

Chapter VII

PRACTICES RELATIVE TO RECOMMENDATIONS TO THE GENERAL ASSEMBLY REGARDING THE ADMISSION OF NEW MEMBERS

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INTRODUCTORY NOTE

The material covered in this chapter is dealt with on lines similar to those followed in the previous supplements to the *Repertoire*. Part I sets forth in tabular form the applications considered and the decisions taken by the Council during the period under review. The other parts of this chapter concern the procedures employed by the Council in the consideration of applications for admission.

The proceedings of the Council in respect of admission of new Members from 1 January 1969 to 31 December 1971 have not involved constitutional questions. There was, however, a procedural discussion related to reference to applications to the Committee on Admission of New Members. Since the Council has not adopted new rules of procedure nor amended the existing rules relating to the admission of new Members, there is nothing to include under Part II of the present chapter.

Part I

TABLE OF APPLICATIONS, 1969-1971, AND OF ACTIONS TAKEN THEREON BY THE SECURITY COUNCIL AND THE GENERAL ASSEMBLY

NOTE

The following table is a continuation of the one in the previous volumes of the *Repertoire*, which should be consulted for an explanation of its organization. The modifications in the table introduced in the earlier *Supplements* have been maintained.

A. APPLICATIONS RECOMMENDED BY THE SECURITY COUNCIL

In the period 1 January 1969-31 December 1971, the Security Council recommended the following States for admission to membership in the United Nations:

- (i) At the 1554th meeting on 10 October 1970, Fiji was unanimously recommended.
- (ii) At the 1566th meeting on 10 February 1971, Bhutan was unanimously recommended.
- (iii) At the 1575th meeting on 18 August 1971, Bahrain was unanimously recommended.
- (iv) At the 1578th meeting on 15 September 1971, Qatar was unanimously recommended.
- (v) At the 1587th meeting on 30 September 1971, Oman was unanimously recommended.

- (vi) At the 1609th meeting on 8 December 1971, the United Arab Emirates was unanimously recommended.

B. APPLICATIONS WHICH FAILED TO OBTAIN A RECOMMENDATION

During the period under review, no application to membership in the United Nations considered by the Council failed to obtain its recommendation.

C. DISCUSSION OF THE QUESTION IN THE COUNCIL FROM 1969-1971

[As in the previous four supplements, beginning with 1956-1958 supplement, the system of grouping the discussion under "debates", used for the sake of convenience in the volumes prior to 1956, is not followed in the present chapter.]

The Council held a total of ten meetings¹ to consider applications for admission during this period of three years. In all cases, the discussion involved applications of newly independent States.

¹ 1554th (10 October 1970), 1565th (9 February 1971), 1566th (10 February 1971), 1574th (16 August 1971), 1575th (18 August 1971), 1577th (14 September 1971), 1578th (15 September 1971), 1587th (30 September 1971), 1608th (6 December 1971) and 1609th (8 December 1971).

D. APPLICATIONS PENDING ON 1 JANUARY 1969

<i>Applicant</i>	<i>Date of application</i>	<i>Document</i>
Republic of Korea ...	19 January 1949	<i>OR, Suppl. for Feb. 1949, 4th yr.</i>
Democratic People's Republic of Korea ..	9 February 1949	<i>OR, 12, 4th yr., p. 18 (S/1247)</i>
Viet-Nam	17 December 1951	<i>OR, 7th yr., Suppl. for Jan.-Mar. 1952, p. 1 (S/2446)</i>
Democratic Republic of Viet-Nam	(i) 22 November 1948*	<i>OR, 7th yr., Suppl. for July-Sept. 1952, pp. 57-58 (S/2780)</i>
	(ii) 29 December 1951	<i>OR, 7th yr., Suppl. for Jan.-Mar. 1952, pp. 3-4 (S/2466)</i>

* Circulated on 17 September 1952 as S/2780 (see *Repertoire of the Practice of the Security Council, Supplement 1952-1955, p. 91, Case 1*).

