Seventeenth session**

4-15 May 2009

Item 3 of the provisional agenda<sup>1</sup>

**Thematic cluster for the implementation cycle**

2008-2009 – policy session

### **Windhoek High-Level Ministerial Declaration on African Agriculture in the 21st Century: Meeting the Challenges, Making a Sustainable Green Revolution**

#### **Note by the Secretariat**

The Secretariat has the honour to transmit to the Commission on Sustainable Development at its seventeenth session the Windhoek High-Level Ministerial Declaration on African Agriculture in the 21st Century: Meeting the Challenges, Making a Sustainable Green Revolution (see Annex).

---

<sup>1</sup> E/CN.17/2009/1.

**Annex:**

**Windhoek High-Level Ministerial Declaration on African Agriculture  
in the 21st Century: Meeting the Challenges, Making a Sustainable  
Green Revolution**

**Organized by the Government of the Republic of Namibia and the Division for  
Sustainable Development, Department of Economic and Social Affairs**

1. We, Ministers and Government Representatives, having met at the High-Level Meeting on “African Agriculture in the 21st Century: Meeting the Challenges, Making a Sustainable Green Revolution” in Windhoek from 9 to 10 February 2009, reaffirm our commitment to sustainable development in Africa and recognizes the critical role of agriculture in the achievement of the sustainable development in Africa.
2. We recognize with a sense of urgency the need to achieve the vision of Africa’s Heads of State and Government. We are also aware that the vision provides strategic direction to plans and action programmes, including the New Partnership for Africa’s Development (NEPAD) endorsed by the African Union and being implemented by regional bodies and national institutions.
3. We support the call for a uniquely African Green Revolution to help boost agricultural productivity, food production and national food security. We support all efforts to achieve a sustainable green revolution.
4. We recognize that an African green revolution does not depend only on improved seeds and fertilizer but must be built on a range of complementary investments in rural development, many of which will need to be undertaken by the public sector – including rural roads, electricity, health and education.
5. We further recognize the need for an active engagement of the state in supporting agriculture, especially small scale agriculture. The escalation and volatility in prices facing farmers has highlighted the need for effective institutions to ensure greater price stability. We also emphasize the critical importance of governments in providing rural infrastructure, in supporting agricultural research and development, and in creating an enabling policy environment that provides incentives to innovation and risk taking by farmers.
6. We appreciate the important role of livestock in African agriculture and of mixed crop-livestock systems in providing income and food security and in reducing farmers’ risk. We assign a high priority to improving the productivity and sustainability of such systems as well as other systems characteristic of African agriculture.

7. We fully understand that agriculture depends on a variety of ecosystem services for its productivity, including those provided by forests, and that biological diversity in agricultural ecosystems can provide such benefits as resilience to climate, pest and other threats and disturbances.
8. We are convinced that the challenges facing African agriculture need to be addressed with a sense of urgency. There is broad consensus on what the main challenges and what is needed to confront them, as reflected in the outcomes of the Rome and Madrid conferences on Food Security. What is needed now is strong political will of governments to take the necessary actions and of the international community to support those actions by whatever means are appropriate. We have that will.
9. We recognize that we are meeting at a critical juncture in our efforts to address the challenges of achieving internationally agreed development goals, including the Millennium Development Goals. We further recognize that we face multiple challenges in our efforts to achieve these goals, including financial crisis, global food crisis, energy as well as the impacts of environmental degradation and the climate change. We are concerned about the negative impacts of these risks on sustained economic growth and sustainable development, particularly in Africa. We believe that these challenges require early and concerted global action. (1)
10. We express our concern at the global food crisis which poses a serious challenge to the fight against poverty and hunger, to the efforts by African countries to attain food security and the goal of reducing by half the number of undernourished people by 2015, as well as, the achievement of other internationally agreed development goals, including the Millennium Development Goals. (2)
11. We recognize that agriculture plays a crucial role in addressing the needs of a growing global population and is inextricably linked to poverty eradication, especially in African countries where majority of the population depend on it for their livelihood. We reiterate that supporting integrated and sustainable agriculture and rural development is essential to achieving food security and food safety in Africa. (3)
12. We also recognize that African countries have taken a number of measures at the national, sub-regional and regional levels to boost agriculture and rural development, including policy responses aimed at reversing the decline in agriculture and boosting production to achieve food security. (4)
13. We further recognize that sustainable green revolution in Africa is needed if hunger, poverty and environmental degradation trends are to be reversed. African agriculture has to be transformed through an enabling environment of policy, institutions, infrastructure and investment in scientific research, technology development and dissemination. Success in agriculture in Africa further requires provision of the latest scientific knowledge and experience in applying techniques of sustainable land, soil and

water management. We emphasize that the green revolution need to be tailored to the specificities of the continent's highly diverse agro-ecological conditions, farming systems and socio-cultural contexts.

