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"Creating an environment at the national and international levels conducive to generating full and productive employment and decent work for all, and its impact on sustainable development"

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Working Out Of Crisis

How Best To Foster Social and Economic Recovery Using Employment in

Countries Emerging from Conflict

The Case for West Africa

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The theme of this roundtable, "Working Out of Crises: How to Foster Social

and Economic Recovery Using Employment in Countries Emerging from

Conflict" may seem general but it concerns the livelihood of millions of people

around the world. In my presentation, the focus is on youth unemployment in

West Africa and its impact on stability in the region. Because of time

constraints, I will not address one tragic dimension of that issue, the massive

illegal migration of able-bodied young West-Africans to Europe, in particular.

I. Youth Unemployment and Conflict Escalation: the Vicious Circle

In West Africa, youth unemployment and armed violence feed each other

reciprocally. This dynamic produces a 'vicious circle' through which massive

youth unemployment increasingly emerges as both a radical consequence and a

fundamental cause of violence. Indeed, the last 15 years of violence in the

subregion show that armed conflicts 'employ' first and foremost an 'army' of

jobless and hopeless youth. There are today more than 100,000 young ex-

combatants disarmed and demobilized in Liberia, a country with a devastated

economy and an overwhelming unemployment rate. At the regional level,

recent and ongoing DDR processes (Sierra Leone, Liberia and Côte d'Ivoire

essentially) involve more than 200,000 ex-combatants, most of whom are very

young people.

How to reintegrate these youth into societies devastated by years of armed

conflict is one of the toughest challenges that must be addressed when

implementing post-conflict recovery programmes in the subregion.

II. Post-Conflict Recovery, Economic Distortions and Political

Dysfunction s

Massive unemployment emerges as a symptom of a deeper dysfunction in the

political system, which usually is bad management and corrupt governance. In

this context, to foster social and economic recovery and create youth

employment in post-conflict countries require efforts to promote sound

governance. What is needed is sound governance compatible with sustained

investment and economic efficiency. These new modalities of governance

should also guarantee a fairly shared prosperity.

Efforts to break the 'conflict trap' should concentrate on the connection between

power sharing, resource allocation and jobs creation. UNOWA has recently

published a study on "Youth Unemployment and Regional Insecurity in West

Africa". The study shows that there is a direct relationship between massive

youth unemployment and violence in the subregion. The study proposes

practical recommendations on how to address this issue cooperatively, including

a proposal to establish a Youth Employment Unit for West Africa.

Taking into consideration the relationship between bad governance, youth

unemployment and violence, it is worth mentioning that just as distortions, in

prices, incentives, costs, etc., in the market system constitute a strong

impediment to economic growth, distortions in political governance represent

an important bottleneck for economic prosperity and social harmony. These

dysfunctions are a dominant source of the economic (and employment) crisis

and a powerful structural cause of conflict in the subregion.

Therefore, large-scale youth unemployment appears as both an economic

concern and a political challenge. Hence the necessity of an integrated and

balanced approach in which the international community, including

development partners, UN institutions, especially the Bretton Woods

institutions, should cooperate in a complementary manner.

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III. Working out of Crisis and Addressing the Paradox of the Youth in

West Africa

The youth are generally considered the future of societies. The population of

West Africa is extremely young. More than 50% of the 300 million people

living in West Africa are under 20 years of age. Almost 75% of this population

is under 30. It is estimated that about 430 million people will live in the

subregion by 2020: an increase of more than 100 million in just 15 years. The

percentage of the younger segment of this population will even increase.

The combined effects of endemic conflict, natural disasters, economic

mismanagement, poor governance and bottlenecks in the international trade

system aggravate the economic crisis in West Africa, with incredibly high rates

of youth unemployment: as high as 80% in some states, especially in conflict-

affected countries.

This combination of factors and circumstances produces an extraordinary social

and political environment in which the youth, instead of representing the future

of West African societies, are paradoxically considered as an important threat to

peace and security, which they are not. In conflict and post-conflict societies in

particular, there is a great risk of idle youth being recruited, either nationally or

regionally, by warlords or organized gangs into fighting factions and armed

militias.

IV. Working out of Crisis and Addressing the Challenge of Youth

Unemployment in West Africa: Some Key Questions

Youth unemployment in West Africa is increasingly becoming a ticking time-

bomb even for countries that are currently stable. How to defuse this bomb is a

national and international priority that brings a series of issues to mind. These

issues include (but in no particular order):

1. Thinking of post-conflict employment policies at an early stage of the

peace mediation process as a prerequisite for post-conflict reconstruction.

2. Investment in physical infrastructure and public works (ex. improved

energy supply, irrigation systems and road networks) is crucial to job

creation especially for non-qualified youth.

3. The private sector, domestic and international, as well as international

financial institutions, should be engaged in the peace and post-conflict

recovery processes at the very beginning. Improving governance to create

an environment conducive to investment, including FDI (foreign direct

investment) is essential.

4. Another priority is to make the best use of institutions and mechanisms

such as the Global Compaq, Poverty Alleviation Initiatives or the new

Peacebuilding Commission, to promote job creation for youth in post-

conflict situations.

5. Considering that the disarmament, demobilization and reintegration of ex-

combatants (DDR) are crucial for successful post-conflict recovery, I

think that appropriate funding for DDR is essential. Especially the "R"

(reintegration) of "DDR" should not be forgotten, which often is the case.

Some wonder if DDR is a process or a concept. Our priority should be to

make it effective whatever its definition.

6. There is a need for compatibility between long-term economic recovery

concerns and immediate post-conflict recovery programs such as Quick

Impact Projects, Stop Gap Projects, Armed for Development Programs

and Vocational Training.

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7. There is a need to avert the combined effects of the severe lack of

opportunities in rural areas and the great illusions that urban areas offer

better opportunities, which foster lumpen-urbanization, with massive and

potentially explosive concentration of unemployed youth in a few urban

areas.

These are many issues, questions and challenges to address if post-conflict

recovery policies are to help the stabilization and reconstruction of post-conflict

societies.

In closing, I would like to make two observations.

• I would like to thank the Youth Employment Network (YEN) for its

important work and continued activity in the area of youth employment.

• I would also like to express my sincere thanks the UK for a contribution to

help launch a concrete programme on youth employment in West Africa.

I thank you for your attention.

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