**E. APPLICATIONS SUBMITTED BETWEEN 1 JANUARY 1969
AND 31 DECEMBER 1971^a**

<i>Applicant</i>	<i>Date of application</i>	<i>Document^b</i>
(XXII) in 1969 (no applications were submitted in 1969)		
(XXIII) in 1970		
Fiji	10 October 1970	OR, 25th yr., Suppl. for Oct.-Dec. 1970, p. 22 (S/9957)
Bhutan	22 December 1970	OR, 25th yr., Suppl. for Oct.-Dec. 1970, p. 88 (S/10050)
(XXIV) in 1971		
Oman	24 May 1971	OR, 26th yr., Suppl. for Apr.-June 1971, p. 69 (S/10216)
Bahrain	15 August 1971	OR, 26th yr., Suppl. for July-Sept. 1971, p. 53 (S/10291)
Qatar	4 September 1971	OR, 26th yr., Suppl. for July-Sept. 1971, p. 61 (S/10306)
United Arab Emirates	2 December 1971	OR, 26th yr., Suppl. for Oct.-Dec. 1971, p. 91 (S/10420)

^a The material set forth in this table is a continuation, for the period covered by this Supplement, of the historical data included in part III of earlier volumes concerning presentation of applications.

^b Includes the formal declaration in each case.

**F. VOTES IN THE SECURITY COUNCIL (1969-1971) ON DRAFT RESOLUTIONS AND AMENDMENTS
CONCERNING APPLICATIONS FOR ADMISSION TO MEMBERSHIP IN THE UNITED NATIONS**

<i>Draft resolution</i>	<i>Subject of vote</i>	<i>Meeting and date</i>	<i>Result of the vote^a</i>	<i>Participation by non-members of the Security Council</i>
<i>Fiji, Sierra Leone, United Kingdom and Zambia d.r. (S/9959) recommending admission</i>	Same	1554th, 10.10.70	Unanimously adopted	—
<i>Bhutan, Committee on the Admission of New Members d.r. (S/10109) recommending admission</i>	Same	1566th, 10.2.71	Unanimously adopted	India Pakistan
<i>Bahrain, Committee on the Admission of New Members d.r. (S/10294) recommending admission</i>	Same	1575th, 18.8.71	Unanimously adopted	—
<i>Qatar, Committee on the Admission of New Members d.r. (S/10318) recommending admission</i>	Same	1578th, 18.9.71	Unanimously adopted	People's Republic of Yemen
<i>Oman, Committee on the Admission of New Members d.r. (S/10345) recommending admission</i>	Same	1587th, 30.9.71	Unanimously adopted	People's Republic of Yemen
<i>United Arab Emirates, Committee on the Admission of New Members d.r. (S/10430) recommending admission</i>	Same	1609th, 8.12.71	Unanimously adopted	—

^a Both the subject and the result of the vote are usually given in the form announced by the President.

**G. VOTES IN THE GENERAL ASSEMBLY (1969-1971) ON DRAFT RESOLUTIONS CONCERNING
SECURITY COUNCIL RECOMMENDATIONS FOR ADMISSION TO MEMBERSHIP IN THE UNITED NATIONS**

<i>Application and G.A. resolutions</i>	<i>Plenary meeting and date</i>	<i>Vote</i>	<i>Result of proceedings</i>
1969 (None)			
1970			
Fiji ^a	1863rd plen. mtg., 13.10	Acclamation	Admitted
1971			
Bhutan ^b	1934th plen. mtg., 21.9	Unanimous	Admitted
Bahrain ^c	1934th plen. mtg., 21.9	119 in favour none against	Admitted

^a Resolution 2622 (XXV).

^b Resolution 2751 (XXVI).

^c Resolution 2752 (XXVI).

<i>Application and G.A. resolutions</i>	<i>Plenary meeting and date</i>	<i>Vote</i>	<i>Result of proceedings</i>
Qatar ^d	1934th plen. mtg., 21.9	126 in favour 1 against	Admitted
Oman ^e	1957th plen. mtg., 7.10	117 in favour 1 against	Admitted
United Arab Emirates ^f	2007th plen. mtg., 9.12	93 in favour 1 against	Admitted

^d Resolution 2753 (XXVI).

^e Resolution 2754 (XXVI).

^f Resolution 2794 (XXVI).