14. We are mindful that African agriculture and rural economies need to be revitalized in ways that are economically, socially and environmentally sustainable. To this end, we recommit ourselves to accelerate progress towards the Maputo Declaration target of raising the share of national budgets devoted to agriculture and rural development to at least 10% and appeal for international support for the Comprehensive African Agricultural Development Programme (CAADP) under the New Partnership for Africa's Development (NEPAD).
15. We call for concerted and collective response by African countries and the international community, working in partnership to support integrated and sustainable agriculture and rural development approaches, and stress the importance of food security and strengthening the agricultural sector, as set out in, inter alia, the Comprehensive Africa Agriculture Development Programme of the NEPAD. We call upon development partners including the United Nations system to increase their assistance to Africa, in particular to least developed countries and those that are most negatively affected by high food prices. (5)
16. We recognize that Africa has been severely affected by drought, desertification and land degradation and lost of biodiversity. We further recognize that the key to agricultural revitalization and food security is better and sustainable land management, including reclaiming dry and degraded land to make it propitious to agriculture. This would contribute, inter alia, to offering new economic opportunities for enhanced rural development and improved prospects for sustainable livelihoods for affected rural populations while also improving biodiversity conservation.(6)
17. We acknowledge that desertification which poses serious threats to the achievement of sustainable development and to the eradication of poverty and hunger is a global problem that requires a global response through concerted efforts among all member states and concerned stakeholders.
18. We underline the potential of the UNCCD to contribute to addressing food security, particularly by protecting land from becoming degraded, we pledge our commitment to implementing the Ten Year Strategy and Framework and call on donors to enhance financial support for UNCCD, including its fourth strategic objective, and further call for substantial, additional resources for the land degradation focal area during the fifth replenish period of the Global Environment Facility (GEF).
19. We acknowledge the importance of the export of agriculture products for Africa's economic growth as agriculture plays pivotal role in the continent's overall economy. We are concerned by the high dependence on limited number of export commodities,

weak technological capacities, inadequate legal and regulatory institutional frameworks and insufficient transport, storage and marketing infrastructure, and policy-induced constraints resulting from trade and macroeconomic policies that are biased against exports of agricultural products. (7)

20. We are concerned that Africa's share of international trade is only 2 per cent, and it's likely to further decrease as result of the current global economic crisis. We underline the important role that trade plays in promoting economic growth. We stress the need to promote Africa's international trade, including through regional integration and greater integration into the global economy and fulfillment of the commitment to a well-functioning, universal, rules-based, open, non-discriminatory and equitable multilateral trading system which promotes sustainable development. We commit to redoubling our efforts towards the reinvigoration of the multilateral trade negotiations and to achieve a development-oriented outcome of the Doha Round of the World Trade Organization. We call for stronger national action and international support to build domestic productive competitive export supply capacities, as well as trade support, infrastructure and institutions in African countries. (8)
21. We urge developed countries to support agriculture development in Africa by ensuring greater access to their markets as well as provide support to capacity building of African producers to achieve compliance with relevant international standards.
22. We urge the international community to promote and facilitate access to the development, acquisition, transfer and diffusion of the technologies and corresponding know-how to African countries and we call for increased technical and financial assistance to African countries for strengthening their national innovation capacity, inter alia, through research and development (R&D) to increase agricultural production and improve competitiveness.
23. We are convinced that enhanced financial and technical support for crop and livestock research and development is a high priority, including on varieties and methods adapted to climate change. We therefore urge the international financial institutions to increase significantly their support to investment in agriculture and rural development in Africa in order to ensure food security, increase incomes and eradicate poverty.
24. We undertake to further the process of African regional trade in order to promote the modernization of agriculture by opening up new markets and realizing scale economies in agricultural input production.
25. We are determined to achieve sustainability of African economies and their integration into the global market in order to reduce the continent's heavy dependence on the extraction, harvesting and export of primary commodities with minimal processing and value addition. We are committed to promoting economic diversification, including through expanded production of high-value agricultural products and the development

of industries based on the further processing and value addition to primary products. We encourage international investment, technology and know-how transfer to further this process.

26. We note the growing global demand for biofuels which has opened up significant new opportunities and challenges for African food production. We intend to work to develop our biofuels sectors in ways which are consistent with our own food security and with principles of environmental sustainability and social equity.
27. We underscore the importance of securing agricultural land rights, particularly for small-scale farmers, in ensuring that the poor benefit from the modernization of African agriculture and from its growing integration into world markets. We shall continue to encourage the sustainable land management practices aimed at boosting agricultural productivity. We shall also encourage increased exchange of experiences and know – how both within and beyond the continent.
28. We recognize that women constitute a significant proportion of African substance farming. We are committed to the empowerment of women, including through more secure land tenure, and their full participation in decision making in areas of agriculture, rural development and resource management.
29. We acknowledge with appreciation the valuable contribution made by major groups, academia, and other experts in promoting African agriculture and emphasize the importance of their continued role in promoting a sustainable green revolution in Africa.
30. We appreciate the participation and support of the UN system in particular the United Nations Department of Economic and Social Affairs, international organizations, and civil society in preparing for and contribution to this meeting.
31. Having deliberated carefully and critically on the challenges facing agriculture in Africa and on the way forward to best address those challenges, we offer the following recommendations for consideration by the Commission on Sustainable Development at its 17<sup>th</sup> session:
  - a. Governments and international donors should substantially increase financial support to agricultural and livestock research centres in Africa, working to make them more effective and efficient not only in generating innovations but also in diffusing them to farmers.
  - b. Governments should help small-scale farmers to better manage the various risks they face, including price, weather, climate and natural disaster risks, by mitigating risk, assuming a share of the risk, and promoting the development of agricultural insurance markets.
  - c. Governments and international institutions should work to rebuild and reorient agricultural extension services, where appropriate, to make greater use of farmer-

- d. Governments should work with development partners to mobilize investments in needed infrastructure for agriculture and rural development, including irrigation, roads, electricity and communications technologies.
- e. Agricultural research institutions should work closely with farmers in developing and applying new technologies, in a process of co-innovation, and should also endeavor to learn from farmers to enhance their own research efforts.
- f. Governments may wish to provide subsidized inputs to small-scale farmers as a way of promoting agricultural production and enhanced food security; timely access to inputs and credit is critical.
- g. Government policies for agriculture need to encourage strong backward and forward linkages through the development and strengthening of the entire agricultural supply chain, from input, equipment and credit suppliers to marketing institutions.
- h. Pre and post harvest technologies should be diffused more widely to enable farmers to realize greater value from their crops.
- i. Governments should work to ensure that credit and other financial facilities are more readily available to small-scale farmers, including through loan subsidies and guarantees.
- j. Governments should encourage the formation of agricultural cooperatives to enhance farmers' earning power, and farmers' associations to encourage knowledge sharing and technology diffusion.
- k. The empowerment of women farmers needs to be enhanced by Governments, including through secure land tenure, recognizing that they are a majority of agricultural producers and make decisions that affect investment and productivity.
- l. Governments, in cooperation with the research community and with support from the international donor community, should undertake rigorous comparative assessments of alternative agricultural models and cropping systems in the major agro-ecological zones of Africa.
- m. Governments should coordinate agricultural policies across natural resource sectors, for example by developing mutually compatible forests and agricultural policies.
- n. Governments should use the UNCCD frameworks and processes to assess and monitor progress made in reclaiming degraded and drylands.
- o. Governments should mainstream the ten-year strategy of the UNCCD into their national and regional policy platforms with a view to improving the livelihoods of affected populations and improving affected ecosystems.
- p. Governments should implement National Action Plans (UNCCD) and NAPAs (UNFCCC) in a synergistic fashion for adaptation to climate change.

- q. Governments should monitor the implementation of the CSD resolutions relevant to agriculture in the African Peer Review Mechanism and consider a focused Regional Interministerial Committee led by Agriculture Ministers.
  - r. North-South and South-South cooperation should be further enhanced in such areas as biofuels, drylands agriculture and combating desertification.
  - s. International financial institutions and other funding agencies should, as needed, put in place streamlined procedures for timely disbursement of funds for food and agricultural input purchases.
32. We express our deep appreciation and gratitude to the Government of Namibia for hosting this important meeting.
33. We hereby affirm our wish that this Declaration be presented by the Minister of Environment and Tourism of the Republic of Namibia, as Co-Chair of this meeting, to the 17th Session of the Commission on Sustainable Development.

**Sources:**

- (1) ECOSOC Ministerial declaration of the 2008 high level segment, Paragraph 1.
- (2) Paragraph 25 of the political declaration on Africa's development needs, 22 September 2008. A/RES/63/1
- (3) ECOSOC Ministerial declaration of the 2008 high level segment, Paragraph 27.
- (4) African group declaration CSD -16 "agriculture"
- (5) Paragraph 25 of the political declaration on Africa's development needs, 22 September 2008. A/RES/63/1
- (6) Based on the African group declaration CSD -16 "desertification"
- (7) Based on the NEPAD "Comprehensive Africa Agriculture Development Programme"
- (8) Based on paragraph 20 of the political declaration on Africa's development needs, 22 September 2008. A/RES/63/1