Part II

**CONSIDERATION OF THE ADOPTION OR AMENDMENT OF RULES 58, 59 AND 60 OF THE PROVISIONAL RULES OF PROCEDURE

Part III

PRESENTATION OF APPLICATIONS

NOTE

The material concerning the presentation of applications is substantially the same, for the period under review, as the list of applications submitted between 1 January 1969 and 31 December 1971 which appears in Part I, section E, of the table of applications. Therefore, to avoid duplication, the historical data relating to the presentation of applications which appeared in Part III of the original volume and the first two supplements of the *Repertoire* may be found here in section E of the above table.

Part IV

REFERENCE OF APPLICATIONS TO THE COMMITTEE ON THE ADMISSION OF NEW MEMBERS

NOTE

During the period under review, the Security Council on one occasion adopted a proposal to waive the application of rule 59 of the provisional rules of procedure, and to consider the application directly without referring it to the Committee on the Admission of New Members.²

The discussion in the Council dealt mainly with the interpretation of the provision of rule 59 that, unless the Security Council decides otherwise, new applications shall be referred by the President to the Committee on the Admission of New Members. Since then, however, five successive applications were referred by the President to the Committee. Implicit references to rule 59 were also made when the Council was convened to consider the question of "Creation of a Category of Associate Membership".³

A. BEFORE A RECOMMENDATION HAS BEEN FORWARDED OR A REPORT SUBMITTED TO THE GENERAL ASSEMBLY

1. Applications referred to the Committee by the President

CASE 1

At the 1565th meeting on 9 February 1971, in connexion with the application of Bhutan, the President (United States), stated:

"... in accordance with procedures which have been agreed upon in informal consultations among members of the Council in regard to the application for membership in the United Nations submitted . . . by the Government of Bhutan . . . the President refers the application, as provided in rule 59 of the Security Council's provisional rules of procedure, to the Committee on Admission of New Members for examination and a prompt report . . ."

² Case 3.

³ See in this Supplement, chapter V, Case 9.

The application of Bhutan was referred to the Committee by the President.⁴

CASE 2

At the 1574th meeting on 16 August 1971, in connexion with the application of Oman and Bahrain, the President (Italy), stated:

"... as members of the Council are aware, rule 59 of the provisional rules of procedure provides that, unless the Council decides otherwise, applications shall be referred by the President to the Committee on the Admission of New Members. Accordingly, unless I hear a proposal to the contrary, I shall ask that Committee to meet at once in order to examine the applications of Oman and Bahrain and to report its conclusions to the Council in the shortest possible time so that the further provisions of rule 59 can be complied with and the report of the Committee can be submitted to the Council not less than 35 days in advance of the twenty-sixth session of the General Assembly."

The applications of Oman and Bahrain were referred to the Committee by the President.⁵

**2. Applications referred to the Committee by decision of the Security Council

3. Applications considered by the Security Council without reference to the Committee

CASE 3

At the 1554th meeting on 10 October 1970, in connexion with the application of Fiji, the representative of the United States referring to rule 59 of the provisional rules of procedure of the Security Council stated that that rule had been adopted in strict accordance with the intent of the Charter and it was designed to enable the Council itself to carry out its responsibilities under Article 4 of the Charter, that is, to assure itself that the applicant was a peace-loving State which accepted the obligations contained in the Charter and was able and willing to carry them out. Rule 59 had fallen into abeyance and in recent years had not been applied as it should have been. The time had come for the Council to pay strict attention to its responsibility laid down in the Charter in this regard. If the Council and the Assembly were so to deviate from the Charter as to admit in the future considerable numbers of States not able to carry out the obligations of membership, not only would that amount to a revision of the Charter, but would also seriously weaken the United Nations. He pointed out that in the Security Council Committee of Experts established by the Security Council at its 1506th meeting, the United States had joined in proposals made by a number of its members for the reactivation of the procedures laid down in rule 59. If no formal report to that effect had yet been submitted to the Council, it was because of an understanding that the Committee of Experts would act by consensus only. The United States therefore considered it appropriate to raise the subject in connexion with the first application for membership submitted since the establishment of the Committee of Experts by the Security Council

⁴ 1565th meeting, para. 126.

⁵ 1574th meeting, paras. 1 and 2. The applications submitted by Qatar and the United Arab Emirates were also referred to the Committee by the President in the absence of objections to reference to the Committee and in the absence of other proposals of a procedural nature; 1577th meeting, para. 2 (Qatar); 1608th meeting, para. 5 (United Arab Emirates).

in August 1969. Had there been any doubt about the suitability for membership of Fiji, to reactivate the procedure at this moment might have seemed invidious. However, since there was no doubt that Fiji should be admitted, it appeared to be a particularly appropriate occasion to re-establish the Charter procedure.

After the representative of the USSR asked the representative of the United States whether or not he was making a formal proposal, the representative of the United States replied:

"... I was merely inviting the attention of the Council to its rule 59 and to the fact that, as that is worded, unless the Council decides otherwise applications for membership should be referred by the President to a committee of the Security Council. Therefore, I was assuming that the rule would be followed, unless the Council should decide otherwise."

Then he added:

"... I do not think any proposal is necessary. This is provided for in our rules of procedure. If someone wishes to propose that the Council should decide otherwise obviously he is at liberty to do so. But members do not need to make proposals that we carry out our rules of procedure..." The representative of the USSR then stated:

"If I understand the proposal of the delegation of the United States it is in essence that we must transmit Fiji's application... to a committee, and the committee must report on its conclusions to the Council not less than thirty-five days in advance of a regular session of the General Assembly. We cannot therefore consider this request at this session. Is this what the United States delegation has in mind? That is the rule."

The representative of the United States stated that:

"... I have always assumed that the last sentence of that rule (rule 59) referred to applications submitted in intervals when the Assembly was not in session. Common sense... would lead us to the conclusion that it does not apply when the General Assembly is already in session. There certainly could have been no intent on the part of the authors of the rules of procedure to provide that an applicant for membership during a session of the General Assembly would have to wait a full year. I think we could apply the rule of reason to this interpretation..."

The representative of Zambia formally proposed that the Council suspend rule 59 on this occasion and stressed that his proposal was meant to accelerate action on Fiji's application. He added that he would like it to be recorded that his request for suspension of rule 59 applied only to that particular case.⁶

After further discussion, the President (Spain) put the proposal of the representative of Zambia to the vote, which was adopted by 10 votes in favour, one against and 4 abstentions.⁷

**4. Applications reconsidered by the Security Council after reference to the Committee

**B. AFTER AN APPLICATION HAS BEEN SENT BACK BY THE GENERAL ASSEMBLY TO THE SECURITY COUNCIL FOR RECONSIDERATION

⁶ For relevant statements, see: 1554th meeting: USSR, paras. 16, 18, 20. 51-56; United States, paras. 10-13, 17, 19, 21-22, 59-61; Zambia, paras. 24-27.

⁷ *Ibid.*, para. 62.

Part V

PROCEDURES IN THE CONSIDERATION OF APPLICATIONS WITHIN
THE SECURITY COUNCIL

NOTE

In the course of the proceedings, the Security Council referred all applications but one⁸ to the Committee on the Admission of New Members in the chronological order of their submission and voted upon the draft resolutions recommending admissions submitted by the Committee, also in the chronological order of their submission. In one instance, however, the Council decided to refer simultaneously two separate applications to the Committee. In the case of the application not referred to the Committee, the submission of a draft resolution preceded the vote on the pending application.

A. DISCUSSION OF APPLICATIONS

1. Order of the discussion of applications

CASE 4

At the 1574th meeting on 16 August 1971, the Council adopted an agenda which included the following:

⁸ Case 3.

"Admission of New Members;

"(a) Letter dated 24 May 1971 from the Prime Minister and Minister for Foreign Affairs of the Sultanate of Oman to the Secretary-General (S/10216);

"(b) Letter dated 15 August 1971 from the Amir of the State of Bahrain to the Secretary-General (S/10291)."

The President (Italy) stated that in accordance with rule 59 of the provisional rules of procedure, and unless the Council decided otherwise, he would refer the applications of Oman and Bahrain to the Committee on the Admission of New Members.

Having been no proposal to the contrary, the two applications before the Council were referred by the President to the Committee.⁹

**2. Documentation submitted
to the Security Council

**B. VOTING ON APPLICATIONS

⁹ 1574th meeting, paras. 1-2.

Part VI

**THE ROLE OF THE GENERAL ASSEMBLY AND THE SECURITY COUNCIL